NEW ISSUE: FULL BOOK ENTRY

S&P GLOBAL RATINGS 'AA'

MOODY'S INVESTORS SERVICE 'Aa2'

(Electronic and Sealed Bids accepted)

In the opinion of Dorsey & Whitney LLP, Bond Counsel, according to present laws, rulings and decisions and assuming the accuracy of certain representations and compliance with certain covenants, the interest on the Bonds (i) is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code") and (ii) is not an item of tax preference for purposes of the federal alternative minimum tax imposed on noncorporate taxpayers by Section 55 of the Code. Interest on the Bonds may, however, be taken into account in determining adjusted financial statement income for purposes of the federal alternative minimum tax imposed on applicable corporations (as defined in Section 59(k) of the Code). See "TAX EXEMPTION AND RELATED TAX MATTERS" herein.

## CITY OF DAVENPORT, IOWA

\$ 27,715,000\* General Obligation Corporate Bonds, Series 2024

**Bonds Dated:** Date of Delivery (May 8, 2024)

**Principal Due:** June 1 as shown inside front cover

The \$27,715,000\* General Obligation Corporate Bonds, Series 2024 (the "Bonds") are issued by the City of Davenport, Iowa (the "City" or "Issuer") pursuant to the authority of the Davenport City Charter and Division III of Chapter 384 of the Code of Iowa. Proceeds of the Bonds are being issued to pay the costs in connection with making improvements to sanitary sewers, storm water drainage systems, waterway and flood control assets, streets, street lighting, signage and signalization, streetscapes, sidewalks and paths, the municipal airport, municipal buildings and facilities, and municipal parks; acquiring and maintaining vehicles and/or equipment for municipal parks, streets, public safety department, solid waste collection, and the municipal library; repair and maintenance of bridges; information technology improvements; and municipal housing projects. The Bonds and the interest thereon are general obligations of the City, and all taxable property within the corporate boundaries of the City is subject to the levy of taxes to pay the principal of and interest on the Bonds without constitutional or statutory limitation as to rate or amount.

The Bonds will be issued as fully registered bonds without coupons and, when issued will be registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"). DTC will act as securities depository of the Bonds. Individual purchases may be made in book-entry form only, in the principal amount of \$5,000 and integral multiples thereof. Purchasers will not receive certificates representing their interest in the Bonds purchased. The City's Interim City Administrator & Chief Financial Officer, as designated paying agent/registrar (the "Registrar"), will pay principal of the Bonds, payable annually on each June 1 beginning June 1, 2025. Interest on the Bonds, payable initially on December 1, 2024, and thereafter on each June 1 and December 1, to DTC, which will in turn remit such principal and interest to its participants for subsequent disbursement to the beneficial owners of the Bonds as described herein. Interest and principal shall be paid to the registered holder of a bond as shown on the records of ownership maintained by the Registrar at the close of business on the 15<sup>th</sup> day of the month next preceding the interest payment date (the "Record Date").

#### THE BONDS WILL MATURE AS LISTED ON THE INSIDE FRONT COVER

**MINIMUM BID:** \$27,437,850

**GOOD FAITH DEPOSIT:** \$277,150 or 1% of Par Required of Purchaser Only

**TAX MATTERS:** Federal: Tax-Exempt

State: Taxable

See "TAX EXEMPTION AND RELATED TAX

*MATTERS*" for more information.

**BANK QUALIFICATION:** The Bonds will NOT be designated as "qualified tax-exempt obligations".

**LEGAL OPINION:** Dorsey & Whitney LLP, Des Moines, Iowa

**REGISTRAR:** Interim City Administrator & Chief Financial Officer **BIDS RECEIVED UNTIL:** 10:00 A.M. Central Time on Wednesday, April 10, 2024

Office of the Interim City Administrator & Chief Financial Officer,

City Hall, Davenport, Iowa

**BIDS CONSIDERED:** 5:30 P.M. Central Time on Wednesday, April 10, 2024

City Council Chambers, City Hall, Davenport, Iowa

**DELIVERY:** Delivery is anticipated to occur on May 8, 2024

The date of this Preliminary Official Statement is March 20, 2024.

\*Preliminary; subject to change.

#### CITY OF DAVENPORT, IOWA

#### \$27,715,000\* General Obligation Corporate Bonds, Series 2024

MATURITY:	June 1 as follows:	

Voor	Amount*	Interest Rate (1)	Yield (1)	CUSIP Base 238388 (1)	Vaar	Amount*	Interest Rate (1)	Yield (1)	CUSIP Base 238388 (1)
<u>Year</u>	Amount	Kate	<u>I leiu</u>	230300	<u>Year</u>	Amount	Kate	<u>1 leiu</u>	230300
2025	\$ 1,975,000	%	%		2033	\$ 1,735,000	%	%	
2026	2,170,000	. %	. %		2034	1,825,000	. %	. %	
2027	1,455,000	%	%		2035	1,925,000	%	%	
2028	1,530,000	%	%		2036	2,020,000	%	%	
2029	1,600,000	. %	. %		2037	2,130,000	. %	. %	
2030	1,500,000	%	%		2038	2,250,000	%	%	
2031	1,575,000	%	%		2039	2,370,000	%	%	
2032	1,655,000	. %	. %						

## \* PRINCIPAL ADJUSTMENT:

The City reserves the right to increase or decrease the aggregate principal amount of the Bonds and to increase or reduce each scheduled maturity thereof after the determination of the successful bidder. The City may increase or decrease each maturity in increments of \$5,000 but the total amount to be issued will not exceed \$30,000,000. Interest rates specified by the successful bidder for each maturity will not change. Final adjustments shall be in the sole discretion of the City.

The dollar amount of the purchase price proposed by the successful bidder will be changed if the aggregate principal amount of the Bonds is adjusted as described above. Any change in the principal amount of any maturity of the Bonds will be made while maintaining, as closely as possible, the successful bidder's net compensation, calculated as a percentage of bond principal. The successful bidder may not withdraw or modify its bid as a result of any post-bid adjustment. Any adjustment shall be conclusive and shall be binding upon the successful bidder.

**INTEREST:** 

Interest on the Bonds will be payable on December 1, 2024 and semiannually thereafter.

# OPTIONAL REDEMPTION:

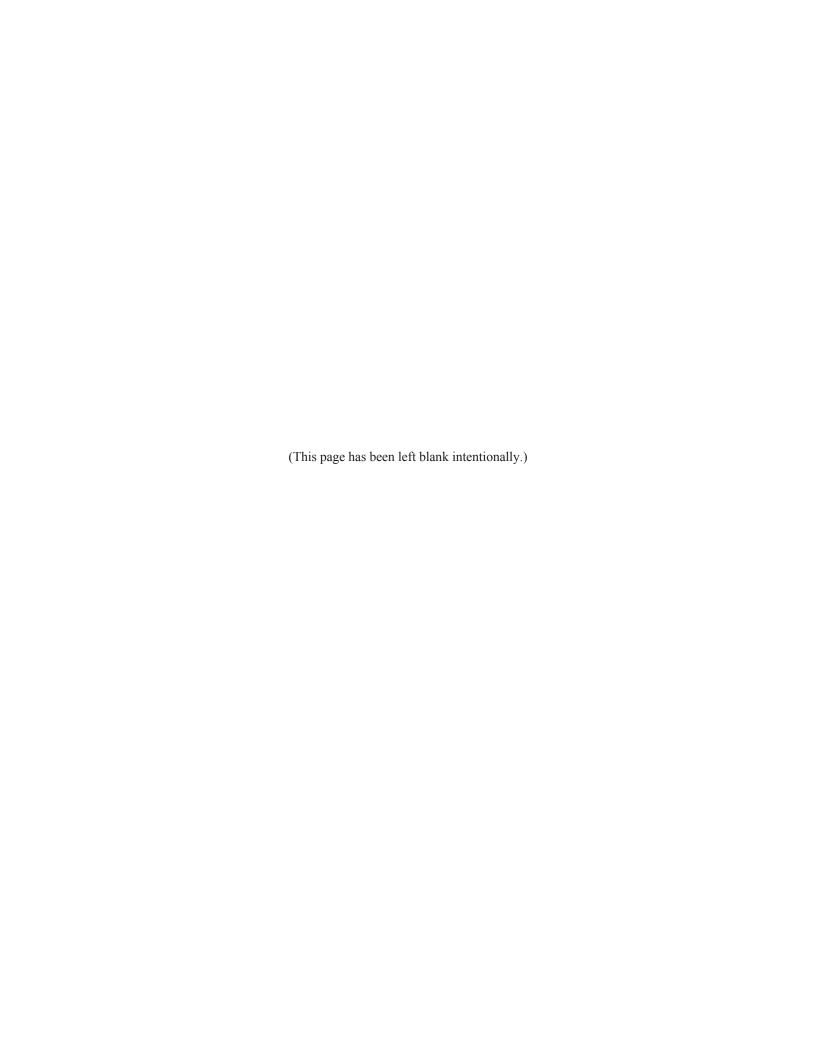
Bonds due after June 1, 2032 will be subject to call for prior redemption on said date or on any date thereafter upon terms of par plus accrued interest to date of call. Written notice of such call shall be given at least thirty (30) days prior to the date fixed for redemption to the registered owners of the Bonds to be redeemed at the address shown on the registration books.

<sup>(1)</sup> Interest rates, yields, and CUSIP numbers will be set forth in the final Official Statement described herein.

No dealer, broker, salesman or other person has been authorized by the City, PFM Financial Advisors LLC (the "Municipal Advisor") or the underwriter to give any information or to make any representations other than those contained in this Preliminary Official Statement or the final Official Statement and, if given or made, such information and representations must not be relied upon as having been authorized by the City, the Municipal Advisor or the underwriter. This Preliminary Official Statement or the final Official Statement does not constitute an offer to sell or solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained from the City and other sources, which are believed to be reliable, but it is not to be construed as a representation by the Municipal Advisor or underwriter. The information and expressions of opinions herein are subject to change without notice, and neither the delivery of this Preliminary Official Statement or the final Official Statement nor any sale made thereafter shall, under any circumstances, create any implication that there has been no change in the affairs of the City or in any other information contained herein, since the date hereof. This Preliminary Official Statement is submitted in connection with the sale of the securities referred to herein and may not be reproduced or used, in whole or in part, for any other purpose.

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#### INTRODUCTION TO THE OFFICIAL STATEMENT

#### The Bonds

The following information is furnished solely to provide limited introductory information regarding the issuance of \$27,715,000\* General Obligation Corporate Bonds, Series 2024 (the "Bonds") by the City of Davenport, Iowa (the "City") and does not purport to be comprehensive. All such information is qualified in its entirety by reference to the more detailed descriptions appearing in this Preliminary Official Statement, including the appendices hereto.

**Issuer:** The City of Davenport, Iowa. The City is located on the Iowa bank of the Mississippi River

approximately midway between the cities of Des Moines, Iowa and Chicago, Illinois.

**Purpose:** The Bonds are being issued to paying the costs in connection with making improvements to

sanitary sewers, storm water drainage systems, waterway and flood control assets, streets, street lighting, signage and signalization, streetscapes, sidewalks and paths, the municipal airport, municipal buildings and facilities, and municipal parks; acquiring and maintaining vehicles and/or equipment for municipal parks, streets, public safety department, solid waste collection, and the municipal library; repair and maintenance of bridges; information

technology improvements; and municipal housing projects.

**Security:** The Bonds and the interest thereon are general obligations of the City, and all taxable property

within the corporate boundaries of the City is subject to the levy of taxes to pay the principal of and interest on the Bonds without constitutional or statutory limitation as to rate or amount.

**Optional Redemption:** The Bonds due after June 1, 2032 will be subject to call for prior redemption on said date or

on any date thereafter upon terms of par plus accrued interest to the date of call. Written notice of such call shall be given at least thirty (30) days prior to the date fixed for redemption to the registered owners of the Bonds to be redeemed at the address shown on the registration books.

**Principal Payments:** Principal is payable on June 1 in the years 2025 through 2039.

**Interest Payments:** Interest on the Bonds is payable on June 1 and December 1 of each year commencing

December 1, 2024.

Bank Qualification: The Bonds will NOT be designated as "qualified tax-exempt obligations".

Tax Status: See "TAX EXEMPTION AND RELATED TAX MATTERS" herein.

**Professional Consultants:** Municipal Advisor: PFM Financial Advisors LLC

Des Moines, Iowa

Bond Counsel: Dorsey & Whitney LLP

Des Moines, Iowa

Book-Entry-Only: The Bonds will be issued as book-entry-only securities through The Depository Trust

Company.

**Authority for Issuance:** The Bonds are issued pursuant to the authority of the Davenport City Charter and Division III

of Chapter 384 of the Code of Iowa.

**Denominations:** \$5,000 or multiples thereof.

**Registration & Exchange:** Upon presentation to the Registrar, the Bonds will be exchanged for one or more Bonds in

multiples of \$5,000.

**Record Date:** The close of business on the 15<sup>th</sup> day of the month next preceding the interest payment date.

<sup>\*</sup> Preliminary; subject to change.

**Conditions Affecting Issuance** of the Bonds:

The Bonds are offered when, as and if issued, subject to the approving legal opinion of Dorsey & Whitney LLP.

Limitations on Offering or **Reoffering Securities:** 

No dealer, broker, salesman or other person has been authorized by the City, the Municipal Advisor or the underwriter to give any information or to make any representations other than those contained in this Preliminary Official Statement or the final Official Statement and, if given or made, such information and representations must not be relied upon as having been authorized by the City, the Municipal Advisor or the underwriter. This Preliminary Official Statement or the final Official Statement does not constitute an offer to sell or solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

**Legal Matters:** 

Legal matters incident to the authorization and issuance of the Bonds are subject to the opinion of Dorsey & Whitney LLP, Bond Counsel, Des Moines, Iowa, as to validity and tax status. The opinion will be substantially in the form set forth in APPENDIX B attached hereto. The opinion will accompany the Bonds. Bond Counsel has not participated in the preparation of this Preliminary Official Statement except for information under the headings "TAX EXEMPTION AND RELATED TAX MATTERS" and "LEGAL MATTERS" and the "Authorization and Purpose" section under the heading "DESCRIPTION OF THE BONDS". Bond Counsel has prepared the documents contained in APPENDIX B, APPENDIX C and APPENDIX D.

No Litigation: There is no litigation now pending or, to the knowledge of City officials, threatened which questions the validity of the Bonds or of any proceedings of the City taken with respect to the

issuance or sale thereof.

Questions regarding the Bonds or the Preliminary Official Statement can be directed to and additional copies of the Preliminary Official Statement and the City's Annual Comprehensive Financial Report may be obtained from PFM Financial Advisors LLC, 801 Grand Avenue, Suite 3300, Des Moines, Iowa 50309 (phone: 515-724-5724), the City's Municipal Advisor, or from Ms. Mallory Merritt, Interim City Administrator & Chief Financial Officer, City Hall, 226 West Fourth Street, Davenport, Iowa 52801 (phone: 563-326-7792).

#### **DESCRIPTION OF THE BONDS**

## Authorization and Purpose

The Bonds are issued pursuant to the authority of the Davenport City Charter and Division III of Chapter 384 of the Code of Iowa. The Bonds will be issued pursuant to the ordinance to be adopted by the City Council on April 10, 2024.

The Bonds are being issued to pay the costs in connection with making improvements to sanitary sewers, streets, street lighting, signage and signalization, streetscapes, sidewalks and paths, the municipal airport, municipal buildings and facilities, and municipal parks; acquiring and maintaining vehicles and/or equipment for municipal parks, streets, public safety department, solid waste collection, and the municipal library; repair and maintenance of bridges; information technology improvements and municipal housing projects.

## Sources and Uses of Funds

Table 1 below presents the estimated sources and uses of funds for the Bonds.

# Table 1 Estimated Sources and Uses of Funds for the Bonds\*

Sources: Par Amount of Bonds	\$ 27,715,000
Uses:	
Deposit to Project Fund	\$ 27,285,000
Underwriter's Discount	277,150
Estimated Cost of Issuance and Contingency	152,850
Total Uses of Funds	\$ 27,715,000

<sup>\*</sup>Preliminary; subject to change.

## Interest Computation

Interest on the Bonds will be payable semi-annually commencing December 1, 2024. Interest will be computed on a 360-day year, 30-day month basis and paid to the owners of record as of the close of business on the 15<sup>th</sup> day of the month next preceding the interest payment date. Payments coming due on a non-business day will be paid on the next business day.

#### **Optional Redemption**

The Bonds due after June 1, 2032 will be subject to call prior to maturity in whole, or from time to time in part, in any order of maturity and within a maturity by lot on said date or on any date thereafter at the option of the City, upon terms of par plus accrued interest to date of call. Notice of such call shall be given at least thirty (30) days prior to the date fixed for redemption to the registered owners of the Bonds to be redeemed at the address shown on the registration books.

#### Security

Pursuant to the ordinance authorizing the Bonds and the Iowa Code Chapters 76 and 384, as amended, collectively, (the "Act"), the Bonds and the interest thereon are general obligations of the City, and all taxable property within the corporate boundaries of the City is subject to the levy of taxes to pay the principal of and interest on the Bonds without constitutional or statutory limitation as to rate or amount.

Section 76.2 of the Act provides that when an Iowa political subdivision issues general obligation bonds, the governing authority of such political subdivision shall, by resolution adopted before issuing the bonds, provide for the assessment of an annual levy upon all the taxable property in the political subdivision sufficient to pay the interest and principal of the bonds. A certified copy of this resolution shall be filed with the County Auditor in which the City is located, giving rise to a duty of the County Auditor to annually enter this levy for collection from the taxable property within the boundaries of the City, until funds are realized to pay the bonds in full.

For the purpose of providing for the levy and collection of a direct annual tax sufficient to pay the principal of and interest on the Bonds as the same become due, the ordinance provides for the levy of a tax sufficient for that purpose on all the taxable property

in the City in each of the years while the Bonds are outstanding. The City shall file a certified copy of the ordinance with the County Auditor, pursuant to which the County Auditor is instructed to enter for collection and assess the tax authorized. When annually entering such taxes for collection, the County Auditor shall include the same as a part of the tax levy for Debt Service Fund purposes of the City and when collected, the proceeds of the taxes shall be converted into the Debt Service Fund of the City and set aside therein as a special account to be used solely and only for the payment of the principal of and interest on the Bonds and for no other purpose whatsoever.

Pursuant to the provisions of Section 76.4 of the Act, each year while the Bonds remain outstanding and unpaid, any funds of the City which may lawfully be applied for such purpose, may be appropriated, budgeted and, if received, used for the payment of the principal of and interest on the Bonds as the same become due, and if so appropriated, the taxes for any given fiscal year as provided for in the ordinance, shall be reduced by the amount of such alternate funds as have been appropriated for said purpose and evidenced in the City's budget.

#### Registration and Transfers

The Registrar will be the City's Interim City Administrator & Chief Financial Officer. The Bonds will be issued as fully registered bonds without coupons and, when issued, will be registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository of the Bonds. Individual purchases will be made in book-entry form only, in the principal amount of \$5,000 and integral multiples thereof. Purchasers will not receive certificates representing their interest in the Bonds purchased. Principal and interest will be paid to DTC, which will in turn remit such principal and interest to its participants, for subsequent disbursement to the beneficial owners of the Bonds. Each bond shall be transferable only upon the registration books of the City upon presentation to the Registrar, together with either a written instrument of transfer satisfactory to the Registrar or the assignment form thereon completed and duly executed by the registered owner or the duly authorized attorney for such registered owner.

#### **Book-Entry-Only Issuance**

The information contained in the following paragraphs of this subsection "Book-Entry-Only Issuance" has been extracted from a schedule prepared by Depository Trust Company ("DTC") entitled "SAMPLE OFFERING DOCUMENT LANGUAGE DESCRIBING DTC AND BOOK-ENTRY-ONLY ISSUANCE." The information in this section concerning DTC and DTC's bookentry system has been obtained from sources that the City believes to be reliable, but the City takes no responsibility for the accuracy thereof.

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the securities (the "Securities"). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for Securities, each in the aggregate principal amount of such issue, and will be deposited with DTC. If, however, the aggregate principal amount of any issue exceeds \$500 million, one certificate will be issued with respect to each \$500 million of principal amount, and an additional certificate will be issued with respect to any remaining principal amount of such issue.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC's participants (the "Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized bookentry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (the "Indirect Participants"). DTC has S&P Global Ratings: AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security (the "Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered

into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.

To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not affect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Securities may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the Registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co., nor any other DTC nominee, will consent or vote with respect to Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Securities are credited on the record date identified in a listing attached to the Omnibus Proxy.

Redemption proceeds, distributions, and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent, or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC, is the responsibility of the City or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

A Beneficial Owner shall give notice to elect to have its Securities purchased or tendered, through its Participant, to Tender/Remarketing Agent, and shall effect delivery of such Securities by causing the Direct Participant to transfer the Participant's interest in the Securities, on DTC's records, to Tender/Remarketing Agent. The requirement for physical delivery of Securities in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Securities are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered Securities to Tender/Remarketing Agent's DTC account.

DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to the City or Agent. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.

The City may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the City believes to be reliable, but the City takes no responsibility for the accuracy thereof.

#### Continuing Disclosure

The City will covenant in a Continuing Disclosure Certificate for the benefit of the owners and beneficial owners of the Bonds to provide annually certain financial information and operating data relating to the City (the "Annual Report"), and to provide notices of the occurrence of certain enumerated events. The Annual Report is to be filed by the City not later than June 30 of each year following the end of the 2023-2024 Fiscal Year, with the Municipal Securities Rulemaking Board, at its internet repository named "Electronic Municipal Market Access" ("EMMA"). The notices of events, if any, are also to be filed with EMMA. See

APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE. The specific nature of the information to be contained in the Annual Report or the notices of events, and the manner in which such materials are to be filed, are summarized in APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE. These covenants have been made in order to assist the underwriter in complying with paragraph (b)(5) of Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended, (the "Rule").

The City is not aware of any instance in the previous five years in which it has failed to comply, in all material respects, with previous undertakings in a written contract or agreement specified in paragraph (b)(5)(i) of the Rule.

Breach of the undertakings will not constitute a default or an "Event of Default" under the Bonds or the ordinance for the Bonds. A broker or dealer is to consider a known breach of the undertakings, however, before recommending the purchase or sale of the Bonds in the secondary market. Thus, a failure on the part of the City to observe the undertakings may adversely affect the transferability and liquidity of the Bonds and their market price.

#### THE CITY OF DAVENPORT

#### Introduction

The City of Davenport, Iowa (the "City") is the principal city of eastern Iowa and the county seat of Scott County. The City is located on the Iowa bank of the Mississippi River approximately midway between the cities of Des Moines, Iowa and Chicago, Illinois. The City is the third largest city in Iowa. The City, named after Colonel George Davenport, was originally settled in 1808, making it one of the oldest cities in the upper Midwest. Incorporated in 1836, the City continues as one of the four remaining special charter cities in Iowa. The General Assembly of Iowa in 1851 adopted a special charter for the City and with subsequent amendments adopted by the General Assembly in 1853, 1855 and 1857, the charter has remained unchanged to this date. Subsequent changes to the laws of the State of Iowa affecting cities under special charter have been made from time to time and are now codified in Chapter 420, Code of Iowa, 1987 as amended.

The development of the City commenced with the end of the Black Hawk War (1832) and the immigration flowing from political unrest in Europe. Lands west of the Mississippi were first opened for settlement in 1833. The population in 1840 was 600; in 1850, 1,848; in 1860, 11,267; in 1870, 20,038 of whom 8,301 were immigrants from Europe. The Mississippi River and early water transportation established the City as a major grain depot in the heart of the greatest agricultural center in the world, with commercial development prominent as early as 1850.

With its dynamic development, the City has served its area in a unique capacity. The City is the major city of the "Quad-City Metropolitan Area" which includes three counties located in two states. The area includes Scott County, Iowa and Rock Island and Henry Counties, Illinois. The major communities, apart from the City, include the cities of Bettendorf in Iowa, and Rock Island, Moline and East Moline in Illinois. This Davenport-Moline-Rock Island Metropolitan Statistical Area had an official 2020 U. S. Census population of 384,324. The City, with a 2020 U.S. Census population of 101,724, is the largest city in the State of Iowa on the Mississippi River, and ranks high as a retail and business center.

The City is located 335 miles southeast of Minneapolis, 163 miles west of Chicago, 303 miles east of Omaha and 233 miles north of St. Louis. The location of the City along the inland waterway system provides a minimum nine-month shipping season of barge traffic. Coal, petroleum, and grain remain the major commodities shipped by barge. The Davenport Municipal Airport, (the "Airport"), consists of two moderate-length runways serving primarily private, commuter, and corporate aircraft. The Airport is also designated as a U.S. Customs Port of Entry, providing clearance on charters and private planes. The City is served by U.S. Highways No. 6, 61, and 67; State Highways No. 22 and 130; and Interstates 74 and 80. The City is served by the Burlington-Northern Railroad, the Soo Line Railroad Co., the Davenport, Rock Island and North Western line, and the Iowa Interstate Railroad. The Quad-City International Airport provides commercial air service by Allegiant, American Eagle, United Express, and Delta Connection.

Intra-city bus service is provided with ten fixed routes within the City, one of which provides service to Rock Island and Bettendorf. The Quad-Cities Metropolitan Area is served by 58 passenger motor carriers.

In addition to its prominence as a commercial center, the City is home to Genesis Health System, the largest employer in Davenport, Iowa and the fourth largest in the Quad Cities metropolitan area with 4,700 employees. Genesis Health System serves a 17-county, bi-state region of the Quad Cities metropolitan area and the surrounding communities of Iowa and Illinois. Genesis Health System has earned distinction as a national Top 15 Health System and is nationally recognized for its quality of care.

#### Form of Government

The form of city government is Mayor-Council, utilizing a professional City Administrator. A Mayor, two Aldermen-at-Large, and an Alderman for each ward (eight wards are presently established in the City) are elected by the electors. City elections are held on the Tuesday after the first Monday in November in odd numbered years. At each election, a Mayor and two Alderman-at-Large are elected by the electors of the whole city; and one Alderman from each ward of the City is elected by the electors of that ward. The persons so elected hold their respective offices for a term of two years.

#### **Mayor and Council**

	Initial	Current
	Term	Term
	Commenced	<b>Expires</b>
Mike Matson, Mayor	01/20	01/26
Kyle Gripp, Alderman-at-Large	01/16	01/26
Jazmin Newton, Alderman-at-Large	01/24	01/26
Rick Dunn, First Ward	01/14	01/26
Tim Dunn, Second Ward	01/24	01/26
Marion Meginnis, Third Ward	07/17	01/26
Jade Burkholder, Fourth Ward	01/24	01/26
Tim Kelly, Fifth Ward	01/22	01/26
Ben Jobgen, Sixth Ward	01/20	01/26
Mhisho Lynch, Seventh Ward	11/23	01/26
Paul Reinartz, Eighth Ward	01/24	01/26

The City has a full-time City Administrator appointed by the City Council for an indefinite term. In addition, there are 13 department directors, of which ten are appointed by the City Administrator or designee. The Library Director is appointed by the Board of Library Trustees and the Civil Rights Director is appointed by the Civil Rights Commission. City leadership personnel are presented below.

#### Administration

Mallory L. Merritt, Interim City Administrator & Chief Financial Officer
Latrice Lacey, Director of Civil Rights
Bruce E. Berger, Director of Community and Economic Development
Alison Fleming, Director of Human Resources
Cory J. Smith, Director of Information Technology
Michael P. Carlsten, Fire Chief
Brian Heyer, Interim Corporation Counsel
Jeffrey E. Bladel, Police Chief
Jeffrey Collins, Director of Library
Nicole E. Gleason, Public Works Director/Assistant City Administrator
Chad B. Dyson, Director of Parks and Recreation
Richard E. Oswald, Director of Development and Neighborhood Services Department

Clay Merritt, Director of Engineering and Capital Projects

#### **Municipal Services**

The City provides a wide variety of public services through 13 professionally staffed departments and the office of the City Administrator. A summary of the operation of major City departments is provided below.

#### **Administration Department**

The Administration Department provides overall coordination of the daily operations of the City.

#### **Finance Department**

The Department of Finance is responsible for collecting, accounting for and disbursing all monies due to and collected by the City, budget preparation, purchasing management and management of contractual administration of the RiverCenter/Adler Theatre. A more detailed description of the role of the Department of Finance is included in the "Financial Information" section of this Official Statement.

#### **Information Technology Department**

The Information Technology Department provides network, telephone, radio, cyber security, computer and communication support within the City.

#### **Legal Department**

The purpose of the Legal Department is to provide legal services required by the City for the Mayor, City Council, City Administrator, Boards, Commissions and City Employees.

#### **Human Resources Department**

The Human Resources Department develops, implements and administers a comprehensive personnel program to assure compliance of personnel practices with good management policy and with applicable federal, state and local legislation conducts collective bargaining with certified employee representatives and is responsible for risk management.

#### **Community and Economic Development Department**

The Community & Economic Development is responsible for community development programs, economic development, housing choice voucher program, and business retention and attraction programs.

#### **Police Department**

The Police Department is responsible for crime curtailment, public safety and welfare through the enforcement of state and local laws.

#### Fire Department

The Fire Department is responsible for providing Fire, Hazmat, and Emergency Medical Services to the City. The Fire Department has seven fire stations with eight engine companies, three ladder companies, and four reserve apparatus.

#### **Parks and Recreation Department**

The Parks and Recreation Department acquires, maintains and develops in excess of 1,990 acres of public parks, open spaces, cemeteries and recreation facilities to enhance the leisure time activities for the residents of the City.

#### **Municipal Library**

The Library maintains approximately 192,881 volumes of adult and children's books and 107 public use computers are available at three locations.

#### **Public Works Department**

The purpose of the Public Works Department is to provide: (a) public service such as infrastructure maintenance, snow removal, sewer maintenance, garbage and refuse collection, recycling, and operation of the municipal garage; (b) operation of and maintenance of the City's Water Pollution Control Plant, and Compost Facility; and (c) administration of mass transit and a municipal airport.

#### **Civil Rights Department**

The Civil Rights Department is responsible for receiving and causing the investigation of discrimination complaints, to study the existing character and cause of patterns and practices of discrimination.

#### **Development and Neighborhood Services Department**

The Neighborhood Services Department includes the management of the rental inspection program, nuisance code enforcement, zoning code enforcement, parking enforcement, building code enforcement, plan review, parking services, and management of procedures to track and abate vacant/substandard homes.

#### **Engineering and Capital Projects Department**

The Engineering and Capital Projects Department provides professional civil engineering, design, infrastructure planning, and construction management services for publicly-owned vertical and horizontal infrastructure. The department also serves as the City's primary contact to outside regulatory agencies. In addition, it regulates and inspects private utility work that occurs within public-owned right-of-way to ensure compliance with city standards and specifications.

### Municipal Enterprises

The City has eleven enterprise operations. A brief description of each enterprise is presented below.

#### **Public Transit Fund**

Accounts for revenue and expenses associated with the City's fixed route transit system, demand response transit system and the ground transportation terminal, known as the Ground Transportation Center ("GTC"). Revenue is generated mainly from grants, charges for services and miscellaneous office rentals at the Transit Center.

#### **Parking System Fund**

Accounts for revenue and expenses associated with the City's parking system, which provides both on-street and off-street parking. This operation is administered by the Development and Neighborhood Services Department.

#### **Sewer Operations Fund**

Accounts for revenue and expenses of the system responsible for collecting and treating the wastewater of the Cities of Davenport, Bettendorf, Riverdale, and Panorama Park. The City accumulates the costs of operations, construction, and equipment replacement, and bills the other cities monthly for their portion of such costs based on an actual usage percentage calculated annually.

#### **Public Housing Fund**

Accounts for revenue and expenses associated with the Heritage High-Rise housing facility for the elderly, handicapped and disabled and for the Public Housing units for low-income families. A Federal Housing and Urban Development (HUD) subsidy provides support for the Heritage High-Rise housing facility. As of November 30, 2022, the City no longer owns the Heritage High-Rise facility or the Public Housing units.

#### **Golf Courses Fund**

Accounts for revenue and expenses associated with operation of the City's three golf courses (Duck Creek, Emeis, and Red Hawk). The fund also accounts for the revenue and expenses of the golf course capital improvement fee charged at the three courses.

#### Airport Fund

Accounts for revenue and expenses associated with operation of the City's Municipal Airport, a reliever airport for the Quad-City Airport. Rental income is obtained for the leasing of surrounding farmland, as well as hangar spaces at the airport.

#### RiverCenter Fund

Accounts for rental income and expenses associated with the operation of a 130,000-square-foot RiverCenter conference, convention and trade show facility and a 2,347-seat Adler Theatre (the "Center"). The Center is the Quad-Cities' conference, convention, trade show facility and theater and it is operated for the use and enjoyment of the City's citizens and visitors.

#### **Solid Waste Collection Fund**

Accounts for revenue and expenses associated with the City's solid waste, bulky waste, yard waste and curbside recycling programs.

#### **Clean Water Utility Fund**

Accounts for revenue and expenses related to the operation and maintenance of the storm water collection system including inspections, mapping, drainage maintenance, street sweeping and other activities related to clean water activities.

#### River's Edge Fund

Accounts for revenue and expenses associated with operating an indoor sports facility that offers the region's only facility with two sheets of ice.

#### **Transload Fund**

Accounts for revenue and expenses associated with operating a transload facility that offers a way for users to realize the benefit of rail freight without onsite rail access.

## Municipal Employees

As of December 31, 2023, the City had 1,044 employees, consisting of 749 full-time employees and 295 part-time and seasonal employees. Table 2 presents a history of total personnel over the last five years. Table 3, on the following page, presents employment by job category.

Table 2 Municipal Employees

December 31	Full-Time	Part-Time
2023	749	295
2022	757	313
2021	759	376
2020	751	389
2019	756	399

Source: City of Davenport Department of Human Resources.

Table 3
Employees by Department – December 31, 2023

	<u>Full-time</u>	Part-time
City Council	0	10
Mayor	1	0
Finance	22	2
Administration	6	1
Information Technology	9	1
Legal	4	0
Human Resources	10	2
Community & Economic Development	15	0
Civil Rights	4	1
Neighborhood Services	22	4
Engineering & Capital Projects (1)	34	0
Public Works (1)	242	27
Police	177	0
Fire	136	0
Leisure Facilities and Services	23	225
Library	44	22

Source: City of Davenport Department of Human Resources.

#### Retirement Systems and Other Post Employment Benefits

The City participates in two statewide employee retirement systems, the Iowa Public Employees Retirement System ("IPERS") and the Municipal Fire and Police Retirement System of Iowa ("MFPRSI"). The State of Iowa administers IPERS and a ninemember Board of Trustees governs the MFPRSI. Though separate and apart from state government, the MFPRSI board is authorized by state legislature, which also establishes by statute the pension and disability benefits and the system's funding mechanism. All full-time employees must participate in either IPERS or MFPRSI.

<u>Iowa Public Employees Retirement System ("IPERS")</u>: The City contributes to IPERS, which is a cost-sharing multiple-employer, contributory defined benefit public employee retirement system administered by IPERS. IPERS provides retirement and death benefits, which are established by state statute, to plan members and beneficiaries. IPERS is authorized to adjust the total contribution rate up or down each year, by no more than 1 percentage point, based upon the actuarially required contribution rate. The City's contributions to IPERS for the Fiscal Years ended June 30, 2021, 2022, and 2023 as shown below equal the required contributions for each year:

	FY 2020-21	FY 2021-22	FY 2022-23
IPERS City Contribution	\$ 3,163,803	\$ 3,244,415	\$ 3,376,145

The IPERS Annual Comprehensive Financial Report is available on the IPERS website, or by contacting IPERS at 7401 Register Drive P.O. Box 9117, Des Moines, IA 50321. However, the information presented in such financial reports or on such websites is not incorporated into this Preliminary Official Statement by any references.

Bond Counsel, the City and the Municipal Advisor undertake no responsibility for and make no representations as to the accuracy or completeness of the information available from the IPERS discussed above or included on the IPERS website, including, but not limited to, updates of such information on the State Auditor's website or links to other Internet sites accessed through the IPERS website.

Pursuant to Governmental Accounting Standards Board ("GASB") Statement No. 68, the City reported a liability of \$16,017,669 within its Annual Comprehensive Financial Report (the "ACFR") as of June 30, 2023 for its proportionate share of the net pension liability. The net pension liability is the amount by which the total actuarial liability exceeds the pension plan's net assets or fiduciary net position (essentially the market value) available for paying benefits. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all IPERS participating employers. At June 30, 2022, the City's collective proportion was 0.423956% which was a increase of 0.591174% from its proportion measured as of June 30, 2021.

The City cannot predict the levels of funding that will be required in the future as any IPERS unfunded pension benefit obligation could be reflected in future years in higher contribution rates. The investment of moneys, assumptions underlying the same and the administration of IPERS is not subject to the direction of the City. Thus, it is not possible to predict, control or prepare for future unfunded actuarial liabilities ("UAL") of IPERS. The UAL is the difference between total actuarially accrued liabilities and actuarially calculated assets available for the payment of such benefits. The UAL is based on assumptions as to retirement age, mortality, projected salary increases attributed to inflation, across-the-board raises and merit raises, adjustments, cost-of-living adjustments, valuation of current assets, investment return and other matters. Such UAL could be substantial in the future, requiring significantly increased contributions from the City which could affect other budgetary matters.

For additional information on the City's Employee Retirement Systems, refer to Note IX Section A beginning on page 71 of the City's June 30, 2023 ACFR contained as APPENDIX A of this Preliminary Official Statement.

<u>Municipal Fire and Police Retirement System of Iowa ("MFPRSI")</u>: The City contributes to MFPRSI, which is a cost-sharing multiple-employer defined benefit pension plan. MFPRSI provides retirement, disability, and death benefits to plan members and beneficiaries. Benefit provisions are established by state statute, and vest after four years of credited service.

MFPRSI plan members are required to contribute a percentage of their annual covered salary, and the City is required to contribute at an actuarially determined rate of annual covered payroll. The contribution requirements of plan members and the City are established, and may be amended by state statute. The City's contributions to MFPRSI for the Fiscal Years ended June 30, 2021, 2022 and 2023 as shown below equal the required contributions for each year:

	FY 2020-21	FY 2021-22	FY 2022-23
MFPRSI City Contribution	\$ 6,259,468	\$ 6,383,734	\$ 5,812,884

The MFPRSI Independent Auditors Report is available on the MFPRSI website or by contacting MFPRSI at 7155 Lake Drive, Suite 201, West Des Moines, IA 50266. However, the information presented in such financial reports or on such websites is not incorporated into this Preliminary Official Statement by any references.

Bond Counsel, the City and the Municipal Advisor undertake no responsibility for and make no representations as to the accuracy or completeness of the information available from MFPRSI discussed above or included on the MFPRSI website, including, but not limited to, updates of such information on the State Auditor's website or links to other Internet sites accessed through the MFPRSI website.

Pursuant to GASB Statement No. 68, the City reported a liability of \$40,620,631 within its ACFR as of June 30, 2023 for its proportionate share of the MFPRSI net pension liability. The net pension liability is the amount by which the total actuarial liability exceeds the pension plan's net assets or fiduciary net position (essentially the market value) available for paying benefits. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all MFPRSI participating employers. At June 30, 2022, the City's collective proportion was 7.233399% which was a decrease of 0.324022% from its proportion measured as of June 30, 2021.

For additional information on the City's Employee Retirement Systems, refer to Note IX Section B beginning on page 75 of the City's June 30, 2023 ACFR contained as APPENDIX A of this Official Statement.

<u>Deferred Compensation</u>: The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Section 457 plan, available to all full-time City employees, permits them to defer a portion of their salary until future years. The City's contributions to deferred compensation for the Fiscal Years ended June 30, 2021, 2022 and 2023 are shown below:

	FY 2020-21	FY 2021-22	FY 2022-23
457 Deferred Contribution	\$ 2,460,498	\$ 2,541,801	\$ 2,589,251

For additional information on the City's Employee Retirement Systems, refer to Note IX Section C beginning on page 78 of the City's June 30, 2023 ACFR contained as APPENDIX A of this Preliminary Official Statement.

Other Post-Employment Benefits ("OPEB"): The City sponsors a single-employer health care plan that provides a continuation option to retirees to purchase health benefits under the City's group health plan. The plan is administered by the City and the City has the authority to establish or amend the plan provisions or contribution requirements. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement No. 75. The plan does not issue a stand-alone financial report.

Benefits provided: As required under Iowa Code Chapter 509A.13, the City provides postemployment health benefits. Employees who have attained age 55 and have fifteen or more years of service with the City, or qualify for normal retirement as defined by IPERS, or qualify for normal retirement as defined by MFPRSI or are granted retiree status pursuant to a separation agreement with the City are eligible for retiree benefits. Eligible retirees and their dependents may purchase medical, prescription drug and dental insurance through the City's self-insured plan. As of June 30, 2023, there were 752 active and 45 retired members in the plan.

Contributions: The current funding policy of the City is to pay health claims as they occur. The City does not explicitly subsidize retiree health care coverage. From time to time, the City can choose to offer a Voluntary Separation Insurance Incentive Program ("VSIIP"), offering employees insurance coverage for a period of less than 12 months; otherwise, retirees pay 100% of the group rate calculated on the expected costs based on the entire group of active, COBRA participants and retirees. For Fiscal Year ended June 30, 2023, retirees receiving benefits contributed \$748,067 through their required contribution of \$1,070 per month for single health coverage, \$1,709 per month for single plus one health coverage and \$2,388 per month for family coverage.

The source of payment is the fund that pays the benefits for the current employees; either the General Fund or a proprietary fund. Other postemployment liabilities attributed to governmental activates are generally liquidated by the Employee Health Insurance Internal Service Fund.

	Total OPEB Liability
Balance as of July 1, 2022	\$ 22,094,025
Changes for the year:	
Service cost	1,645,601
Interest	798,023
Differences between expected and	
Actual experience	<del>-</del>
Changes in assumptions or other inputs	1,113,638
Contributions and payments made	(934,750)
Net changes	\$ 2,622,512
Balance as of June 30, 2023	\$ 24,716,537
Changes for the year: Service cost Interest Differences between expected and Actual experience Changes in assumptions or other inputs Contributions and payments made Net changes	1,645,601 798,023 1,113,638 (934,750) \$ 2,622,512

For additional information on the City's Other Post Employment Benefits (OPEB), refer to Note XII beginning on page 87 of the City's June 30, 2023 ACFR contained as APPENDIX A of this Preliminary Official Statement.

#### **Bargaining Units**

Table 4 presents the various organizations, number of employees represented and the respective contract expiration dates.

Table 4
<u>Union Representation – January 9, 2024</u>

	Employees	Contract
<u>Union</u>	Represented	Expiration Date
Davenport Association of Professional Firefighters, Local #17	124	June 30, 2027
Union of Professional Police Organization, Local #2	144	June 30, 2027
American Federation of State, County and Municipal Employees, General Local #887	97	June 30, 2025
American Federation of State, County and Municipal Employees, Library Local #887	45	June 30, 2025
Chauffeurs, Teamsters and Helpers Local Union #238	182	June 30, 2025
Division #312 of the Amalgamated Transit Union	36	June 30, 2025

Source: City of Davenport Payroll Department.

#### **ECONOMIC AND DEMOGRAPHIC INFORMATION**

## **Population**

The City covers an area of approximately 65 square miles. Table 5 presents demographic data for the City based on the past six decennial censuses.

Table 5
Demographic Data

Census <u>Year</u>	Quad- City <u>Area</u>	Percent Increase (Decrease)	Scott County	Percent Increase (Decrease)	City of <u>Davenport</u>	Percent Increase (Decrease)	City Density Per Sq. Mile
2020 (1)	384,324	1.2%	174,669	5.7%	101,724	2.0%	1,563
2010	379,690	1.0%	165,224	4.1%	99,685	1.3%	1,608
2000	376,019	7.2%	158,668	5.1%	98,359	3.2%	1,586
1990	350,861	(8.6%)	150,979	(5.7%)	95,333	(7.7%)	1,538
1980	383,958	5.9%	160,022	12.1%	103,264	4.9%	1,666
1970	362,641	12.6%	142,687	18.7%	98,469	10.7%	1,588

<sup>(1) 2020</sup> Census information for the Davenport – Moline – Rock Island Metropolitan Statistical Area ("Quad City Area").

Source: United States Census Bureau.

## **Employment**

Over 425 industrial firms are located in the Quad-Cities Metropolitan Area. Principal products include aluminum sheet and foil, farm implements, aircraft instruments and equipment, animal feeds, laundry machinery, ordnance equipment, pork, beef and other food products, portland cement, rubber footwear, wheels and wheel balancing equipment, scales, steel castings, traffic controls, ventilation systems and many others.

Prominent employers within the Quad-Cities Metropolitan area include the Rock Island Arsenal, Deere & Company and Trinity Medical Center. The top employers within Davenport are presented on the next page in Table 6. Table 7 presents other major employers within the Quad-Cities Metropolitan Area.

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Table 6 Major Employers, City of Davenport

		Approximate
		Number of
Employer Name	Product	Employees (1)
Genesis Health System	Health Care System	4,700
Davenport Community Schools	Education	2,500
Arconic (2)	Aluminum, Sheet, Plate & Foil	2,000
John Deere Davenport Works	Heavy Equipment Manufacturing	2,000
Amazon	Distribution Center	1,400
Tri-City Electric Co.	Electrical Contractor	1,200
City of Davenport	Government	1,044
Nestle Purina PetCare Company	Pet Food Manufacturing	1,000
Eaton/Cobham Mission Systems	Defense and Aerospace Mfg.	950
Kraft Heinz	Meat Packing	724
Eastern Iowa Community College	Education	685
Sterilite	Plastic Houseware Manufacturing	650
United Parcel Service	Parcel Delivery Service	640
MidAmerican Energy Company	Utility Service	633
Wells Fargo-Davenport Region	Finance	610
Von Maur	Headquarters/Distribution for Retail Stores	600
Sears Manufacturing	Tractor Seats	580
St. Ambrose University	Education	550
Scott County	Government	489
Per Mar Security	Security Systems & Investigation	460
Rhythm City Casino	Casino, Hotel & Entertainment	450

<sup>(1)</sup> Includes full and part time employees.

Source: The City. The list is updated frequently as changes are identified. Employment numbers are presented as estimates based on best available data.

Table 7 Major Employers, Quad-Cities Metropolitan Area (1)

iviajor La	inployers, Quad-Cities Metropolitan Area	
		Approximate
		Number of
Employer Name	<u>Product</u>	Employees (2)
John Deere	Agricultural, Construction & Forestry Manufacturing	8,572
Rock Island Arsenal	Defense Manufacturing	$6,300^{(3)}$
UnityPoint Health/Trinity	Health Care	6,100
Genesis Health System	Health Care	4,700
Hy-Vee	Retail Grocery	4,200
HNI Corporation	Office Furniture Manufacturing	3,800
Walmart	Warehouse Clubs and Supercenters	3,600
Davenport Community Schools	Education	2,500
Arconic	Aerospace and Defense Aluminum Manufacturing	2,400
Tyson Fresh Meats	Food Manufacturing	2,400
Amazon	Distribution Center	1,400
Kraft/Heinz	Food Manufacturing	1,200
Tri-City Electric Co.	Electrical Contractor	1,200
City of Davenport	Government	1,044
Kent Corporation	Animal Feed & Food Manufacturing	1,000
Nestle Purina PetCare Company	Pet Food Manufacturing	1,000
XPAC	Supply Chain Management & Logistics	1,000
Eaton: Cobham Mission Systems	Defense and Aerospace Manufacturing	950

<sup>(1)</sup> Includes largest employers within the Quad Cities region. Year to year comparisons may not be accurate due to variability of source data.
(2) Includes full and part time employees.

Source: The City. The list is updated frequently as changes are identified. Employment numbers are presented as estimates based on best available data.

<sup>(2)</sup> Headquarters in Riverdale, IA. Formerly known as Alcoa Davenport Works.

<sup>(3)</sup> Civilian employee count only; military count considered classified information.

## Labor Force and Unemployment Statistics

Table 8 lists the labor force, average annual employment and unemployment rate for the Davenport-Moline-Rock Island Combined Statistical Area ("CSA"), as compared to the unemployment rates for the City, State of Iowa and the United States for the years 2019 through November 2023.

Table 8
Labor Force and Unemployment Statistics

	Davenp	oort-Moline-Rock	Unemployment Rates			
	Labor		Unemployment	City of	State of	United
	<u>Force</u>	<b>Employed</b>	Rate	<u>Davenport</u>	<u>Iowa</u>	States
2023	231,684	222,003	4.2%	3.8%	2.9%	3.6%
2022	231,076	222,627	3.7%	3.6%	2.7%	3.6%
2021	230,003	218,380	5.1%	5.6%	3.8%	5.4%
2020	230,660	213,111	7.6%	7.8%	5.2%	8.1%
2019	240,738	231,391	3.9%	3.8%	2.7%	3.7%

Source: U.S. Bureau of Labor Statistics website.

## Buying Income and Per Capita Retail Sales

Table 9 below lists median household effective buying income and per capita retail sales for the City, the Quad-Cities Area, and the State of Iowa for the years 2019 through 2023.

Table 9
Buying Income/Per Capita Retail Sales

	Eff	ective Buying Inco	ome	Per Capita Retail Sales			
	City of <u>Davenport</u>	Quad-Cities <u>Area</u>	State of <u>Iowa</u>	City of Davenport	Quad-Cities <u>Area</u>	State of <u>Iowa</u>	
2023	\$ 55,258	\$ 61,543	\$ 62,358	\$ 33,098	\$ 23,817	\$ 22,840	
2022	52,764	59,658	60,401	27,676	19,500	19,748	
2021	44,580	49,660	53,559	25,892	18,272	18,142	
2020	45,779	49,761	52,409	29,171	19,866	19,962	
2019	43,187	47,556	50,853	28,389	19,050	19,504	

Source: Claritas, Inc.

#### Construction

Construction activity in the City as shown by its building permit records is summarized in Table 10. Permits are calculated on a fiscal year basis.

**Table 10 Building Permits** (3)

	New Commercial		New Industrial		Miscellaneous (1)		New Residential		Other (2)
Fiscal				<u> </u>					· · · · · · · · · · · · · · · · · · ·
<u>Year</u>	<u>No.</u>	<u>Value</u>	<u>No.</u>	<u>Value</u>	No.	<u>Value</u>	<u>No.</u>	<u>Value</u>	<u>Value</u>
2024 (3)	9	\$ 16,132,576	0	\$ 0	240	\$ 5,778,890	33	\$ 12,762,563	\$ 86,022,567
2023	26	123,511,727	0	0	510	12,384,839	111	20,861,895	100,566,421
2022	22	286,338,735	0	0	529	17,545,456	163	55,937,268	83,303,241
2021	19	67,464,384	2	4,234,032	436	12,874,210	1,173	25,955,773	137,381,454
2020	27	47,353,022	0	0	401	7,372,325	54	8,964,231	106,838,115

<sup>(1)</sup> Includes schools, churches, and other institutions.

Source: City of Davenport Department of Development and Neighborhood Services.

#### **Education**

Three school districts serve the City. They are the Davenport Community School District, the North Scott Community School District and the Bettendorf Community School District. The North Scott Community School District represents approximately 3% of the City. The Davenport Community School District serves approximately 95% of the City, and the Bettendorf School District overlaps slightly into the City. There are four high schools, four junior high schools, three preschools, seventeen elementary schools, one joint elementary and junior high school and eight private schools providing K-12 education in the City. The Davenport Community School District public school enrollment over the last five years has been as follows:

Table 11
Public School Enrollment (October 1)

<u>Year</u>	Fiscal Year	Certified Enrollment
2023	2024-25	13,786
2022	2023-24	14,164
2021	2022-23	14,412
2020	2021-22	14,470
2019	2020-21	14,930

Source: Davenport Community School District.

## Community Colleges and Adult Education

The Eastern Iowa Community College District (the "EICC") operates three campuses including Scott Community College located in Bettendorf, Iowa; Clinton Community College located in Clinton, Iowa; and Muscatine Community College located in Muscatine, Iowa. Scott Community College provides the first and second years of liberal arts and pre-professional training for those students who wish to transfer to other institutions, and also provides a program which is appropriate to the vocational or technical objectives of the students. The Davenport Community School District offers adult education courses to individuals 16 years of age and over and not enrolled in a full-time school. Individuals who have not completed their high school education may do so through the programs established through the adult education program.

<sup>(2)</sup> Remodeling and other miscellaneous permits.

<sup>(3)</sup> As of December 31, 2023.

## Higher Education

St. Ambrose University (the "University") is a co-educational, liberal arts university accredited by the North Central Association of Colleges and Secondary Schools and the Iowa Department of Public Instruction. It is affiliated with the New York Board of Regents. St. Ambrose offers a Bachelor of Arts, Bachelor of Science, Bachelor of Music, Bachelor of Music Education, Bachelor of Special Studies and Bachelor of Selected Studies. In addition, the University offers a variety of graduate-level degrees.

Palmer College of Chiropractic (the "College") is accredited by the Council on Chiropractic Education, the North Central Association of Colleges and Secondary Schools, and by the Iowa Department of Public Instruction. The College offers a four-year course of study leading to a Doctor of Chiropractic degree.

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#### **INDEBTEDNESS**

## Authority to Incur Debt

The Bonds are issued pursuant to the provisions of Division III of Chapter 384 of the Code of Iowa and the City's Charter. The City's special charter from the State of Iowa allows general obligation bonds to be issued upon approval of the City Council and does not require the vote of the taxpayers unless future interest payments on all debt reach a point where they exceed 75% of ordinary annual City revenues.

#### Debt Limit

The Constitution of the State of Iowa, Article XI, Section 3, provides as follows:

"Indebtedness of political or municipal corporations No county, or other political or municipal corporation, shall be allowed to become indebted in any manner, or for any purpose, to an amount, in the aggregate, exceeding five per centum on the value of taxable property within such county or corporation to be ascertained by the last state and county tax lists, previous to the incurring of such indebtedness."

# Table 12 Debt Limit Computation Upon the Issuance of the Bonds (May 8, 2024)

Legal debt limit of 5% of 100% of actual value for Fiscal Year 2024 as of January 1, 2022 (1)	\$ 423,816,426
Debt chargeable against limit: Bonded debt (includes the Bonds) TIF Rebate Agreements	236,365,000 * <u>4,417,249</u>
Total debt subject to debt limit (56.81%)	\$ 240,782,249 *
Legal debt limit margin (43.19%)	\$ 183,034,177 *

<sup>(1)</sup> Calculated on Gross Actual Value (includes increment value and is less military exemption).

#### **Debt Administration**

The City knows of no instance in which it has defaulted in the payment of principal or interest on its debt.

#### **Overlapping Debt**

There are five taxing jurisdictions which overlap the City. These are other governmental entities which exist within the City but which are not governed by the City Council, and are presented below:

#### **Scott County**

The City is located within Scott County. The county is a separate governmental agency which provides municipal services such as street maintenance, public safety in areas not governed by other municipalities and health and welfare services. The County Treasurer is responsible for tax collections throughout the county.

<sup>\*</sup> Preliminary; subject to change.

#### **Community School Districts**

Davenport, North Scott, and Bettendorf Community School Districts provide K-12 education for residents of the City. Each district is an autonomous governmental body which adopts its own budget and levy.

#### **Eastern Iowa Community College District**

The Eastern Iowa Community College (the "EICC") operates three campuses including Scott Community College located in Bettendorf, Iowa; Clinton Community College located in Clinton, Iowa; and Muscatine Community College located in Muscatine, Iowa. EICC is an autonomous governmental body which adopts its own budget and levy.

Table 13 sets forth those overlapping jurisdictions with general obligation debt outstanding as of January 29, 2024.

Table 13
Overlapping Debt to the City

<u>Jurisdiction</u>	General Obligation Debt	% of Debt Allocable to the City (1)	Portion Allocable to the City
Scott County	\$ 15,785,000	48.87%	\$ 7,714,130
Davenport Community School District	0	87.26%	0
North Scott Community School District	25,000,000	22.74%	5,685,000
Bettendorf Community School District	0	23.11%	0
Eastern Iowa Community College (Area IX)	54,400,000	29.24%	15,906,560
Total Overlapping Debt			\$ 29,305,690

<sup>(1)</sup> Based on 1/1/2022 Taxable Valuations.

Source: Iowa Department of Management, Iowa Auditor of State, and MSRB Electronic Municipal Market Access.

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#### **Debt Trends**

Table 14 summarizes the debt outstanding as a percent of the City's taxable valuation used to calculate the debt service levy and debt per capita as of the date of this Preliminary Official Statement and the last four fiscal years.

Table 14
Ratio of Net General Obligation Bonded Debt as a Percent of Debt Service Levy Valuation and Net Bonded Debt Per Capita

									Net	
					Debt	Debt			Bonded Debt	
Fiscal Year	Population	Debt Service Valuation (1)	Gross <u>Bonded Debt</u>	Debt Service Fund Balance (2)	Payable from Enterprise <u>Revenues</u>	Payable from TIF Revenues (3)	Debt Payable From Other Revenue (4)	Net Bonded <u>Debt</u>	to Debt Service <u>Valuation</u>	Net Bonded Debt per <u>Capita</u>
2024	101.724 (5)	\$ 5,192,311,115	\$ 236,365,000 (7)	\$ 39,679,838	\$ 62,095,000	\$ 19,035,000	\$ 0	\$ 115,555,162	2.23%	\$ 1,136
2023	101,724 (5)	5,192,622,415	208,650,000 (8)	39,679,838	54,185,000	19,035,000	0	95,750,162	1.84%	941
2022	101,724 (5)	5,047,979,344	202,220,000 (8)	34,914,203	53,555,000	21,145,000	0	92,605,797	1.83%	910
2021	99,685 <sup>(6)</sup>	4,952,300,751	203,845,000 (8)	30,612,964	52,610,000	23,315,000	0	97,307,036	1.96%	976
2020	99,685 (6)	4,757,224,920	207,415,000 (8)	27,572,931	56,010,000	26,680,000	70,000	97,082,069	2.04%	974

<sup>(1)</sup> Based on Debt Service Valuation as provided by the Iowa Department of Management. Excludes agricultural land and building; includes all utilities and incremental values and is net of exemptions. Debt service is levied against taxable value including taxable incremental value.

Source: Except as noted, City of Davenport Finance Department.

<sup>(2)</sup> Represents the Fund Balance of the Debt Service Fund as of June 30th of each fiscal year. See Table 23 for additional details.

<sup>(3)</sup> TIF revenues are property taxes derived from special taxing districts which are used to abate tax levies for debt issued for improvements within those districts.

<sup>(4)</sup> Debt payable from self-supported municipal improvement district levy and Levee Commission rents.

<sup>(5)</sup> Source: 2020 U.S. Census.

<sup>&</sup>lt;sup>(6)</sup> Source: 2010 U.S. Census.

 $<sup>^{(7)}</sup>$  Debt outstanding is as of the date of this Preliminary Official Statement.

<sup>(8)</sup> Debt outstanding is as of the end of the fiscal year and may include refunded bonds.

Table 15 summarizes the debt outstanding as of May 8, 2024 as debt per capita, percent of actual value, and percent of debt service valuation as of January 1, 2022 payable in Fiscal Year 2023-24 upon the issuance of the Bonds.

Table 15 **Debt Ratios Upon the Issuance of the Bonds** 

Debt Ratios	Gross Bonded Debt (1)	Debt Service Monies <u>Available</u> (2)	Debt Payable from Enterprise Revenues	Debt Payable from TIF Revenues (3)	Debt Payable from Other <u>Revenues</u> (4)	Net Bonded <u>Debt</u>	Net Bonded Debt per Capita (101,724)	Net Bonded Debt to Actual Value (\$8,476,328,519) (5)	Net Bonded Debt to Debt Service Valuation (\$5,192,311,115) (6)
G.O. Bonded Debt Overlapping Debt	\$ 236,365,000 * <u>29,305,690</u>	\$ 39,679,838	\$ 62,095,000	\$ 19,035,000	\$ 0 	\$ 115,555,162 29,305,690	\$ 1,136 	1.36% 0.35%	2.23% <u>0.56%</u>
Total	<u>\$ 265,670,690</u>	\$ 39,679,838	\$ 62,095,000	<u>\$ 19,035,000</u>	<u>\$ 0</u>	<u>\$ 144,860,852</u>	<u>\$ 1,424</u>	<u>1.71%</u>	<u>2.79%</u>

<sup>(1)</sup> Includes the Bonds.

Source: Except as noted, City of Davenport Finance Department.

<sup>(2)</sup> Represents the Fund Balance of the Debt Service Fund as of June 30, 2023. See Table 23 for additional details.

<sup>(3)</sup> TIF revenues are property taxes derived from special taxing districts which are used to abate tax levies for debt issued for improvements within those districts.

<sup>(4)</sup> Debt payable from self-supported municipal improvement district levy and Levee Commission rents.

<sup>(5)</sup> Based on January 1, 2022 Actual Valuation as provided by the Scott County Auditor. Includes TIF Increment, Agricultural Land, Agricultural Buildings and all Utilities.

<sup>(6)</sup> Based on January 1, 2022 Debt Service Valuation as provided by the Scott County Auditor. Includes Taxable TIF Increments and all utilities but excludes Agricultural Land and Agricultural Buildings.

<sup>\*</sup> Preliminary; subject to change.

## Long-Term Debt

Table 16 summarizes the City's long-term debt as of June 30, 2023 and upon the issuance of the Bonds.

Table 16
General Obligation Debt Outstanding by Issue

					<u>Principal</u>	Outstanding
Issue		Original		Final		
<u>Date</u>	<u>Description</u>	Amount	Interest Range	<u>Maturity</u>	June 30, 2023	May 8, 2024
03/10/15	Corporate Ser A	\$ 17,715,000	3.00% - 5.00%	06/01/30	\$ 8,180,000	\$ 8,180,000
03/23/16	Corporate Ser A	42,450,000	2.00% - 5.00%	06/01/31	25,205,000	25,205,000
03/23/16	Refunding Ser B	6,085,000	2.15% - 2.70%	06/01/28	1,935,000	1,935,000
03/23/16	Refunding Ser C	7,140,000	2.00%	06/01/24	1,145,000	1,145,000
03/21/17	Corporate Ser A	20,825,000	3.00% - 4.00%	06/01/32	13,100,000	13,100,000
03/21/17	Refunding Ser B	7,345,000	2.00% - 3.00%	06/01/29	4,140,000	4,140,000
03/21/17	Refunding Ser C	13,685,000	4.00% - 5.00%	06/01/25	4,270,000	4,270,000
04/03/18	Refunding Ser A	31,620,000	3.00% - 5.00%	06/01/33	17,205,000	17,205,000
04/03/18	Refunding Ser B	8,275,000	3.00% - 3.55%	06/01/33	5,060,000	5,060,000
03/19/19	Corporate Ser A	21,590,000	3.00% - 5.00%	06/01/34	16,305,000	16,305,000
05/01/20	Corp & Ref	40,290,000	2.04%	06/01/35	26,625,000	26,625,000
12/01/20	Corporate Ser B	21,675,000	2.00% - 5.00%	06/01/36	17,745,000	17,745,000
03/17/21	Refunding Ser A	8,175,000	1.00% - 5.00%	06/01/32	6,435,000	6,435,000
03/10/22	Corp & Ref	34,450,000	2.00% - 5.00%	06/01/37	29,420,000	29,420,000
05/10/23	Corporate Ser	31,880,000	4.00% - 5.00%	06/01/38	31,880,000	31,880,000
05/08/24	Corporate Ser	27,715,000 *	TBD	06/01/39	0	27,715,000 *
Total Gener	ral Obligation Bonds				\$208,650,000	\$ 236,365,000 *
Total Abate	ement Supported (1)				(73,220,000)	(81,130,000)*
Net General Obligation Bonded Debt \$135,430,000 \$155,235,00						

<sup>(1)</sup> The levy for abatement supported general obligation debt has been, and is expected to continue to be, abated with revenue of the sewer clean water, airport, and solid waste utilities; hotel/motel tax receipts; municipal improvement district levy; levee rents; tax increment revenues; and other revenues as designated by the Chief Financial Officer and/or City Council. See Table 18 for the principal and interest abated by the various revenue sources.

<sup>\*</sup> Preliminary; subject to change.

## **Debt Service Payments**

Table 17 represents a schedule of the estimated annual principal and interest payments for the City's general obligation debt upon the issuance of the Bonds.

Table 17
General Obligation Long-Term Bonded Debt
Schedule of Annual Debt Service Payments

FYE	Current Outstanding		<u>Bc</u>	onds*	Total Outstanding*			
<u>June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	Interest	Principal	<u>Interest</u>	<u>Total</u>	
2024	\$ 32,915,000	\$ 3,747,661 (1)	\$ 0	\$ 0	\$ 32,915,000	\$ 3,747,661	\$ 36,662,661	
2025	22,620,000	6,100,646	1,975,000	1,530,699	24,595,000	7,631,345	32,226,345	
2026	19,275,000	5,277,421	2,170,000	1,340,028	21,445,000	6,617,449	28,062,449	
2027	18,420,000	4,533,825	1,455,000	1,231,528	19,875,000	5,765,353	25,640,353	
2028	18,810,000	3,807,285	1,530,000	1,158,778	20,340,000	4,966,063	25,306,063	
2029	18,135,000	3,133,644	1,600,000	1,082,278	19,735,000	4,215,922	23,950,922	
2030	16,300,000	2,454,861	1,500,000	1,002,278	17,800,000	3,457,139	21,257,139	
2031	15,545,000	1,890,947	1,575,000	927,278	17,120,000	2,818,225	19,938,225	
2032	11,925,000	1,385,536	1,655,000	848,528	13,580,000	2,234,064	15,814,064	
2033	10,055,000	1,011,422	1,735,000	764,123	11,790,000	1,775,545	13,565,545	
2034	7,875,000	698,495	1,825,000	673,903	9,700,000	1,372,398	11,072,398	
2035	6,280,000	490,101	1,925,000	578,090	8,205,000	1,068,191	9,273,191	
2036	5,025,000	327,720	2,020,000	476,065	7,045,000	803,785	7,848,785	
2037	3,545,000	189,138	2,130,000	367,995	5,675,000	557,133	6,232,133	
2038	1,925,000	77,000	2,250,000	252,975	4,175,000	329,975	4,504,975	
2039			2,370,000	130,350	2,370,000	130,350	2,500,350	
	\$ 208,650,000	\$ 35,125,702	\$27,715,000	\$ 12,364,896	\$ 236,365,000	\$ 47,490,598	\$ 283,855,598	

<sup>(1)</sup> Excludes the December 1, 2023 interest payment in the amount of \$3,835,447.

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<sup>\*</sup> Preliminary; subject to change.

## Tax Levy Abatement

Although the data listed in Table 16 and Table 17 is general obligation debt of the City, it is anticipated that portions of the debt service will be paid from sources other than the City property tax levy. Table 18 presents the estimated sources of payment for the City's general obligation debt as of May 8, 2024.

Table 18 **General Obligation Long-Term Bonded Debt Schedule of Annual Debt Service Payments** 

(Includes the Bonds)

Fiscal Year Ending June 30	Levy <u>Supported</u>	<u>Sewer</u>	<u>TIF</u>	Clean <u>Water</u>	DDDSMID (1)	<u>Airport</u>	Solid Waste	River Center/ <u>Adler</u>	Total Principal & Interest <u>All Sources</u> (2)
2024 <sup>(3)</sup> 2025 2026 2027 2028 2029 2030 2031 2032 2033 2034 2035 2036 2037 2038 2039	2 \$26,176,303 19,948,779 16,712,636 15,918,542 15,940,228 15,632,602 13,661,714 12,676,427 10,922,313 9,316,800 8,145,446 6,919,135 5,819,460 4,443,955 3,221,665 1,798,775	\$ 6,878,364 8,296,184 7,725,359 6,407,133 6,243,627 5,780,882 5,236,522 4,900,260 4,060,277 3,513,915 2,926,952 2,354,057 2,029,325 1,788,178 1,283,310 701,575	\$ 2,480,238 2,772,220 2,684,508 2,676,628 2,676,208 2,255,138 2,258,053 2,258,539 831,474 734,830	\$ 165,468 171,692 117,346	\$ 0	\$ 36,500 41,600	\$ 834,764 892,820 721,250 539,250 344,750 183,750	\$ 91,025 103,050 101,350 98,800 101,250 98,550 100,850 103,000	\$ 36,662,662 32,226,345 28,062,449 25,640,353 25,306,063 23,950,922 21,257,139 19,938,226 15,814,064 13,565,545 11,072,398 9,273,192 7,848,785 6,232,133 4,504,975 2,500,350
Total	\$ 187,254,780	\$ 70,125,920	\$ 21,627,836	\$ 454,506	\$ 0	\$ 78,100	\$ 3,516,584	\$ 797,875	\$ 283,855,601

<sup>&</sup>lt;sup>(1)</sup> Downtown Davenport Development Self-Supported Municipal Improvement District. <sup>(2)</sup> Totals may vary due to rounding.

<sup>(3)</sup> Excludes the December 1, 2023 interest payment.

## TIF Rebate Agreements

Presented in Table 19 are the City's tax increment rebate agreements as of May 8, 2024.

Table 19 TIF Rebate Agreements

TIF Agreement	Assessment	Remaining <u>Term</u>	Total Obligation Outstanding as of May 8, 2024	Total Obligation Subject to Debt Limit	Annual Payment as of May 8, 2024
M.A. Ford (Miracle Tools)	\$ 2,041,200	7 years	\$ 62,913	\$ 5,826	\$ 2,913
Tri City Electric	9,533,840	1 year	52,887	105,774	52,887
Von Maur	9,027,610	3 years	273,485	106,970	53,485
Von Maur e-commerce	9,027,610	5 years	485,757	91,514	45,757
Von Maur HQ & Distribution	14,564,160	6 years	725,688	118,876	59,438
Fidlar	5,344,930	5 years	452,954	85,108	42,554
Heart of America	12,000,000	7 years	2,725,835	445,835	445,835
Putnam	23,166,662	14 years	10,557,079	799,162	399,581
Parker	16,452,733	14 years	7,753,049	582,098	291,049
Kraft Heinz	48,640,480	7 years	5,989,123	941,434	470,717
Sterilite	66,567,570	11 years	5,899,794	499,588	249,794
Eastern Iowa Comm. College	12,449,600	10 years	4,038,300	360,064	0
City owned Shortline Rail		•			
and Transload Facility	2,234,530	7 years	450,000	0	0
Internal Debt (1)		1 year	275,000	275,000	275,000
Total			\$ 39,741,864	\$ 4,417,249	\$ 2,389,010

<sup>(1)</sup> This amount is advanced yearly from the City's general fund to cover personnel costs and is repaid annually from the increase in the base assessed valuation urban renewal areas.

Source: City of Davenport Finance Department.

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#### Other Debt

As presented in Table 20, the City has other revenue debt outstanding.

#### Table 20 Other Debt

					Principal
Date	Original			Final	Outstanding as of
of Issue	<u>Amount</u>	<u>Purpose</u>	<u>Security</u>	<u>Maturity</u>	May 8, 2024
6/10	\$ 10,000,000	Improvements	Sewer Net Revenues	6/41	\$ 7,096,000
12/15	5,781,107 (1)	Improvements	Sewer Net Revenues	6/34	3,301,000
4/16	6,989,833 <sup>(2)</sup>	Improvements	Sewer Net Revenues	6/36	4,683,833
12/11	310,791	Rail Extension	Land	1/26	62,158 <sup>(3)</sup>
8/16	1,953,840	Recycling Carts	Solid Waste Net Revenues	9/26	551,678 <sup>(4)</sup>
12/19	10,470,376	Improvements	Sewer Net Revenues	6/40	9,145,000 (5)
3/20	299,677	Golf Carts	Golf Course Net Revenue	2/25	142,017
3/20	35,561	Golf Carts	Golf Course Net Revenues	2/25	16,882
8/20	8,249,000	Improvements	Sewer Net Revenues	6/41	7,563,000 (6)
5/23	31,812	UMAXI Pickers	Golf Course Net Revenues	10/27	29,641
3/23	18,906	Utility Vehicles	Golf Course Net Revenues	2/28	17,695
		Police Enterprise			
8/23	2,051,001	Software & Equipment	General Fund Revenues	8/27	1,658,187

<sup>(1)</sup> Original amount was \$7,085,000; the City drew only \$5,286,107. The loan was then amended and refunded to add \$495,000 in principal for a sponsored project on December 8, 2015.

#### Industrial Revenue Bonds

Since 1976, the City has authorized the issuance of industrial development revenue bonds under the provisions of Chapter 419 of the Code of Iowa. The bonds and related interest are the sole responsibility of the issuers, and the bond principal and interest do not constitute liabilities of the City.

#### Future Financing

The City has no plans to issue additional general obligation bonds within 90 days of this Preliminary Official Statement.

<sup>(2)</sup> Original amount was \$7,538,000; the City drew only \$6,989,833.

<sup>(3)</sup> The loan agreement with the Iowa Department of Transportation was reworked due to a change in the completion date of the project.

<sup>(4)</sup> Loan agreement with the Scott County Solid Waste Commission.

<sup>(5)</sup> The City has drawn \$9,958,341 of the \$10,470,376 as of January 2024. Principal outstanding assumes the City will draw the full amount.

<sup>(6)</sup> The City has drawn \$7,045,026 of the \$8,249,000 as of January 2024. Principal outstanding assumes the City will draw the full amount.

#### **FINANCIAL INFORMATION**

#### Financial Reports

The responsibility for the financial function within the City rests with the Interim City Administrator & Chief Financial Officer. The Interim City Administrator & Chief Financial Officer administers a broad and integrated fiscal operation consisting of treasury management, budget formulation and execution (including grants administration), appropriation and general accounting, revenue collections, data processing and purchasing.

Prior to Fiscal Year 1981, the City's accounting records for general governmental operations were maintained on a cash basis. Beginning in Fiscal Year 1981, the City's records have been maintained consistent with generally accepted accounting principles.

Prior to April 30, the budget is legally enacted through City Council action. The State of Iowa requires the passage of a budget of total City operating expenditures by major program categories which may not be over expended unless amended. The operating budget by program includes the General Fund, Special Revenue Funds, Debt Service Funds, Capital Projects Fund and Proprietary Funds. Administrative control is maintained through the establishment of more detailed line item budgets.

A six-year capital improvement program provides the basis for formulation of the annual capital budget. As part of the capital budget process, departments are required to project the impact of the capital project being requested on the operating budget for the ensuing fiscal year and five subsequent years. The impact is considered and weighed accordingly when developing the actual capital improvement plan.

#### Certificates of Achievement

The Government Finance Officers Association of the United States and Canada ("GFOA") awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its Annual Comprehensive Financial Report for the Fiscal Year ended June 30, 2022. In order to be awarded a Certificate of Achievement for Excellence in Financial Reporting, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report whose contents conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements.

In addition, the City received the GFOA's Distinguished Budget Presentation Award for the Fiscal Year 2024 Budget document. To qualify for the Distinguished Budget Presentation Award, the City's budget document was judged to the proficient in several categories, including as a policy document, a financial plan, and operations guide and a communication device.

#### Risk Management

The City has established a Risk Management Fund for self-insurance related to general and automobile liability, property, and workers' compensation claims which is included in the Internal Service Fund type. Self-insurance was in effect up to individual stop loss amounts per occurrence of \$500,000 for general and auto liability, \$100,000 for property and \$2,000,000 for workers' compensation for 2023. Coverage from private insurers is maintained for losses in excess of the individual stop loss amounts. All claims handling procedures are performed by the risk management division of the Human Resource Department with oversight from the Chief Financial Officer. A private attorney specializing in workers' compensation law is retained to defend workers' compensation claims filed with the state Workers' Compensation Commissioner by claimants. Incurred but not reported claims have been accrued as a liability based upon an independent actuarial study. No settlements exceeded insurance coverage for the past three fiscal years. There were no significant reductions in insurance coverage during the past year. Based on experience, \$10,418,691 of the claims payable as of June 30, 2023 is considered current and due within one year.

In addition, the City has established an Employee Insurance Fund for insurance benefits provided to City employees and covered dependents, which is included in the Internal Service Fund type. Health benefits, including prescriptions, were self-insured up to a specific annual stop loss amount of \$190,000 per member, and an aggregate annual stop loss amount of approximately \$15,000,000 for 2023. Coverage from a private insurance company is maintained for losses in excess of the aggregate stop loss amount. All claims handling procedures are performed by an independent claims administrator. Incurred but not reported claims have been accrued as a liability based upon the claims lag report provided by the third party administrator. No settlements exceeded insurance coverage for the past three fiscal years. There were no significant reductions in insurance coverage during the past year. Based on experience, the claims payable balance of \$894,176 as of June 30, 2023 is considered current and due within one year.

## Results of Operations

Statements of revenues and expenditures of the operating funds of the City have been compiled from the City's financial reports. They have been organized in such a manner as to facilitate year to year comparisons. Table 21 presents a statement of revenues, expenditures and changes in fund balance for the City's General Fund for the Fiscal Years ended June 30, 2020 through 2023 derived from the City's Comprehensive Annual Financial Report and Annual Comprehensive Financial Reports. In addition, the City has included its budget for Fiscal Year 2024. Table 22 and Table 23 present statement of revenues, expenditures and changes in fund balance for the City's Special Revenue Funds and Debt Service Fund, respectively, for the Fiscal Years ended June 30, 2020 through 2023 derived from the City's Comprehensive Annual Financial Report and Annual Comprehensive Financial Reports. In addition, the City has included its budget for Fiscal Year 2024.

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Table 21
<u>Statement of Revenues, Expenditures and Changes in Fund Balance - General Fund</u> (Years Ended June 30)

	Budget 2024	2023	2022	2021	2020
Revenue	2024	2023	2022	2021	2020
Taxes	\$ 73,120,997	\$ 73,484,058	\$ 71,420,651	\$ 70,826,581	\$ 66,042,040
Licenses and Permits	1,974,000	2,449,905	3,293,786	2,518,495	2,064,778
Intergovernmental	3,347,130	6,647,604	6,255,080	8,903,896	5,175,448
Charges for Services	4,442,275	4,498,792	4,224,240	3,343,256	3,827,728
Use of Monies & Property	1,104,300	2,787,995	679,565	861,196	943,080
Fines and Forfeits	1,292,000	1,844,143	1,955,730	1,743,177	1,863,841
Other	391,500	978,389	986,607	854,312	732,508
Total Revenue	85,672,202	92,690,886	88,815,659	89,050,913	80,649,423
Expenditures					
Current:					
Public Safety	51,992,914	50,802,350	50,432,834	50,212,040	49,325,192
Public Works	3,878,086	4,947,813	4,340,738	4,603,285	3,975,563
Culture and Recreation	14,354,690	13,609,344	13,557,140	12,313,812	12,239,189
Community & Economic	1 002 415	1 126 245	1.076.244	027.276	1 421 024
Development	1,992,415	1,126,245	1,076,244	927,276	1,431,834
General Government	14,126,130	14,786,983	13,044,031	11,312,023	10,706,934
Capital Outlay Debt Service:	-	184,573	-	-	-
Principal Retirement		46,156			
Interest	<u>-</u>	148	-	-	-
Interest	_	140	_	_	_
Total Expenditures	86,344,235	85,503,612	82,450,987	79,368,436	77,678,712
Excess of Revenue Over					
(Under)					
Expenditures	(672,033)	7,187,274	6,364,672	9,682,477	2,970,711
Other Financing Sources					
(Uses)					
Sale of Capital Assets	-	7,010	239,658	13,044	23,065
Operating Transfers (Net)	(411,421)	(7,035,758)	(761,150)	(2,303,572)	(2,559,052)
Leases, SBITA's and Other	<del>-</del>	184,573			
Total Other Financing					
Sources (Uses)	(411,421)	(6,844,175)	(521,492)	(2,290,528)	(2,535,987)
Excess of Revenue and					
Other Sources					
Over (Under) Expenditures					
and Other					
Uses	(1,083,454)	343,099	5,843,180	7,391,949	434,724
		,		, ,	,
Beginning Fund Balance	37,228,546	36,885,447	31,042,267	23,606,635	22,779,838
Ending Fund Balance	\$ 36,145,092	\$ 37,228,546	\$ 36,885,447	\$ 30,998,584	\$ 23,214,562

<sup>(1)</sup> The General Fund is the general operating fund of the City. It accounts for all financial resources except those required legally or by sound financial management to be accounted for in another fund.

Source: The City's Comprehensive Annual Financial Report, Annual Comprehensive Financial Reports and internal documents of the City.

Table 22
<u>Statement of Revenues, Expenditures and Changes in Fund Balance - Special Revenue Funds</u> (Years Ended June 30)

	Budget 2024	2023	2022	2021	2020
Revenue					
Taxes (2)	\$ 18,297,453	\$ 24,759,882	\$ 25,703,142	\$ 21,891,454	\$ 20,112,042
Special Assessments	·	-	78,747	11,506	118,084
Licenses and permits	150,000	176,357	169,428	162,058	174,696
Intergovernmental	24,999,266	26,905,441	21,894,939	21,841,239	19,856,519
Charges for Services	235,000	164,819	234,463	184,177	240,660
Use of Monies and Property	270,590	1,903,401	864,777	455,131	463,761
Revolving Loan Repayments	-	846,332	968,173	1,416,342	531,235
Other	605,000	84,026	382,839	749,898	1,214,094
Total Revenue	44,557,309	54,840,258	50,296,508	46,711,805	42,711,091
Expenditures Debt Service:					
Principal retirement	-	6,500	_	70,000	65,000
Interest	_	´ -	-	3,500	6,750
Bond issue expense	-	_	-	-	· -
Capital Outlay		25,722			
Public Safety	657,160	889,932	995,537	471,124	492,673
Public Works	15,630,397	15,396,028	14,291,739	14,043,334	14,509,308
Culture and Recreation	508,921	1,540,626	482,857	264,086	304,743
Community & Economic					
Development	13,234,466	12,275,235	11,081,962	9,712,371	8,917,561
General Government	399,741	833,130	387,315	262,879	215,426
Total Expenditures	30,430,685	30,967,173	27,239,410	24,827,294	24,511,461
Excess of Revenue Over (Under)					
Expenditures	14,126,624	23,873,085	23,057,098	21,884,511	18,199,630
Other Financing Sources (Uses)					
Sale of Fixed Assets	-	150,551	67,232	65,881	20,040
Operating Transfers (Net)	(14,640,929)	(18,194,962)	(20,603,616)	(17,148,362)	(14,829,963)
Refunding proceeds	-	-	-	-	-
Premium on debt issued	-	-	-	-	-
Leases, SBITA's and Other		25,722			
Total Other Financing Sources (Uses)	(14,640,929)	(18,018,689)	(20,536,384)	(17,082,481)	(14,809,923)
Excess of Revenue and Other Sources Over (Under) Expenditures and					
Other Uses (2)	(514,305)	5,854,396	2,520,714	4,802,030	3,389,707
Beginning Fund Balance	31,482,394	25,627,998	23,107,284	18,300,373	14,891,982
Ending Fund Balance	\$ 30,968,089	\$ 31,482,394	\$ 25,627,998	\$ 23,102,403	\$ 18,281,689

<sup>(1)</sup> Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The City's Special Revenue Funds consist of the Road Use Tax Fund, the Community Development Act Fund, the Housing and Urban Development Section 8 Fund, the Local Option Sales Tax Fund, the Riverfront Improvement Fund, the Municipal Improvement District Fund, the Revolving Loan Fund, the Home Investment Partnership Fund, Miscellaneous Grants Funds, Youth Sports Fund and American Rescue Plan Act fund.

Source: The City's Comprehensive Annual Financial Report, Annual Comprehensive Financial Reports and internal documents of the City.

<sup>(2)</sup> Includes proceeds of a 1% sales tax to be used for property tax relief and public improvements.

Table 23
<u>Statement of Revenues, Expenditures and Changes in Fund Balance - Debt Service Fund</u> (1)
(Years Ending June 30)

	Budget 2024	2023	2022	2021	2020
Revenue	2024	2023	2022	2021	2020
Taxes	\$ 17,822,650	\$ 17,620,038	\$ 17,556,876	\$ 16,552,056	\$ 15,193,692
Special Assessments	-	2,491	41,901	6,882	24,735
Intergovernmental	142,000	631,437	680,239	639,287	678,904
Use of Monies and Property	75,000	1,814,856	270,397	588,183	582,078
Other	700,000	136,000	147,400	158,400	169,000
Total Revenue	18,739,650	20,204,822	18,696,813	17,944,808	16,648,409
Expenditures					
Current:					
Debt Service:					
Principal retirement	16,766,079	19,136,079	18,605,684	23,350,000	29,069,915
Interest and Fiscal Charges	4,340,601	5,321,103	5,091,842	5,448,085	5,760,150
Bond issue expense	-	-	37,411	73,432	53,371
Community & Economic Development	4,812,645	-	4,961,986	3,707,364	2,774,559
General Government	<u>-</u>	4,650,293	3,000	4,000	3,000
Total Expenditures	25,919,325	29,107,475	28,699,923	32,582,881	37,660,995
Excess of Revenue Over (Under)					
Expenditures	(7,179,675)	(8,902,653)	(10,003,110)	(14,638,073)	(21,012,586)
Other Financing Sources (Uses)					
Debt Proceeds	-	-	-	-	-
Operating Transfers (Net)	9,925,000	13,668,288	14,263,278	11,419,812	10,080,171
Sale of capital assets	-	-	-	239,700	-
Refunding proceeds	-	-	6,760,000	5,294,666	11,690,000
Payment to refunding bond agent			(7,780,000)		-
Premium on debt issued	-	-	1,061,071	723,928	-
Total Other Financing Sources (Uses)	9,925,000	13,668,288	14,304,349	17,678,106	21,770,171
Excess of Revenue and Other Sources Over (Under) Expenditures and Other Uses	2,745,325	4,765,635	4,301,239	3,040,033	757,585
Beginning Fund Balance	39,679,838	34,914,203	30,612,964	27,572,931	26,815,346
Ending Fund Balance	\$ 42,425,163	\$ 39,679,838	\$ 34,914,203	\$ 30,612,964	\$ 27,572,931

<sup>(1)</sup> The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, principal and interest payments, and other debt related costs.

Source: The City's Comprehensive Annual Financial Report, Annual Comprehensive Financial Reports and internal documents of the City

The largest expenditures by program for the City is public safety. Table 24 presents the general governmental expenditures by program for the City for the past five fiscal years.

Table 24
<u>Expenditures By Program</u> (1)

				Community			
				and			
Debt	Public	Public	Culture and	Economic	General	Capital	
<u>Service</u>	<u>Safety</u>	<u>Works</u>	Recreation	<u>Development</u>	Government	<u>Outlay</u>	<u>Total</u>
\$ 24,509,986	\$ 51,692,282	\$ 20,343,841	\$ 15,149,970	\$ 13,401,480	\$ 20,270,406	\$ 210,295	\$ 145,578,260
31,514,937	51,236,579	18,632,477	13,893,419	15,657,837	13,309,630	-	144,244,879
28,945,017	50,683,164	18,646,620	12,577,899	14,347,011	11,578,902	-	136,778,613
34,955,186	49,817,865	18,484,871	12,543,932	13,123,954	10,925,360	-	139,851,168
22,644,957	48,004,412	18,916,458	12,694,237	12,385,853	10,500,207	-	125,146,124
	Service \$ 24,509,986 31,514,937 28,945,017 34,955,186	Service         Safety           \$ 24,509,986         \$ 51,692,282           31,514,937         51,236,579           28,945,017         50,683,164           34,955,186         49,817,865	Service         Safety         Works           \$ 24,509,986         \$ 51,692,282         \$ 20,343,841           31,514,937         51,236,579         18,632,477           28,945,017         50,683,164         18,646,620           34,955,186         49,817,865         18,484,871	Service         Safety         Works         Recreation           \$ 24,509,986         \$ 51,692,282         \$ 20,343,841         \$ 15,149,970           31,514,937         51,236,579         18,632,477         13,893,419           28,945,017         50,683,164         18,646,620         12,577,899           34,955,186         49,817,865         18,484,871         12,543,932	Debt Service         Public Safety         Public Works         Culture and Recreation         Economic Development           \$ 24,509,986         \$ 51,692,282         \$ 20,343,841         \$ 15,149,970         \$ 13,401,480           31,514,937         51,236,579         18,632,477         13,893,419         15,657,837           28,945,017         50,683,164         18,646,620         12,577,899         14,347,011           34,955,186         49,817,865         18,484,871         12,543,932         13,123,954	Debt Service         Public Safety         Public Works         Culture and Recreation         Economic Development         General Government           \$ 24,509,986         \$ 51,692,282         \$ 20,343,841         \$ 15,149,970         \$ 13,401,480         \$ 20,270,406           31,514,937         51,236,579         18,632,477         13,893,419         15,657,837         13,309,630           28,945,017         50,683,164         18,646,620         12,577,899         14,347,011         11,578,902           34,955,186         49,817,865         18,484,871         12,543,932         13,123,954         10,925,360	Debt Service         Public Safety         Public Works         Culture and Recreation         Economic Development         General Government         Capital Outlay           \$ 24,509,986         \$ 51,692,282         \$ 20,343,841         \$ 15,149,970         \$ 13,401,480         \$ 20,270,406         \$ 210,295           31,514,937         51,236,579         18,632,477         13,893,419         15,657,837         13,309,630         -           28,945,017         50,683,164         18,646,620         12,577,899         14,347,011         11,578,902         -           34,955,186         49,817,865         18,484,871         12,543,932         13,123,954         10,925,360         -

<sup>(1)</sup> Includes General, Special Revenue, and Debt Service Funds.

Source: The City's Comprehensive Annual Financial Report and Annual Comprehensive Financial Reports.

Property taxes are the largest source of income for the City. Table 25 presents general governmental revenue by source for the past five years.

Table 25
Revenues by Source (1)

Fiscal <u>Year</u>	<u>Taxes</u>	Special Assessments	Licenses and Permits	Inter- Governmental	Uses of Monies and <u>Property</u>	Charges for <u>Services</u>	Fines and Forfeits	Revolving Loan Repayments	<u>Other</u>	Total
2023	\$ 115,863,978	\$ 2,491	\$ 2,626,262	\$ 34,184,482	\$ 6,506,252	\$ 4,663,611	\$ 1,844,143	\$ 846,332	\$ 1,198,415	\$ 167,735,966
2022	114,680,669	120,648	3,463,214	28,058,608	1,811,762	4,350,472	1,955,730	968,173	2,416,526	157,825,802
2021	109,270,091	18,388	2,680,553	31,384,422	1,904,510	3,527,433	1,743,177	1,416,342	3,178,952	155,123,868
2020	101,347,774	142,819	2,239,474	25,710,871	1,988,919	4,068,388	1,863,841	531,235	2,646,837	140,540,158
2019	98,411,530	36,345	2,098,620	24,695,366	2,162,073	4,171,852	1,901,288	771,645	3,317,497	137,566,216

<sup>(1)</sup> Includes General, Special Revenue, and Debt Service Funds.

Source: The City's Comprehensive Annual Financial Report and Annual Comprehensive Financial Reports.

#### **PROPERTY VALUATIONS AND TAXES**

#### Property Valuations and Tax Collection Procedures

All property subject to taxation is valued in compliance with State law, every two years subject to an equalization action of the State Department of Revenue. All property except utility property is assessed at the local level. The State Department of Revenue assesses utility property.

The assessor establishes actual valuation (100%) as of January 1 in a calendar year for taxes payable in the succeeding fiscal year, *i.e.*, valuations made in 2023 are for taxes payable in the Fiscal Year 2024-25. The actual value of property is provided by the assessor to the County Auditor who then determines the taxable value. The taxable value is computed by adjusting the actual value of various classes of property by percentages (roll back rates) determined by the State Department of Revenue. The roll back rates are applied to classes of property on a state-wide basis so that the increase in actual valuations of property in the State will not exceed 3% annually.

For property values as of January 1, 2023 the taxable value roll back rate was 46.3428% of actual value for residential property; 71.8370% of actual value for agricultural property and 100.0000% of the actual value of utility property.

The residential taxable roll back rate of 46.3428% would apply to the value of each property unit of commercial, industrial and railroad property that exceeds zero dollars (\$0), but does not exceed one hundred fifty thousand dollars (\$150,000) with a taxable value roll back rate of 90.0000% to the value that exceeds one hundred fifty thousand dollars (\$150,000).

Table 26 outlines the values of all property within the City for assessment years 2019 through 2023.

Table 26
Assessment of Valuations of Taxable Property

Assessment Year	Fiscal <u>Year</u>	Actual Value (1)	<u>Taxable Value</u> (2)	Taxable Increment Value
2023 (3)	2025	\$9,873,205,822	\$5,230,058,754	\$255,852,266
2022	2024	8,476,328,519	4,987,967,264	225,818,166
2021	2023	8,195,553,445	4,997,839,494	216,395,538
2020	2022	7,728,110,392	4,845,164,020	223,269,687
2019	2021	7,668,372,933	4,789,598,797	182,623,128

<sup>(1)</sup> Includes all utilities, agricultural land, agricultural buildings and Taxable Increment Value with exemptions deducted.

Source: Iowa Department of Management website.

<sup>(2)</sup> Includes all utilities, agricultural land and agricultural buildings with exemptions deducted and excludes Taxable Increment Value.

<sup>(3)</sup> The January 1, 2023 valuations are now available and will become effective July 1, 2024.

Table 27 lists the classes of property which comprise the City's assessment year 2022 property values by category.

Table 27
2022 Property Values by Category

2022 Froperty Values by Category							
Category	Actual Value	Taxable Value	% of Gross <u>Taxable Value</u>				
Residential	\$5,519,721,195	\$3,002,336,975	62.87%				
Commercial	1,905,126,236	1,610,205,551	33.72%				
Industrial	188,213,616	157,808,464	3.30%				
Utilities	0	0	0.00%				
Other (railroads)	5,685,569	5,074,371	0.11%				
Gross Valuation	\$7,618,746,616	\$4,775,425,361	100.00%				
Less: Military Exemption	(6,433,848)	(6,433,848)					
Net Valuation	\$7,612,312,768	\$4,768,991,513					
TIF increment (used to compute debt service levies and constitutional debt limit)	\$225,818,166	\$225,818,166					
Taxed Separately: Agricultural Land Agricultural Building Gas & Electric Utilities	\$22,396,908 <sup>(1)</sup> 1,035,840 614,764,837	\$20,525,040 <sup>(1)</sup> 949,275 197,501,436					

<sup>(1)</sup> Military exemption of \$1,852 is deducted.

Source: Iowa Department of Management.

#### Property Tax Levies and Collections

Property tax payments are made at the office of each county treasurer in full or one-half by September 30 and March 31, pursuant to the Code of Iowa, Sections 445.36 and 445.37. Where the first half of any property tax has not been paid by October 1, such installment becomes delinquent. If the second installment is not paid, it becomes delinquent on April 1. Delinquent taxes and special assessments are subject to a penalty at the rate of one and one-half percent per month.

If taxes are not paid when due, the property may be offered at the regular tax sale on the third Monday of June following the delinquency date. Purchasers at the tax sale must pay an amount equal to the taxes, special assessments, interest and penalties due on the property, and funds so received are applied to the payment of taxes. A property owner may redeem from the regular tax sale, but failing redemption within two years, the tax sale purchaser is entitled to a deed which in general conveys the title free and clear of all liens except future installments of taxes.

Table 28 outlines tax levies, tax rates and tax collections for the City.

Table 28
Tax Levies and Collections
in the City of Davenport

City Tax Rates (1)(2)

			SMID			Percent	Delinquent	Total	Percent
Fiscal	Agricultural	All	Tax	Total	Current Tax	of Levy	Tax	Tax	of Total
Year	Land (3)	Other (4)	<u>Rate</u> (5)	Tax Levy	Collections	Collected	Collections	Collections	<u>Tax</u>
2023	\$ 3.00	\$ 16.78	(6)	\$ 92,138,576	\$ 90,036,788	97.72%	\$ 28,504	\$ 90,065,292	97.75%
2022	3.00	16.78	(6)	89,825,816	87,953,829	97.92%	36,459	87,990,288	97.96%
2021	3.00	16.78	(6)	87,895,592	85,743,153	97.55%	1,664,425	87,407,578	99.44%
2020	3.00	16.78	(6)	84,707,756	80,824,413	95.42%	288,168	81,112,581	95.76%
2019	3.00	16.78	(6)	81,051,882	79,395,628	97.96%	118,357	79,513,985	98.10%

<sup>(1)</sup> City taxes support General Fund activities, debt service payments, liability insurance expense, the City's share of FICA and IPERS expense, payments to the Police and Fire retirement and pension systems, life and health insurance expense and unemployment compensation expense.

Source: City of Davenport Finance Department.

<sup>(2)</sup> Tax rates are in dollars per thousand taxable valuation.

<sup>(3)</sup> This tax rate is the only rate applied to agricultural land. The tax rate for agricultural land is established by the State of Iowa.

<sup>(4)</sup> This tax rate is applied to all property except agricultural land.

<sup>(5)</sup> The Downtown Davenport Development Self-Supported Municipal Improvement District (DDDSSMID) tax rate is levied on property within this special district in the Downtown area to support downtown capital improvement projects. This rate is applied in addition to the rate for all City purposes.

<sup>(6)</sup> Beginning July 1, 1997, four self-supported municipal improvement districts exist, with tax levies varying from \$2.00 to \$5.50.

### Taxes Per \$1,000 of Taxable Value

Table 29 shows the tax rates per \$1,000 of taxable value for the City and all overlapping governments in the Fiscal Years 2024 through 2020.

Table 29
Property Tax Rates
All Overlapping Governments
Last Five Fiscal Years

Assessment	Fiscal	Scott		Area IX		City of	
<u>Year</u>	<u>Year</u>	<u>County</u>	School	<u>College</u>	Other(1)	<u>Davenport</u>	<u>Total</u>
2022	2024	\$ 5.95000	\$ 14.99983	\$ 0.94840	\$ 0.40594	\$ 16.78000	\$ 39.08417
2021	2023	5.95000	15.59716	0.94542	0.37025	16.78000	39.64283
2020	2022	6.04197	15.29534	0.92357	0.32949	16.78000	39.37037
2019	2021	6.21304	15.29549	0.82406	0.33425	16.78000	39.44684
2018	2020	5.99401	15.26852	0.99000	0.38737	16.78000	39.41990

<sup>(1)</sup> Other includes City Assessor, Scott County Ag. Extension and State of Iowa tax rates.

Source: Scott County Auditor.

Table 30 presents the City's tax rates per \$1,000 of taxable value for the City's operating and debt service funds for the Fiscal Years 2024 through 2020.

Table 30
Tax Rate Comparison
By Operating Funds

<u>Fund</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
General	\$ 8.10000	\$ 8.10000	\$ 8.10000	\$ 8.10000	\$ 8.10000
Tort Liability	0.25000	0.25000	0.25000	0.25000	0.25000
Trust & Agency	4.93000	4.93000	4.93001	4.93001	4.93000
Library	0.27000	0.27000	0.27000	0.27000	0.27000
Transit	0.91000	0.91000	0.91000	0.91000	0.91000
Emergency	0.27000	0.27000	0.27000	0.27000	0.27000
Total Operating Funds	14.73000	14.73000	14.73001	14.73001	14.73000
Debt Service	2.05000	2.05000	2.04999	2.04999	2.05000
Total All Funds	<u>\$ 16.78000</u>	<u>\$ 16.78000</u>	<u>\$ 16.78000</u>	<u>\$ 16.78000</u>	\$ 16.78000

Source: City of Davenport Finance Department.

#### Principal Taxpayers

A list of ten larger taxpayers within the City and their assessment year 2022 taxable valuations (taxes payable July 1, 2023 through June 30, 2024) are presented in Table 31.

Set forth in the following table are the persons or entities which represent larger taxpayers within the boundaries of the City, as provided by the Scott County Auditor's Office. No independent investigation has been made of and no representation is made herein as to the financial condition of any of the taxpayers listed below or that such taxpayers will continue to maintain their status as major taxpayers in the City. With the exception of the electric and natural gas provider noted below (which is subject to an excise tax in accordance with Iowa Code chapter 437A), the City's mill levy is applicable to all of the properties included in the table, and thus taxes expected to be received by the City from such taxpayers will be in proportion to the assessed valuations of the properties. The total tax bill for each of the properties is dependent upon the mill levies of the other taxing entities which overlap the properties.

Table 31
Principal Taxpayers

Name of Branarty	Droporty	Taxable Valuation	% of Total Taxable Value (1)
Name of Property	<u>Property</u>	<u>v aruation</u>	<u>Taxable value</u>
Mid American Energy	Utility	\$ 157,406,383	3.03%
Sterilite Corporation	Commercial	57,668,556	1.11%
Rhythm City Casino LLC	Commercial	57,127,814	1.10%
Kraft Heinz Foods Company	Commercial	43,492,314	0.84%
Iowa-American Water Co.	Utility	40,180,053	0.77%
THF Davenport North Development	Commercial	34,638,412	0.67%
John Deere Construction & Forestry Co.	Commercial	28,022,966	0.54%
Macerich North Park Mall LLC	Shopping Center	24,835,865	0.48%
S J Russell LC	Commercial	22,937,548	0.44%
Putnam Landlord LLC	Commercial	21,773,286	<u>0.42%</u>
Total		\$ 488,083,197	<u>9.40%</u>

<sup>(1)</sup> Based on the City's 1/1/2022 Debt Service Levy Valuation of \$5,192,311,115.

Source: Scott County Auditor.

#### Local Option Sales Tax

Davenport citizens approved a one cent local option sales tax which has been in effect since January 1, 1989. Sixty percent of the proceeds are to be used for property tax relief and forty percent for capital improvements. The City collected \$24,386,876 of local option sales tax in Fiscal Year ended June 30, 2022. Local option sales tax collections were \$23,392,548 in Fiscal Year ended June 30, 2023.

#### **MUNICIPAL ADVISOR**

The City has retained PFM Financial Advisors LLC, of Des Moines, Iowa, as Municipal Advisor in connection with the issuance of the Bonds. In preparing the Preliminary Official Statement, the Municipal Advisor has relied upon governmental officials, and other sources, who have access to relevant data to provide accurate information for the Preliminary Official Statement, and the Municipal Advisor has not been engaged, nor has it undertaken, to independently verify the accuracy of such information. The Municipal Advisor is not a public accounting firm and has not been engaged by the City to compile, review, examine or audit any information in the Preliminary Official Statement in accordance with accounting standards. The Municipal Advisor is an independent advisory firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities and therefore will not participate in the underwriting of the Bonds.

Requests for information concerning the City should be addressed to PFM Financial Advisors LLC, 801 Grand Avenue, Suite 3300, Des Moines, Iowa 50309 (515-724-5724).

#### **RATINGS**

The Bonds are rated 'AA' from S&P Global Ratings ("S&P") and 'Aa2' from Moody's Investors Service, Inc. ("Moody's"). In addition, the City's outstanding general obligation bonds are rated 'AA' by S&P, with a stable outlook, and 'Aa2' by Moody's. Each rating reflects only the views of S&P or Moody's, respectively, and an explanation of the significance of such rating may be obtained only from S&P or Moody's, as applicable. A rating is subject to change or withdrawal at any time, and such revision or withdrawal of a rating may have an adverse effect on the marketability or market price of the Bonds.

#### LEGAL MATTERS

Legal matters incident to the authorization, issuance and sale of the Bonds and with regard to the tax-exempt status of the interest thereon (see "TAX EXEMPTION AND RELATED TAX MATTERS" herein) are subject to the approving legal opinion of Dorsey & Whitney LLP, Des Moines, Iowa, Bond Counsel, a form of which is attached hereto as APPENDIX B. Signed copies of the opinion, dated and premised on law in effect as of the date of original delivery of the Bonds, will be delivered to the purchaser at the time of such original delivery. The Bonds are offered subject to prior sale and to the approval of legality of the Bonds by Bond Counsel.

The legal opinion will express the professional judgment of Bond Counsel and by rendering a legal opinion, Bond Counsel does not become an insurer or guarantor of the result indicated by that expression of professional judgment or of the transaction or the future performance of the parties to the transaction.

Bond Counsel has not been engaged, nor has it undertaken, to prepare or to independently verify the accuracy of the Preliminary Official Statement, including but not limited to financial or statistical information of the City and risks associated with the purchase of the Bonds, except Bond Counsel has reviewed and/or prepared the information and statements contained in the Preliminary Official Statement under "TAX EXEMPTION AND RELATED TAX MATTERS" and "LEGAL MATTERS" and the "Authorization and Purpose" section under the heading "DESCRIPTION OF THE BONDS" insofar as such statements contained under such captions purport to summarize certain provisions of the Internal Revenue Code of 1986, the Bonds and any opinions rendered by Bond Counsel. Bond Counsel has prepared the documents contained in APPENDIX B, APPENDIX C and APPENDIX D.

#### TAX EXEMPTION AND RELATED TAX MATTERS

<u>Federal Income Tax Exemption</u>: The opinion of Bond Counsel will state that under present laws and rulings, interest on the Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on noncorporate taxpayers under the Code.

The opinion set forth in the preceding sentence will be subject to the condition that the Issuer comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, or continue to be, excluded from gross income for federal income tax purposes. Failure to comply with certain of such requirements may cause the inclusion of interest on the Bonds in gross income for federal income tax purposes to be retroactive to the date of issuance of the Bonds. In the ordinance authorizing the issuance of the Bonds, the Issuer will covenant to comply with all such requirements.

There may be certain other federal tax consequences to the ownership of the Bonds by certain taxpayers, including without limitation, corporations subject to the branch profits tax, financial institutions, certain insurance companies, certain S corporations, individual recipients of Social Security and Railroad Retirement benefits, taxpayers who may be deemed to have incurred (or continued) indebtedness to purchase or carry tax-exempt obligations, and corporations that may be subject to the alternative minimum tax. Bond Counsel will express no opinion with respect to other federal tax consequences to owners of the Bonds. Prospective purchasers of the Bonds should consult with their tax advisors as to such matters.

Ownership of the Bonds may result in other state and local tax consequences to certain taxpayers. Bond Counsel expresses no opinion regarding any such collateral consequences arising with respect to the Bonds. Prospective purchasers of the Bonds should consult their tax advisors regarding the applicability of any such state and local taxes.

State of Iowa Income Taxes: The interest on the Bonds is NOT exempt from present Iowa income taxes.

Proposed Changes in Federal and State Tax Law: From time to time, there are Presidential proposals, proposals of various federal committees, and legislative proposals in the Congress and in the states that, if enacted, could alter or amend the federal and state tax matters referred to herein or adversely affect the marketability or market value of the Bonds or otherwise prevent holders of the Bonds from realizing the full benefit of the tax exemption of interest on the Bonds. Further, such proposals may impact the marketability or market value of the Bonds simply by being proposed. No prediction is made whether such provisions will be enacted as proposed or concerning other future legislation affecting the tax treatment of interest on the Bonds. In addition, regulatory actions are from time to time announced or proposed and litigation is threatened or commenced which, if implemented or concluded in a particular manner, could adversely affect the market value, marketability or tax exempt status of the Bonds. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Bonds would be impacted thereby.

Purchasers of the Bonds should consult their tax advisors regarding any pending or proposed legislation, regulatory initiatives or litigation. The opinions expressed by Bond Counsel are based upon existing legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Bonds, and Bond Counsel has expressed no opinion as of any date subsequent thereto or with respect to any proposed or pending legislation, regulatory initiatives or litigation.

NOT Qualified Tax-Exempt Obligations: In the ordinance authorizing the issuance of the Bonds, the City will NOT designate the Bonds as "qualified tax-exempt obligations" within the meaning of Section 265(b)(3) of the Code relating to the ability of financial institutions to deduct from income for federal income tax purposes a portion of the interest expense that is allocable to tax-exempt obligations. In the opinion of Bond Counsel, the Bonds are NOT "qualified tax-exempt obligations" within the meaning of Section 265(b)(3) of the Code.

Interest in the form of original issue discount accrues under section 1288 pursuant to a constant yield method that reflects semiannual compounding on dates that are determined by reference to the maturity date of the Discount Bond. The amount of original issue discount that accrues for any particular semiannual accrual period generally is equal to the excess of (1) the product of (a) one-half of the yield on such Discount Bonds (adjusted as necessary for an initial short period) and (b) the adjusted issue price of such Discount Bonds, over (2) the amount of stated interest actually payable. For purposes of the preceding sentence, the adjusted issue price is determined by adding to the Issue Price for such Discount Bonds the original issue discount that is treated as having accrued during all prior semiannual accrual periods. If a Discount Bond is sold or otherwise disposed of between semiannual compounding dates, then the original issue discount that would have accrued for that semiannual accrual period for federal income tax purposes is allocated ratably to the days in such accrual period.

An owner of a Discount Bond who disposes of such Discount Bond prior to maturity should consult owner's tax advisor as to the amount of original issue discount accrued over the period held and the amount of taxable gain or loss upon the sale or other disposition of such Discount Bond prior to maturity.

Owners who purchase Discount Bonds in the initial public offering but at a price different than the Issue Price should consult their own tax advisors with respect to the tax consequences of the ownership of the Discount Bonds.

The Code contains provisions relating to the accrual of original issue discount in the case of subsequent purchasers of bonds such as the Discount Bonds. Owners who do not purchase Discount Bonds in the initial offering should consult their own tax advisors with respect to the tax consequences of the ownership of the Discount Bonds.

Original issue discount that accrues in each year to an owner of a Discount Bond may result in collateral federal income tax consequences to certain taxpayers. No opinion is expressed as to state and local income tax treatment of original issue discount. All owners of Discount Bonds should consult their own tax advisors with respect to the federal, state, local and foreign tax consequences associated with the purchase, ownership, redemption, sale or other disposition of Discount Bonds.

Original Issue Premium: The Bonds maturing in the years \_\_\_\_\_\_ are being issued at a premium to the principal amount payable at maturity. Except in the case of dealers, which are subject to special rules, Bondholders who acquire the Bonds at a premium must, from time to time, reduce their federal tax bases for the Bonds for purposes of determining gain or loss on the sale or payment of such Bonds. Premium generally is amortized for federal income tax purposes on the basis of a bondholder's constant yield to maturity or to certain call dates with semiannual compounding. Bondholders who acquire any Bonds at a premium might recognize taxable gain upon sale of the Bonds, even if such Bonds are sold for an amount equal to or less than their original cost. Amortized premium is not deductible for federal income tax purposes. Bondholders who acquire any Bonds at a premium should consult their tax advisors concerning the calculation of bond premium and the timing and rate of premium amortization, as well as the state and local tax consequences of owning and selling the Bonds acquired at a premium.

#### **BONDHOLDERS' RISKS**

An investment in the Bonds involves an element of risk. In order to identify risk factors and make an informed investment decision, potential investors should be thoroughly familiar with this entire Preliminary Official Statement (including the appendices hereto) in order to make a judgment as to whether the Bonds are an appropriate investment.

<u>Tax Levy Procedures</u>: The Bonds are general obligations of the City, payable from and secured by a continuing ad-valorem tax levied against all of the taxable property within the boundaries of the City. As part of the budgetary process of the City, each fiscal year the City will have an obligation to request a debt service levy to be applied against all of the taxable property within the boundaries of the City. A failure on the part of the City to make a timely levy request, or a levy request by the City that is inaccurate or is insufficient to make full payments of the debt service on the Bonds for a particular fiscal year, may cause bondholders to experience delay in the receipt of distributions of principal of and/or interest on the Bonds.

<u>Changes in Property Taxation</u>: The Bonds are general obligations of the City secured by an unlimited ad valorem property tax as described more fully in the "Security" section under "DESCRIPTION OF THE BONDS" herein.

From time to time the Iowa General Assembly has altered the method of property taxation and could do so again. Any alteration in property taxation structure could affect property tax revenues available to pay the Bonds. Historically, the Iowa General Assembly has applied changes in property taxation structure on a prospective basis; however, there is no assurance that future changes in property taxation structure by the Iowa General Assembly will not be retroactive. It is impossible to predict the outcome of future property tax changes by the Iowa General Assembly or their potential negative impact, if any, on the Bonds and the security for the Bonds.

<u>Proposed State Tax Legislation:</u> From time to time, legislative proposals are made that would, if enacted, alter or amend one or more of the state tax matters described herein in certain respects or would adversely affect the market value of the Bonds. It cannot be predicted whether or in what forms any of such proposals that may be introduced, may be enacted and there can be no assurance that such proposals will not apply to the Bonds. See "TAX EXEMPTION AND RELATED TAX MATTERS" herein. The Iowa General Assembly can make changes that can alter or amend not just the value of the Bonds, but the method of property taxation. See "BONDHOLDERS' RISKS - Changes in Property Taxation" herein.

Matters Relating to Enforceability of Agreements: Bondholders shall have and possess all the rights of action and remedies afforded by the common law, the Constitution and statutes of the State of Iowa and of the United States of America for the enforcement of payment of the Bonds, including, but not limited to, the right to a proceeding in law or in equity by suit, action or mandamus to enforce and compel performance of the duties required by Iowa law and the ordinance for the Bonds.

The practical realization of any rights upon any default will depend upon the exercise of various remedies specified in the ordinance. The remedies available to the Bondholders upon an event of default under the ordinance, in certain respects, may require judicial action, which is often subject to discretion and delay. Under existing law, including specifically the federal bankruptcy code, certain of the remedies specified in the ordinance may not be readily available or may be limited. A court may decide not to order the specific performance of the covenants contained in these documents. The legal opinion to be delivered concurrently with the delivery of the Bonds will be qualified as to the enforceability of the various legal instruments by limitations imposed by general principles of equity and public policy and by bankruptcy, reorganization, insolvency or other similar laws affecting the rights of creditors generally.

No representation is made, and no assurance is given, that the enforcement of any remedies will result in sufficient funds to pay all amounts due under the ordinance, including principal of and interest on the Bonds.

Secondary Market: There can be no guarantee that there will be a secondary market for the Bonds or, if a secondary market exists, that such Bonds can be sold for any particular price. Occasionally, because of general market conditions or because of adverse history of economic prospects connected with a particular issue, secondary marketing practices in connection with a particular note or bond issue are suspended or terminated. Additionally, prices of bond or note issues for which a market is being made will depend upon then prevailing circumstances. Such prices could be substantially different from the original purchase prices of the Bonds.

EACH PROSPECTIVE PURCHASER IS RESPONSIBLE FOR ASSESSING THE MERITS AND RISKS OF AN INVESTMENT IN THE BONDS AND MUST BE ABLE TO BEAR THE ECONOMIC RISK OF SUCH INVESTMENT. THE SECONDARY MARKET FOR THE BONDS, IF ANY, COULD BE LIMITED.

Ratings Loss: The Bonds are rated 'AA' from S&P and 'Aa2' from Moody's. In addition, the City's outstanding general obligation long-term debt is rated 'AA' by S&P and 'Aa2' by Moody's. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that the rating will continue for any given period of time, or that such rating will not be revised, suspended or withdrawn, if, in the judgment of the rating agencies, circumstances so warrant. A revision, suspension or withdrawal of a rating may have an adverse effect on the market price of the Bonds. Rating agencies are currently not regulated by any regulatory body. Future regulation of rating agencies could materially alter the methodology, rating levels, and types of ratings available, for example, and these changes, if ever, could materially affect the market value of the Bonds.

Bankruptcy and Insolvency: The rights and remedies provided in the ordinance for the Bonds may be limited by and are subject to the provisions of federal bankruptcy laws, to other laws or equitable principles that may affect the enforcement of creditor's rights, to the exercise of judicial discretion in appropriate cases and to limitations in legal remedies against exercise of judicial discretion in appropriate cases and to limitations on legal remedies against municipal corporations in the State of Iowa. The various opinions of counsel to be delivered with respect to the Bonds, and the ordinance for the Bonds, including the opinion of Bond Counsel, will be similarly qualified. If the City were to file a petition under chapter nine of the federal bankruptcy code, the owners of the Bonds could be prohibited from taking any steps to enforce their rights under the ordinance for the Bonds. In the event the City fails to comply with its covenants under the ordinance for the Bonds or fails to make payments on the Bonds, there can be no assurance of the availability of remedies adequate to protect the interests of the holders of the Bonds.

Under sections 76.16 and 76.16A of the Iowa Code, as amended, a city, county, or other political subdivision may become a debtor under chapter nine of the federal bankruptcy code, if it is rendered insolvent, as defined in 11 U.S.C. §101(32)(c), as a result of a debt involuntarily incurred. As used therein, "debt" means an obligation to pay money, other than pursuant to a valid and binding collective bargaining agreement or previously authorized bond issue, as to which the governing body of the city, county, or other political subdivision has made a specific finding set forth in a duly adopted resolution of each of the following: (1) that all or a portion of such obligation will not be paid from available insurance proceeds and must be paid from an increase in general tax levy; (2) that such increase in the general tax levy will result in a severe, adverse impact on the ability of the city, county, or political subdivision to exercise the powers granted to it under applicable law, including without limitation providing necessary services and promoting economic development; (3) that as a result of such obligation, the city, county, or other political subdivision is unable to pay its debts as they become due; and (4) that the debt is not an obligation to pay money to a city, county, entity organized pursuant to chapter 28E of the Iowa Code, or other political subdivision.

Forward-Looking Statements: This Preliminary Official Statement contains statements relating to future results that are "forward-looking statements" as defined in the Private Securities Litigation Reform Act of 1995. When used in this Preliminary Official Statement, the words "anticipated," "plan," "expect," "projected," "estimate," "budget," "pro forma," "forecast," "intend," and similar expressions identify forward-looking statements. Any forward-looking statement is subject to uncertainty. Accordingly, such statements are subject to risks that could cause actual results to differ, possibly materially, from those contemplated in such forward-looking statements. Inevitably, some assumptions used to develop forward-looking statements will not be realized or unanticipated events and circumstances may occur. Therefore, investors should be aware that there are likely to be differences between forward-looking statements and the actual results. These differences could be material and could impact the availability of funds of the City to pay debt service when due on the Bonds.

<u>Cybersecurity</u>: The City, like many other public and private entities, relies on a large and complex technology environment to conduct its operations. As such, it may face multiple cybersecurity threats including but not limited to, hacking, viruses, malware and other attacks on computer or other sensitive digital systems and networks. There can be no assurances that any security and operational control measures implemented by the City will be completely successful to guard against and prevent cyber threats

and attacks. Failure to properly maintain functionality, control, security, and integrity of the City's information systems could impact business operations and/or digital networks and systems and the costs of remedying any such damage could be significant. Along with significant liability claims or regulatory penalties, any security breach could have a material adverse impact on the City's operations and financial condition.

The City maintains insurance policies to cover the various aspects of a cyber-attack. The City cannot predict whether these policies would be sufficient in the event of a cyber breach. The Bonds are secured by an unlimited ad valorem property tax as described more fully in the "Security" section under "DESCRIPTION OF THE BONDS" herein.

Tax Matters and Loss of Tax Exemption: As discussed under "TAX EXEMPTION AND RELATED TAX MATTERS" herein, the interest on the Bonds could become includable in gross income for purposes of federal income taxation retroactive to the date of delivery of the Bonds, as a result of acts or omissions of the City in violation of its covenants in the ordinance for the Bonds. Should such an event of taxability occur, the Bonds would not be subject to a special redemption and would remain outstanding until maturity or until redeemed under the redemption provisions contained in the Bonds, and there is no provision for an adjustment of the interest rate on the Bonds.

It is possible that actions of the City after the closing of the Bonds will alter the tax-exempt status of the Bonds, and, in the extreme, remove the tax-exempt status from the Bonds. In that instance, the Bonds are not subject to mandatory prepayment, and the interest rate on the Bonds does not increase or otherwise reset. A determination of taxability on the Bonds, after closing of the Bonds, could materially adversely affect the value and marketability of the Bonds.

<u>DTC-Beneficial Owners</u>: Beneficial Owners of the Bonds may experience some delay in the receipt of distributions of principal of and interest on the Bonds since such distributions will be forwarded by the paying agent to DTC and DTC will credit such distributions to the accounts of the Participants which will thereafter credit them to the accounts of the Beneficial Owner either directly or indirectly through indirect Participants. Neither the City nor the paying agent will have any responsibility or obligation to assure that any such notice or payment is forwarded by DTC to any Participants or by any Participant to any Beneficial Owner.

In addition, since transactions in the Bonds can be effected only through DTC Participants, indirect participants and certain banks, the ability of a Beneficial Owner to pledge the Bonds to persons or entities that do not participate in the DTC system, or otherwise to take actions in respect of such Bonds, may be limited due to lack of a physical certificate. Beneficial Owners will be permitted to exercise the rights of registered Owners only indirectly through DTC and the Participants. See "Book-Entry-Only-Issuance" section under "DESCRIPTION OF THE BONDS" herein

Proposed Federal Tax Legislation: From time to time, Presidential proposals, federal legislative committee proposals or legislative proposals are made that would, if enacted, alter or amend one or more of the federal tax matters described herein in certain respects or would adversely affect the market value of the Bonds. It cannot be predicted whether or in what forms any of such proposals that may be introduced, may be enacted and there can be no assurance that such proposals will not apply to the Bonds. In addition, regulatory actions are from time to time announced or proposed, and litigation threatened or commenced, which if implemented or concluded in a particular manner, could adversely affect the market value, marketability, or tax status of the Bonds. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Bonds would be impacted thereby. See "TAX EXEMPTION AND RELATED TAX MATTERS" herein.

Pension and Other Post-Employment Benefits ("OPEB") Information: The City contributes to the Iowa Public Employees' Retirement System ("IPERS"), which is a state-wide multiple-employer cost-sharing defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. All full-time employees of the City are required to participate in IPERS except for those covered by another retirement system. IPERS plan members are required to contribute a percentage of their annual salary, in addition to the City being required to make annual contributions to IPERS. Contribution amounts are set by State statute. The IPERS Actuarial Valuation Report as of June 30, 2023 indicates the funded ratio of IPERS was 89.70%, and the unfunded actuarial liability was \$4.707 billion. The Annual Comprehensive Financial Report for its Fiscal Year ended June 30, 2023 (the "IPERS ACFR") identifies the IPERS Net Pension Liability/(Asset) at June 30, 2023, at approximately \$4.513 billion, while its net pension liability/(asset) at June 30, 2022 was approximately \$3.778 billion. The IPERS ACFR is available on the IPERS website, or by contacting IPERS at 7401 Register Drive, Des Moines, IA 50321. See "APPENDIX A – ANNUAL COMPREHENSIVE FINANCIAL REPORT JUNE 30, 2023" for additional information on IPERS.

In Fiscal Year ended June 30, 2023, the City's IPERS contribution totaled approximately \$3,376,145. The City is current in its obligations to IPERS.

Pursuant to Governmental Accounting Standards Board Statement No. 68, IPERS has allocated the net pension liability among its members, with the City's identified portion at June 30, 2023 at approximately \$16,017,669. While the City's contributions to IPERS are controlled by state law, there can be no assurance the City will not be required by changes in State law to increase its contribution requirement in the future, which may have the effect of negatively impacting the finances of the City. See "Retirement Systems and Other Post Employment Benefits" section under "THE CITY OF DAVENPORT" herein and APPENDIX A – ANNUAL COMPREHENSIVE FINANCIAL REPORT JUNE 30, 2023" for additional information on pension and liabilities of the City.

Bond Counsel, the Municipal Advisor and the City undertake no responsibility for and make no representations as to the accuracy or completeness of the information available from IPERS discussed above or included on the IPERS website, including, but not limited to, updates of such information on the State Auditor's website or links to other Internet sites accessed through the IPERS website.

The City contributes to Municipal Fire and Police Retirement System of Iowa ("MFPRSI"), which is a multiple-employer cost-sharing defined benefit pension plan for fire fighters and police officers, administered under Chapter 411 of the Code of Iowa. MFPRSI plan members are required to contribute a percentage of their annual salary, in addition to the City being required to make annual contributions to MFPRSI. Contribution amounts are set by State statute. The MFPRSI Actuarial Valuation Report indicates that as of July 1, 2023, the date of the most recent actuarial valuation for MFPRSI, the funded ratio of MFPRSI was 84.57%, and the unfunded actuarial liability was \$582.9 million. The MFPRSI Financial Statements for its Fiscal Year ended June 30, 2023 (the "MFPRSI Report") identifies the MFPRSI Net Pension Liability at June 30, 2023, at approximately \$626.2 million, while its net pension liability at June 30, 2022 was approximately \$561.5 million. The MFPRSI Report is available on the MFPRSI website. See "APPENDIX A – ANNUAL COMPREHENSIVE FINANCIAL REPORT JUNE 30, 2023" for additional information on MFPRSI.

Bond Counsel, the Municipal Advisor and the City undertake no responsibility for and make no representations as to the accuracy or completeness of the information available from the MFPRSI discussed above or included on the MFPRSI website, including, but not limited to, updates of such information on the State Auditor's website or links to other Internet sites accessed through the MFPRSI website.

In Fiscal Year ended June 30, 2023, the City's MFPRSI contribution totaled approximately \$5,812,884. The City is current in its obligations to MFPRSI.

Pursuant to Governmental Accounting Standards Board Statement No. 68, MFPRSI has allocated the net pension liability among its members, with the City's identified portion at June 30, 2023 at approximately \$40,620,631. While the City's contributions to MFPRSI are controlled by state law, there can be no assurance the City will not be required by changes in State law to increase its contribution requirement in the future, which may have the effect of negatively impacting the finances of the City. See "Retirement Systems and Other Post Employment Benefits" section under "THE CITY OF DAVENPORT" herein and APPENDIX A – ANNUAL COMPREHENSIVE FINANCIAL REPORT JUNE 30, 2023" for additional information on MFPRSI.

The City sponsors a single-employer health care plan that provides a continuation option to retirees to purchase health benefits under the City's group health plan. The plan is administered by the City and the City has the authority to establish or amend the plan provisions or contribution requirements. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement No. 75. The plan does not issue a stand-alone financial report.

Benefits provided: As required under Iowa Code Chapter 509A.13, the City provides postemployment health benefits. Employees who have attained age 55 and have fifteen or more years of service with the City, or qualify for normal retirement as defined by IPERS, or qualify for normal retirement as defined by MFPRSI or are granted retiree status pursuant to a separation agreement with the City are eligible for retiree benefits. Eligible retirees and their dependents may purchase medical, prescription drug and dental insurance through the City's self-insured plan. As of June 30, 2023, there were 752 active and 45 retired members in the plan.

Contributions: The current funding policy of the City is to pay health claims as they occur. The City does not explicitly subsidize retiree health care coverage. Retirees pay 100% of the group rate calculated on the expected costs based on the entire group of active, COBRA participants and retirees. For Fiscal Year ended June 30, 2023, retirees receiving benefits contributed \$748,067

through their required contribution of \$1,070 per month for single health coverage, \$1,709 per month for single plus one health coverage and \$2,388 per month for family coverage.

The source of payment is the fund that pays the benefits for the current employees; either the General Fund or a proprietary fund. Other postemployment liabilities attributed to governmental activates are generally liquidated by the Employee Health Insurance Internal Service Fund. See "Retirement Systems and Other Post Employment Benefits" section under "THE CITY OF DAVENPORT" herein and APPENDIX A – ANNUAL COMPREHENSIVE FINANCIAL REPORT JUNE 30, 2023" for additional information.

<u>Risk of Audit</u>: The Internal Revenue Service has an ongoing program to audit tax-exempt obligations to determine the legitimacy of the tax status of such obligations. No assurance can be given as to whether the Internal Revenue Service will commence an audit of the Bonds. Public awareness of any audit could adversely affect the market value and liquidity of the Bonds during the pendency of the audit, regardless of the ultimate outcome of the audit.

<u>Summary</u>: The foregoing is intended only as a summary of certain risk factors attendant to an investment in the Bonds. In order for potential investors to identify risk factors and make an informed investment decision, potential investors should become thoroughly familiar with this entire Preliminary Official Statement and the appendices hereto.

#### **NO LITIGATION**

There is no litigation now pending or, to the knowledge of City officials, threatened which questions the validity of the Bonds or of any proceedings of the City taken with respect to the issuance or sale thereof.

The City is a defendant in various lawsuits. Liability insurance covers many of the lawsuits for personal injury, property damage and civil rights violations pending against the City. The City records liabilities resulting from claims and legal actions only when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated.

Although the outcome of these lawsuits is not presently determinable, it is the opinion of management and City's Corporate Counsel that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City's financial position.

The City of Davenport and certain current and former employees have been named as defendants in multiple lawsuits that have been consolidated into one case as a result of the partial collapse a building located at 324 Main Street on May 28, 2023. Presently there are 26 separate plaintiffs (although certain plaintiffs' claims overlap one another), and the City understands that the plaintiffs' attorneys have indicated that additional individuals will also likely file claims. The City denies it is liable, and the claims are being vigorously defended. The City will continue to monitor the impact of these lawsuits on its financial position and make adjustments as needed.

#### **CLOSING DOCUMENTS**

Simultaneously with the delivery of and payment for the Bonds by the original purchasers thereof, the City will furnish to the original purchasers the customary closing documents in form satisfactory to Bond Counsel.

#### **CERTIFICATION**

The City will furnish a statement to the effect that this Preliminary Official Statement, to the best of its knowledge and belief as of the date of sale and the date of delivery, is true and correct in all material respects and does not contain any untrue statement of a material fact or omit to state a material fact required to be stated therein or necessary in order to make the statements made therein, in light of the circumstances under which they were made, not misleading.

#### **MISCELLANEOUS**

Any statements made in this Preliminary Official Statement involving matters of opinions or of estimates, whether or not so expressly stated, are set forth as such and not as representations of fact, and no representation is made that any of the estimates will be realized.

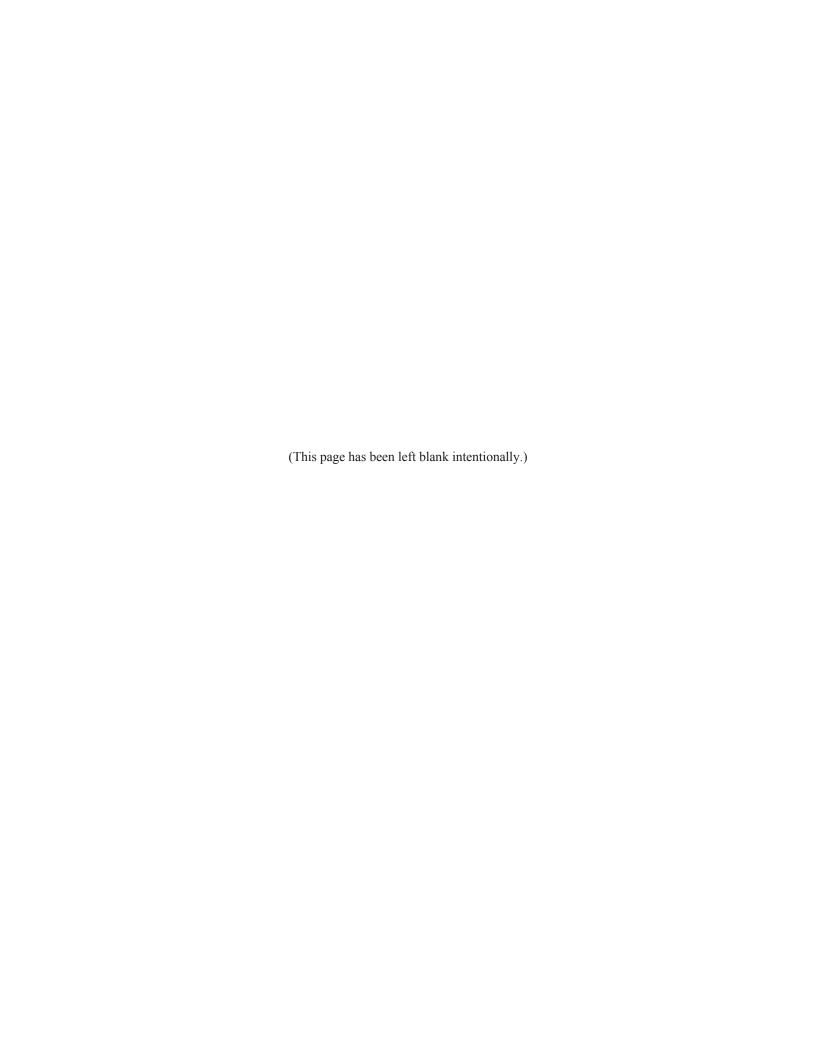
The execution and delivery of this Preliminary Official Statement by its Interim City Administrator & Chief Financial Officer has been duly authorized by the City.

CITY OF DAVENPORT, IOWA

By: <u>/s/ Mallory Merritt</u>
Interim City Administrator & Chief Financial Officer

# APPENDIX A

# ANNUAL COMPREHENSIVE FINANCIAL REPORT JUNE 30, 2023



# CITY OF DAVENPORT, IOWA

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Prepared by: Finance Department Accounting Division

### CITY OF DAVENPORT, IOWA Annual Comprehensive Financial Report for the Fiscal Year Ended June 30, 2023

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# INTRODUCTORY SECTION



December 8, 2023

Honorable Mayor and Members of the City Council and the Citizens of Davenport, Iowa:

State law requires that cities publish a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States of America (GAAP) and that their financial condition and their transactions be examined annually by the Auditor of State or by a certified public accountant. Pursuant to that requirement, the City hereby issues the Annual Comprehensive Financial Report of the City of Davenport for the fiscal year ended June 30, 2023.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, City management has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient and reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City's financial statements have been audited by Eide Bailly LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended June 30, 2023 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion and that the City's financial statements for the fiscal year ended June 30, 2023 are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City is part of a broader, federally-mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. The results of the City's Single Audit for the fiscal year ended June 30, 2023 provided no instances of material weaknesses in the internal control over compliance and no significant violations of applicable laws, regulations, contracts, and grants. These reports are available in the City's separately issued Single Audit Report.

Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

#### Profile of the City

The City of Davenport, the principal city of eastern lowa and the county seat of Scott County, is located on the lowa bank of the Mississippi River approximately midway between the cities of Des Moines and Chicago. The City is the third largest city in lowa. Davenport, named after Colonel George Davenport, was originally settled in 1808, making it one of the oldest cities in the upper Midwest. Incorporated in 1836, Davenport continues as one of the four remaining special charter cities in lowa. Davenport is the major city of the Quad-City Metropolitan Area, which includes three counties located in two states. The area includes Scott County, lowa and Rock Island and Henry Counties in Illinois. The major communities, apart from Davenport, include the cities of Bettendorf, lowa and Rock Island, Moline and East Moline in Illinois. The Davenport-Rock Island-Moline Metropolitan Statistical Area (MSA) had an official 2020 population of 384,324. Davenport had an official 2020 population of 101,724.

The City operates under the Mayor-Council form of government. The mayor and ten council members are elected on a non-partisan basis every two years. Of the ten council members, eight council members are elected by ward. The mayor and two council members are elected at-large. A professional city administrator is appointed by the City Council.

The City provides a full range of services including police and fire protection, solid waste collection, construction and maintenance of streets, sewers, and bridges, sewage collection and treatment, culture and recreation, mass transportation, planning and zoning, and general administrative services.

For financial reporting purposes, all funds, agencies, boards, commissions, trusts, and authorities involved in the provision of these services are included if the City is financially accountable. The GASB has set forth criteria to be considered in determining financial accountability. The City of Davenport does not include any component units within its reporting entity. See Note 1A in the notes to the financial statements for more specific information on reporting entity.

The City maintains budgetary controls to ensure compliance with legal provisions embodied in the annual appropriated budget historically approved by the City Council in March of each year. However, due to modified legislation in 2023, the approval process must now be completed by end of April beginning with the FY 2025 Budget. The State of lowa requires the passage of an annual budget of total City operating expenditures by major program categories after public hearing. Activities of the General, Special Revenue, Debt Service, Capital Projects, Enterprise, and Internal Service Funds are included in the annual appropriated budget. Project-length financial plans are also adopted for the Capital Projects Fund. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is at the total program level. As a result of this program structure used for the legally-adopted budget, legal compliance (total budget-to-actual appropriations) is demonstrated in one schedule which combines all funds and is in the required supplementary information section of this report (GASB Statement 41). The City also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Encumbered amounts lapse at year end but may be appropriated in the following year's budget if necessary.

#### **Factors Affecting Financial Condition**

The information presented in the financial statements may be better understood when considered from the broader perspective of the specific environment within which the City operates.

<u>Local Economy</u>. Historically, the economic strength of the Quad Cities has been dependent upon the manufacturing of farm and construction equipment. During the early 1980s, with multiple plant closings and layoffs, Davenport's unemployment reached a high of 12%. After reaching this peak in 1983, unemployment rates have declined. This reduction in unemployment is attributed, in part, to the growth in the area of professional and other services. The Davenport-Rock Island-Moline MSA unemployment rate for June 2023 was 4.4%, a 0.5% increase from the year prior. Of the 190,100 persons in the labor force in June 2023, 179,300 were employed. Major employment in the area includes the healthcare, retail, meat packing and food processing, aluminum, and industrial and agricultural equipment sectors, in addition to government, education, and utilities.

Tax base composition is diverse, consisting of 60% residential, 34% commercial, 5% industrial properties, and 1% other. The tax base is not concentrated; the largest taxpayer accounts for only 3.08% of total value, and the remaining nine leading taxpayers account for just 6.71% of taxable value. More detailed information on permits and principal taxpayers can be found in the statistical section of this report.

In 2023, the City continued to experience growth in industrial and commercial sectors. Russell Development has continued with build out of its 95 acres Russell Development Industrial Park with planned investments totaling over \$125 million. Ryder Logistics has leased a 251,000 square foot building, and an additional 300,000 square foot building has also been fully leased. A third 300,000 square foot building is set to begin construction in early 2024. Ranew's Companies has fully leased a 100,000 square foot new building in the Eastern lowa Industrial Center for their powder coating facility. Iowa American Water recently completed construction of a \$10 million new facility in the Eastern Iowa Industrial Center with plans to construct a new onsite water tower to serve the growing demand. Finally, Amazon officially opened the Davenport distribution center with current employment of 400 full-time employees, and they are expected to grow to well over 1,000 employees by the end of 2024.

Additionally, there are four large multi-family projects that are currently underway or have been recently completed, totaling over \$84M in private investment. These four projects will add 390 new housing units to Downtown Davenport.

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as approved and directed by the City Council. For these types of projects, the City enters into economic development agreements with developers. The agreements require the City to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant, or to pay the developers a predetermined dollar amount. The developer also has to meet the terms of the agreement. Tax abatements have long-term benefits including private investment, job creation, and establishing a stronger broader tax base. Since 2013, and due to tax rebates, the City has been able to create (retain) 1,618 jobs, obtain \$624M in private investment, and produce \$60.6M in public investment.

<u>Budget Challenges</u>. Recent years' budget processes have presented challenges imposed by the current local, state, and national economies, including state-shared revenue reductions, state-mandated public safety pension contributions that rise with wages, increasing costs of healthcare, inflation, and rising costs of liability and property insurance. Leading economic indicators in the U.S. have begun to fall due to inflation, slowing labor markets, tighter credit conditions, and rising interest rates.

The General Fund includes most of the City's front-line services, with the exception of most Public Works related activities, and includes: police, fire, parks and recreation, neighborhood services, library, community and economic development, civil rights, human resources, administration, and finance.

The City's General Fund receives approximately 81% of its revenue from property taxes. For FY 2023 and FY 2024, the State of Iowa allows a maximum levy rate of \$8.10 per thousand dollars of assessed value and an additional \$0.27 in an emergency levy. The City has been at the maximum levy rates since 1984 and 1986, respectively. However, in 2023, the State of Iowa adopted HF 718, introducing significant overhauls to the property tax system that has existed since 2013. The updated legislation consolidates a number of property tax levies into one new general fund levy, the Consolidated General Fund Levy (CGF). Depending upon tax base growth in the communities, this change restricts city and county revenue growth. This change will challenge the City with potential revenue reductions as costs continue to rise. The City continues to evaluate the revenue impact of this levy consolidation.

Growth limitations are imposed on the City's property tax base by the state, including the residential property tax rollback. Despite other revenue challenges imposed by the State, including the 1995 phase out of machinery and equipment property taxes and the exemption of gas and electric utilities, the City's taxable property tax base has grown moderately, an average of 2.94% annually over the last ten fiscal years.

Additionally, in 2013, the lowa Legislature passed Senate File 295, which included a number of components that continue to challenge the ability of lowa municipalities to present balanced budgets. The largest component included a 10% rollback for all commercial properties and the creation of a new multi-residential property class with a rollback that will be equivalent to the residential rollback. Through fiscal year 2022, the State legislature has fully-funded revenues lost due to the 10% commercial rollback for lowa municipalities. However, the City has worked over the last several years to eliminate its reliance on these funds for budget stabilization; rather, these funds are typically utilized for one-time expenditures that do not create ongoing operational costs where possible. During the last legislative session, the state legislature passed legislation to begin phasing out these funds. HF 2552 restructures the calculation for property tax and associated claims for all commercial, industrial, and railroad properties using a two-tiered assessment limitation.

Personnel costs represent one of the single largest categories of costs for the City. Employee benefits include funding for health claims, which have increased an average of 4.73% over the last ten years. State-mandated contributions to the state-wide fire and police pension system (MFPRSI) decreased slightly from their 2015 highs, but remain high for historical comparison. Compared to the fiscal year 2013 contribution rate, the fiscal year 2023 rate was roughly \$500,000 higher. To fully fund projected increases in the MFPRSI system, the City Council approved a \$0.96 increase in the trust & agency property tax levy in fiscal year 2013. The levy increase also funds increases in the City's self-funded health insurance costs.

It is important to note that the State provides unlimited property tax levies for employee benefits (trust and agency levy), debt service (debt service levy), and insurance/claims (tort liability levy), whereas the general levy is limited as discussed above. The City also has the ability to collect a utility franchise fee on natural gas and was successful in transitioning the prior river-based gaming operation to a land-based facility in the Northern part of the City with revenues continuing to exceed projections. These non-related property tax revenues are two options that could help continue to diversify revenues and add additional General Fund capacity if it becomes increasingly necessary.

<u>Long-Term Financial Planning</u>. Maintenance and expansion of the City's infrastructure (such as streets, curbs, sidewalks, sewers, bridges, and traffic signals) remains a primary workplan item and goal of the City Council. The City annually adopts a six-year Capital Improvement Program that provides a framework for the development and maintenance of infrastructure to meet current and future needs.

The major source of funds for the program is general obligation bonds, which are primarily financed from an unlimited debt service property tax levy and local sales tax receipts. The City leverages the program commitment with available grants from federal and state governments and private sector partnerships. Debt service payments have been made with a combination of property taxes received from the debt service levy, local option sales tax revenue, and enterprise fund fees dedicated to this purpose. The debt service levy was at \$2.05 in fiscal years 2013, 2014, and 2015, increased to \$2.15 in fiscal yers 2016 and 2017, and returned to \$2.05 in fiscal years 2018 through 2023. The brief increase to \$2.15 in fiscal years 2016 and 2017 was offset by a \$0.10 reduction in the trust and agency levy; the overall levy rate of \$16.78 has been maintained since fiscal year 2013.

Some Highlights of the fiscal year 2024 Capital Improvement Program are as follows:

- Street resurfacing, full depth patching & reconstruction | \$9.9 million
- Third & Fourth street two-way conversion and rehabilitation | \$11.5 million
- Transit bus replacement | \$ 5.7 million
- Utah avenue bridge at Duck Creek | \$1.5 million
- South aircraft apron reconstruction | \$1.2 million
- Sanitary sewer lining, construction and repair | \$7 million

Major Initiatives. Through the American Rescue Plan Act of 2021, the City of Davenport received a final funding allocation in the amount of \$40,896,926. The City worked to obtain community input on priorities for these funds, along with City Council input. With City Council direction, the City developed a spending plan that focuses on the feedback received from key stakeholders and was approved by the City Council on July 28, 2021. Current treasury guidelines require that funds be spent or allocated by December 31, 2024. To deliver this

program in accordance with treasury guidelines, the City has developed a comprehensive approach to ensuring projection completion, ongoing reporting, and providing routine updates to the Mayor, City Council, and the community. At the end of fiscal year 2023, the City has expended \$5,753,497 of the \$40,896,926 allocation with all projects underway.

The below information are highlights of approved projects:

- West Locust Sewer Connectivity | \$14 million
- Fairmount Library Community Center | \$3.6 million
- Neighborhood Stabilization Program | \$2 million
- Youth Assessment Program | \$1 million
- Neighborhood Parks | \$2.5 million

#### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Davenport, Iowa for its Annual Comprehensive Financial Report for the fiscal year ended June 30, 2022. This was the 40th consecutive year that the City has received this prestigious award. To be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized Annual Comprehensive Financial Report, whose contents conform to program standards. Such reports must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The City believes that the current report continues to conform to Certificate of Achievement Program requirements, and will be submitted to GFOA to determine its eligibility for another certificate.

In addition, the City received the GFOA's Distinguished Budget Presentation Award for the fiscal year 2024 Budget document. This is the 29th consecutive year that the City has received this award. To qualify for the Distinguished Budget Presentation Award, the City's budget document was judged to be proficient in several categories, including as a policy document, a financial plan, an operations guide, and a communication device.

The timely preparation of this report, and its overall accuracy and proficiency, could not have been accomplished without the services, focus, and diligence of the Finance Department and the external auditors. As City leadership, we would like to express our appreciation to all of those who assisted and contributed to its preparation accordingly. We offer a special thank you to the Accounting Division staff for all of their efforts in the preparation of this report. Finally, we would also like to thank the Mayor and City Council for their policy direction, financial prudence, and overall support in planning and directing the financial policies of the City.

Respectfully submitted,

Mallory of Merrit

Mallory L. Merritt

Interim City Administrator/CFO

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## Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Davenport Iowa

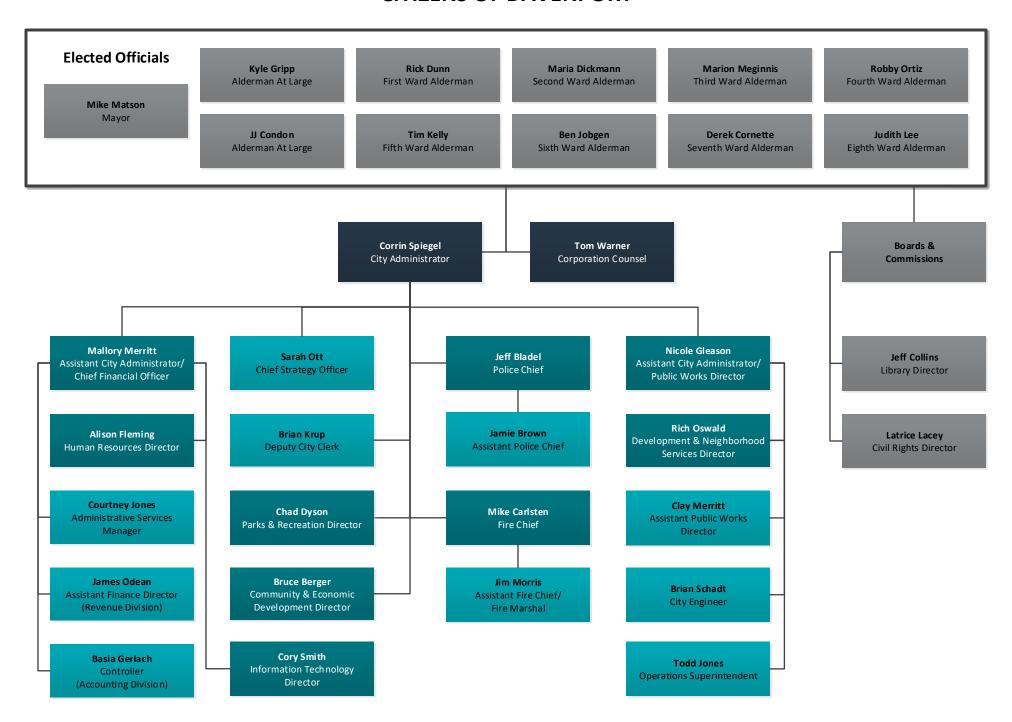
For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2022

Christopher P. Morrill

Executive Director/CEO

### CITIZENS OF DAVENPORT





# City Officials

as of June 30, 2023

# **Elected Officials**

Mayor

Mike Matson

Alderman at Large

James Condon

Alderman at Large

**Kyle Gripp** 

Alderman

Ward 1

Ward 2

Ward 3

Ward 4

Rick Dunn

Maria Dickman

**Marion Meginnis** 

**Robby Ortiz** 

Ward 5

Ward 6

Ward 7

Ward 8

Tim Kelly

Ben Jobgen

Derek Cornette

Judith Lee

# City Administration

City Administrator
Corri Spiegel

Assistant City Administrator

Mallory Merritt, Chief Financial Officer

Assistant City Administrator

Nicole Gleason, Director Public Works

Chief Strategy Officer

Sarah Ott

City Attorney

Tom Warner

#### **Department Directors**

Civil Rights

Latrice Lacey

Community & Economic Development

**Bruce Berger** 

Development & Neighborhood Services

Rich Oswald

Fire

Mike Carlsten, Chief

Human Resources

Alison Fleming

Information Technology

**Cory Smith** 

Library

Jeff Collins

Parks & Recreation

Chad Dyson

Police

Jeffery Bladel, Chief

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# FINANCIAL SECTION



#### **Independent Auditor's Report**

To the Honorable Mayor and Members of the City Council City of Davenport, Iowa

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Davenport, Iowa, (City) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Davenport, Iowa, as of June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant
  accounting estimates made by management, as well as evaluate the overall presentation of the
  financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining nonmajor fund statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the Annual Comprehensive Financial Report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 7, 2023, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Dubuque, Iowa

December 7, 2023

Ed Sailly LLP

# **Management's Discussion and Analysis**

As management of the City of Davenport, we offer readers of the City's financial statements this narrative overview and analysis of the City's financial activities for the fiscal year that ended June 30, 2023. Readers are encouraged to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1 through 6 of this report.

## **Financial Highlights**

Overall, the City continues to maintain a strong financial position. Main economic indicators are trending positively; however, some pressure areas will continue to be monitored due to other governmental mandates and changing economic conditions. Some highlights of fiscal year 2023 include:

- The City's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$472,269,355 (net position).
- The City's total net position increased by \$46,981,034 during fiscal year 2023.
- At the close of the current fiscal year, the City's governmental funds reported combined fund balances of \$141,091,953, an increase of \$24,391,933 compared with the prior year. Approximately 10.1% of this amount (\$14,275,558) is available for spending at the government's discretion (unassigned fund balance).
- At the end of the current fiscal year, the unrestricted fund balance (the total of the committed, assigned, and unassigned components of fund balance) for the general fund was \$28,088,987, or approximately 32.9% of total general fund expenditures.

The above financial highlights are explained in more detail in this document's Government-wide Financial Analysis and Financial Analysis of the City's Funds sections.

#### **Overview of the Financial Statements**

The discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) the notes to the financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents financial information on all of the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a valuable indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents financial information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by property taxes, other local taxes, and state and federal grants (governmental activities) from other functions that are intended to recover all, or a significant portion, of their costs through user fees and charges (business-type activities). The City's governmental activities include general government, public safety, public works, culture and recreation, and community and economic development. The business-type activities of the City include sewer operations, parking, RiverCenter/Adler Theatre (convention center/theatre), public transit, public housing, golf courses, airport, solid waste collection, clean water utility, transload facility (rail service), and River's Edge (indoor recreational facility).

The government-wide financial statements include only the City of Davenport (known as the primary government).

The government-wide financial statements can be found on pages 28 through 31 of this report.

**Fund Financial Statements.** A *fund* is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City of Davenport, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements, including restrictions on the use of certain monies. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds**. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Davenport maintains sixteen (16) individual governmental funds. In the basic financial statements, information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances (deficits) for the General Fund, General Debt Service Fund, Local Option Sales Tax Fund, American Rescue Plan Act (ARPA) Fund, and Capital Projects Fund, all of which are considered to be major funds. Data from the other eleven (11) non-major governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report (supplemental information).

The City of Davenport adopts an annual appropriated budget, prepared on a modified accrual basis. A budgetary comparison schedule has been provided to demonstrate legal compliance in the required supplementary information section.

The basic governmental fund financial statements can be found on pages 32 through 39 of this report.

**Proprietary Funds.** The City of Davenport maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in government-wide financial statements. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City of Davenport's various functions. The City of Davenport uses internal service funds to account for employee health insurance, risk management, and information management services. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

The City of Davenport maintains eleven (II) enterprise funds. Proprietary funds provide the same type of information as government-wide financial statements, only in more detail. In the basic financial statements, the proprietary fund financial statements provide separate information for the sewer operations and the RiverCenter/Adler Theatre fund, as these are considered major funds of the City of Davenport. Data from the other nine (9) enterprise funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major enterprise funds is provided in the form of combining statements elsewhere in this report (supplemental information). The three (3) internal service funds are combined into a single, aggregated

presentation in the proprietary fund financial statements. Individual fund data for the internal service funds are provided in the form of combining statements elsewhere in this report (supplemental information).

The basic proprietary fund financial statements can be found on pages 40 through 47 of this report.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City of Davenport's programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City has one custodial fund. The basic custodial fund financial statements can be found on pages 48 through 49 of this report.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a complete understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 51 through 91 of this report.

**Supplementary Information.** The combining statements referred to earlier in connection with non-major governmental funds, non-major enterprise funds, and internal services funds are presented immediately following the notes to the financial statements. Combining and individual fund statements and schedules can be found on pages 110 through 125 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Comparative data from fiscal year 2022 and 2023 are presented below. In Davenport, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$472,269,355, an increase of 11.0%, at the close of the fiscal year ended June 30, 2023.

## City of Davenport's Net Position

	Governmen	tal Activities	Business-ty	pe Activities	Total		
	2023	2022	2023	2022	2023	2022	
Assets							
Current and other assets	\$ 319,171,877	\$ 297,242,277	\$ 79,380,397	\$ 69,722,341	\$ 398,552,274	\$ 366,964,618	
Capital assets	344,254,776	327,221,615	239,989,009	242,540,747	584,243,785	569,762,362	
Total assets	663,426,653	624,463,892	319,369,406	312,263,088	982,796,059	936,726,980	
Total deferred outflows of resources	13,642,906	13,604,251	1,823,330	1,748,310	15,466,236	15,352,561	
Liabilities							
Noncurrent liabilities outstanding	214,057,993	178,599,845	89,315,317	85,040,087	303,373,310	263,639,932	
Other liabilities	101,772,370	95,766,278	13,528,553	13,107,123	115,300,923	108,873,401	
Total liabilities	315,830,363	274,366,123	102,843,870	98,147,210	418,674,233	372,513,333	
Total deferred inflows of resources	99,939,858	140,008,397	7,378,849	14,269,490	107,318,707	154,277,887	
Net position:						·	
Net investment in capital assets	210,480,531	192,105,853	161,926,035	162,578,770	372,406,566	354,684,623	
Restricted	64,712,221	54,191,139	5,167,986	4,256,990	69,880,207	58,448,129	
Unrestricted	(13,893,414)	(22,603,369)	43,875,996	34,758,938	29,982,582	12,155,569	
Total net position	\$ 261,299,338	\$ 223,693,623	\$ 210,970,017	\$ 201,594,698	\$ 472,269,355	\$ 425,288,321	

By far, the most significant portion of the City of Davenport's net position reflects its investment in capital assets (e.g., land, buildings, infrastructure, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. The City of Davenport uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Davenport's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City of Davenport's net position, \$69,880,207 (14.8%) represents resources that are subject to external restrictions on how they may be used. Current assets exceed current liabilities in all three categories, both for the City as a whole, and for its separate governmental and business-type activities, in the amounts of \$221,859,984, \$174,830,541 and \$47,029,443 respectively.

The City of Davenport's total assets increased by \$46,069,079, or 4.9%, from 2022 to \$982,796,059 mainly due to an increase in cash and investment, restricted cash and cash equivalents and capital assets. Deferred outflows of resources increased negligibly by \$113,675 from 2022 to \$15,466,236.

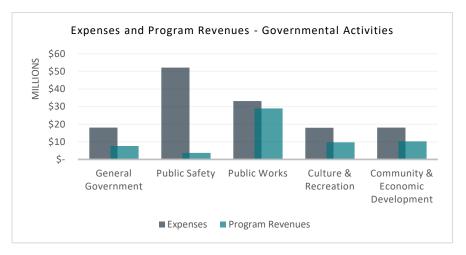
Total liabilities of the City of Davenport increased by \$46,160,900, or 12.4%, from 2022 to \$418,674,233, which is mainly a result of an increase in pension liability of \$39,089,006. Deferred inflows of resources decreased by \$46,959,180 from 2022 to \$107,318,707, largely due to the change in pension-related deferred inflows.

## City of Davenport's Changes in Net Position

	Government	tal Activities	Business-type Activities		Total		
	2023	2022	2023	2022	2023	2022	
Revenues:							
Program revenues:							
Charges for services	\$ 13,071,583	\$ 12,700,762	\$ 50,394,422	\$ 47,374,825	63,466,005	60,075,587	
Operating grants and contributions	39,601,946	30,811,464	3,653,435	4,347,022	43,255,381	35,158,486	
Capital grants and contributions	7,617,002	2,760,384	3,508,694	2,574,468	11,125,696	5,334,852	
General revenues:							
Property taxes	85,738,633	83,691,397	4,414,746	4,303,719	90,153,379	87,995,116	
Other taxes	30,683,484	30,635,452	-	-	30,683,484	30,635,452	
Other	6,663,971	2,104,682	2,578,108	5,273,662	9,242,079	7,378,344	
Total revenues	183,376,619	162,704,141	64,549,405	63,873,696	247,926,024	226,577,837	
Expenses:							
General government	18,031,642	15,029,407	-	-	18,031,642	15,029,407	
Public safety	52,100,335	46,688,134	-	-	52,100,335	46,688,134	
Public works	33,116,685	30,592,498	-	-	33,116,685	30,592,498	
Culture and recreation	17,997,858	17,173,860	-	-	17,997,858	17,173,860	
Community and economic development	18,050,316	17,117,694	-	-	18,050,316	17,117,694	
Interest on long-term debt	3,420,439	5,126,752	-	-	3,420,439	5,126,752	
Sewer operations	-	-	24,602,990	23,040,916	24,602,990	23,040,916	
RiverCenter	-	-	7,903,464	6,572,272	7,903,464	6,572,272	
Parking system	-	-	1,767,186	1,755,705	1,767,186	1,755,705	
Clean water	-	-	3,672,532	3,516,321	3,672,532	3,516,321	
Public housing	-	-	147,575	333,475	147,575	333,475	
Golf courses	-	-	2,342,701	1,987,731	2,342,701	1,987,731	
Airport	-	-	1,402,402	1,331,056	1,402,402	1,331,056	
Public transit	-	-	8,471,338	7,568,960	8,471,338	7,568,960	
Solid waste	-	-	6,286,645	6,158,570	6,286,645	6,158,570	
Transload	-	-	604,415	1,478,273	604,415	1,478,273	
River's Edge			1,026,467	851,689	1,026,467	851,689	
Total expenses	142,717,275	131,728,345	58,227,715	54,594,968	200,944,990	186,323,313	
Increase (decrease) in net position	40,659,344	30,975,796	6,321,690	9,278,728	46,981,034	40,254,524	
Transfers	(3,053,629)	1,424,064	3,053,629	(1,424,064)			
Increase (decrease) in net position	37,605,715	32,399,860	9,375,319	7,854,664	46,981,034	40,254,524	
Net position - beginning	223,693,623	191,293,763	201,594,698	193,740,034	425,288,321	385,033,797	
Net position - ending	\$ 261,299,338	\$ 223,693,623	\$ 210,970,017	\$ 201,594,698	\$ 472,269,355	\$ 425,288,321	

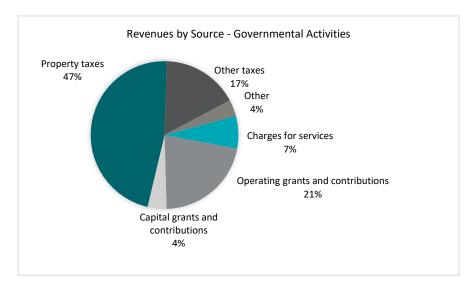
**Governmental activities**. Total governmental activities revenues for the fiscal year were \$183,376,619 compared to \$162,704,141 in 2022. The largest single revenue source for the City was property taxes of \$85,738,633. Property taxes increased by \$2,047,236 from fiscal 2022. This increase is primarily the result of an increase in taxable property values. Other operating grants and contributions for fiscal year 2023 were \$39,601,946 compared to \$30,811,464 for fiscal year 2022. The increase of \$8,790,482 was primarily due to a one-time contribution of \$8,000,025 from Canadian Pacific Railway. Capital grants and contributions for fiscal year 2023 were \$7,617,002 compared to \$2,760,384 for fiscal year 2022. The increase of \$4,856,618 can be largely contributed to grants received for street and road improvements.

Certain revenues generated are specific to governmental program activities. These totaled \$60,290,531. The graph below shows a comparison between the expenditures by governmental activity type and the revenues generated that are specific to those activities. The increase of these revenues of \$14,018,921 is mostly due to a increase in operating grants and contributions in the amount of \$8,790,482 and increase in capital grants and contributions of \$4,856,618 for reasons mentioned above.



The program expenses shown in the table above were \$142,717,275 in fiscal year 2023 as compared to \$131,728,345 in fiscal year 2022. The increase is largely due to the effective pension expense increasing at the government-wide level because of lower returns in the market during the pension assessment year recorded when compared to previous year. Also, fiscal year 2023 had higher capital outlay expenditures.

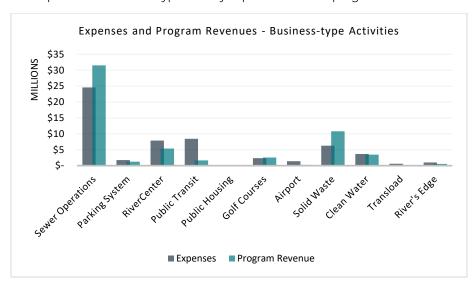
The chart below shows the percentage of the total governmental revenues allocated by each revenue type.



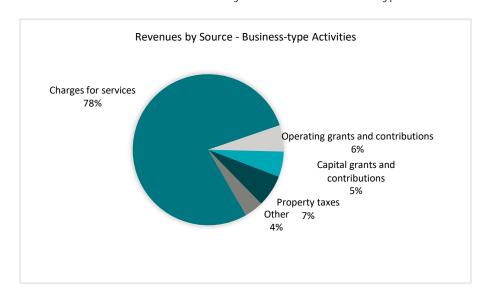
**Business-type activities.** Before transfers, business-type activities increased the City of Davenport's net position by \$6,321,690. This decrease of \$2,957,038 from fiscal year 2022 is due to the sale of the previously city-owned, Heritage High Rise housing facility in fiscal year 2022. The sale of the high-rise generated \$5,929,170 in revenues recorded in fiscal year 2022. Total business-type activities revenue for fiscal year 2023 were \$64,549,405 compared to \$63,873,696 in fiscal year 2022. The moderate increase of \$675,709 can be attributed to increased investment income due to the increasing interest rate environment.

Total business-type activities expenditures for fiscal year 2023 were \$58,227,715 compared to \$54,594,968 in fiscal year 2022. The increase of \$3,632,747 from the prior year is primarily due to increased Sewer Operations, RiverCenter, and Public Transit costs.

The chart below compares the business-type activity expenditures and program revenues.



The chart below shows the breakdown of revenues by source for the business-type activities.



#### **Financial Analysis of the City's Funds**

As noted earlier, the City of Davenport uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the City of Davenport's governmental funds is to provide information on near-term inflow, outflows, and balances of spendable resources. Such information is helpful in assessing the City of Davenport's financing requirements. In particular, unassigned fund balance may serve as a valuable measure of a government's net resources available for spending at the end of the fiscal year.

In fiscal year 2023, the City of Davenport's governmental funds reported combined ending fund balances of \$141,091,953. Approximately 10.1 percent of this total amount, \$14,275,558, constitutes unassigned fund balance, which is available for spending at the City's discretion. The governmental fund balance increased by \$24,391,933 compared to the prior year. This growth is due to a planned increase which grew the general fund by \$343,099; Local Option Sales Tax fund balance increased by \$3,728,213, and due to increased the Local Option Sales Tax revenues and lowered debt burdens, the fund balance of the debt service fund increased by \$4,854,597.

The American Rescue Plan Act fund had a fund balance of \$1,449,468, and the non-major governmental funds increased by \$731,654 due to an increase in the Road Use Tax fund of \$935,685. The remaining fund balance is non-spendable, consisting of pre-paid and inventory \$1,615,788; restricted by grantors and other legal restrictions, \$107,638,184; committed by the City Council for revolving loans and the riverfront improvement commission, \$2,438,829; and assigned by the Finance Director for future projects, \$15,135,594.

The General Fund is the chief operating fund of the City of Davenport. The General Fund includes funding for many of the City's primary front-line services, including police, fire, parks and recreation, library, community and economic development, neighborhood services, civil rights, human resources, administration, and finance. The General Fund group, as reported, combines a number of individual funds in which each has a specific purpose. These include the General Fund, the City's primary operating fund; the Trust and Agency Fund, which accounts for employee benefits; Hotel/Motel Tax Fund; the Library Special Levy Fund, used to enhance library services; Special Public Safety Fund; and the Disaster Fund. At the end of fiscal year 2023, unassigned fund balance of the General Fund was \$14,345,554, while total fund balance was \$37,228,546. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 16.8 percent of total General Fund expenditures and 25 percent of General Fund expenditures, excluding the specific purpose funds, while total fund balance represents 43.5 percent of the total expenditures.

The total fund balance of the City of Davenport's General Fund increased by \$343,099 during the current fiscal year, and the unassigned fund balance increased by \$710,120. The State of lowa allows a maximum levy rate of \$8.10 per thousand dollars of assessed value and an additional \$0.27 in an emergency levy. The City has been at the maximum levy rates since 1984 and 1986, respectively. However, in 2023, the State of lowa adopted HF 718, introducing significant overhauls to the property tax system that has existed since 2013. The updated legislation consolidates a number of property tax levies into one new general fund levy, the Consolidated General Fund Levy (CGF). Depending upon tax base growth in the communities, this change restricts city and county revenue growth. This change will challenge the City with potential revenue reductions as costs continue to rise. The City continues to evaluate the revenue impact of this levy consolidation.

The General Fund balances discussed above are considered adequate by management. The City's policy on fund balance of the General Fund, excluding the other specific-use funds, is to have unassigned fund balance maintained at 17 to 25 percent of operating requirements, which maximum level represents 90 days of cash flow. Fund balances on June 30 cover the City's cash flow needs before collecting property taxes (in September and March each year) so that cash flow borrowings are unnecessary. Fund balances also provide flexibility (for example, should revenue projections fall short) and can be used in cases of emergency (for example, flooding or storm clean-up).

The General Debt Service Fund has a total fund balance of \$32,139,881, all of which are reserved for the retirement of debt. The State of lowa allows an unlimited property tax levy for debt service. The net increase in fund balance during the current year in the General Debt Service Fund was \$4,854,597. The City prepares a

rolling six-year capital improvement program. Adequate fund balance and cash levels allow for a stable and predictable levy for taxpayers over the six years of the current program. This approach has also allowed the City to begin engaging in shorter term borrowing for large capital projects, most recently the funding of a new Fire Station 3 without impacting other infrastructure needs across the City.

The Local Option Sales Tax Fund accounts for the proceeds of a local option sales tax and has a fund balance of \$19,138,022. The State of lowa provides for a one-cent local option sales tax. Davenport voters approved the tax in 1988, and the referendum directed its usage to 60 percent for property tax relief (primarily to replace the debt service levy) and 40 percent for capital improvements. A transfer of up to 60 percent of tax proceeds is made to the General Debt Service Fund or other available levy options, and the remainder is spent on capital expenditures or transferred to the Capital Projects Fund as expenditures occur. The net increase in fund balance during the current year was \$3,728,213 due to an increase in sales tax collected.

The American Rescue Plan Act ("ARPA") accounts for the Coronavirus State and Local Fiscal Recovery Funds established under the American Rescue Plan Act. The Fiscal Recovery Funds are intended to provide support to State, local, and Tribal governments in responding to the impact of COVID–19 and in their efforts to mitigate COVID–19 impacts in their communities for residents and businesses. The American rescue plan act fund has a fund balance of \$1,449,468. During fiscal year 2022, the City Council adopted a spending plan to allocate these dollars to various strategic community impact projects; all approved projects are underway.

The Capital Projects Fund has a balance of \$32,701,175 due to unspent bond proceeds. The net increase in fund balance in the Capital Projects Fund during the current year was \$13,428,803.

**Proprietary funds.** The City of Davenport's proprietary funds provide the same information found in the government-wide financial statements but in more detail.

#### **Legal Compliance Budgetary Highlights**

As explained in the Letter of Transmittal, budgetary legal compliance is demonstrated in one schedule summarizing all funds in the Required Supplementary Information section of this report on pages 92 through 94.

Differences between the original budget and the final amended budget can be summarized as follows:

- The original revenue budget of \$233,728,546 was increased to \$303,502,742, an increase of \$69,774,196.
  In the intergovernmental category, federal, state, and local grants were carried forward in the budget amendment to reflect on-going construction in progress of capital projects in the amount of \$29,910,092. There were special revenue grant rollovers and new grants amounting to \$40,398,959, including the American Rescue Plan Act funding.
- The total original expenditure budget of \$261,528,837 was increased to \$363,592,829, an increase of \$102,063,992. In the community and economic development category, \$2,250,300 was carried forward for on-going grants and budgeted for new grants. Utilizing the American Rescue Plan Act funding, \$21,436,177 and \$12,190,187 was budgeted for public works and culture and recreation projects, respectively. In the capital outlay category, \$43,865,093 was carried forward in the budget amendment to reflect on-going construction of capital projects that are in progress.

Differences between the final amended budget and actual results of operations can be summarized as follows:

- In the intergovernmental revenue category, federal, state, and local grants in the amount of \$55,354,052 were not accrued or received due to construction projects not completed and special revenue grants not yet spent. The American Rescue Plan Act fund has an unspent balance of \$35,143,429.
- In the charges for services category, there was \$2,397,090 of additional revenues in the sewer fund and \$1,794,639 additional revenues in the RiverCenter fund.
- In the capital outlay category, \$50,044,118 of expenditures were budgeted and not spent, due to construction projects not completed. In the business type category, \$8,266,158 of the difference is due

to bond principal payments being budgeted as an expense, but reported as adjustments to the liability.

#### **General Fund Budgetary Highlights**

As discussed above and in the Letter of Transmittal, the General Fund budget and actual revenues, expenditures, and changes in fund balance have been incorporated into the statement of all funds on pages 92 and 93 of this report. Highlights for the General Fund follow.

Differences between the original budget and the final amended budget for the General Fund can be summarized as follows:

- The total original revenue budget of \$85,821,621 was increased to \$87,496,022, an increase of \$1,674,401. In the intergovernmental revenue category, federal grants in the amount of \$818,600, and state grants in the amount of \$67,967, subsequent to original budget adoption are included as both revenues and expenditures. In the fines and forfeits category a \$600,000 increase was adopted for both revenues and expenditures.
- The total original expenditure budget of \$84,668,962 was increased to \$91,548,102, an increase of \$6,879,140. Culture and recreation expenditures were amended to include grants and contributions carried forward of \$814,295 and new grants received of \$541,129 as noted under the revenue discussion.

Differences between the final amended budget and actual results of operations of the General Fund can be summarized as follows:

- The net change in the General Fund balance in fiscal year 2023 was \$343,099, a positive variance from the budgeted change (\$3,708,981) of \$4,052,080.
- Revenue items that came in under budget included parks programs and rentals and the hotel motel tax
- All expenditure categories came in under budget.
- A special library property tax levy (\$0.27/\$1,000 assessed value) was approved by voters in 2003 to support operations of two new branch libraries. Unexpended taxes of \$1,626,318 were a part of the positive variance and a reservation of General Fund balance at June 30, 2023.

## **Capital Assets and Debt Administration**

**Capital assets.** The City of Davenport's investment in capital assets for its governmental and business-type activities as of June 30, 2023, amounts to \$584,243,785 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, equipment and vehicles, sanitary sewers, bridges, traffic signals, storm sewers, and streets and roads. The City of Davenport's investment in capital assets rose slightly. At June 30, 2023, and June 30, 2022 the depreciable capital assets of the City were 50% and 49%. This indicates that the City is replacing its assets as they are depreciating.

Major capital asset activities completed by the City of Davenport during fiscal year 2023 include the following:

#### Governmental activities

- Street and road work completed by the City | \$12,130,969
- Amazon Road project | \$3,831,727
- Fire Truck | \$1,326,751
- Veteran's Memorial Park phase 2 | \$995,016
- Public Works roof replacement | \$630,370

#### **Business-type activities**

- Sanitary sewers built by City of Davenport | \$4,612,400
- Storm sewers built by City of Davenport | \$1,116,481
- Ultra Violet Disinfection at WPCP | \$7,775,117
- Solid Waste vehicles | \$623,325
- Three buses | \$1,439,835

Additional information on the City of Davenport's capital assets can be found in Note VI in the notes to the financial statements.

#### **City of Davenport's Capital Assets**

	Government	al Activities	Business-ty	oe Activities	Total		
	2023	2022	2023	2022	2023	2022	
Land	\$ 19,797,865	\$ 19,772,158	\$ 11,265,551	\$ 11,482,373	\$ 31,063,416	\$ 31,254,531	
Buildings	135,582,103	133,061,831	122,852,742	125,448,753	258,434,845	258,510,584	
Improvements other than buildings	39,429,335	37,891,312	36,729,570	36,107,903	76,158,905	73,999,215	
Sanitary sewers	-	-	184,654,721	179,734,608	184,654,721	179,734,608	
Equipment and vehicles	55,436,073	53,966,775	66,871,400	57,302,043	122,307,473	111,268,818	
Bridges	15,473,707	15,473,707	-	-	15,473,707	15,473,707	
Traffic signals	10,363,003	10,346,153	-	-	10,363,003	10,346,153	
Storm s ewers	-	-	31,536,303	30,707,943	31,536,303	30,707,943	
Paving	349,034,209	332,109,690	1,896,631	1,968,836	350,930,840	334,078,526	
Seawalls	2,685,289	2,685,289	-	-	2,685,289	2,685,289	
Tunnels	54,326	54,326	-	-	54,326	54,326	
Financing arrangements	1,039,315	-	56,388	-	1,095,703	-	
Right-of-use equipment	-	-	385,956	335,238	385,956	335,238	
Const. in progress	18,608,506	7,061,345	5,699,018	11,089,585	24,307,524	18,150,930	
Accumulated depreciation	(303,248,955)	(285,200,971)	(221,959,271)	(211,636,535)	(525,208,226)	(496,837,506)	
Total	\$ 344,254,776	\$ 327,221,615	\$ 239,989,009	\$ 242,540,747	\$ 584,243,785	\$ 569,762,362	

**Long-term debt.** At the end of fiscal year 2023, the City of Davenport had total bonded debt outstanding of \$208,670,000. Of this amount, \$135,430,000 comprises of debt serviced from the general debt service fund from property taxes and 60 percent of the local option sales tax proceeds. The remainder of the City of Davenport's debt represents bonds serviced by specified revenue sources, including the tax increment financing districts debt service fund, the sewer operations enterprise fund, rivercenter enterprise fund, solid waste enterprise fund, clean water enterprise fund, and the airport enterprise fund. The City has issued general obligation bonds backed by its full faith and credit, including the unlimited debt service property tax levy, which are planned to be retired from the above revenue sources rather than revenue bonds because legal debt capacity exists (see below) and the resulting lower interest costs benefit to its citizens and service users. Detailed information on bonded debt abatement by fund is contained in a summary beginning on page 79 of this report.

#### City of Davenport's Outstanding Debt

	Government	tal activities	Business-ty	pe activities	To	tal	
	2023	2022	2023	2022	2023	2022	
General obligation bonds	\$ 154,485,000	\$ 148,685,000	\$54,185,000	\$53,555,000	\$ 208,670,000	\$ 202,240,000	

The City of Davenport's total debt increased by \$6,430,000 during the current fiscal year. New debt issuance of \$31,880,000 during the year was more than the debt retired of \$25,450,000. The issuance was to finance the City's capital improvement program including streets, buildings, and sanitary sewers (abated by user fees), solid waste (abated by user fees), and tax increment financing projects (abated by tax increment financing revenue).

The City's debt repayment schedule is aggressive and rapid, with 88.2 percent of outstanding bonded debt scheduled for repayment in 10 years and 100 percent in 15 years. State statutes limit the amount of general obligation debt a governmental entity may issue to five percent of its total assessed valuation. The City of Davenport's outstanding general obligation debt is \$208,670,000, and other debt subject to the debt limitation of \$4,235,000, which is significantly less than the City's current debt limitation of \$409,777,672.

The City of Davenport's bond rating was increased to a Aa2 rating by Moody's Investors Service, and the City maintained an AA rating from Standard & Poor's for general obligation debt. Additional information on the City of Davenport's long-term debt can be found in Note X in the notes to the financial statements.

#### **Economic Factors and Next Year's Budgets and Rates**

The City maintains a strong and stable financial condition, and budgetary monitoring and forecasting is ongoing. If financial pressures occur, the City has flexibility to deploy numerous budgetary strategies to ensure an overall balanced budget. Some of these revenue strategies could include the continued evaluation of the existing levy rates for employee benefits (Trust and Agency) and property and liability insurance and claims (Tort) and consideration of a natural gas franchise utility fee to further diversify revenue. The City has a strong record of implementing expenditure reductions when necessary and routinely introducing efficiencies to balance the General Fund budget.

The City's General Fund receives approximately 81% of its revenue from property taxes. As mentioned earlier in this report, the State of lowa allows a maximum levy rate of \$8.10 per thousand dollars of assessed value and an additional \$0.27 in an emergency levy. The City has been at the maximum levy rates since 1984 and 1986, respectively. However, in 2023, the State of Iowa adopted HF 718, introducing significant overhauls to the property tax system that has existed since 2013. The updated legislation consolidates a number of property tax levies into one new general fund levy, the Consolidated General Fund Levy (CGF). Depending upon tax base growth in the communities, this change restricts city and county revenue growth. This change will challenge the City with potential revenue reductions as costs continue to rise. The City continues to evaluate the revenue impact of this levy consolidation.

Growth limitations are imposed on the City's property tax base by the state, including the residential property rollback. Despite other revenue challenges imposed by the State, including the 1995 phase-out of machinery and equipment property taxes and the exemption of gas and electric utilities, the City's taxable property tax base has grown moderately, an average of 2.94% annually over the last ten fiscal years. For fiscal year 2023, taxable assessed valuations increased by 3.15% from fiscal year 2022.

In 2013, the lowa Legislature passed Senate File 295, which included a number of components that continue to challenge the ability of lowa municipalities to present balanced budgets. The largest components include a 10% rollback for all commercial properties and the creation of a new multi-residential property class with a rollback that will be equivalent to the residential rollback. Through fiscal year 2022, the State legislature fully-funded revenues lost due to the 10% commercial rollback for lowa municipalities. However, the City has worked over the last several years to eliminate its reliance on these funds for budget stabilization; rather, these funds are typically utilized for one-time expenditures that do not create ongoing operational costs. However, during a recent legislative session, the state legislature passed legislation to begin phasing out these funds. HF 2552 restructures the calculation for property tax and associated claims for all commercial, industrial, and railroad properties using a two-tiered assessment limitation.

As a service-based entity, personnel costs represent one of the single largest categories of costs for the City. Employee benefits include funding for health claims, which have increased an average of 4.73% per year over the last ten years. State-mandated contributions to the state-wide fire and police pension system decreased slightly from the fiscal year 2015 highs, but remain high for historical comparison. Compared to the fiscal year 2013 contribution rate, the fiscal year 2022 rate was \$500,000 higher. In order to fully fund projected increases in the MFPRSI system, the City Council approved a \$0.96 increase in the trust & agency property tax levy in fiscal year 2013. The levy increase also funds increases in the City's self-funded health insurance costs.

Increases in general wages for fiscal year 2023 were; Fire 3.0%, Police did not receive an increase due to receiving two increases in fiscal year 2022, and others received 2%. For fiscal year 2024, Fire and Police will both receive 3.5% increases with Police receiving increases on July 1, 2023 and January 1, 2024, and all others will receive 2.0%. For fiscal year 2025, all employees excluding police and fire will receive 2.0%. Fire will receive a 3.5% wage increase and Police will not receive an increase due to the two increases in the previous fiscal year (FY 2024). To better manage costs, investments in technology continue to be supported, cross-functional support is preferred, methods to reduce health care claims are ongoing, and intergovernmental partnerships are pursued where practicable. Revenue sources continue to be diversified (resulting in the reallocation of personnel costs to other funds) with incremental increases in the sewer fee, clean water fee, solid waste fee, and building permit fees to provide for the services related to each of these functions.

Overall, the City's budget continues to account for the priorities outlined by citizens in the most recent community survey and the policy goals set forth by the City Council.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City of Davenport's finances to all of those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: Mallory Merritt, CFO/Assistant City Administrator, City of Davenport, 226 West Fourth Street, Davenport, IA 52801.

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# **STATEMENT OF NET POSITION June 30, 2023**

		VERNMENTAL ACTIVITIES		SINESS-TYPE		TOTAL
ASSETS	F	ACTIVITIES		ACTIVITIES		TOTAL
Current assets:	_					
Unrestricted current assets:						
Cash and investments	\$	169,016,276	\$	39,705,797	\$	208,722,073
Delinquent property taxes receivable	•	997,555	•	51,894	•	1,049,449
Succeeding year property taxes receivable		86,238,600		4,432,713		90,671,313
Other taxes receivable		3,215,032		-		3,215,032
Accounts receivable, net		2,170,451		13,026,299		15,196,750
Special assessments		1,092,066		-		1,092,066
Loans receivable - net		1,448,967		_		1,448,967
Accrued interest receivable, net		1,738,488		420,880		2,159,368
Leases receivable		2,263,289		290,548		2,553,837
Internal balances		(1,837,126)		1,837,126		_,,,,,,,,,,
Due from other governments		8,039,374		439,888		8,479,262
Inventory		1,400,807		301,061		1,701,868
Prepaid items		819,132		51,790		870,922
Total unrestricted current assets		276,602,911		60,557,996		337,160,907
Noncurrent assets:						
Loans receivable - net		13,040,703				13,040,703
Restricted cash and cash equivalents		29,528,263		18,822,401		48,350,664
Restricted easif and easif equivalents		27,326,263		10,022,401		70,330,007
Capital assets:		10.505.065		11.065.551		21.062.416
Land		19,797,865		11,265,551		31,063,416
Buildings		135,582,103		122,852,742		258,434,845
Improvements other than buildings		39,429,335		36,729,570		76,158,905
Sanitary sewers		-		184,654,721		184,654,721
Equipment and vehicles		55,436,073		66,871,400		122,307,473
Bridges		15,473,707		-		15,473,707
Traffic signals		10,363,003		-		10,363,003
Storm sewers		-		31,536,303		31,536,303
Streets and roads		349,034,209		1,896,631		350,930,840
Seawalls		2,685,289		-		2,685,289
Tunnels		54,326		-		54,326
Financing arrangements		1,039,315		56,388		1,095,703
Right of use assets - equipment		-		385,956		385,956
Construction in progress		18,608,506		5,699,018		24,307,524
Accumulated depreciation/amortization		(303,248,955)		(221,959,271)		(525,208,226)
Total capital assets		344,254,776		239,989,009		584,243,785
Total noncurrent assets		386,823,742		258,811,410		645,635,152
Total assets	\$	663,426,653	\$	319,369,406	\$	982,796,059
DEFERRED OUTFLOWS OF RESOURCES						
Pension related deferred outflows	_	11,408,141		1,355,276		12,763,417
OPEB related deferred outflows		2,234,765		468,054		2,702,819
Total deferred outflows of resources		13,642,906		1,823,330		15,466,236

(continued)

	GOVERNMENTAL	BUSINESS-TYPE	
	ACTIVITIES	ACTIVITIES	TOTAL
LIABILITIES			
Current liabilities:	<del></del>		
Accrued wages payable	\$ 1,194,721	\$ 293,360	\$ 1,488,081
Accounts payable	13,665,553	1,163,520	14,829,073
Contracts payable	1,243,170	-	1,243,170
Accrued interest payable	483,423	218,847	702,270
Accrued compensated absences	4,456,297	774,887	5,231,184
Claims and judgments	11,312,867	-	11,312,867
Due to other governments	7,606	-	7,606
Unearned revenue - other	43,275,516	901,565	44,177,081
General obligation bonds payable	25,895,000	7,020,000	32,915,000
Lease and other financing arrangements	173,040	121,677	294,717
Note payable		1,230,838	1,230,838
Total	101,707,193	11,724,694	113,431,887
Current liabilities payable from restricted assets:			
Accounts payable	34,098	-	34,098
Deposits payable	-	1,094,859	1,094,859
Loan payable	31,079	709,000	740,079
Total current liabilities payable from restricted assets	65,177	1,803,859	1,869,036
Total current liabilities	101,772,370	13,528,553	115,300,923
Noncurrent liabilities:			
Accrued compensated absences	35,937	6,248	42,185
Claims and judgments	3,853,488	0,2 10	3,853,488
Other postemployment benefits liability	20,412,229	4,304,308	24,716,537
Net pension liability	51,565,426	5,072,874	56,638,300
Lease and other financing arrangements	367,520	122,572	490,092
Loan payable	62,159	29,224,471	29,286,630
General obligation bonds payable, net	136,669,168	50,584,844	187,254,012
Special assessment with government commitment	1,092,066	50,501,011	1,092,066
Total noncurrent liabilities	214,057,993	89,315,317	303,373,310
Total liabilities	315,830,363	102,843,870	418,674,233
DEFERRED INFLOWS OF RESOURCES			
Lease and other financing arrangements	2,094,608	242,441	2,337,049
Succeeding year property tax	86,238,600	4,432,713	90,671,313
Deferred amount on refunding	1,875,207	744,471	2,619,678
Pension related deferred inflows	4,913,488	948,155	5,861,643
OPEB related deferred inflows	4,817,955	1,011,069	5,829,024
Total deferred inflows of resources	99,939,858	7,378,849	107,318,707
NET POSITION			
Net investment in capital assets	210,480,531	161,926,035	372,406,566
Restricted:	210,100,331	101,720,033	372,100,300
Local option sales tax	19,107,036	-	19,107,036
Library	1,610,382	-	1,610,382
Police seizure	410,736	-	410,736
Debt retirement	35,059,796	-	35,059,796
Road use tax	5,207,490	-	5,207,490
Community development act	50,981	-	50,981
Section 8	267,622	-	267,622
Municipal improvement districts	1,391,198	-	1,391,198
Youth Sports	56,249	-	56,249
Home investment partnership projects	1,261,651	-	1,261,651
Other grants	228,642	-	228,642
Metro Coalition	60,438	-	60,438
Equipment replacement	-	5,167,986	5,167,986
Unrestricted (deficit)	(13,893,414)	43,875,996	29,982,582
Total net position	\$ 261,299,338	\$ 210,970,017	\$ 472,269,355
-	20		

# STATEMENT OF ACTIVITIES For the Fiscal Year Ended June 30, 2023

					PROG	GRAM REVENU	ES	
			СН	ARGES FOR	C	PERATING	CAPITAL	
			S.	ALES AND	G	RANTS AND	GRANTS AND	
FUNCTIONS/PROGRAMS	I	EXPENSES		SERVICES	COl	NTRIBUTIONS	CON	TRIBUTIONS
Governmental activities:								
Public safety	\$	52,100,335	\$	3,125,281	\$	610,606	\$	29,403
Public works		33,116,685		4,668,058		16,676,932		7,587,599
Culture and recreation		17,997,858		1,233,268		8,480,614		-
Community and economic development		18,050,316		1,612,827		8,670,841		-
General government		18,031,642		2,432,149		5,162,953		-
Interest on long-term debt		3,420,439		-		-		-
Total governmental activities		142,717,275		13,071,583		39,601,946		7,617,002
Business-type activities:								
Sewer operations		24,602,990		29,852,855		-		1,701,163
RiverCenter		7,903,464		5,386,079		-		212,145
Parking system		1,767,186		1,017,298		-		-
Clean water		3,672,532		3,457,814		-		1,216,868
Public housing		147,575		10,706		92,355		-
Golf courses		2,342,701		2,315,030		-		228,329
Airport		1,402,402		212,759		28,920		21,930
Public transit		8,471,338		425,651		3,532,160		37,000
Solid waste		6,286,645		7,249,083		-		-
Transload		604,415		-		-		-
River's Edge		1,026,467		467,147		-		91,259
Total business-type activities		58,227,715		50,394,422		3,653,435		3,508,694
Total government	\$	200,944,990	\$	63,466,005	\$	43,255,381	\$	11,125,696

## General Revenues:

Taxes:

Property taxes, levied for general purposes

Property taxes, levied for debt service

Property taxes, levied for public transit

Local option sales tax

Hotel/motel tax

Franchise taxes

Investment earnings

Gain on sale of capital assets

Miscellaneous

Transfers

Total general revenues and transfers

Change in net position

Net position, beginning

Net position, ending

(continued)

1	NET (EXPENSE) K	EVE.	NUE AND CHANGES	IN NE	ET POSITION			
GOV	/ERNMENTAL		BUSINESS-TYPE					
A	CTIVITIES		ACTIVITIES		TOTAL			
\$	(48,335,045)	\$	-	\$	(48,335,045)			
	(4,184,096)		-		(4,184,096)			
	(8,283,976)		-		(8,283,976)			
	(7,766,648)		-		(7,766,648)			
	(10,436,540)		-		(10,436,540)			
	(3,420,439)		<u>-</u>		(3,420,439)			
	(82,426,744)		-		(82,426,744)			
	-		6,951,028		6,951,028			
	-		(2,305,240)		(2,305,240)			
	-		(749,888)		(749,888)			
	-		1,002,150		1,002,150			
	-		(44,514)		(44,514)			
	-		200,658		200,658			
	-		(1,138,793)		(1,138,793)			
	-		(4,476,527)		(4,476,527)			
	-		962,438		962,438			
	-		(604,415)		(604,415)			
	-		(468,061)		(468,061)			
	(82,426,744)		(671,164) (671,164)		(671,164) (83,097,908)			
	(62,420,744)		(0/1,104)		(83,097,908)			
	68,478,426		_		68,478,426			
	17,260,207		-		17,260,207			
	, , , <u>-</u>		4,414,746		4,414,746			
	23,392,548		, , , , <u>-</u>		23,392,548			
	3,384,918		-		3,384,918			
	3,906,018		-		3,906,018			
	6,506,410		2,013,388		8,519,798			
	157,561		277,904		435,465			
	-		286,816		286,816			
	(3,053,629)	_	3,053,629					
	120,032,459		10,046,483		130,078,942			
	37,605,715		9,375,319		46,981,034			
	223,693,623		201,594,698		425,288,321			
\$	261,299,338	\$	210,970,017	\$	472,269,355			

# GOVERNMENTAL FUNDS BALANCE SHEET JUNE 30, 2023

ASSETS		GENERAL FUND		LOCAL OPTION SALES TAX FUND		GENERAL DEBT SERVICE FUND		
Cash and investments	\$	34,010,943	\$	18,730,223	\$	26,420,940		
Receivables:		- ,,		-,,		-, -,-		
Property taxes:								
Delinquent		788,778		-		121,111		
Succeeding year		67,381,997		-		10,439,451		
Other taxes		1,153,001		1,692,898		-		
Accounts		1,179,411		11,646		_		
Special assessments		-,-,-,		85,632		1,006,434		
Loans, net		_		-		4,140,000		
Interest		555,019		_		473,668		
Leases		1,824,867		_		-		
Interfund receivable		370,375		_		1,015,739		
Due from other governments		2,450,464		_		-,,		
Inventory		1,400,807		-		-		
Prepaids		96,668		30,986		_		
Restricted assets-cash and investments		-		-		_		
TOTAL ASSETS	\$	111,212,330	\$	20,551,385	\$	43,617,343		
TOTAL ASSETS	Ψ	111,212,330	Ψ	20,551,505	Ψ	13,017,313		
LIABILITIES								
Wages payable	\$	966,193	\$	29,247	\$	_		
Accounts payable	Ψ	2,639,374	Ψ	78,507	Ψ	_		
Contracts payable		2,037,371		-		_		
Payable from restricted assets		_		_		_		
Interfund payable		24,535		1,216,545		_		
Due to other governments				1,210,010		-		
Unearned revenue		66,857		-		-		
Matured bonds payable		-		_		20,000		
Matured interest payable		_		-		3,381		
TOTAL LIABILITIES		3,696,959		1,324,299		23,381		
		3,0,0,0,0		1,52 1,255	_	25,501		
DEFERRED INFLOWS OF RESOURCES								
Lease related		1,716,890		_		_		
Unavailable revenue - succeeding year property tax Unavailable revenue - intergovernmental, special		67,381,997		-		10,439,451		
assessments and loans		1,187,938		89,064		1,014,630		
TOTAL DEFERRED INFLOWS OF RESOURCES		70,286,825		89,064		11,454,081		
FUND BALANCES								
Nonspendable		1,497,475		30,986		-		
Restricted		7,642,084		19,107,036		32,139,881		
Committed		-,,		,,		,,		
Assigned		13,743,433		-		_		
Unassigned		14,345,554		_		_		
TOTAL FUND BALANCES		37,228,546		19,138,022		32,139,881		
TOTAL LIABILITIES, DEFERRED INFLOWS OF								
RESOURCES AND FUND BALANCES	\$	111,212,330	\$	20,551,385	\$	43,617,343		

The notes to the financial statements are an integral part of this statement

(continued)

		AMERICAN ESCUE PLAN ACT	TOTAL NON-MAJOR GOVERNMENTAL FUNDS		TOTAL GOVERNMENTAI FUNDS	
\$ 9,492,304	\$	37,172,772	\$	17,192,637	\$	143,019,819
-		-		87,666		997,555
-		-		8,417,152		86,238,600
-		-		369,133		3,215,032
837,324		-		100,749		2,129,130
-		-		-		1,092,066
-		-		10,349,670		14,489,670
-		341,861		122,759		1,493,307
-		-		438,422		2,263,289
368,774		-		-		1,754,888
4,086,754		-		1,502,156		8,039,374
-		-		-		1,400,807
16,220		69,307		1,800		214,981
29,494,165		-		34,098		29,528,263
\$ 44,295,541	\$	37,583,940	\$	38,616,242	\$	295,876,781
\$ -	\$	7,135	\$	142,785	\$	1,145,360
8,767,899		983,908		535,447		13,005,135
1,181,148		-		62,022		1,243,170
-		-		34,098		34,098
-		-		60,696		1,301,776
-		-		7,606		7,606
52,307		35,143,429		8,012,923		43,275,516
-		-		-		20,000
-		-		-		3,381
10,001,354		36,134,472		8,855,577		60,036,042
-		-		377,718		2,094,608
-		-		8,417,152		86,238,600
1,593,012		_		2,530,934		6,415,578
1,593,012		_		11,325,804		94,748,786
, ,				, ,		, ,
16,220		69,307		1,800		1,615,788
32,684,955				16,064,228		107,638,184
- ,		-		2,438,829		2,438,829
-		1,380,161		-		15,123,594
-		-		(69,996)		14,275,558
32,701,175		1,449,468		18,434,861		141,091,953
\$ 44,295,541	\$	37,583,940	\$	38,616,242	\$	295,876,781

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# CITY OF DAVENPORT RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2023

Total governmental fund balances	\$ 141,091,953
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	341,101,246
Assets not available to pay for current-period expenditures are reported as a deferred inflow of resources in governmental funds.	6,415,578
Internal service funds are used by management to charge the costs of certain services to individual funds. The asset, deferred inflows/outflows of resources and liabilities	
of the internal service funds are included in governmental activities in the statement of net position.	11,841,294
Internal service funds activities allocated to business-type activities	(1,980,559)
Pension related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:	
Deferred outflows of resources Deferred inflows of resources	 11,204,201 (4,770,813)
Other post employment benefits related deferred outflows and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds:	6,433,388
Deferred outflows of resources	2,149,544
Deferred inflows of resources	 (4,628,257) (2,478,713)
Long-term liabilities including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.	,
Accrued employee benefits	(4,335,837)
Accrued interest payable  General Obligation bonds payable, special assessments, and loan payable, net	(471,104) (163,902,326)
Deferred amounts on refunding	(1,875,207)
Other post employment benefits liability	(19,738,305)
Pension liability	 (50,802,070)
	 (241,124,849)
Net position of governmental activities	\$ 261,299,338

# GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES For the Fiscal Year Ended June 30, 2023

DEVENIUE		LOCAL OPTION GENERAL SALES TAX FUND FUND			GENERAL DEBT SERVICE FUND		
REVENUES: Taxes	\$	73,484,058	\$	23,392,548	\$	10,379,459	
Special assessments	Ψ	75,464,056	Ψ	23,372,340	Ψ	2,491	
Licenses and permits		2,449,905		_		-	
Intergovernmental		6,647,604		-		538,938	
Charges for services		4,498,792		57,518		, <u>-</u>	
Use of monies and property		2,787,995		15,495		1,509,149	
Fines and forfeits		1,844,143		-		- ·	
Loan repayments		-		-		_	
Other		978,389		1,055		136,000	
Total Revenues		92,690,886		23,466,616		12,566,037	
EXPENDITURES:							
Current:							
Public safety		50,802,350		384,189		=	
Public works		4,947,813		2,226,163		-	
Culture and recreation		13,609,344		128,342		-	
Community and economic development		1,126,245		215,363		-	
General government		14,786,983		60,383		3,000	
Capital outlay		184,573		25,722		-	
Debt service:		46.156		6.500		16.005.000	
Principal retirement		46,156		6,500		16,995,000	
Interest		148		-		4,656,728	
Bond issuance costs		85,503,612		3,046,662		21,654,728	
Total Expenditures		83,303,012		3,040,002		21,034,728	
EXCESS (DEFICIENCY) OF REVENUES							
OVER EXPENDITURES		7,187,274		20,419,954		(9,088,691)	
OTHER FINANCING SOURCES (USES): Bond issuance							
Premium on debt issued		-		-		-	
Sale of capital assets		7,010		56,706		-	
Transfers in		327,500		30,700		14,035,529	
Transfers out		(7,363,258)		(16,774,169)		(92,241)	
Leases, SBITA's & other financing arrangements		184,573		25,722		(72,241)	
Total net Other Financing Sources (Uses)		(6,844,175)		(16,691,741)		13,943,288	
Total net outer I maneing Boardes (OSes)		(0,011,175)		(10,051,711)		13,7 13,200	
NET CHANGE IN FUND BALANCES		343,099		3,728,213		4,854,597	
FUND BALANCES -BEGINNING		36,885,447		15,409,809		27,285,284	
FUND BALANCES - ENDING	\$	37,228,546	\$	19,138,022	\$	32,139,881	

(continued)

CAPITAL PROJECTS FUND	AMERICAN RESCUE PLAN ACT	TOTAL NON-MAJOR GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
\$ -	\$ -	\$ 8,607,913	\$ 115,863,978 2,491
-	-	176,357	2,626,262
7,617,003	4,443,335	22,554,605	41,801,485
7,017,005	-,443,333	107,301	4,663,611
_	1,305,567	888,046	6,506,252
_	1,505,507	-	1,844,143
_	_	846,332	846,332
8,957,917	_	82,971	10,156,332
16,574,920	5,748,902	33,263,525	184,310,886
10,374,920	3,770,702	33,203,323	104,510,000
	264,015	241,728	51,692,282
-	1,323,528	11,846,337	20,343,841
<u>-</u>	1,255,979	156,305	15,149,970
-	1,396,816	15,310,349	18,048,773
-	202,997	569,750	15,623,113
40,113,917	202,997	309,730	40,324,212
40,113,917	<del>-</del>	<del>-</del>	40,324,212
13,951	_	2,141,079	19,202,686
49		664,375	5,321,300
125,645	_	-	125,645
40,253,562	4,443,335	30,929,923	185,831,822
10,233,302	1,113,333	30,727,723	103,031,022
(23,678,642)	1,305,567	2,333,602	(1,520,936)
24,905,000	-	-	24,905,000
2,166,033	-	-	2,166,033
· · · -	-	93,845	157,561
10,008,501	-	786,930	25,158,460
-	-	(2,482,723)	(26,712,391)
27,911	-	- · · · · · · · · · · · · · · · · · · ·	238,206
37,107,445		(1,601,948)	25,912,869
13,428,803	1,305,567	731,654	24,391,933
19,272,372	143,901	17,703,207	116,700,020
\$ 32,701,175	\$ 1,449,468	\$ 18,434,861	\$ 141,091,953

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#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Fiscal Year Ended June 30, 2023

Amounts reported for governmental activities in the statement of activities are	
different because:	
Net change in fund balances: total governmental funds	\$ 24,391,933
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The following is the detail of the amount by which capital outlay exceeded depreciation in the current period.	
Capital Expenditures	34,539,701
Depreciation	 (20,002,144) 14,537,557
The following is the detail of various miscellaneous transactions involving capital assets which effect the increase/decrease in assets in the current period.	
Donations	438,380
Transfer of capital assets from Enterprise Fund	1,562,663
Proceeds from sale of capital assets  Loss on sale of capital asset	(157,561) (22,595)
2000 01, 0000 01, 000, 000	 1,820,887
Revenues in the statement of activities that do not provide current financial	
resources are not reported as revenues in the funds.	(1,577,620)
The issuance of long-term debt (bonds) provides current financial resources to governmental funds, while the repayment of the principal on long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. In the statement of activities, interest is accrued on outstanding bonds, whereas in the governmental funds interest expenditures are reported when due. The following is the detail of the net effect of these differences in the treatment of long-term debt and related items.	
General obligation bonds issued, premiums and other deferred costs on bonds	
Additions and amortization	(24,595,154)
SBITA Payable Repayment of bond principal	19,121 19,136,080
Interest on long-term debt	(8,738)
	(5,448,691)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Compensated absences	(72,005)
Other postemployment benefits	(989,322)
Pension (expense)	 4,990,645 3,929,318

The notes to the financial statements are an integral part of this statement

internal service funds is reported with governmental activities.

Change in net position of governmental activities

activities internally to individual funds. The net income of certain activities of

(47,669)

37,605,715

# PROPRIETARY FUNDS STATEMENT OF NET POSITION June 30, 2023

	BUSINESS-TY	BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUNDS					
ASSETS	SEWER OPERATIONS	RIVERCENTER	TOTAL NON-MAJOR ENTERPRISE FUNDS	TOTAL ENTERPRISE FUNDS	INTERNAL SERVICE FUNDS		
Current assets:							
Cash and cash equivalents	\$ 21,983,950	\$ 1,198,185	\$ 16,523,662	\$ 39,705,797	\$ 25,996,457		
Receivables:							
Property taxes:							
Delinquent	-	-	51,894	51,894	-		
Succeeding year	-	-	4,432,713	4,432,713	-		
Accounts	8,531,412	148,992	4,345,895	13,026,299	41,321		
Interest	275,784	38	145,058	420,880	245,181		
Leases	-	16,037	274,511	290,548	-		
Due from other governments	439,888	-	-	439,888	-		
Inventory	-	32,934	268,127	301,061	-		
Prepaids	9,224	34,532	8,034	51,790	604,151		
Total current assets	31,240,258	1,430,718	26,049,894	58,720,870	26,887,110		
Noncurrent assets:							
Restricted cash and cash equivalents	17,155,992	92,652	1,573,757	18,822,401	-		
Capital assets:							
Land	849,435	2,625,230	7,790,886	11,265,551	-		
Buildings	36,807,100	35,480,241	50,565,401	122,852,742	-		
Improvements other than buildings	480,998	88,550	36,160,022	36,729,570	3,433,863		
Sanitary sewers	184,654,721	-	-	184,654,721	-		
Paving	263,373	84,121	1,549,137	1,896,631	-		
Equipment and vehicles	44,046,033	1,401,095	21,424,272	66,871,400	5,009,394		
Storm sewers	-	-	31,536,303	31,536,303	-		
Subscription-Based IT Arrangements	-	-	56,388	56,388	801,110		
Right of use assets - equipment	-	-	385,956	385,956	-		
Less accumulated depreciation/amortization	(128,169,927)	(20,326,305)	(73,463,039)	(221,959,271)	(6,090,837)		
Construction in progress	4,001,150	196,725	1,501,143	5,699,018	-		
Total noncurrent assets	160,088,875	19,642,309	79,080,226	258,811,410	3,153,530		
Total assets	191,329,133	21,073,027	105,130,120	317,532,280	30,040,640		
DEFERED OUTFLOWS OF RESOURCES							
Pension related deferred outflows	531,105	-	824,171	1,355,276	203,940		
OPEB related deferred outflows	199,716	-	268,338	468,054	85,221		
Total deferred outflows of resources	730,821	_	1,092,509	1,823,330	289,161		

## PROPRIETARY FUNDS STATEMENT OF NET POSITION June 30, 2023

	BUSINESS-TY	YPE ACTIVITIES	- ENTERPRI	SE FUNDS	GOVERNMENTAL ACTIVITIES
LIABILITIES	SEWER OPERATIONS	RIVERCENTER	TOTAL NON-MAJOR ENTERPRISE FUNDS	TOTAL ENTERPRISE FUNDS	INTERNAL SERVICE FUNDS
Current liabilities:					
Wages payable	103,884	_	189,476	293,360	49,361
Accounts payable	374,596	215,055	573,869	1,163,520	660,418
Accrued interest payable	204,588	1,838	12,421	218,847	7,683
Compensated absences	328,997	_	445,890	774,887	155,147
Claims and judgments	-	_	-	-	11,312,867
Interfund payable	-	_	143,433	143,433	309,679
Lease and other financing arrangements due within one year	-	_	121,677	121,677	95,175
Unearned revenue	-	864,553	37,012	901,565	_
Note payable - current	1,036,000	-	194,838	1,230,838	-
General obligation bonds - current	5,965,000	80,000	975,000	7,020,000	-
Total	8,013,065	1,161,446	2,693,616	11,868,127	12,590,330
Current liabilities payable from restricted assets:	-,,	, , , ,	,,.	,,	,,
Deposits payable	1,000,707	92,652	1,500	1,094,859	-
Note payable - current	709,000	_	_	709,000	-
Total current liabilities payable from restricted assets	1,709,707	92,652	1,500	1,803,859	
Total current liabilities	9,722,772	1,254,098	2,695,116	13,671,986	12,590,330
Noncurrent liabilities:					
Compensated absences	2,653	-	3,595	6,248	1,250
Claims and judgments	-	-	-	-	3,853,488
Other postemployment benefits liability	1,868,809	4,289	2,431,210	4,304,308	673,924
Net pension liability	1,987,955	-	3,084,919	5,072,874	763,356
Lease and other financing arrangements due within more than one year	-	-	122,572	122,572	273,786
Note payable - long term	28,818,923	-	405,548	29,224,471	-
General obligation bonds -long term, net	47,826,472	657,975	2,100,397	50,584,844	-
Total noncurrent liabilities	80,504,812	662,264	8,148,241	89,315,317	5,565,804
Total liabilities	90,227,584	1,916,362	10,843,357	102,987,303	18,156,134
DEFERRED INFLOWS OF RESOURCES					
Lease and other financing arrangements	-	14,097	228,344	242,441	-
Succeeding year property tax	-	-	4,432,713	4,432,713	-
Deferred amount on refunding	731,911	-	12,560	744,471	-
Pension related deferred inflows	371,563	_	576,592	948,155	142,675
OPEB related deferred inflows	438,676	_	572,393	1,011,069	189,698
Total deferred inflows of resources	1,542,150	14,097	5,822,602	7,378,849	332,373
NET POSITION					
Net investment in capital assets	67,968,220	18,811,682	75,146,133	161,926,035	2,784,688
Restricted for equipment replacement	5,167,986	-	-	5,167,986	-
Unrestricted	27,154,014	330,886	14,410,537	41,895,437	9,056,606
Total net position	\$ 100,290,220	\$ 19,142,568	\$ 89,556,670	\$ 208,989,458	\$ 11,841,294

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# CITY OF DAVENPORT RECONCILIATION OF ENTERPRISE FUNDS NET POSITION TO THE STATEMENT OF NET POSITION JUNE 30, 2023

Amounts reported for enterprise activities in the statement of

net position are different because:

Internal service funds are used by management to charge the costs of certain services to individual funds. Adjustments to reflect the consolidation of internal service fund activities related to enterprise funds.

(71,377)

Adjustments to reflect the consolidation of prior years internal service fund activities related to enterprise funds.

2,051,936

Net position of business-type activities

Total enterprise funds net position

\$ 210,970,017

\$ 208,989,458

# PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the Fiscal Year Ended June 30, 2023

_	BUSINES	S-TYPE ACTIVIT	TES - ENTERPRIS	E FUNDS	GOVERNMENTAL ACTIVITIES
_	SEWER OPERATIONS	RIVERCENTER	TOTAL NON-MAJOR ENTERPRISE FUNDS	TOTAL ENTERPRISE FUNDS	INTERNAL SERVICE FUNDS
OPERATING REVENUES:					
Charges for services	\$ 29,843,855	\$ 5,386,079	\$ 15,022,994	\$ 50,252,928	\$ 28,635,611
Fines and forfeits	9,000	-	132,494	141,494	-
Other	52,385	115,121	119,310	286,816	264,437
Total Operating Revenues	29,905,240	5,501,200	15,274,798	50,681,238	28,900,048
OPERATING EXPENSES:					
Employee expenses	6,616,849	-	9,792,758	16,409,607	2,354,355
Supplies and services	8,448,530	6,386,410	10,194,139	25,029,079	27,177,394
Depreciation	7,902,783	1,476,194	5,586,548	14,965,525	650,646
Total Operating Expenses	22,968,162	7,862,604	25,573,445	56,404,211	30,182,395
OPERATING INCOME (LOSS)	6,937,078	(2,361,404)	(10,298,647)	(5,722,973)	(1,282,347)
NON-OPERATING REVENUES (EXPENSES):					
Taxes	-	-	4,414,746	4,414,746	-
Non-operating grants	(206)	-	3,653,435	3,653,229	-
Use of monies and property	1,313,803	4,877	694,708	2,013,388	936,344
Interest expense	(1,640,135)	(17,241)	(50,152)	(1,707,528)	(8,250)
Gain (loss) on disposition of capital assets	73,247		160,264	233,511	
Total Non-operating Revenues (Expenses)	(253,291)	(12,364)	8,873,001	8,607,346	928,094
INCOME (LOSS) BEFORE CONTRIBUTIONS A	ND				
TRANSFERS	6,683,787	(2,373,768)	(1,425,646)	2,884,373	(354,253)
Capital contributions	1,701,163	212,145	3,158,049	5,071,357	172,242
Transfers in	-	972,574	591,500	1,564,074	62,965
Transfers out	(62,965)		(10,143)	(73,108)	
Change in net position	8,321,985	(1,189,049)	2,313,760	9,446,696	(119,046)
Total net position - beginning	91,968,235	20,331,617	87,242,910	199,542,762	11,960,340
Total net position - ending	\$ 100,290,220	\$ 19,142,568	\$ 89,556,670	\$ 208,989,458	\$ 11,841,294

# CITY OF DAVENPORT RECONCILIATION OF THE CHANGE IN NET POSITION OF ENTERPRISE FUNDS TO THE STATEMENT OF ACTIVITIES For the Fiscal Year Ended June 30, 2023

Net change in net position in enterprise funds

\$ 9,446,696

Amounts reported for proprietary activities in the statement of activities are different because:

Internal service funds are used by management to charge the costs of various activities internally to individual funds. Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.

(71,377)

Change in net position of business-type activities

\$ 9,375,319

#### PROPRIETARY FUNDS STATEMENT OF CASH FLOWS For the Fiscal Year Ended June 30, 2023

	BUSINES	SS-TYPE ACTIVIT	IES - ENTERPRIS	E FUNDS	GOVERNMENTAL ACTIVITIES
	SEWER OPERATIONS	RIVERCENTER	TOTAL NON-MAJOR ENTERPRISE FUNDS	TOTAL ENTERPRISE FUNDS	INTERNAL SERVICE FUNDS
CASH FLOWS FROM OPERATING ACTIVITIES: Cash received from users Cash received from interfund services provided Cash paid to suppliers for goods and services Cash paid to employees for services Other operating revenue Net Cash Provided by (Used for) Operating	\$ 29,350,872 - (8,771,525) (7,218,630) 52,385	\$ 5,435,263 (6,490,980) - 115,121	\$ 14,652,486 (10,231,611) (10,820,318) 119,310	\$ 49,438,621 (25,494,116) (18,038,948) 286,816	\$ - 29,012,871 (25,113,126) (2,616,054) 264,437
Activities  CASH FLOWS FROM NON-CAPITAL	13,413,102	(940,596)	(6,280,133)	6,192,373	1,548,128
FINANCING ACTIVITIES: Proceeds (repayments) to other funds Grants Property tax	(34,137) 17,039	-	133,087 5,086,010 4,424,634	98,950 5,103,049 4,424,634	(59,310)
Transfers in Transfers out Net Cash Provided by (Used for) Non-Capital	(62,965)	972,574	591,500 (10,143)	1,564,074 (73,108)	62,965
Financing Activities  CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:	(80,063)	972,574	10,225,088	11,117,599	3,655
General obligation bonds issuance General obligation bond premium Proceeds from the sale of capital assets	7,572,603 729,550 73,247	- - -	685,000 79,450 204,657	8,257,603 809,000 277,904	- - -
Acquisition and construction of capital assets Principal paid on long-term debt Interest paid on long-term debt Net Cash (Used for) Capital and	(5,991,885) (8,173,410) (1,638,391)	(1) (81,872) (17,428)	(1,394,937) (1,126,177) (50,377)	(7,386,823) (9,381,459) (1,706,196)	(961,139)
Related Financing Activities	(7,428,286)	(99,301)	(1,602,384)	(9,129,971)	(961,706)
CASH FLOWS FROM INVESTING ACTIVITIES: Interest and other investment income Net Cash provided by Investing	1,086,908	4,999	584,187	1,676,094	745,995
Activities	1,086,908	4,999	584,187	1,676,094	745,995
Net Increase (Decrease) in Cash and Cash Equivalents	6,991,661	(62,324)	2,926,758	9,856,095	1,336,072
CASH AND CASH EQUIVALENTS-BEGINNING	32,148,281	1,353,161	15,170,661	48,672,103	24,660,385
CASH AND CASH EQUIVALENTS-ENDING	\$ 39,139,942	\$ 1,290,837	\$ 18,097,419	\$ 58,528,198	\$ 25,996,457

The notes to the financial statements are an integral part of this statement.

(continued)

# PROPRIETARY FUNDS STATEMENT OF CASH FLOWS (CONTINUED) For the Fiscal Year Ended June 30, 2023

		BUSINES	S-TY	PE ACTIVIT	IES	- ENTERPRIS	E FU	UNDS		VERNMENTAL ACTIVITIES
	OF	SEWER PERATIONS	RIV	VERCENTER_		TOTAL ION-MAJOR NTERPRISE FUNDS	El	TOTAL NTERPRISE FUNDS	SE	INTERNAL ERVICE FUNDS
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES										
Operating Income (Loss)	\$	6,937,078	\$	(2,361,404)	\$	(10,298,647)	\$	(5,722,973)	\$	(1,282,347)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:										
Depreciation Change in assets and liabilities:		7,902,783		1,476,194		5,586,548		14,965,525		650,646
Decrease (increase) in accounts receivable  Decrease in lease receivable		(702,493)		(1,834) 5,648		(529,901) 107,218		(1,234,228) 112,866		8,299
Increase in inventory and prepaids  Decrease in pension related deferred outflow		(6,807) 20,149		(24,407)		(37,779) 50,759		(68,993) 70,908		(2,805) 16,141
Increase in OPEB related deferred outlows		(63,093)		-		(82,835)		(145,928)		(26,553)
Increase (decrease) in accounts payable/accrued liabilities Increase in net pension liability		(3,862) 1,916,178		(81,757)		(310,057) 2,970,998		(395,676) 4,887,176		1,982,479 734,700
Increase in total OPEB liability Increase in unearned revenue		197,656		51,978		236,227 37,012		433,883 88,990		83,185
Increase (decrease) in lease related deferred inflows		-		(5,014)		(107,256)		(112,270)		368,961
Decrease in pension related deferred inflows Decrease in OPEB related deferred inflows		(2,406,489) (43,133)		-		(3,832,639) (59,522)		(6,239,128) (102,655)		(966,426) (18,152)
Decrease (decrease) in deferred amount on refunding Total Adjustments	_	(334,865) 6,476,024	_	1,420,808		(10,259) 4,018,514	_	(345,124) 11,915,346		2,830,475
NET CASH PROVIDED BY ( USED FOR) OPERATING ACTIVITIES	\$	13,413,102	\$	(940,596)	\$	(6,280,133)	\$	6,192,373	\$	1,548,128
SCHEDULE OF NON-CASH INVESTING, CAPITAL AND FINANCING ACTIVITIES	<u> </u>	13,413,102	<u> </u>	(940,390)	<u> </u>	(0,280,133)	<u> </u>	0,192,373	<u> </u>	1,540,120
Acquisition of capital assets through capital contributions Contribution of capital assets by municipality Contribution of capital assets by subdividers Contribution of capital assets by state and federal governments	\$	1,701,163 (113,805) (307,713) (996,888)	\$	212,145 (212,145)	\$	3,158,049 (1,470,337) (254,075) (1,396,637)	\$	5,071,357 (1,796,287) (561,788) (2,393,525)	\$	172,242 (172,242)
Contribution of capital assets by other		(282,757)		-		(37,000)		(319,757)		-

# STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUND JUNE 30, 2023

	SEIZURE FUND
ASSETS	
Cash and cash equivalents	\$ 850,566
TOTAL ASSETS	\$ 850,566
TOTAL RESTRICTED NET POSITION	\$ 850,566

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUND

For the Fiscal Year Ended June 30, 2023

	SEIZURE FUND
ADDITIONS:	
Funds seized	\$ 304,557
Total additions	304,557
DEDUCTIONS:	
Agency remittances:	
To other funds	274,223
To other governments	211,789
Trusts paid out	26,971
Total deductions	512,983
Change in net position	(208,426)
Net position beginning of year	1,058,992
Net position end of year	\$ 850,566

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#### CITY OF DAVENPORT, IOWA

Notes to the Financial Statements June 30, 2023

# I. <u>Summary of significant accounting policies</u>

These financial statements have been prepared in conformity with the accounting principles generally accepted in the United States of America (U.S. GAAP) that apply to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard–setting body for establishing governmental accounting and financial reporting principles. All funds created under the authority of the State Code of lowa, the operations of which are under the control of the City's governing body required by financial reporting standards for governmental units, are included herewith.

#### A. Reporting entity

The City of Davenport, lowa, was incorporated in 1836 and is one of the few remaining special charter cities in lowa. The General Assembly of lowa in 1851 adopted a special charter of the City and with subsequent amendments adopted by the General Assembly in 1853, 1855 and 1857, the charter has remained unchanged to this date. Subsequent changes to the laws of the State of lowa affecting cities under special charter have been made from time to time and are now codified in Chapter 420, Code of lowa. The form of City government is Mayor-Council, utilizing a professional City Administrator. The City of Davenport provides a wide variety of public services through eleven professionally staffed departments and the office of the City Administrator, including public safety (police and fire), streets, sewers and bridges, garbage and refuse collection, sewage treatment, culture-recreation, mass transportation, public improvements, planning and zoning, and general administrative services.

The City of Davenport has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on, the City.

The City of Davenport does not have any component units required to be reported within the City's reporting entity.

# B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements, other than interfund services provided and used. Any direct expenses have not been eliminated and interfund services provided and used are shown as program revenue (for example, charges for services in the sewer fund by all other funds). Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services.

The statement of net position presents the City's non-fiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, propriety funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

#### C. Fund accounting

The accounts of the City are organized on the basis of funds each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances/net position, revenues and expenditures or expenses, as appropriate. Major individual governmental and proprietary funds are reported as separate columns in the fund financial statements. All remaining governmental and proprietary funds are aggregated and reported as non-major governmental and proprietary funds. The City has the following funds:

# 1. Governmental fund types

Governmental fund types are those funds through which most governmental functions of the City are financed. The acquisition, use and balances of the City's expendable financial resources and the related liabilities (except those accounted for in *proprietary funds*) are accounted for through governmental funds. The following comprise the City's major governmental funds:

- a. General Fund. The General Fund is the chief operating fund of the City. It is used to account for all financial resources except those required legally or by sound financial management to be accounted for in another fund.
- b. Local Option Sales Tax Fund. The Local Option Sales Tax Fund is a special revenue fund, which accounts for revenue received from a 1% sales tax, to be used for property tax relief and public improvements.
- c. General Debt Service Fund. The General Debt Service Fund is a debt service fund which accounts for the accumulation of resources for and the payment of principal and interest on general obligation long-term debt from governmental resources and principal and interest on special assessment debt with governmental commitment from special assessment levies. The City levies an annual property tax to finance the debt service requirements not abated by special assessments. The fund balance is restricted.
- d. Capital Projects Fund. The Capital Projects Fund is used to account for the resources used for the acquisition and construction of major capital facilities, except those financed by Proprietary Funds.
- e. American Rescue Plan Act Fund. The American Rescue Plan Act ("ARPA") Fund is a special revenue fund used to manage the Coronavirus State and Local Fiscal Recovery Funds established under the American Rescue Plan Act. The Fiscal Recovery Funds are intended to provide support to State, local, and Tribal governments in responding to the impact of COVID—19 and in their efforts to contain COVID—19 on their communities, residents, and businesses.

#### 2. Proprietary fund types

Proprietary fund types are used to account for the City's ongoing organizations and activities, which are similar to those often found in the private sector.

- a. *Enterprise funds* are used to finance and account for the acquisition, operation, and maintenance of the City's facilities and services, which are supported primarily by user charges. The following comprise the City's major enterprise funds:
  - i. Sewer Operations Fund. Accounts for revenue and expenses of the system responsible for collecting and treating the wastewater of the Cities of Davenport, Bettendorf, Riverdale, and Panorama Park. Davenport accumulates the costs of operations, construction, and equipment replacement, and bills the other cities monthly for their portion of such costs based on an actual usage percentage calculated annually.
  - ii. RiverCenter Fund. Accounts for rental income and expenses associated with the operation of a 57,000 square foot conference, convention and trade show facility. This

fund qualifies to be a nonmajor fund but the City has elected to report it as a major fund for public interest purposes.

b. Internal Service Funds. Internal service funds are used to finance and account for, employee insurance, risk management, and information management services provided to other departments or agencies of the City, or to other governments, on a cost reimbursement basis.

# 3. Fiduciary fund types

Fiduciary fund types are used to report assets held in a trust or custodial capacity for others which cannot be used to support the City's own programs. The following is the City's fiduciary fund type:

a. Custodial Funds. Custodial funds are used to hold assets that will benefit another individual, organization or government entity. These resources are not owned by the City and cannot be used to support any of its programs. The City holds these assets until it is determined how and where these resources should be appropriated/redistributed. These funds are not included in the government-wide statements because the assets are not owned by the City.

# D. Measurement focus and basis of accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements, and the fiduciary fund statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied and budgeted for. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, other postemployment benefit (OPEB) obligations, pensions and claims and judgments, are recorded only when payment is due.

Property tax when levied, local option sales tax, intergovernmental revenues and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the City.

Licenses and permits, community development loan repayments, fines and forfeits, charges for services (other than utility), and miscellaneous revenues are recorded as revenue when received in cash, because they are generally not measurable until actually received. In the category of use of monies and property, property rentals are recorded as revenue when received in cash, but investment earnings are recorded as earned, since they are measurable and available.

Operating revenues and expenses generally result from providing services and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges for services. The principal operating expenses include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses and include interest earnings and interest payments.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

#### E. Cash and pooled cash investments

Except where otherwise required, the City maintains all deposits in a bank account in the name of the City. Cash resources have been pooled in order to maximize investment opportunities. Income from investments purchased with pooled cash is allocated to individual funds based on the fund's average cash balance and legal requirements. Fund cash deficits, which represent current loans between funds, have been reported as interfund loans receivable/payable.

#### F. Investments

Investments are reported at fair value which is the price that would be received in an orderly transaction between market participants at the measurement date. Securities traded on the national exchange are valued at the last reported sales price.

Investments in the Iowa Public Agency Investment Trust are stated at amortized cost, based on the criteria set forth in GASB Statement No. 79, Certain External Investment Pools and Pool Participants.

#### G. Statement of cash flows

For the purpose of the statement of cash flows, the City considers all liquid investments (including restricted assets) with original maturities of three months or less when purchased to be cash equivalents.

#### H. Property tax receivable

Property taxes, including tax increment financing, in governmental funds are accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the City to the County Board of Supervisors. Current year property tax receivable represent taxes collected by the County but not remitted to the City at June 30, 2023 and unpaid taxes. The succeeding year property tax receivable represents taxes certified by the City to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the City is required to certify its budget to the County Auditor by March 31 of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is treated as a deferred inflow in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied and budgeted.

Property tax revenues recognized in these funds become due and collectible in September and March of the current fiscal year, with a 1½% per month penalty for delinquent payments; is based on January 1, 2021 assessed property valuations; is for the tax accrual period July 1, 2022 through June 30, 2023 and reflects tax asking contained in the budget certified to the County Board of Supervisors in March 2022.

The City is permitted by the Code of Iowa to levy taxes up to \$8.10 per \$1,000 of assessed valuation for General Fund purposes, \$.27 per \$1,000 of assessed valuation for an Emergency Fund to assist in the funding of General Fund activities, \$.91 per \$1,000 of assessed valuation for a mass transportation program and unlimited amounts for the payment of principal and interest on general obligation bonds, judgments awarded against the City, trust and agency accounts for pension and related employee benefits funds, and to pay the premium costs on tort liability insurance. The combined tax rate for the collection year ended June 30, 2023 was \$16.78 per \$1,000 of assessed valuation.

# I. Loans receivable

Loans receivable, net of allowance, consist partially of \$10,349,670 low and no-interest loans. The City receives federal funds from the U.S. Department of Housing and Urban Development as part of the Community Development Block Grant, which allows the City to provide loans at below-market-rates to eligible corporations and individuals to finance urban and community development. Loans are

carried at the amount of unpaid principal. Management has recorded an allowance for estimated uncollectible amounts of \$2,781,628 based on historic information and review of outstanding amounts.

On November 2, 2009, The City of Davenport issued \$10,125,000 General Obligation Communication Building Bonds, Series 2009C on behalf of the Scott Emergency Communications Center (SECC). The original issue was refinanced with the General Obligation Refunding Bonds, Series 2017B on March 21, 2017. The bonds were issued for the purpose of building a new communication and emergency operations center. The SECC has issued a note payable to the City with terms for repayment identical to the bonds. As of June 30, 2023, the amount outstanding is \$4,140,000 and makes up the remaining amount of loans receivable.

# J. Special assessments receivable

Special assessments are levied against certain property owners benefited by various street projects. Special assessments receivable consists of assessments due over the next ten years in relation to these projects.

# K. Accounts receivable

Accounts receivable result primarily from services provided to citizens and are presented net of an allowance for uncollectibles of approximately \$150,000.

# L. Restricted assets

If the use of monies received is limited by contract provisions, they are reported as restricted assets. Also, liabilities which are payable from restricted assets are reported as such. The following assets are reported as restricted at June 30, 2023: unexpended general obligation bond proceeds and other monies restricted to capital outlay of \$11,988,006 and deposits and equipment replacements of \$5,167,986 in the Sewer Enterprise Fund, \$1,572,257 of unexpended bond proceeds in the Solid Waste Enterprise Fund; security deposits of \$1,500 in the Golf Courses Fund, catering deposits of \$92,652 in the RiverCenter Fund, and loan escrow payments of \$34,098 in the Community Development Act Special Revenue Fund. In governmental activities, there is also \$29,494,165 of unexpended general obligation proceeds restricted to capital outlay.

# M. Capital assets

Capital assets, including land, buildings, improvements, infrastructure, and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and proprietary fund financial statements. In the governmental funds, capital assets (capital outlay) is reported as expenditures and no depreciation is recognized. Generally, capital assets purchased in excess of \$5,000 are capitalized if they have an expected useful life of one year or greater. Assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value on the date donated.

Capital assets are depreciated using the straight-line method of depreciation over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	40-50
Improvements	10-20
Machinery, equipment, and vehicles	3-15
Storm sewers	30
Sanitary sewers	40
Tunnels	20-40
Seawalls	30-50
Streets and roads	10-30
Traffic signals	20-40
Bridges	25-50

The City's collection of works of art, library books and other similar assets are not capitalized. These collections are unencumbered, held for public exhibition and education, protected, cared for and preserved and subject to a City policy that requires proceeds from sale of these items to be used to acquire other collection items.

#### N. Deferred outflows of resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net asset that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension and OPEB expense and pension contributions from the employer after the measurement date but before the end of the employer's reporting period in the government-wide statements.

#### O. Unearned revenues

Unearned revenues represent grants and similar items received, but for which the City has not met all eligibility requirements imposed by the provider and exchange transactions for which revenue has not yet been earned. Unearned revenues in the proprietary funds represent ticket sale revenue for events that have not yet occurred.

#### P. Deferred inflows of resources

In addition to liabilities, the statement of net position and balance sheet will sometimes report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net asset that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The governmental funds report unavailable revenues from property taxes, special assessments, loans and intergovernmental revenue. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. In the City's government-wide statements and proprietary funds financial statements, the property tax revenues remain under the modified accrual basis of accounting. The property tax revenues will become revenue in the year they are levied and budgeted for. The City's government-wide statements and proprietary funds financial statements also include a deferred amount on refunding which results from the difference in the carrying value of refunded debt and its reacquisition price. There are also deferred inflows, which are the unamortized portion of the difference between expected and actual experience, the net difference between projected and actual earnings on investments, change in assumptions, and the change in proportion and difference between the City's contributions and proportionate share of contributions all related to pensions and OPEB. In addition, deferred inflows related to leases where the City is the lessor is reported. The deferred inflows of resources related to leases are recognized as an inflow of resources (revenue) over the term of the lease.

# Q. Leases

#### 1. Lessee

As of June 30, 2023, the City was a lessee for a few leases of equipment. The City recognizes lease liabilities and intangible right-to-use lease assets (lease asset) in the fund financials for Proprietary Funds and government-wide financial statements for Governmental Funds. The City recognizes lease liabilities with an initial, individual value of \$10,000 or more for equipment leases.

At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Thereafter, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Thereafter, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgements related to leases include how the City determines (a) the discount rate it uses to discount the expected lease payments to present value, (b) lease term, and (c) lease payments.

- a. The City uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the City generally uses its estimated incremental borrowing rate as the discount rate for leases.
- b. The lease term includes the noncancelable period of the lease.
- c. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the City is reasonably certain to exercise.

The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

#### 2. Lessor

As of June 30, 2023, the City was a lessor for several noncancelable building/office space lease agreements, land/lot lease agreements, and cell tower lease agreements. The present value of the leases is aggregated on a fund basis. All funds record lessee receivables on the fund level Statement of Net Position (Balance Sheet for the governmental funds), and are rolled into the government-wide Statement of Net Position.

At the commencement of a lease, the City initially measures the lease receivable at the present value of payments expected to be received during the lease term. Thereafter, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Thereafter, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgements include how the City determines (a) the discount rate it uses to discount the expected lease receipts to present value, (b) lease term, and (c) lease receipts.

- a. If specified, the City uses the interest rate identified in the contract as the discount rate. If no interest rate is specified, the City uses its estimated incremental borrowing rate as the discount rate for leases.
- b. The lease term includes the noncancelable period of the lease.
- c. Lease receipts included in the measurement of the lease receivable are composed of fixed payments from the lessee.

The City monitors changes in circumstances that would require a lease remeasurement and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

# R. Subscription-based information technology arrangements (SBITA)

As of June 30, 2023, the City has entered into a contract that conveys control of the right-to-use information technology software. The City has recognized an IT subscription liability and an intangible right-to-use IT subscription asset in the government-wide financial statements. The City recognized IT subscription liabilities with an initial, individual value of \$15,000, or more.

At the commencement of the IT subscription term, the City initially measures the subscription liability at the present value of payment expected to be made during the subscription term. Subsequently, the IT subscription liability is reduced by the principal portion of payments made. The right-to-use an IT subscription asset is initially measured as sum of the initial IT subscription liability, adjusted for subscription payments made at or before the subscription commencement date, plus capitalization implementation costs less any incentives received from the SBITA vendor at or before the

commencement of the subscription term. Subsequently, the right-to-use IT subscription asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to IT subscription arrangements include how the City determines (a) the discount rate it uses to discount the expected payments to present value, (b) term and (c) payments.

- a. The City uses the interest rate charged by the IT subscription vendor as the discount rate. When the interest rate charged by the vendor is not provided, the City generally uses its estimated incremental borrowing rate as the discount rate.
- b. The subscription term includes the noncancelable period of the subscription.
- c. Payments included in the measurement of the liability are composed of fixed payments.

The City monitors changes in circumstances that would require a remeasurement of its IT subscription and will remeasure the right-to-use IT subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the subscription liability.

Right-to-use IT subscription assets are reported with other capital assets and IT subscription liabilities are reported with long-term debt on the statement of net position.

#### S. Interfund transactions

Interfund transactions that would be treated as revenue and expenditures or expenses if they involved organizations external to the City are similarly treated when involving other funds of the City. Major transactions that fall into this category include payments to the Sewer Fund for fees and payments to the Internal Service Funds for costs of the City's insurance programs and data processing system.

Transfers from funds receiving revenue to funds through which the resources are to be expended and operating loss subsidies are classified as transfers. Major transactions that fall into this category include transfers from the Local Option Sales Tax Fund to the General Debt Service Fund. The Capital Projects Fund received transfers from the Local Option Sales Tax Fund, the Road Use Tax Fund and the General Fund for projects that were built in the Capital Projects Fund but funded from the other funds. The General Debt Service Fund subsidized the Parking Fund and the RiverCenter. There was a transfer from the Sewer Fund to the Risk Fund for the monies collected for the Sewer Back Up program. The General Fund subsidizes the operating loss of the RiverCenter Enterprise Fund and other operating deficits, as needed.

Activity between funds that are representative of lending/borrowing arrangements at the end of the fiscal year are referred to as "interfund payables/receivables." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

# T. Compensated absences

City employees earn vacation and sick leave based upon union contracts or City policy on an annual basis and are credited with vacation and sick leave hours each payroll period. Vacation leave is fully vested when earned. In general, except for Police and Fire personnel, 75% of accumulated sick leave in excess of 720 hours earned prior to July 1, 1987, is vested using the employees' hourly rate at July 1, 1987. For Police and Fire personnel hired before July 1, 1988, 75% of accumulated sick leave earned in excess of 720 hours is vested using the employees' hourly rate at the time of termination. Employees are offered the option of accumulating overtime hours to be taken as compensatory time off rather than being paid for them on a current basis; any amounts unused at time of termination are also paid.

For government-wide financial statements and proprietary fund types, these accumulations are recorded as expenses and liabilities in the fiscal year earned. For governmental fund types, a liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### U. Net position

Net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net investment in capital assets excludes unspent debt proceeds. Unspent debt proceeds for the Sewer Operations and Solid Waste were \$10,122,643 and \$1,572,257, respectively. Unspent debt proceeds for the Capital Projects Fund were \$29,494,165.
- Net position is reported as restricted when there are limitations imposed on their use either
  through the enabling legislation adopted by the City or through external restrictions imposed
  by creditors, grantors or laws or regulations of other governments. Net position restricted
  through enabling legislation consists of \$19,107,036 for local option sales tax; \$1,610,382 for
  library; \$35,059,796 for debt service; \$5,207,490 for road use tax and \$1,391,198 for municipal
  improvement districts.
- Net position is reported as *unrestricted* when it does not meet the definition of the two preceding categories. Deficits will require future funding. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

#### V. Pensions

For purposes of measuring the net pension liability, deferred inflows and outflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System and the Municipal Fire and Police Retirement System (Systems') and additions to/deductions from the Systems' fiduciary net position have been determined on the same basis as they are reported by the Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# W. Total OPEB liability

For purposes of measuring the total OPEB liability, deferred outflows of resources related to OPEB and OPEB expense, information has been determined based on the City's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund.

#### X. Long-term obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expenses.

In the governmental fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, and principal and interest payments are reported as debt service expenditures.

#### Y. Prepaids

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded using the consumption method as prepaid items in both government-wide and fund financial statements.

#### Z. Inventory

Inventories are valued at cost using the first-in, first-out (FIFO) method and consist of expendable supplies and vehicle repair parts. The cost of such inventories is recorded as expenditures/expenses when consumed rather than when purchased.

#### AA. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America require management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

# BB. Implementation of GASB Statement No. 96

As of July 1, 2022, the City adopted GASB Statement No. 96, Subscription-Based Information Technology Arrangements. The objective of the Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for a SBITA by governments. The disclosures will allow users to understand the scale and important aspects of a government's SBITA activities and evaluate a government's obligations and assets resulting from SBITAs. The impact to the City resulted in the reporting of subscription liability and outflow of resources related to a SBITA.

# II. Contingencies

#### A. Litigation

The City is a defendant in various lawsuits. Liability insurance covers many of the lawsuits for personal injury, property damage and civil rights violations pending against the City. The City records liabilities resulting from claims and legal actions only when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated.

Although the outcome of these lawsuits is not presently determinable, it is the opinion of management and counsel that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City's financial position.

The City of Davenport and certain current and former employees have been named as defendants in six lawsuits that have been filed due to a partial collapse of a building located at 324 Main Street on May 28, 2023. The City understands that the plaintiffs' attorneys have indicated that additional individuals will likely file claims. The City denies it is liable, and the claims are being vigorously defended. The City will continue to monitor the impact of these lawsuits on its financial position and make adjustments as needed.

# **B.** Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although City management and counsel expect such amounts, if any, to be immaterial.

# III. <u>Deposits and investments</u>

# A. Deposits

Chapter 12C of the Code of lowa requires that all City funds be deposited into an approved depository and either insured or collateralized. At year-end, the carrying amount of the City's deposits were \$174,615,524 and the bank balances were \$175,394,681. As of June 30, 2023, the City's deposits with financial institutions were entirely covered by federal depository insurance or insured by the state through pooled collateral, state sinking funds and by the state's ability to assess for lost funds.

#### **B.** Investments

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities, certificates of deposit or other evidences of deposit at federally insured lowa institutions approved by the City Council; prime eligible bankers acceptances, certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; and state and local securities.

Interest rate risk. The City's investment policy limits the investment of operating funds in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the City. The City's investments in U.S. Agency Obligations fall within this policy.

The City had investments in the Iowa Public Agency Investment Trust (IPAIT) with maturity of 1 day, which are valued at amortized cost of \$10,005,288.

Credit risk. Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. Credit risk is discussed in the City's investment policy. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The City's investment policy limits their investment in obligations of the United States government, its agencies and instrumentalities, IPAIT, prime bankers' acceptances, commercial paper or other short-term corporate debt to be rated within the two highest classifications as established by at least one of the standard rating services.

Concentration of credit risk. The City's investment policy is to diversify its investment portfolio to eliminate the risk of loss resulting from over concentration of assets in a specific maturity, a specific issuer or a specific class of securities. However, the City's policy limits them from investing in prime bankers' acceptances, commercial paper or other short-term corporate debt, of more than 10 percent of the investment portfolio or perfected repurchase agreements, open-end management investment company or lowa Public Agency Investment Trust of more than 25 percent of the investment portfolio and more than 5 percent of the investment portfolio with a single issuer. The Policy does not limit obligations of the United States government, its agencies or instrumentalities. In addition, no more than 5 percent of all amounts invested in commercial paper and other short-term corporate debt shall be invested in paper and debt rated in the second highest classification. More than 5 percent of the City's investments are invested in Federal Credit Banks Funding Corporation (FFCB).

Custodial credit risk. For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments of collateral securities that are in the possession of an outside party. The City's investments were not insured but were held by a custodian in the name of the City. The City does not have a formal deposit policy for custodial credit risk.

#### C. Fair value measurements

The City categorizes its fair value measurement within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. *Level 1* inputs are quoted prices in active markets for identical assets; *Level 2* inputs are inputs- other than quoted prices included within Level 1- that are observable for an asset or liability, either directly or indirectly. Level 2 inputs include: a) quoted prices for similar assets or liabilities in active markets; b) quoted prices for identical or similar assets or liabilities in markets that are not active; and c) inputs other than quoted prices that are observable for the asset or liability, such as: (1) interest rates and yield curves observable at commonly quoted intervals; (2) implied volatilities and (3) credit spreads. *Level 3* inputs are significant unobservable inputs. The fair value hierarchy gives the highest priority to Level 1 inputs and the lowest priority to Level 3 inputs.

U.S. agency obligations classified in Level 2 of the fair value hierarchy are valued by obtaining market information from various dealers and inter-dealer brokers or using a matrix pricing technique. Matrix pricing is used to value securities based on obtaining relevant trade data and benchmark quotes and spreads.

The City had the following investments and maturities as of June 30, 2023:

	Investment Matu		
	Less Than	Fair Market	
Investment Type	1 Year	Value	
U.S. Government Securities	\$ 4,991,407	\$ -	\$ 4,991,407
U.S. Agency Obligations	68,311,084	_	68,311,084
Totals	\$ 73,302,491	\$ -	\$ 73,302,491

The City had the following recurring fair value measurement as of June 30, 2023:

	Quoted Pr	ices		Significant							
	in Activ	'e		Other	Si	gnificant					
	Markets	for	or Observable		Unobservable		F	air Market			
	Identical A	ssets	Inputs		Inputs		Value		S&P		
Investments by Fair Value Level	(Level 1	L)		(Level 2)		(Level 2)		(Level 3)		Total	Rating
U.S. Government Securities	\$	-	\$	4,991,407	\$	-	\$	4,991,407	AA+		
U.S. Agency Obligations				68,311,084		-		68,311,084	AA+		

A reconciliation of cash and investments as shown on the financial statements of the City follows:

Depository accounts Investments at amortized cost	\$ 174,615,524 10,005,288
Investments at fair value	73,302,491
	\$ 257,923,303
Cash and investments	\$ 208,722,073
Restricted cash and cash equivalents	48,350,664
Cash and investments, custodial funds	850,566
	\$ 257,923,303

# IV. Fund transfer reconciliation

The following is a schedule of transfers in and out as included in the financial statements of the City.

	Transfer in (fund):												
	Ger	neral Fund	-	eneral Debt ervice Fund	Pr	Capital		lon-major vernmental Funds	Ri	iverCenter Fund	on-major oprietary Funds	Risk Mgmt ternal Service Fund	tal Transfers
Transfer out (fund):						.,							
General	\$	-	\$	-	\$	5,714,861	\$	176,564	\$	880,333	\$ 591,500	\$ -	\$ 7,363,258
Local Option Sales Tax		-		14,035,529		2,663,640		75,000		-	-	-	16,774,169
General Debt Service		-		-		-		-		92,241	-	-	92,241
Sewer		-		-		-		-		-	-	62,965	62,965
Other Non-major Proprietary Funds		-		-		-		10,143		-	-	-	10,143
Other Non-major Governmental		327,500		-		1,630,000		525,223		-	-	-	2,482,723
Total transfer	\$	327,500	\$	14,035,529	\$	10,008,501	\$	786,930	\$	972,574	\$ 591,500	\$ 62,965	\$ 26,785,499

The Local Option Sales Tax Fund collects the tax and transfers 60% to the General Debt Service Fund to provide property tax relief, as voted by referendum. Transfers are made to the Capital Projects Fund for projects funded by the Local Option Sales Tax Fund, the General Fund and the Road Use Tax Fund. The General Fund makes an operating subsidy to the RiverCenter Fund. Various other operating subsidies are made with transfers.

# V. <u>Interfund receivables and payables</u>

At June 30, 2023, interfund receivables and payables are summarized as follows:

Receivable Fund	Payable Fund	Amount
General	Information Technology Internal Service Fund	\$ 309,679
	Non-major Governmental Funds	60,696
General Debt Service	Local Option Sales Tax	1,015,739
Capital Projects	General Fund	24,535
	Local Option Sales Tax	200,806
	Non-major Enterprise Funds	143,433
		\$1,754,888

The interfund balance between the General Fund and the Information Technology Internal Service Fund is due to the fact the internal service fund has prepaid numerous licensing and maintenance agreements and has used up cash. The interfund balance between the General Debt Service Fund and the Local Option Sales Tax Fund is due to timing – the final Local Option Sales Tax receipt happened after year end and the cash wasn't yet transferred. The interfund balances in the Capital Projects Fund is also due to timing – the expenses are in accounts payable that the other funds were responsible for and the cash wasn't transferred.

# VI. Changes in capital assets

The following is a summary of changes in capital assets for governmental activities capital assets for the year ended June 30, 2023:

	Balance			Balance
	07/01/22	Additions	Reductions	06/30/23
Governmental Activities				
Capital assets, not being depreciated				
Land	\$ 19,772,158	\$ 165,004	\$ (139,297)	\$ 19,797,865
Construction in progress	7,061,345	19,227,646	(7,680,485)	18,608,506
Total capital assets, not being depreciated	26,833,503	19,392,650	(7,819,782)	38,406,371
Capital assets, being depreciated				
Buildings	133,061,831	2,578,018	(57,746)	135,582,103
Improvements other than buildings	37,891,312	1,704,081	(166,058)	39,429,335
Equipment and vehicles	53,966,775	3,891,161	(2,421,863)	55,436,073
Bridges	15,473,707	-	-	15,473,707
Traffic signals	10,346,153	16,850	-	10,363,003
Streets and roads	332,109,690	16,924,519	-	349,034,209
Seawalls	2,685,289	-	-	2,685,289
Tunnels	54,326	-	-	54,326
Financing arrangements		1,039,315		1,039,315
Total capital assets, being depreciated	585,589,083	26,153,944	(2,645,667)	609,097,360
Less accumulated depreciation for:				
Buildings	57,916,558	3,461,559	(35,035)	61,343,082
Improvements other than buildings	24,187,143	1,685,902	(154,698)	25,718,347
Equipment and vehicles	40,522,088	3,578,944	(2,415,073)	41,685,959
Bridges	5,201,344	388,809	-	5,590,153
Traffic signals	7,699,451	210,773	-	7,910,224
Streets and roads	148,672,307	10,911,235	-	159,583,542
Seawalls	959,302	84,323	-	1,043,625
Tunnels	42,778	2,720	-	45,498
Financing arrangements		328,525		328,525
Total accumulated depreciation	285,200,971	20,652,790	(2,604,806)	303,248,955
Total capital assets, being depreciated, net	300,388,112	5,501,154	(40,861)	305,848,405
Total governmental activities capital assets	\$ 327,221,615	\$ 24,893,804	\$ (7,860,643)	\$ 344,254,776

The following is a summary of changes in capital assets for business-type activities capital assets for the year ended June 30, 2023:

	Balance			Balance
	07/01/22	Additions	Reductions	06/30/23
Business-type Activities				
Capital assets, not being depreciated				
Land	\$ 11,482,373	\$ -	\$ (216,822)	\$ 11,265,551
Construction in progress	11,089,585	3,859,407	(9,249,974)	5,699,018
Total capital assets, not being depreciated	22,571,958	3,859,407	(9,466,796)	16,964,569
Capital assets, being depreciated				
Buildings	125,448,753	104,076	(2,700,087)	122,852,742
Improvements other than buildings	36,107,903	723,051	(101,384)	36,729,570
Equipment and vehicles	57,302,043	11,444,022	(1,874,665)	66,871,400
Sanitary sewer	179,734,608	4,920,113	-	184,654,721
Storm sewer	30,707,943	828,360	-	31,536,303
Streets and roads	1,968,836	-	(72,205)	1,896,631
Financing arrangements	-	56,388	-	56,388
Right-of-use equipment assets	335,238	50,718		385,956
Total capital assets, being depreciated	431,605,324	18,126,728	(4,748,341)	444,983,711
Less accumulated depreciation for:				
Buildings	73,753,955	3,693,162	(2,700,087)	74,747,030
Improvements other than buildings	14,120,241	1,472,419	(59,479)	15,533,181
Equipment and vehicles	34,897,092	3,605,315	(1,847,144)	36,655,263
Sanitary sewer	70,616,797	5,077,381	-	75,694,178
Storm sewer	17,545,396	938,969	-	18,484,365
Streets and roads	611,625	75,534	(36,078)	651,081
Financing arrangements	-	8,876	-	8,876
Right-of-use equipment assets	91,429	93,868		185,297
Total accumulated depreciation	211,636,535	14,965,524	(4,642,788)	221,959,271
Total capital assets, being depreciated, net	219,968,789	3,161,204	(105,553)	223,024,440
Total business-type activities capital assets	\$ 242,540,747	\$7,020,611	\$ (9,572,349)	\$ 239,989,009

Depreciation expense was charged to the functions of the primary government as follows:

Coverage and Association	
Governmental Activities	
General government	\$ 702,434
Community & economic development	41,048
Public works	12,826,535
Public safety	2,704,748
Culture & recreation	3,727,379
Internal service assets are charged to the various functions based on their usage of the assets	650,646
Total depreciation expense - governmental activities	\$ 20,652,790
Business-type Activities	
Parking systems	\$ 829,031
Sewer operations	7,902,783
RiverCenter	1,476,194
Public transit	984,242
Public housing	802
Golf courses	230,188
Airport	1,037,112
Solid Waste	519,386
Clean Water Utility	1,235,589
Rivers Edge	149,939
Transload	600,258
Total depreciation expense - business-type activities	\$ 14,965,524

The City has active construction projects as of June 30, 2023. The projects include street construction and improvements, sanitary sewer and water pollution control plant improvements, parks, city wide beautification, and public buildings. At year end, the City's commitments with contractors are as follows:

			Remaining
Project	Sp	oent-to-Date	Commitment
Streets and improvements	\$	20,132,240	\$ 8,439,626
Sanitary sewer/WPCP		5,526,654	4,077,398
Parks		724,173	491,763
Public buildings		10,300,432	6,138,311
City wide beautification		457,976	473,321
Total	\$	37,141,475	\$19,620,419

The streets and improvements are being financed with state and federal grants along with general obligation bonds, local option sales tax, and road use tax. The sanitary sewers and water pollution control plant improvements are being funded by general obligation bonds being serviced by the Sewer Operations Fund.

The City had outstanding purchase orders (excluding construction contracts disclosed above) at June 30, 2023 that represented agreements to purchase goods and services. The balances by fund were as follows:

General Fund	\$ 217,201
Local Option Sales Tax	71,127
Capital Projects Fund	3,369,375
American Rescue Plan Act	125,591
Other Governmental Funds	279,957
Internal Service Funds	175,998
Sewer Operations Fund	115,856
RiverCenter Fund	8,762
Other Proprietary Funds	 131,719
	\$ 4,495,586

# VII. Leases

# A. Lease payable (City as lessee)

Starting March 1, 2020, the City entered into a five-year is lease agreement for the right-to-use 140 DR2A AFI golf cars. The City is required to pay \$14,700 every May, June, July, August, September, and October, of each year of the agreement. The lease has an interest rate of 4.60%. An initial lease liability was recorded in the amount of \$299,677 during fiscal year 2022. As of June 30, 2023, the value of the lease liability was \$142,017. The equipment has a 4-year estimated useful life. The value of the right-to-use asset as of the end of the current fiscal year was \$136,217 and had accumulated amortization of \$163,460.

The City is leasing 20 YDRA golf cars for five years, starting March 1, 2020. The City is required to pay \$1,750 every May, June, July, August, September, and October of each year of the agreement. The lease has an interest rate of 4.80%. An initial lease liability was recorded in the amount of \$35,561 during fiscal year 2022. As of June 30, 2023, the value of the lease liability was \$16,882. The equipment has a 4-year estimated useful life. The value of the right-to-use asset as of the end of the current fiscal year was \$16,164 and had accumulated amortization of \$19,397.

The City is leasing three (3) UMAXI pickers for five years, starting May 1, 2023. The City is required to pay \$1,115 every May, June, July, August, September, and October of each year of the agreement. The lease has an interest rate of 2.31%. An initial lease liability was recorded in the amount of \$31,812 during the current fiscal year. As of June 30, 2023, the value of the lease liability was \$29,641. The equipment has a 4-year estimated useful life. The value of the right-to-use asset as of the end of the current fiscal year was \$30,634 and had accumulated amortization of \$1,178.

The City is leasing two (2) utility vehicles for five years, starting March 1, 2023. The City is required to pay \$676 every May, June, July, August, September, and October of each year of the agreement. The lease has an interest rate of 3.00%. An initial lease liability was recorded in the amount of \$18,906 during the current fiscal year. As of June 30, 2023, the value of the lease liability was \$17,695. The equipment has a 4-year estimated useful life. The value of the right-to-use asset as of the end of the current fiscal year was \$17,645 and had accumulated amortization of \$1,261.

Fiscal Year Ending June 30,	Principal		Interest			Total		
2024	\$	103,365	\$	5,720	\$	109,085		
2025		75,120		1,169		76,289		
2026		10,178		550		10,728		
2027		10,443		285		10,728		
2028		7,128		24		7,152		
-	Total \$	206,234	\$	7,748	\$	213,982		

# B. Lease receivable (City as lessor)

#### **General fund**

The City has entered into several cell tower lease agreements providing lessees attachment locations upon city-owned communication towers for the purpose of cellular telecommunications functions. Generally, each communication tower has more than one lease agreement pertaining to the right-to-use attachment locations, with individual yet like terms and conditions. The City recognized \$177,218 in lease revenue and \$56,610 in interest revenue during the current fiscal year related to these leases. As of June 30, 2023, the City's receivable for lease payments for these leases is \$1,822,672. In addition, the City has a deferred inflow of resources associated with these leases that will be recognized as revenue over the lease terms. As of June 30, 2023, the balance of the deferred inflows of resources was \$1,715,172.

During the fiscal year, a third party exercised the second of three one-year renewal options pertaining to leased space within the Roosevelt Community Center. The City is reasonably certain the lessee will exercise the third renewal option. The City recognized \$20,613 in lease revenue and \$458 in interest revenue during the current fiscal year related to this lease. As of June 30, 2023, the City's receivable for lease payments was \$2,195. In addition, the City has a deferred inflow of resources associated with this lease that will be recognized as revenue over the lease term. As of June 30, 2023, the balance of the deferred inflows of resources was \$1,718.

#### **Transit fund**

In 2019, the City entered into a three-year noncancelable lease with automatic renewal for two (2) successive year periods with a third party that sells advertising for placement on city buses and bus shelters. During the current fiscal year, the third party is responsible for the greater agreed minimum annual guarantee of \$48,000 and 50% gross advertising sales. The City recognized \$42,292 in lease revenue and \$2,404 in interest revenue during the current fiscal year related to this lease. As of June 30, 2023, the City's receivable for lease payments was \$58,950. Also, the City has a deferred inflow of resources associated with this lease that will be recognized as revenue over the lease term. As of June 30, 2023, the balance of deferred inflow of resources was \$45,817.

#### Airport fund

In 2021, the City entered into four four-year agricultural lease agreements with third parties for the purpose of farming four sections land, totaling 299.2 acres, surrounding the Davenport Municipal Airport. Each agreement requires an annual payment on or before December 15th of each year covered by the agreements and consists of like terms and conditions. The annual cash payment shall be recalculated on or around November 15, 2023 by taking the average of two industrially accepted agricultural rental rate surveys multiplied by the total number of undisturbed tillable leased acres. Land disturbed by airport construction projects shall remain at the constant rate of \$204.50 per acre for the entire length of this agreement. The City recognized \$66,033 in lease revenue and \$6,848 in interest revenue during the current fiscal year related to these leases. As of June 30, 2023, the City's receivable for lease payments was \$198,113. In addition, the City has deferred inflows of resources associated with these leases that will be recognized as revenue of the lease terms. As of June 30, 2023, the balance of the deferred inflows of resources was \$165,081.

#### **RiverCenter fund**

In 2016, the City entered into a ten-year lease agreement for space located within the Adler Theatre. The lease receivable was reduced by the \$70,651 at the inception of the lease, resulting in a \$588 credit each month, due to improvements made by lessee. The City recognized \$4,338 in lease revenue and \$540 in interest revenue during the current fiscal year related to this lease. As of June 30, 2023, the City's receivable for lease payments was \$16,037. Also, the City has a deferred inflow of resources associated with this lease that will be recognized as revenue over the lease term. As of June 30, 2023, the balance of the deferred inflow of resources was \$14,097.

#### **Golf fund**

In 2023, the City leased 420 square feet, including a storage room, at the Red Hawk Golf & Learning Center, to a third party for a monthly payment of \$750. The lease is for one year with one (1), one-year renewal option. The City is reasonably certain the renewal option will be exercised. The City recognized \$8,662 in lease revenue and \$141 in interest revenue during the current fiscal year related to this lease. As of June 30, 2023, the City's receivable for lease payments was \$17,448. Also, the City has a deferred inflow of resources associated with this lease that will be recognized as revenue over the lease term. As of June 30, 2023, the balance of the deferred inflow of resources was \$17,446.

#### **Riverfront Improvement fund**

The City has entered into five individual lease agreements over the years with third parties for the purpose of operating businesses within the Freight House. Each lease has like terms and conditions. The City recognized \$97,257 in lease revenue and \$4,579 in interest revenue during the current fiscal year related to these leases. As of June 30, 2023, the City's receivable for lease payments was \$117,238. In addition, the City has a deferred inflow of resources associated with the four remaining leases that will be recognized as revenue over the lease terms. As of June 30, 2023, the balance of the deferred inflow of resources was \$71,969.

The City has three individual lease agreements with third parties for the purpose of operating businesses within the Union Station. Each lease has like terms and conditions. The City recognized \$74,578 in lease revenue and \$3,820 in interest revenue during the current fiscal year related to these leases. As of June 30, 2023, the City's receivable for lease payments was \$98,580. In addition, the City has a deferred inflow of resources associated with the seven leases that will be recognized as revenue over the lease terms. As of June 30, 2023, the balance of the deferred inflow of resources was \$87,582.

In 2014, the City entered into the last of five ten-year renewal terms with a third party pertaining to land located in the outer Southeast section of the City. The City recognized \$9,218 in lease revenue and \$455 in interest revenue during the current fiscal year related to this lease. As of June 30, 2023, the City's receivable for lease payments was \$11,395. In addition, the City has a deferred inflow of resources associated with this lease that will be recognized as revenue over the lease term. As of June 30, 2023, the balance of the deferred inflow of resources was \$11,622.

During the current fiscal year, the City entered into a second lease agreement with a third party for additional vacant land to be used to park vehicles. The two individual agreements have like terms and conditions. The City recognized \$17,860 in lease revenue and \$603 in interest revenue during the current fiscal year related to these leases. As of June 30, 2023, the City's receivable for lease payments was \$11,449. In addition, the City has a deferred inflow of resources associated with the two leases that will be recognized as revenue over the lease terms. As of June 30, 2023, the balance of the deferred inflow of resources was \$10,788.

The City has entered into three individual land lease agreements for riverfront property with third parties. Each lease has like terms and conditions. The City recognized \$19,878 in lease revenue and \$975 in interest revenue during the current fiscal year related to these leases. As of June 30, 2023, the City's receivable for lease payments was \$44,522. In addition, the City has a deferred inflow of resources that will be recognized as revenue over the lease terms. As of June 30, 2023, the balance of the deferred inflow of resources was \$47,165.

During the current fiscal year, the City entered into an assignment and assumption agreement with a third party to assume a lease agreement the City entered into in 2014 for 20 years, with another third party. The City recognized \$10,157 in lease revenue and \$3,984 in interest revenue during the current fiscal year. As of June 30, 2023, the City's receivable for lease payments was \$155,238. In addition, the City has a deferred inflow of resources associated with this lease that will be recognized as revenue over the lease term. As of June 30, 2023, the balance of the deferred inflow of resources was \$148,592.

# VIII. <u>Subscription-based information technology arrangements</u>

#### **General fund**

On 06/01/2023, the City entered into a 60 month subscription for the use of IONWAVE TECHNOLOGIES. An initial subscription liability was recorded in the amount of \$115,897. As of 06/30/2023, the value of the subscription liability is \$91,647. The City is required to make annual fixed payments of \$24,250. The subscription has an interest rate of 2.3100%. The value of the right to use asset as of 06/30/2023 of \$115,897 with accumulated amortization of \$1,932 is included with Software on the Subscription Class activities table found below.

On 09/28/2022, the City entered into a 36 month subscription for the use of PEAK AGENDA MANAGEMENT. An initial subscription liability was recorded in the amount of \$34,089. As of 06/30/2023, the value of the subscription liability is \$23,580. The City is required to make annual fixed payments of \$11,770. The subscription has an interest rate of 2.1840%. The value of the right to use asset as of 06/30/2023 of \$34,089 with accumulated amortization of \$8,593 is included with Software on the Subscription Class activities table found below.

On 07/01/2022, the City entered into a 36 month subscription for the use of VECTOR TARGETSOLUTIONS. An initial subscription liability was recorded in the amount of \$34,587. As of 06/30/2023, the value of the subscription liability is \$23,190. The City is required to make annual fixed payments of \$11,457. The subscription has an interest rate of 2.1840%. The value of the right to use asset as of 06/30/2023 of \$34,587 with accumulated amortization of \$11,529 is included with Software on the Subscription Class activities table found below.

# **Risk Management fund**

On 07/01/2022, the City entered into a 23 month subscription for the use of LEXISNEXIS. An initial subscription liability was recorded in the amount of \$15,342. As of 06/30/2023, the value of the subscription liability is \$7,456. The City is required to make monthly fixed payments of \$659. The subscription has an interest rate of 0.3530%. The value of the right to use asset as of 06/30/2023 of \$15,342 with accumulated amortization of \$8,005 is included with Software on the Subscription Class activities table found below.

#### Information Technology fund

On 09/28/2022, the City entered into a 36 month subscription for the use of BOARDS AND COMISSION. An initial subscription liability was recorded in the amount of \$26,030. As of 06/30/2023, the value of the subscription liability is \$17,427. The City is required to make annual fixed payments of \$9,000. The subscription has an interest rate of 2.1840%. The value of the right to use asset as of 06/30/2023 of \$26,030 with accumulated amortization of \$6,562 is included with Software on the Subscription Class activities table found below.

On 08/01/2022, the City entered into a 60 month subscription for the use of CARTEGRAPH. An initial subscription liability was recorded in the amount of \$428,778. As of 06/30/2023, the value of the subscription liability is \$344,078. The City is required to make annual fixed payments of \$84,700. The subscription has an interest rate of 2.3660%. The value of the right to use asset as of 06/30/2023 of \$428,778 with accumulated amortization of \$78,609 is included with Software on the Subscription Class activities table found below.

On 07/01/2022, the City entered into a 21 month subscription for the use of INSIGHT-PUBLIC SECTOR. An initial subscription liability was recorded in the amount of \$330,960. As of 06/30/2023, the value of the subscription liability is \$0. The City is required to make annual fixed payments of \$189,406. The subscription has an interest rate of 0.3530%. The value of the right to use asset as of 06/30/2023 of \$330,960 with accumulated amortization of \$189,120 is included with Software on the Subscription Class activities table found below.

#### **Capital Projects fund**

On 07/01/2022, the City entered into a 21 month subscription for the use of COLLECTIONHQ. An initial subscription liability was recorded in the amount of \$27,911. As of 06/30/2023, the value of the subscription

liability is \$13,960. The City is required to make annual fixed payments of \$14,000. The subscription has an interest rate of 0.2830%. The value of the right to use asset as of 06/30/2023 of \$27,911 with accumulated amortization of \$15,603 is included with Software on the Subscription Class activities table found below.

#### Parking fund

On 01/11/2023, the City entered into a 36 month subscription for the use of T2 SYSTEMS INC. An initial subscription liability was recorded in the amount of \$56,388. As of 06/30/2023, the value of the subscription liability is \$38,014. The City is required to make annual fixed payments of \$18,373. The subscription has an interest rate of 2.6560%. The value of the right to use asset as of 06/30/2023 of \$56,388 with accumulated amortization of \$8,876 is included with Software on the Subscription Class activities table found below.

# **Local Option Sales Tax fund**

On 01/01/2023, the City entered into a 17 month subscription for the use of LEFTA SYSTEMS. An initial subscription liability was recorded in the amount of \$25,722. As of 06/30/2023, the value of the subscription liability is \$19,222. The City is required to make annual fixed payments of \$19,500. The subscription has an interest rate of 2.8940%. The value of the right to use asset as of 06/30/2023 of \$25,722 with accumulated amortization of \$8,574 is included with Software on the Subscription Class activities table found below.

Amount of Subscription Assets by Major Classes of Underlying Asset, as of fiscal year-end:

# Principal and Interest Requirements to Maturity

		Busi	ness-	type Activ	vities	5	Governmental Activities					
	Pı	rincipal	Ir	nterest		Total	Principal	pal Inter		Total		
Fiscal Year	Pa	yments	Pa	yments	Payments		Payments	Pá	yments	Payments		
2024	\$	18,282	\$	1,010	\$	19,292	\$ 173,040	\$	11,991	\$ 185,031		
2025		19,732		524		20,256	139,260		8,896	148,156		
2026		-		-		-	111,430		5,374	116,804		
2027		-		-			116,830		2,751	119,581		
Totals	\$	38,014	\$	1,534	\$	39,548	\$ 540,560	\$	29,012	\$ 569,572		

# IX. <u>Employee retirement systems</u>

The City contributes to two employee retirement systems, the lowa Public Employees Retirement System (IPERS) and the Municipal Fire and Police Retirement System of Iowa (MFPRSI). IPERS is administered by the State of Iowa. MFPRSI is governed by a nine-member Board of Trustees. Though separate and apart from state government, the Board is authorized by the state legislature, which also establishes by statue the pension and disability benefits and the System's funding mechanism. All full-time employees must participate in either IPERS or MFPRSI. Amounts reported by the City as of and for the year ended June 30, 2023 are as follows:

	IPERS	MFPRSI		 Total
Deferred outflows of resources	\$ 4,279,305	\$	8,484,112	\$ 12,763,417
Deferred inflows of resources	(2,993,820)		(2,867,823)	(5,861,643)
Net pension liability	(16,017,669)		(40,620,631)	(56,638,300)
Pension income (expense)	378,500		(3,080,256)	(2,701,756)

The City also makes contributions to specific employee groups' Section 457 deferred compensation plans as described in Section C following.

#### A. Iowa Public Employees Retirement System

#### Plan description

IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple

employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive P.O. Box 9117, Des Moines, Iowa 50306-9117 or at <a href="https://www.ipers.org">www.ipers.org</a>.

IPERS benefits are established under lowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

#### Pension benefits

A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. (These qualifications must be met on the member's first month of entitlement to benefits.) Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier (based on years of service)
- The member's highest five-year average salary. (For members with service before June 30, 2012, the highest three-year average salary as of that date will be used if it is greater than the highest five-year average salary)

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25 percent for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50 percent for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

# Disability and death benefits

A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

# Contributions

Effective July 1, 2012, as a result of a 2010 law change, the contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and actuarial amortization method. Statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the actuarial amortization method adopted by the Investment Board.

In fiscal year 2023, pursuant to the required rate, regular members contributed 6.29 percent of pay and the City contributed 9.44 percent for a total rate of 15.73 percent.

The City's total contributions to IPERS for the year ended June 30, 2023 were \$3,376,145.

# Net pension liabilities, pension expense, and deferred inflows and outflows of resources related to pensions

At June 30, 2023, the City reported a liability of \$16,017,669 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all IPERS participating employers. At June 30, 2022, the City's collective proportion was 0.423956 percent which was an increase of 0.591174 percent from its proportion measured as of June 30, 2021.

For the year ended June 30, 2023, the City recognized pension expense (income) of \$(378,500). At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferre	d Outflows	Defe	rred Inflows
	of Re	sources	of I	Resources
Differences between expected and actual experience	\$	710,061	\$	(219,406)
Change of assumptions		13,591		(382)
Net difference between projected and actual earnings on				
pension plan investments		-		(1,714,641)
Changes in proportion and differences between contributions				
and proportionate share of contributions		179,508		(1,059,391)
Total deferred amounts to be recognized in pension expense in				
future periods		903,160		(2,993,820)
City contributions subsequent to the measurement date		3,376,145		
Total	\$	4,279,305	\$	(2,993,820)

The \$3,376,145 reported as deferred outflows of resources related to pensions resulting from the City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. The deferred outflows and deferred inflows resulting from the difference between projected and actual earnings on pension plan investments will be recognized as a reduction of pension expense over five years. The other deferred inflows and outflows will be recognized in pension expense using the average expected remaining service lives of all IPERS members. The average is determined by taking the calculated total future service years of the Plan divided by the number of the people in the Plan including retirees. Deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Total
\$ (1,739,195)
(1,446,720)
(2,315,535)
3,408,237
 2,553
\$ (2,090,660)
\$

There were no non-employer contributing entities at IPERS.

#### **Actuarial assumptions**

The total pension liability in the June 30, 2022, actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2017)	2.6% per annum
Rates of salary increase (effective June 30, 2017)	3.25% to 16.25%, average, including inflation. Rates vary by membership group
Long-term investment rate of return (effective June 30, 2017)	7.00%, compounded annually, net of investment expense, including inflation
Wage growth (effective June 30, 2017)	3.25% per annum, based on $2.60%$ inflation and $0.65%$ real wage inflation

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of a quadrennial experience study covering the period of July 1, 2017 through June 30, 2021.

Mortality rates used in the 2022 valuation were based on the PubG-2010 mortality tables with mortality improvements modeled using Scale MP-2021.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Real Rate
Asset Class	Allocation	of Return
Domestic equity	22.00%	3.57%
International equity	17.50%	4.79%
Global smart beta equity	6.00%	4.16%
Core-plus fixed income	20.00%	1.66%
Public credit	4.00%	3.77%
Cash	1.00%	0.77%
Private equity	13.00%	7.57%
Private real estate	8.50%	3.55%
Private credit	8.00%	3.63%
Total	100.00%	

#### Discount rate

The discount rate used to measure the total pension liability was 7.0 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.0 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0 percent) or 1-percentage-point higher (8.0 percent) than the current rate.

	1% Decrease (6.0%)			unt Rate	1% I	ncrease
				(7.0%)	(8.0%)	
City's proportionate share of the net pension liability (asset):	\$	29,842,868	\$	16,017,669	\$	3,833,894

# Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS website at <a href="https://www.ipers.org">www.ipers.org</a>.

### Payables to the pension plan

At June 30, 2023, the City reported no payables to the defined benefit pension plan.

#### B. Municipal Fire and Police Retirement System of Iowa (MFPRSI)

# Plan description

MFPRSI membership is mandatory for fire fighters and police officers covered by the provisions of Chapter 411 of the Code of Iowa. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by MFPRSI. MFPRSI issues a stand-alone financial report which is available to the public by mail at 7155 Lake Drive, Suite #201, West Des Moines, Iowa 50266 or at <a href="https://www.mfprsi.org">www.mfprsi.org</a>.

MFPRSI benefits are established under Chapter 411 of the Code of lowa and the administrative rules thereunder. Chapter 411 of the Code of lowa and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

# **Pension benefits**

Members with 4 or more years of service are entitled to pension benefits beginning at age 55. Full service retirement benefits are granted to members with 22 years of service, while partial benefits are available to those members with 4 to 22 years of service based on the ratio of years completed to years required (i.e., 22 years). Members with less than 4 years of service are entitled to a refund of their contribution only, with interest, for the period of employment.

Benefits are calculated based upon the member's highest 3 years of compensation. The average of these 3 years becomes the member's average final compensation. The base benefit is 66 percent of the member's average final compensation. Additional benefits are available to members who perform more than 22 years of service (2 percent for each additional year of service, up to a maximum of 8 years). Survivor benefits are available to the beneficiary of a retired member according to the provisions of the benefit option chosen plus an additional benefit for each child. Survivor benefits are subject to a minimum benefit for those members who chose the basic benefit with a 50 percent surviving spouse benefit.

Active members, at least 55 years of age, with 22 or more years of service have the option to participate in the Deferred Retirement Option Program (DROP). The DROP is an arrangement whereby a member who is otherwise eligible to retire and commence benefits opts to continue to work. A member can elect a 3-, 4-, or 5-year DROP period. By electing to participate in DROP the member is signing a contract indicating the member will retire at the end of the selected DROP period. During the DROP period the member's retirement benefit is frozen and a DROP benefit is credited to a DROP account established for the member. Assuming the member completes the DROP period, the DROP benefit is equal to 52% of the member's retirement benefit at the member's earliest date eligible and 100% if the

member delays enrollment for 24 months. At the member's actual date of retirement, the member's DROP account will be distributed to the member in the form of a lump sum or rollover to an eligible plan.

### Disability and death benefits

Disability coverage is broken down into two types, accidental and ordinary. Accidental disability is defined as permanent disability incurred in the line of duty, with benefits equivalent to the greater of 60 percent of the member's average final compensation or the member's service retirement benefit calculation amount. Ordinary disability occurs outside the call of duty and pays benefits equivalent to the greater of 50 percent of the member's average final compensation, for those with 5 or more years of service, or the member's service retirement benefit calculation amount, and 25 percent of average final compensation for those with less than 5 years of service.

Death benefits are similar to disability benefits. Benefits for accidental death are 50 percent of the average final compensation of the member plus an additional amount for each child, or the provisions for ordinary death. Ordinary death benefits consist of a pension equal to 40 percent of the average final compensation of the member plus an additional amount for each child, or a lump-sum distribution to the designated beneficiary equal to 50 percent of the previous year's earnable compensation of the member or equal to the amount of the member's total contributions plus interest.

Benefits are increased (escalated) annually in accordance with Chapter 411.6 of the Code of Iowa which states a standard formula for the increases.

The surviving spouse or dependents of an active member who dies due to a traumatic personal injury incurred in the line of duty receives a \$100,000 lump-sum payment.

#### **Contributions**

Member contribution rates are set by state statute. In accordance with Chapter 411 of the Code of lowa as modified by act of the 1994 General Assembly, to establish compliance with the Federal Older Workers Benefit Protections Act, the contribution rate was 9.4% of earnable compensation for the year ended June 30, 2023.

Employer contribution rates are based upon an actuarially determined normal contribution rate and set by state statute. The required actuarially determined contributions are calculated on the basis of the entry age normal method as adopted by the Board of Trustees as permitted under Chapter 411 of the Code of Iowa. The normal contribution rate is provided by state statute to be the actuarial liabilities of the plan less current plan assets, with such total divided by 1 percent of the actuarially determined present value of prospective future compensation of all members, further reduced by member contributions and state appropriations. Under the Code of Iowa the employer's contribution rate cannot be less than 17.00% of earnable compensation. The contribution rate was 23.90% for the year ended June 30, 2023.

The City's contributions to MFPRSI for the year ended June 30, 2023 were \$5,812,884.

If approved by the state legislature, state appropriation may further reduce the employer's contribution rate, but not below the minimum statutory contribution rate of 17.00% of earnable compensation. The State of lowa therefore is considered to be a nonemployer contributing entity in accordance with the provisions of the GASB Statement No. 67, Financial Reporting for Pension Plans.

There were no state appropriations to MFPRSI during the fiscal year ended June 30, 2023.

# Net pension liabilities, pension expense, and deferred inflows and outflows of resources related to pensions

At June 30, 2023, the City reported a liability of \$40,620,631 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's

proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all MFPRSI participating employers. At June 30, 2022, the City's proportion was 7.2333399% which was a decrease of 0.324022% from its proportions measured as of June 30, 2021.

For the year ended June 30, 2023, the City recognized pension expense of \$3,080,256. At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 rred Outflows Resources	 ferred Inflows of Resources
Differences between expected and actual experience	\$ 2,522,447	\$ (52,233)
Change of assumptions	113,946	-
Net difference between projected and actual earnings on pension plan		
investments	-	(481,284)
Changes in proportion and differences between City contributions and the City's		
proportionate share of contributions	34,835	 (2,334,306)
Total deferred amounts to be recognized in pension expense in future periods	2,671,228	 (2,867,823)
City contributions subsequent to the measurement date	 5,812,884	 <u>-</u>
Total	\$ 8,484,112	\$ (2,867,823)

The \$5,812,884 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. The deferred outflows and deferred inflows resulting from the difference between projected and actual earnings on pension plan investments will be recognized as a reduction of pension expense over five years. The other deferred inflows and outflows will be recognized in pension expense using the average expected remaining service lives of all MFPRSI members. The average is determined by taking the calculated total future service years of the Plan divided by the number of the people in the Plan including retirees. Deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year ending June 30	Total
2024	\$ (440,754)
2025	(1,403,679)
2026	(3,454,494)
2027	5,118,383
2028	(16,055)
	\$ (196,599)

# **Actuarial assumptions**

The total pension liability in the June 30, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation 3.00 percent

Salary increase 3.75 to 15.11 percent, including inflation

Investment rate of return 7.50 percent, net of pension plan investment expense, including inflation

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the 10-year period ending June 30, 2020. There were no significant changes of benefit terms.

Mortality rates were based on the RP-2014 Blue Collar Healthy Annuitant Table with males set-forward zero years, females set-forward two years and disabled individuals set-forward three years (male only

rates), with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2022, are summarized in the following table:

	Long-Term Expected
Asset Class	Real Rate of Return
Broad Fixed Income	3.50%
Broad U.S. Equity	6.70%
Global Equity	6.80%
Broad Non-US Equity	7.00%
Managed Futures	5.10%
Emerging Market	7.20%
Real Estate - Core	6.40%
Opportunistic Real Estate	11.00%
Global Infrastructure	6.80%
Private Credit	8.60%
Private Equity	12.00%

#### Discount rate

The discount rate used to measure the total pension liability was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made at 9.40% of covered payroll and the City contributions will be made at rates equal to the difference between actuarially determined rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Sensitivity of City's proportionate share of the net pension liability to changes in the discount rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.50 percent, as well as what the city's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percent lower (6.50 percent) or 1-percent higher (8.5 percent) than the current rate.

	1% Decrease	Discount Rate	1% Increase
	(6.5%)	(7.5%)	(8.5%)
City's proportionate share of the net pension liability (asset):	73,515,774	40,620,631	13,366,561

# Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued MFPRSI financial report which is available on MFPRSI's website at <a href="https://www.mfprsi.org">www.mfprsi.org</a>.

# Payables to the pension plan

At June 30, 2023, the City of Davenport had no payables to the defined benefit pension plan.

#### C. 457 deferred compensation contributions

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code, Section 457. The Section 457 plan, named the City of Davenport Section 457B Deferred Compensation Plan and Trust, is available to all City full time employees and permits them to defer a portion of their salary until future years. Employees are vested immediately and the deferred

compensation is available to employees at termination, retirement, death, unforeseeable emergency or attainment of age 70  $\frac{1}{2}$ .

In accordance with federal legislation (the Small Business and Wage Protection Act of 1996), the City has established trust arrangements for all of the assets in the plan, to ensure those assets are protected and used exclusively for plan participants and beneficiaries. As a result of these arrangements, the deferred compensation plan is not reported in the City's financial statements.

The City of Davenport contributes 2% to 6.5% matches to Police and Fire, Teamsters, Non-bargaining Management and department directors' 457 deferred compensation plans. The match rates are established through contract negotiations and the budget. The City's contributions for the years ended June 30, 2023, 2022 and 2021 were \$2,589,251, \$2,541,801, and \$2,460,498 respectively.

# X. <u>Long-term liabilities</u>

The following is a summary of changes in long-term liabilities, including premiums, for the year ended June 30, 2023 (numbers shown in thousands):

	Balance June 30, 2022		Additions		Retirements		Balance June 30, 2023		Due Within One Year	
Governmental Activities	Juli	e 30, 2022		iditions		iii eiiieiits	Juli	e 30, 2023		ile real
Bonds payable										
General obligation bonds	\$	147,595	\$	24,869	\$	(19,071)	\$	153,393	\$	25,915
Special assessment debt		1,090		36		(34)		1,092		-
Premium on issuance		9,488		2,166		(2,483)		9,171		
Total bonds payable		158,173		27,071		(21,588)		163,656		25,915
Compensated absences		4,440		7,478		(7,426)		4,492		4,456
OPEB payable		18,224		2,188		-		20,412		-
Net pension liability		17,364		34,201		-		51,565		-
Lease and other financing arrangements		-		1,039		(499)		540		173
Notes and loans from direct borrowings and direct placements		124		<u>-</u>		(31)		93		31
	\$	198,325	\$	71,977	\$	(29,544)	\$	240,758	\$	30,575
Business-type Activities										
Bonds payable					_	(6.0.15)				
General obligation bonds	\$	53,555	\$	6,975	\$	(6,345)	\$	54,185	\$	7,020
Premium on issuance		3,332		809		(721)		3,420		7.020
Total bonds payable		56,887		7,784		(7,066)		57,605		7,020
Compensated absences		839		1,180		(1,238)		781		775
OPEB payable		3,870		434		-		4,304		-
Net pension liability		186		4,887		-		5,073		-
Lease and other financing arrangements Notes from direct borrowings		248		107		(111)		244		122
and direct placements		32,197		906		(1,939)		31,164		1,940
	\$	94,227	\$	15,298	\$	(10,354)	\$	99,171	\$	9,857

The City is obligated for the special assessment debt with governmental commitment debt service payments.

Internal service funds predominantly serve governmental funds. Accordingly, long-term liabilities for these funds are included as part of the above totals for governmental activities. At year end \$156,397 of internal service funds compensated absences, \$673,924 of other postemployment benefits, and \$763,356 of net pension liability are included in the above amounts. The governmental activities' compensated absences, other postemployment benefits, and net pension liability are generally liquidated by the fund incurring the

expense. The City's general fund includes a trust and agency fund that is used to levy taxes to pay for and liquidate compensated absences and other postemployment benefits.

General obligation bonds payable at June 30, 2023, is comprised of the following individual issues:

Outstanding Balance June 30, 2023 (in thousands of dollars)

	(in thousan	dollars)
A.	Matured bonds not presented for payment.	\$ 20
В.	\$17,715,000 2015 General Obligation Streets, Sewers, Buildings, Parks, Solid Waste, Tax Increment Financing, and Equipment serial bonds due in annual installments of \$1,025,000 to \$1,400,000 through June 1, 2030; interest at 3.0 to 5.0 percent (\$3,790,000, \$930,000, and \$825,000 in principal and interest thereon are being serviced by the Sewer Enterprise Fund, Solid Waste Enterprise Fund and Tax Increment Financing Districts Debt Service Fund, respectively).	8,180
C.	\$42,450,000 2016A General Obligation Streets, Sewers, Buildings, Parks, Solid Waste, Tax Increment Financing, and Equipment serial bonds due in annual installments of \$1,465,000 to \$3,485,000 through June 1, 2031; interest at 2.0 to 5.0 percent (\$9,855,000, \$220,000, \$1,170,000 and \$15,855,000 in principal and interest thereon are being serviced by the Sewer Enterprise Fund, Solid Waste Enterprise Fund, RiverCenter Enterprise Fund and Tax Increment Financing Districts Debt Service Fund, respectively).	25,205
D.	\$6,085,000 2016B General Obligation Crossover Refunding of \$1,465,000 of 2008 D Taxable General Obligation Bonds maturing June 1, 2018 through 2024 and \$4,340,000 of 2009B Taxable General Obligation Bonds maturing June 1, 2018 through 2024 due in annual installments of \$130,000 to \$935,000 through June 1, 2028; interest at 2.0 to 3.7 percent (\$6,085,000 in principal and interest thereon is being serviced by the Tax Increment Financing Districts Debt Service Fund).	1,935
E.	\$7,140,000 2016C General Obligation Crossover Refunding of \$7,485,000 of 2009 A General Obligation Bonds maturing June 1, 2018 through 2024 due in annual installments of \$875,000 to \$1,145,000 through June 1, 2024; interest at 2.0 to 5.0 percent (\$145,000 in principal and interest thereon is being serviced by the Sewer Enterprise Fund).	1,145
F.	\$20,825,000 2017A General Obligation Streets, Sewers, Buildings, Parks, Solid Waste, Tax Increment Financing, and Equipment serial bonds due in annual installments of \$1,060,000 to \$1,640,000 through June 1, 2032; interest at 3.125 to 5.0 percent (\$6,250,000, \$230,000, \$1,135,000 in principal and interest thereon are being serviced by the Sewer Enterprise Fund, Solid Waste Enterprise Fund and Tax Increment Financing Districts Debt Service Fund, respectively).	13,100
G.	\$7,345,000 2017B General Obligation Refunding of \$7,380,000 of 2009C General Obligation Communication Building bonds maturing June 1, 2018 through 2029 due in annual installments of \$455,000 to \$760,000; interest at 2.0 to 3.0 percent.	4,140
н.	\$13,685,000 2017C General Obligation Crossover Refunding of \$14,705,000 of 2010 D General Obligation Bonds maturing June 1, 2019 through 2025 due in annual installments of \$1,795,000 to \$2,175,000; interest at 2.0 to 5.0 percent (\$3,355,000, \$320,000, \$220,000 and \$200,000 in principal and interest thereon is being serviced by the Sewer Enterprise Fund, Clean Water Enterprise Fund, Airport Enterprise Fund and	4,270

Tax Increment Financing Districts Debt Service Fund, respectively).

Outstanding Balance June 30, 2023 (in thousands of dollars)

I. \$31,620,000 2018A General Obligation Streets, Sewers, Buildings, Tax Increment 17,205 Financing, Equipment and Refunding serial bonds due in annual installments of \$1,360,000 to \$3,185,000 through June 1, 2032; interest at 3.0 to 5.0 percent (\$1,885,000, \$7,470,000, \$1,450,000 and \$195,000 in principal and interest thereon are being serviced by the Tax Increment Financing Districts Debt Service Fund, Sewer Enterprise Fund, Parking Fund and Municipal Self Supporting Tax District Fund, respectively). Included was a current refunding of \$7,390,000 with an average coupon rate of 5% to refund \$8,170,000 of its General Obligation Bonds dated 01/05/2010 with an average coupon rate of 5.0%. 3. \$8,275,000 2018B General Obligation Economic Development, Infrastructure and 5,060 Refunding serial bonds due in annual installments of \$410,000 to \$830,000 through June 1, 2032; interest at 3.0 to 3.55 percent (\$7,025,000 and \$1,250,000 in principal and interest thereon are being serviced by the Tax Increment Financing Districts Debt Service Fund and Parking Fund, respectively). Included was a current refunding of \$1,250,000 with an average coupon rate of 3% to refund \$1,250,000 of its General Obligation Bonds dated 03/22/2010 with an average coupon rate of 4.22%. K. \$21,590,000 2019 General Obligation Streets, Sewers, Buildings, Parks, Solid Waste and 16,305 Equipment serial bonds due in annual installments of \$1,085,000 to \$1,745,000 through June 1, 2034; interest at 3.0 to 5.0 percent (\$6,365,000 and \$790,000 in principal and interest thereon are being serviced by the Sewer Enterprise Fund and Solid Waste Enterprise fund, respectively.) 26,625 L. \$40,290,000 2020A Private Placement General Obligation Streets, Sewers, Buildings, Parks, Solid Waste and Equipment serial bonds due in annual installments of \$1,310,000 to \$4,780,000 through June 1, 2035; interest at 2.04 percent (\$4,025,000 and \$775,000 in principal and interest thereon are being serviced by the Sewer Enterprise Fund and Solid Waste Enterprise Fund, respectively.) Included was a current refunding of \$13,555,000 with an average coupon rate of 2.04% to refund \$13,495,000 of its General Obligation Bonds dated 03/07/2012 with an average coupon rate of 4.0%. The City refunded these bonds to reduce its total debt service payments over the next 11 years by \$1,152,880 and obtain a net economic gain (difference between the present values of the debt service payments on the old and new) of \$1,056,478. Also included was a current refunding of \$6,305,000 with an average coupon rate of 2.04% to refund \$6,275,000 of its General Obligation Bonds dated 05/07/2012 with an average coupon rate of 3.0%. M. \$21,675,000 2020B General Obligation Streets, Sewers, Buildings, Parks, Solid Waste and 17,745 Equipment serial bonds due in annual installments of \$1,100,000 to \$2,820,000 through June 1, 2036; interest at 2.0 to 5.0 percent (\$2,925,000 and \$810,000 in principal and interest thereon are being serviced by the Sewer Enterprise Fund and Solid Waste Enterprise fund, respectively.) N. \$8,175,000 2021A General Obligation Refunding of \$9,905,000 of 2013A General 6,435 Obligation Corporate and Refunding bonds maturing June 1, 2022 through 2032 due in annual installments of \$500,000 to \$955,000; interest at 1.0 to 5.0 percent. The refunding was undertaken to reduce total debt service payments. The results of the transaction is a reduction of \$1,236,786 in future debt service payments for an economic gain of \$1,177,097.

Outstanding Balance June 30, 2023 (in thousands of dollars)

О.	\$24,655,000 2022A General Obligation Streets, Sewers, Buildings, Parks, Solid Waste and Equipment serial bonds due in annual installments of \$1,375,000 to \$5,030,000 through June 1, 2037; interest at 2.0 to 5.0 percent (\$6,640,000 and \$835,000 in principal and interest thereon are being serviced by the Sewer Enterprise Fund and Solid Waste Enterprise fund, respectively.)	20,710
P.	\$9,795,000 2022A General Obligation Refunding of \$11,275,000 of 2014A General Obligation Corporate and Refunding bonds maturing June 1, 2023 through 2029 due in annual installments of \$1,430,000 to \$1,810,000; interest at 3.0 to 5.0 percent. The refunding was undertaken to reduce total debt service payments. The results of the transaction is a reduction of \$794,706 in future debt service payments for an economic gain of \$791,148.	8,710
Q.	\$31,880,000 2023 General Obligation Streets, Sewers, Buildings, Parks, Solid Waste and Equipment serial bonds due in annual installments of \$1,290,000 to \$9,565,000 through June 1, 2038; interest at 4.0 to 5.0 percent (\$6,290,000 and \$685,000 in principal and interest thereon are being serviced by the Sewer Enterprise Fund and Solid Waste Enterprise fund, respectively.)	31,880
	Total general obligation bonds and special assessment debt General obligation bonds serviced by enterprise funds	208,670 (54,185)
	General obligation bonds and special assessment debt reported in governmental activities	\$ 154,485

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The City of Davenport's Capital Improvement Program has been funded in part from general obligation bonds which are intended to be abated by user fees, special assessment collections, municipal improvement district taxes, and levee rents. The debt to be abated by user fees is accounted for in the Enterprise Funds in the amount of \$54,185,000. Debt abated by special assessment collections is accounted for in the governmental activities as Special Assessment Debt with Governmental Commitment in the amount of \$1,092,066. The general credit of the City is obligated only to the extent that user fees, special assessment collections or liens foreclosed against properties involved in the special assessment projects, municipal improvement district taxes, and levee rents are insufficient to retire outstanding bonds.

In order to limit the liability of taxpayers, the State Constitution of lowa imposes a limit on the amount of debt local governments may incur. The City of Davenport's debt limitation is five (5) percent of its gross assessed valuation. This limitation applies to general obligation indebtedness and Tax Increment Financing agreements entered in to rebate taxes paid over time. At June 30, 2023, the statutory limit for the City was \$409,777,672 providing a debt margin of \$196,872,672.

The City has entered into an agreement (note payable) with the Iowa Finance Authority to borrow ten million dollars in the form of the proceeds of the Iowa Finance Authority Taxable Sewer Revenue Build America Bonds Series 2010. The City draws funds from the Iowa Finance Authority as needed for construction of the Westside Diversion Sewer Tunnel project. The note bears interest at 3% with interest payments payable semiannually commencing December 1, 2010. Principal repayment is annually each June 1 commencing June 1, 2012. As of June 30, 2021, the City had drawn all of the Ioan. The note is payable solely from the net revenues of the sewer utility. Annual principal and interest payments on the note are expected to require less than 20% of net revenue of the Sewer Operations Fund. The note requires several covenants including maintaining net revenues of the sewer operating of at least 110% of the amount of principal and interest due in revenue bonds in the same year and the completion and issuance of the City's annual audit within 180 days of year end. The note is expected to be paid as follows:

Year ending June 30	Principal		Interest
2024	\$ 296,000	\$	124,180
2025	306,000		119,000
2026	316,000		113,645
2027	326,000		108,115
2028	337,000		102,410
2029-2033	1,856,000		419,667
2034-2038	2,176,000		246,417
2039-2041	 1,483,000		52,448
Total	\$ 7,096,000	\$	1,285,882

The City has entered into a second agreement (note payable) with the lowa Finance Authority to borrow \$7,085,000 in the form of the proceeds of the lowa Finance Authority Taxable Sewer Revenue Bond Series 2013. This was refunded with Series 2015 refunding bond, decreasing the interest rate to .75%. The original amount of the loan was \$7,085,000 and the City used \$5,286,107 on the Westside Diversion Tunnel project. The City then amended this loan to add \$495,000 for a sponsored project. The note bears interest at .75% with interest payments semi-annually, commencing June 1, 2016. Principal repayment is annually each June 1 commencing June 1, 2019. As of June 30, 2021, the City had drawn all of the loan. The note is payable

solely from the net revenues of the Sewer Operations Fund and has the same covenants as the other lowa Finance Authority notes. The note is expected to be paid as follows:

Year ending June 30	Principal		Interest	
2024	\$	286,000	\$ 24,758	
2025		288,000	22,612	
2026		291,000	20,453	
2027		294,000	18,270	
2028		297,000	16,065	
2029-2033		1,530,000	46,462	
2034		315,000	2,363	
Total	\$	3,301,000	\$ 150,983	

The City has entered into a third agreement (note payable) with the lowa Finance Authority to borrow \$7,438,000 in the form of the proceeds of an lowa Finance Authority revenue bond. The City draws funds from the lowa Finance Authority as needed for the plant optimization project at the Water Pollution Control Plant. The note bears interest at 1.75% with interest payments payable semiannually. Principal repayment is annually each June 1, commencing June 1, 2019. As of June 30, 2023, the City had drawn \$6,989,833 of which \$2,306,000 in principal payments have been made resulting in a note payable balance of \$4,683,833. The note is payable solely from the net revenues of the Sewer Operations Fund and has the same covenants as the other lowa Finance Authority notes. The below schedule is based on an estimated draw schedule. During the construction phase the City is required to follow the amortization schedule provided below:

Year ending June 30	Principal		Interest
2024	\$	356,000	\$ 91,560
2025		364,000	85,330
2026		371,000	78,960
2027		378,000	72,468
2028		386,000	65,852
2029-2033		2,048,000	225,225
2034-2035		780,832	38,920
Total	\$	4,683,832	\$ 658,315

The City has entered into a fourth agreement (note payable) with the lowa Finance Authority to borrow \$10,387,000 in the form of the proceeds of an lowa Finance Authority revenue bond. The City draws funds from the lowa Finance Authority as needed for the 1930's interceptor flow diversion project. The note bears interest at 1.75% with interest payments payable semiannually. Principal repayment is annually each June 1, commencing June 1, 2021. As of June 30, 2023, the City had drawn \$9,684,326 of which \$1,325,376 in principal payments have been made resulting in a note payable balance of \$9,124,065. The note is payable solely from the net revenues of the Sewer Operations Fund and has the same covenants as the other lowa Finance Authority notes. The below schedule is based on an estimated draw schedule. During the construction phase the City is required to follow the amortization schedule provided below:

Year ending June 30	Principal	Interest
2024	\$ 497,000	\$ 68,272
2025	501,000	64,860
2026	506,000	61,103
2027	511,000	57,307
2028	516,000	53,475
2029-2033	2,660,000	208,530
2034-2038	2,796,000	106,747
2039-2040	 645,964	13,050
Total	\$ 8,632,964	\$ 633,344

The City has entered into a fifth agreement (note payable) with the lowa Finance Authority to borrow \$8,249,000 in the form of the proceeds of an lowa Finance Authority revenue bond. The City draws funds from the lowa Finance Authority as needed for the ultraviolet disinfection project and gray water system addition project. The note bears interest at 1.75% with interest payments payable semiannually. Principal repayment is annually each June 1, commencing June 1, 2022. As of June 30, 2023, the City had drawn \$7,045,026 of which \$686,000 in principal payments have been made resulting in a note payable balance of \$6,359,026. The note is payable solely from the net revenues of the Sewer Operations Fund and has the same covenants as the other lowa Finance Authority notes. The below schedule is based on an estimated draw schedule. During the construction phase the City is required to follow the amortization schedule provided below:

Year ending June 30	Principal	Interest
2024	\$ 353,000	\$ 132,353
2025	360,000	126,175
2026	367,000	119,875
2027	375,000	113,452
2028	382,000	106,890
2029-2033	2,030,000	431,375
2034-2038	2,241,000	246,505
2039	251,026	25,462
Total	\$ 6,359,026	\$ 1,302,087

The City shall at all times prescribe, fix, and maintain and collect rates, fees and other charges for their services and facilities furnished by the system that are fully sufficient at all times which will (a) equal at least 110% of the debt service requirement of all bonds and parity obligations then outstanding for the year of computation; (b) enable the City to make all required payments. For the current year, principal and interest paid and total customer net revenues (operating revenues, plus interest earnings, plus depreciation expense) were \$2,261,571 and \$16,101,279, respectively.

The City has entered into an agreement with the lowa Department of Transportation to borrow \$310,791 from the Railroad Revolving Loan Program. The City drew the funds from the lowa Department of Transportation for construction of a new rail spur line to serve the Eastern lowa Industrial Center. The loan bears interest at 3% with principal and interest payments payable semiannually originally commencing in June 2013. However, the loan agreement was reworked due to a change in the completion date of the project and terms of the loan. The loan is subject to an acceleration clause that allows the lender to accelerate payment of the entire principal amount to become immediately due in the event any payment is not made when due or upon the occurrence of any event of default under the terms of the agreement. The City made the first payment in June 2018. The payment schedule is:

Year ending June 30	Principal
2024	\$31,079
2025	31,079
2026	31,079
Total	\$ 93,237

The City has entered an agreement with the Scott County Solid Waste Commission (SCWC) to implement single stream recycling within Scott County. The SCWC entered into a written agreement with the Closed Loop Fund, LP to purchase recycling carts at zero percent interest over a 10-year period. The City took possession of 71.7% of the carts and the associated debt. The City is responsible for 120 monthly payments of \$16,282. The City has agreed to forgo all profits generated by the sale of recyclables delivered to the SCWS

until the loan is paid in full. The City's share of the sale of recyclables reduces the monthly payment of the City. The loan is expected to be paid as follows:

Year ending June 30	Principal		
2024	\$	194,838	
2025		194,838	
2026		194,838	
2027		15,873	
	\$	600,387	

The annual requirements including interest (in thousands of dollars), to service bonds payable are as follows:

	Governmental Activities General Obligation Bonds and Special Assessments			Business-type Activities General Obligation Bonds				
Year Ending June 30	F	Principal		Interest	P	rincipal		Interest
2024	\$	25,895	\$	5,592	\$	7,020	\$	1,991
2025		15,690		4,412		6,930		1,689
2026		12,925		3,845		6,350		1,432
2027		13,455		3,342		4,965		1,192
2028		13,990		2,825		4,820		983
2029-2033		54,255		7,289		17,705		2,587
2034-2038		18,255		1,293		6,395		489
		154,465		28,598		54,185		10,363
Matured		20		2		-		-
Totals	\$	154,485	\$	28,600	\$	54,185	\$	10,363

Since 1976, the City has authorized the issuance of \$269,190,000 of industrial development revenue bonds under the provision of Chapter 419 of the Code of Iowa.

#### XI. Risk management

The City is self-insured for the following types of risk exposures:

- Health Benefits. The City has established an Employee Insurance Fund for insurance benefits provided to City employees and covered dependents, which is included in the Internal Service Fund type. Health benefits were self-insured up to a specific annual stop loss amount of \$190,000 per member, and an aggregate annual stop loss amount of approximately \$15,000,000 for 2023. Coverage from a private insurance company is maintained for losses in excess of the aggregate stop loss amount. All claims handling procedures are performed by an independent claims administrator. Incurred but not reported claims have been accrued as a liability based upon the claims lag report provided by the third-party administrator. No settlements exceeded insurance coverage for the past three fiscal years. There were no significant reductions in insurance coverage during the past year. Based on experience, the claims payable balance of \$894,176 as of June 30, 2023 is considered current and due within one year.
- General and Auto Liability, Property, and Workers' Compensation. The City has established a Risk Management Fund for self-insurance related to general and automobile liability, property, and workers' compensation claims which is included in the Internal Service Fund type. Self-insurance was in effect up to individual stop loss amounts per occurrence of \$500,000 for general and auto liability, \$100,000 for property and \$2,000,000 for workers' compensation for 2023. Coverage from private insurers is maintained for losses in excess of the individual stop loss

amounts. Workers' Compensation claims are managed by IPMG Property, a third-party administrator, and liability claims are managed by the Risk Management division of the Human Resources Department. A private attorney specializing in workers' compensation law is retained to defend workers' compensation claims filed with the state Workers' Compensation Commissioner by claimants. Incurred but not reported claims have been accrued as a liability based upon an independent actuarial study. No settlements exceeded insurance coverage for the past three fiscal years. There were no significant reductions in insurance coverage during the past year. Based on experience, \$10,418,691 of the claims payable as of June 30, 2023 is considered current and due within one year.

Changes in reported liabilities for the fiscal years ended June 30, 2022 and 2023 are summarized as follows:

		Risk	
	Employee	Management	
	Insurance Fund	Fund	Total
Liabilities at June 30, 2021	\$ 1,255,365	\$ 12,333,470	\$ 13,588,835
Claims and changes in estimates during fiscal year 2022	16,459,023	2,642,432	19,101,455
Claim payments	(16,765,759)	(2,676,499)	(19,442,258)
Liabilities at June 30, 2022	948,629	12,299,403	13,248,032
Claims and changes in estimates during fiscal year 2023	16,556,974	4,988,524	21,545,498
Claim payments	(16,611,427)	(3,015,748)	(19,627,175)
Liabilities at June 30, 2023	\$ 894,176	\$ 14,272,179	\$ 15,166,355

#### XII. Other postemployment benefits (OPEB)

#### Plan description

The City sponsors a single-employer health care plan that provides a continuation option to retirees to purchase health benefits under the City's group health plan. The plan is administered by the City and the City has the authority to establish or amend the plan provisions or contribution requirements. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. The plan does not issue a stand-alone financial report.

#### Benefits provided

As required under lowa Code Chapter 509A.13, the City provides postemployment health benefits. Employees who have attained age 55 and have fifteen or more years of service with the City, or qualify for normal retirement as defined by IPERS, or qualify for normal retirement as defined by MFPRSI or are granted retiree status pursuant to a separation agreement with the City are eligible for retiree benefits. Eligible retirees and their dependents may purchase medical, prescription drug and dental insurance through the City's self-insured plan.

#### **Contributions**

The current funding policy of the City is to pay health claims as they occur. The City does not explicitly subsidize retiree health care coverage. Retirees pay 100% of the group rate calculated on the expected costs based on the entire group of active, COBRA participants and retirees. Retirees receiving benefits contributed \$748,067 through their required contribution of \$1,070 per month for single health coverage, \$1,709 per month for single plus one health coverage and \$2,388 per month for family coverage.

The source of payment is the fund that pays the benefits for the current employees; either the General Fund or a proprietary fund. Other postemployment liabilities attributed to governmental activities are generally liquidated by the Employee Health Insurance Internal Service Fund.

#### Employees covered by benefit terms

At June 30, 2023, the following employees were covered by the benefit terms:

Active participants	752
Retired participants	45
	797

#### Changes in the total OPEB liability

	 Total OPEB Liability
Balance as of July 1, 2022	\$ 22,094,025
Changes for the year:	
Service cost	1,645,601
Interest	798,023
Differences between expected and actual experience	-
Changes in assumptions or other inputs	1,113,638
Contributions and payments made	 (934,750)
Net changes	 2,622,512
Balance as of June 30, 2023	\$ 24,716,537

#### Sensitivity of the total OPEB liability to changes in the discount rate

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.86 percent) or 1-percentage-point higher (4.86 percent) than the current discount rate:

	1% Decrease	Discount	1% Increase
	(2.86%)	Rate (3.86%)	(4.86%)
Total OPEB Liability	\$ 26,537,068	\$ 24,716,537	\$ 22,986,779

#### Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (5.5 percent decreasing to 3.25 percent) or 1-percentage-point higher (7.5 percent decreasing to 5.25 percent) than the current healthcare cost trend rates:

				Healthcare Cost Trend Rates		
		1% Decrease	Cı	urrent Discount Rate		1% Increase
	(5.5%	decreasing to 3.25%)	(6.59	% decreasing to 4.25%)	(7.5%)	decreasing to 5.25%)
Total OPEB Liability	\$	21,942,909	\$	24,716,537	\$	27,977,796

## OPEB expense, deferred outflows of resources, and deferred inflows of resources related to OPEB

For the year ended June 30, 2023, the City recognized OPEB expense of \$1,213,105. At June 30, 2023, the City reported deferred outflows and deferred inflows of resources related to OPEB from the following source:

	Def	erred Outflows	Defe	erred Inflows
	(	of Resources	of	Resources
Changes in assumptions or other inputs	\$	2,702,819	\$	2,011,590
Difference between expected and actual experience				3,817,434
Total	\$	2,702,819	\$	5,829,024

Amounts reported as the deferred inflows of resources related to OPEB will be recognized in OPEB expense over the average future service to retirement of plan participants as follows:

	Def	erred Inflows	
Year Ending June 30	of Resources		
2023	\$	(295,769)	
2024		(295,769)	
2025		(295,769)	
2026		(295,769)	
2027		(295,769)	
Thereafter		(1,647,360)	
	\$	(3,126,205)	

The actuarial cost method used in this valuation is the entry age normal actuarial cost method. Under this method, a normal cost is developed by spreading the actuarial value of benefits expected to be received by each active participant over the total working lifetime of that participant, from hire to termination, as a level percentage of pay.

The total OPEB liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation 2.50%

Salary increases 4.00% to 15.61%

Discount rate 3.86%

Health care cost trend rates 6.25% for 2023 decreasing 0.25%-0.50% per year to an ultimate rate of 4.0%

Mortality rates PubG-2010 projected to 2021 using scale MP2021 for general

PubS-2010 projected to 2021 using scale MP2021 for Police and Fire

The discount rate was based on the 20-year municipal bond rate.

#### XIII. Fund balance

Fund balances, presented in the governmental fund financial statements, represent the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources reported in a governmental fund. GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, establishes criteria for classifying fund balances into specifically defined classifications and clarifies definitions for governmental funds. The Statement requires that the fund balances be classified into categories based upon the type of constraints imposed on the use of funds. The City evaluated each of its funds at June 30, 2023 and classified fund balances into the following five categories:

- *Nonspendable*. Items that cannot be spent because they are not in spendable form, such as prepaid items.
- Restricted. Items that are restricted by external parties such as creditors or imposed by grants, laws or enabling legislation. The City has legal restrictions on amounts collected by property tax levies, on forfeiture/seizure collections and on unspent bond proceeds. The City has restrictions by grantors for the balance of program income.
- Committed. Items that have been committed by formal action by the entity's "highest level of decision-making authority", which are City Council resolutions. The commitment of fund balances took place on May 18, 2011. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same action it employed to commit those amounts.

- Assigned. Items the Chief Financial Officer assigns as specific projects or purposes have been identified, as the City's fund balance policy states. This power was granted by the City Council on May 18, 2011.
- Unassigned. Any balances that have no restrictions on them. The general fund is the only fund that would report a positive amount in unassigned fund balance. Residual deficit amounts of other governmental funds would also be reported as unassigned.

The City of Davenport spends restricted fund balance first, followed by committed, assigned and unassigned fund balance.

The City's policy on fund balance of the general fund, excluding the other specific-use funds, is that the unassigned fund balance will be maintained at 17 to 25 percent of the operating requirements. The current fund balance is within policy guidelines.

		Major			Non	_		
		Special						
		Revenue Local			Special			Total
		Option Sales		Capital	Revenue	Special		Governmental
Fund Balances	General	Тах	Debt Service	Projects	ARPA	Revenue	Debt Service	Funds
Nonspendable:		-					_	
Prepaids	\$ 96,668	\$ 30,986	\$ -	\$ 16,220	\$ 69,307	\$ 1,800	\$ -	\$ 214,981
Inventory	1,400,807	-	-	-	-	-	-	1,400,807
	1,497,475	30,986	-	16,220	69,307	1,800	-	1,615,788
Restricted for:								
Debt Service	-	-	32,139,881	-	-	-	7,539,957	39,679,838
Capital Projects	-	-	-	32,684,955	-	-	-	32,684,955
Police Non-recurring	410,736	-	-	-	-	-	-	410,736
Library	1,610,382	-	-	-	-	-	-	1,610,382
Employee Benefits	5,620,966	-	-	-	-	-	-	5,620,966
Community Development Block Grant								
projects	-	-	-	-	-	50,981	-	50,981
HUD Section 8 rents	-	-	-	-	-	267,622	-	267,622
Municipal Improvement projects	-	-	-	-	-	1,391,198	-	1,391,198
Youth Sports	-	-	-	-	-	56,249	-	56,249
Home Investment Partnership	-	-	-	-	-	1,261,651	-	1,261,651
Other grants	-	-	-	-	-	228,642	-	228,642
Metro Coalition	-	-	-	-	-	60,438	-	60,438
Local Option Sales Tax	-	19,107,036	-	-	-	-	-	19,107,036
Road Use Tax projects	-	-	-	-	-	5,207,490	-	5,207,490
	7,642,084	19,107,036	32,139,881	32,684,955	-	8,524,271	7,539,957	107,638,184
Committed for:								
Riverfront Improvement projects	-	-	-	-	-	311,249	-	311,249
Revolving Loans	-	-	-	-	-	2,127,580	-	2,127,580
	-	-	-	-	_	2,438,829	-	2,438,829
Assigned for:								
Library projects	144,762	-	-	-	-	-	-	144,762
Public Safety projects	6,158,260	-	-	-	-	-	-	6,158,260
Parks projects	31,032	-	-	-	-	-	-	31,032
Public Works projects	1,583,841	-	-	-	-	-	-	1,583,841
City Hall projects	59,271	-	-	-	-	-	-	59,271
River Center projects	3,688,820	-	-	-	-	-	-	3,688,820
American Rescue Plan Act (ARPA)	-	-	-	-	1,380,161	-	-	1,380,161
Next year budgeted deficits	2,077,447	-	-	-	-	-	-	2,077,447
	13,743,433	-	-	-	1,380,161	_	-	15,123,594
Unassigned	14,345,554	-	-	-	-	(69,996)	-	14,275,558
Total fund balances	\$37,228,546	\$ 19,138,022	\$32,139,881	\$ 32,701,175	\$1,449,468	\$ 10,894,904		\$ 141,091,953

#### XIV. Tax abatement disclosure

GASB Statement No. 77, Tax Abatement Disclosures, defines tax abatements as a reduction in tax revenues that result from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

#### A. City tax abatements

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements with developers which require the City, after developers meet the terms of the agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or to pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements. For the year ended June 30, 2023, the City abated \$4,647,293 of property tax under the urban renewal and economic development projects.

The City has entered into an Economic Development agreement with local hotels and the agreement was approved by City Council. Under the agreement the City agreed to refund a portion of its share of the hotel/motel tax collected by the hotel's owner. The hotel/motel tax abatement shall be for Hotel Taxes collected starting with the substantial completion of the Economic Development Project. For the year ended June 30, 2023, the City did not abate any hotel/motel taxes under the Economic Development agreement.

The City provides sales tax abatements for urban renewal projects as provided for in Chapter 423B of the Code of lowa. To support economic development the City agreed to rebate a percentage of the 1% sales tax generated by new retail business established in the City. This incentive is consistent with the City's sales tax rebate ordinance adopted June 22, 2011. The amount rebated each year will be dependent upon the actual sales generated by qualified businesses. The obligations of the City under this Agreement are conditioned upon the faithful performance by the Company of all the terms and conditions of the agreement. For the year ended June 30, 2023, the City abated approximately of \$192,453 in local option sales tax.

The City was not subject to any tax abatement agreements entered into by other governmental entities.

#### XV. Individual fund disclosures

The following is a summary of deficit fund balances/net position of individual funds at June 30, 2023:

Fund Type	Individual Fund	Deficit Fu	nd Balances	Defi	cit Net Position
Proprietary	Internal Service, Risk	\$	-	\$	3,733,667

The individual fund balance deficits will be eliminated by future taxes, intergovernmental revenue and fees for services.

#### XVI. Conduit debt obligations

In FY 2018, The Lutheran Home for the Aged Association utilized the City of Davenport as its conduit in the issuance and sale of \$2,800,000 Health Care Facility Revenue Bonds, Series 2016, to construct a twenty-six (26) room addition for the care of persons with chronic confusion or a dementing illness. The said revenue bonds are exempt from Federal Income Tax by utilizing the City of Davenport as its conduit through which the bonds may be legally issued. At June 30, 2023, the bonds had an aggregate outstanding principal amount payable of \$2,366,000.

#### GOVERNMENTAL AND PROPRIETARY FUNDS SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES-BUDGET AND ACTUAL (BUDGETARY BASIS)

#### **Required Supplementary Information**

For the Fiscal Year Ended June 30, 2023

	 ERNMENTAL NDS ACTUAL	PR	OPRIETARY FUNDS ACTUAL	TOTAL ACTUAL - GAAP BASIS
REVENUES:				
Taxes	\$ 115,863,978	\$	4,414,746	\$ 120,278,724
Special assessments	2,491		=	2,491
Licenses and permits	2,626,262		-	2,626,262
Intergovernmental	41,801,485		3,653,229	45,454,714
Charges for services	4,663,611		78,888,539	83,552,150
Use of monies and property	6,506,252		2,949,732	9,455,984
Fines and forfeits	1,844,143		405,931	2,250,074
Loan repayments	846,332		-	846,332
Other	10,156,332		520,327	10,676,659
Total Revenues	184,310,886		90,832,504	275,143,390
EXPENDITURES: Current:				
Public safety	51,692,282		_	51,692,282
Public works	20,343,841		_	20,343,841
Culture and recreation	15,149,970		_	15,149,970
Community and economic development	18,048,773		_	18,048,773
General government	15,623,113		_	15,623,113
Capital outlay	40,324,212		_	40,324,212
Debt service:	40,324,212			40,324,212
Principal retirement	19,202,686			19,202,686
Interest	5,321,300		_	5,321,300
Bond issuance costs	125,645		-	125,645
Business type activities	123,043		70 696 012	72,686,213
business type activities	 185,831,822		72,686,213 72,686,213	258,518,035
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	 (1,520,936)		18,146,291	16,625,355
OTHER FINANCING SOURCES (USES), NET	25,912,869		1,553,931	27,466,800
EXCESS (DEFICIENCY) OF REVENUES OVER	<u> </u>			
EXPENDITURES AND OTHER FINANCING USES	24,391,933		19,700,222	44,092,155
BALANCES BEGINNING OF YEAR, as restated	 116,700,020		146,971,988	263,672,008
BALANCES END OF YEAR	\$ 141,091,953	\$	166,672,210	\$ 307,764,163

#### BUDGETED AMOUNTS

		BUDGETED .	AMOUNTS		
				I	FINAL TO
				A	ACTUAL -
	ACTUAL -			BU	JDGETARY
	BUDGETARY				BASIS
RECLASSIFICATIONS	BASIS	ORIGINAL	FINAL	7	ARIANCE
RECEASION TEATTONS	Dribib	ORIGINAL	THVIL	•	7 HulliveL
\$ -	\$ 120,278,724	\$ 113,906,541	\$ 113,763,569	\$	6,515,155
_	2,491	27,500	27,500		(25,009)
_	2,626,262	2,054,100	2,054,100		572,162
_	45,454,714	32,213,325	100,808,766		(55,354,052)
_	83,552,150	75,891,257	76,226,338		7,325,812
_	9,455,984	1,904,610	2,204,610		7,251,374
_	2,250,074	1,375,500	1,975,500		274,574
-					
-	846,332	636,000	1,012,688		(166,356)
-	10,676,659	5,719,713	5,429,671		5,246,988
-	275,143,390	233,728,546	303,502,742		(28,359,352)
17,958	51,710,240	51,217,849	55,611,520		3,901,280
	20,343,841	19,088,221	41,176,339		20,832,498
_	15,149,970	14,749,562	28,298,199		13,148,229
_	18,048,773	17,769,231	26,929,093		8,880,320
34,846	15,657,959	13,714,058	17,906,082		2,248,123
139,645	40,463,857	43,865,093	90,507,975		50,044,118
139,043	40,403,637	43,803,093	90,307,973		30,044,118
(66,607)	19,136,079	25,805,000	19,136,080		1
(197)	5,321,103	7,189,797	5,321,104		1
(125,645)	- · · · · · · - · · · · · · · · · · · ·	-	- -		-
-	72,686,213	68,130,026	78,706,437		6,020,224
-	258,518,035	261,528,837	363,592,829		105,074,794
		,	2 22,2 2 _,2 _ ,		,
-	16,625,355	(27,800,291)	(60,090,087)		76,715,442
	27 466 800	22 220 550	25.000.550		(7, (02, 750)
-	27,466,800	33,239,550	35,069,550		(7,602,750)
	44 002 155	E 420 250	(25,020,527)		60 112 602
-	44,092,155	5,439,259	(25,020,537)		69,112,692
-	263,672,008	233,455,610	263,672,008		-
\$ -	\$ 307,764,163	\$ 238,894,869	\$ 238,651,471	\$	69,112,692

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION-BUDGETARY REPORTING JUNE 30, 2023

In accordance with the Code of Iowa, the City Council annually adopts a budget following required public notice and hearing for all funds. The City's governmental fund types are budgeted on a modified accrual basis of accounting in conformance with the accounting principles generally accepted in the United States of America (GAAP). Proprietary fund types are budgeted on full accrual basis, except bond proceeds, which are budgeted on a modified accrual basis, and depreciation, incurred but not reported insurance claims, loss on disposal, joint venture adjustment and capital contributions which are not budgeted. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures. Budget amendments are reflected in the final budgeted amounts.

Formal and legal budgetary control is based upon 8 major classes of expenditures known as functions, not by fund or fund type. These 8 functions are: public safety, public works, culture and recreation, community and economic development, general government, debt service, capital projects, and business type activities. Function expenditures required to be budgeted include expenditures for General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Fund, Internal Service and Enterprise Funds. Although the budget document presents function expenditures by fund, the legal level of control is at the aggregated function level, not by fund. During the year a budget amendment increased budgeted expenditures by \$102,063,992. The budget amendment is reflected in the final budgeted amounts.

Adjusted Basis		
143,390 134,206		
009,184		
710,399		
203,122		
922,705		
,2		

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## SCHEDULE OF CHANGES IN THE CITY'S TOTAL OPEB LIABILITY AND RELATED RATIOS (In Thousands)

#### **Required Supplementary Information**

#### For the Fiscal Year Ended June 30, 2023

		2023	 2022
Total OPEB Liability:			
Service cost	\$	1,646	\$ 2,099
Benefit changes		-	-
Difference between expected and actual experience		-	(3,910)
Interest		798	498
Changes in assumptions or other inputs		1,114	(2,133)
Contributions and payments made		(935)	(764)
Net Change in total OPEB liability	\$	2,623	\$ (4,210)
Total Liability, beginning	_	22,094	26,304
Total OPEB Liability, ending	\$	24,717	\$ 22,094
Covered-employee payroll		54,705	53,379
Total OPEB liability as percentage of covered-employee payroll		45.18%	41.39%

#### Note to schedule:

Changes to benefit terms: There were no changes to benefit terms.

The following are discount rates used in each period.

No assets are accumulated in a trust that meets the criteria in paragraph of GASB No. 75.

2017	3.57%
2018	3.87%
2019	3.50%
2020	2.45%
2021	1.92%
2022	3.69%
2023	3.86%

GASB statement No. 75 requires ten years of information to be present in this table.

However, until a full 10-years trend is compiled, the City will present information for those years for which information is available.

2021	 2020	2019	2018			
\$ 1,922	\$ 1,845	\$ 1,530	\$	1,489		
-	(415)	-		-		
-	(764)	-		_		
571	775	783		741		
1,105	786	495		(426)		
(1,185)	(966)	(840)		(704)		
\$ 2,413	\$ 1,261	\$ 1,968	\$	1,100		
23,891	22,630	20,662		19,562		
\$ 26,304	\$ 23,891	\$ 22,630	\$	20,662		
52,609	52,191	50,222		48,624		
50.00%	45.78%	45.06%		42.49%		

# SCHEDULE OF CITY CONTRIBUTIONS IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM LAST 10 FISCAL YEARS

(In Thousands)

**Required Supplementary Information** 

#### For the Fiscal Year Ended June 30, 2023

	2023		2022		2021		2020	
Statutorily required contributions	\$	3,376	\$	3,244	\$	3,164	\$	3,124
Contributions in relation to the statutorily required contributions		(3,376)		(3,244)		(3,164)		(3,124)
Contribution deficiency (excess)		-		-		-		-
City's covered payroll	\$	35,764	\$	34,369	\$	33,515	\$	33,098
Contributions as a percentage of covered payroll		9.44%		9.44%		9.44%		9.44%

See note to Required Supplementary Information - IPERS pension liability

2019	2018	2017	2016	2015	 2014
\$ 3,142	\$ 2,854	\$ 2,759	\$ 2,706	\$ 2,679	\$ 2,667
(3,142)	 (2,854)	 (2,759)	 (2,706)	 (2,679)	 (2,667)
-	-	-	-	-	-
\$ 33,289	\$ 31,957	\$ 30,891	\$ 30,307	\$ 29,996	\$ 29,880
9.44%	8.93%	8.93%	8.93%	8.93%	8.93%

## SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(In Thousands)

#### **Required Supplementary Information**

#### For the Fiscal Year Ended June 30, 2023

	 2023		2022		2021	2020	
Measurement date	June 30, 2022	Jı	une 30, 2021	J	une 30, 2020	June 30, 2019	
City's proportion of the net pension liability	0.4239560%	-1	0.1672181%		0.4143146%		0.4378222%
City's proportionate share of the net pension liability	\$ 16,018	\$	577	\$	29,105	\$	25,353
City's covered payroll	\$ 34,369	\$	33,515	\$	33,098	\$	33,289
City's proportionate share of the net pension liability as a percentage of its covered payroll	46.61%		1.72%		87.94%		76.16%
Plan fiduciary net position as a percentage of the total pension liability	91.40%		100.81%		82.90%		85.45%

See note to Required Supplementary Information - IPERS pension liability

Note: GASB statement No. 68 requires ten years of information to be present in this table.

However, until a full 10-years trend is compiled, the City will present information for those years for which information is available.

<sup>\* \*</sup> The Plan has three groups; regular, sheriff and protection. In total, the Plan reported a net pension

	2019		2018	2017			2016	2015		
J	June 30, 2018	Jı	ine 30, 2017	J	une 30, 2016	J	une 30, 2015	Į	June 30, 2014	
	0.4248875%		0.4126429%		0.4200566%		0.437825%		0.456666%	
\$	26,888	\$	27,487	\$	26,435	\$	21,631	\$	18,111	
\$	31,957	\$	30,891	\$	30,307	\$	29,996	\$	29,880	
	84.14%		88.98%		87.22%		72.11%		60.61%	
	83.62%		81.23%		81.82%		85.19%		87.61%	

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# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION-IPERS PENSION LIABILITY JUNE 30, 2023

#### **Changes of benefit terms:**

There are no significant changes in benefit terms.

#### **Changes of assumptions:**

The 2022 valuation incorporated the following refinements after a quadrennial experience study:

- Changed mortality assumptions to the PubG-2010 mortality tables with mortality improvements modeled using Scale MP-2021.
- Adjusted retirement rates for Regular members.
- Lowered disability rates for Regular members.
- Adjusted termination rates for all membership groups.

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

# SCHEDULE OF CITY CONTRIBUTIONS MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA LAST 10 FISCAL YEARS

(In Thousands)

#### **Required Supplementary Information**

#### For the Fiscal Year Ended June 30, 2023

	2023			2022	2021	2020	
Statutorily required contributions	\$	5,813	\$	6,384	\$ 6,259	\$	6,046
Contributions in relation to the statutorily required contributions		(5,813)		(6,384)	 (6,259)		(6,046)
Contribution deficiency (excess)		-		-	-		-
City's covered payroll		24,322		24,384	\$ 24,731	\$	24,768
Contributions as a percentage of covered payroll		23.90%		26.18%	25.31%		24.41%

See note to Required Supplementary Information - MFPRSI pension liability.

2019	 2018	2017	2016	2015	2014
\$ 6,143	\$ 5,807	\$ 5,747	\$ 6,090	\$ 6,445	\$ 6,292
 (6,143)	(5,807)	(5,747)	 (6,090)	 (6,445)	 (6,292)
-	-	-	-	-	-
\$ 23,607	\$ 22,612	\$ 22,170	\$ 21,930	\$ 21,194	\$ 20,891
26.02%	25.68%	25.92%	27.77%	30.41%	30.12%

## SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA

(In Thousands)

#### **Required Supplementary Information**

#### For the Fiscal Year Ended June 30, 2023

	 2023	 2022	 2021	2020	
Measurement date	June 30, 2022	June 30, 2021	June 30, 2020		June 30, 2019
City's proportion of the net pension liability	7.2333990%	7.5574210%	7.7319680%		7.7798140%
City's proportionate share of the net pension liability	\$ 40,621	\$ 16,972	\$ 61,670	\$	51,030
City's covered payroll	\$ 24,384	\$ 24,731	\$ 24,768	\$	23,607
City's proportionate share of the net pension liability as a percentage of its covered payroll	166.59%	68.63%	248.99%		216.16%
Plan fiduciary net position as a percentage of the total pension liability	84.62%	93.62%	76.47%		79.94%

See note to Required Supplementary Information - MFPRSI pension liability.

Note: GASB statement No. 68 requires ten years of information to be present in this table. However, until a full 10-years trend is compiled, the City will present information for those years for which information is available.

2015	2016	2017	2018	2019	
June 30, 2014	June 30, 2015	June 30, 2016	June 30, 2017	June 30, 2018	
8.2312780%	8.0960530%	8.1133690%	7.8139830%	7.7520910%	
38,534	\$ 47,007	\$ 50,730	\$ 45,827	\$ 46,156	\$
20,891	\$ 21,194	\$ 21,930	\$ 22,170	\$ 22,612	\$
184.45%	221.79%	231.33%	206.71%	204.12%	
86.27%	83.04%	78.20%	80.60%	81.07%	

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION- MFPRSI PENSION LIABILITY JUNE 30, 2023

#### **Changes of benefit terms:**

There were no significant changes of benefit terms.

#### **Changes of assumptions:**

The 2018 valuation changed postretirement mortality rates were based on the RP-2014 Blue Collar Healthy Annuitant Table with males set-forward zero years, females set-forward two years and disabled individuals set-forward three years (male only rates), with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017.

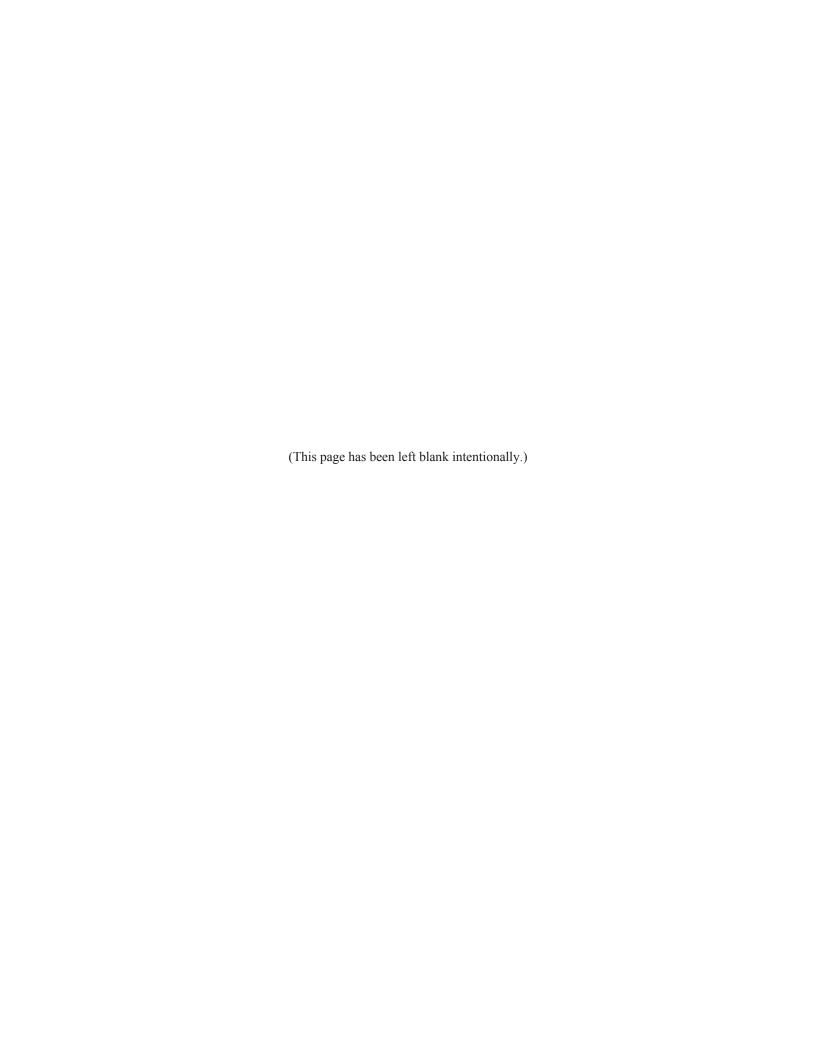
The 2017 valuation added five years projection of future mortality improvement with Scale BB.

The 2016 valuation changed postretirement mortality rates to the RP-2000 Blue Collar Combined Healthy Mortality Table with males set-back two years, females set-forward one year and disabled individuals set-forward one year (male only rates), with no projection of future mortality improvement.

The 2015 valuation phased in the 1994 Group Annuity Mortality Table for postretirement mortality. This resulted in a weighting of 1/12 of the 1971 Group Annuity Mortality Table and 11/12 of the 1994 Group Annuity Mortality Table.

The 2014 valuation phased in the 1994 Group Annuity Mortality Table for postretirement mortality. This resulted in a weighting of 2/12 of the 1971 Group Annuity Mortality Table and 10/12 of the 1994 Group Annuity Mortality Table.

# COMBINING STATEMENTS AND SCHEDULES



#### **Non-Major Governmental Funds**

<u>Road Use Tax Fund</u> – Accounts for the revenue received from the State of Iowa Road Use Tax Fund, which is collected from motor vehicle registration, fuel tax and use tax, and related expenditures, which must relate to the construction, maintenance and supervision of public streets.

<u>Community Development Act Fund</u> – Accounts for expenditures relating to neighborhood improvements benefitting low to moderate income persons and economic development activities, which are reimbursed by the Federal Government under the Community Development Block Grant Program.

HUD Section 8 Fund - Accounts for expenditures to landlords under a federally funded rent subsidy program.

<u>Riverfront Improvement Fund</u> – Accounts for the expenditure of rents received for the use of the Mississippi Riverfront property. (Formerly Levee Improvement Commission Fund.)

<u>Municipal Improvement Districts Fund</u> – Accounts for revenue generated by Self-supported Municipal Improvement Districts.

Revolving Loans Fund - Accounts for various Community and Economic Development revolving loans.

<u>Home Investment Partnership Fund</u> – Accounts for expenditures related to the rehabilitation or new construction of Rental units, and the rehabilitation of first-time homebuyer owner/occupied residential units.

<u>Miscellaneous Grants Fund</u> – Accounts for the expenditures of U.S. Department of Housing and Urban Development cooperative agreement awarded for the purpose of educating and promoting fair housing practices, a Neighborhood Stabilization grant, lead based paint removal and education, a supplemental Community Development Block Grant from the Iowa Department of Economic Development and a Staffing for Adequate Fire and Emergency Response Grant.

<u>Youth Sports Fund</u> – Accounts for revenues and expenditures related to sports programs for youth, formerly operated as Dad's Club.

<u>Metropolitan Coalition Fund</u> – Accounts for revenues and expenses generated through the partnership created to advocate for and promote the similar needs and interests of lowa's ten largest cities.

<u>Tax Increment Financing (TIF) Districts Debt Service Fund</u> – Accounts for the accumulation of resources for and the payment of principal and interest on general obligation debt representing the financing source for the City's various tax increment financing districts. Property tax revenue generated on increased assessed valuation within the TIF Districts are the resources accounted for in this fund.

#### NON-MAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET JUNE 30, 2023

ASSETS	ROAD USE TAX		COMMUNITY DEVELOPMENT ACT		HUD SECTION 8		RIVERFRONT IMPROVEMENT FUND		MUNICIPAL IMPROVEMENT DISTRICTS	
Cash and investments	\$	4,277,520	\$	_	\$	279,249	\$	267,615	\$	1,605,564
Receivables:										
Property taxes:										
Delinquent		_		-		_		-		19,376
Succeeding year		-		_		_		_		1,063,953
Other taxes		-		_		_		_		-
Accounts		86,133		_		382		14,234		_
Loans, net		-		2,285,167		-				_
Interest		_		1,382		610		5,649		12,416
Leases		_		1,502		-		438,422		12,
Due from other governments		1,143,223		235,760		_		.50,.22		_
Prepaids		500		255,700		_		1,300		_
Restricted assets-cash and investments		-		34,098		_		1,500		_
TOTAL ASSETS	\$	5,507,376	\$	2,556,407	\$	280,241	\$	727,220	\$	2,701,309
TOTAL ASSETS	Ψ	3,307,370	Ψ	2,330,407	Ψ	200,241	Ψ	727,220	Ψ	2,701,307
LIABILITIES										
Wages payable	\$	118,894	\$	7,923	\$	7,084	\$	881	\$	-
Accounts payable		128,787		89,356		2,825		8,914		241,541
Contracts payable		-		22,908		-				-
Payable from restricted assets		_		34,098		_		_		_
Interfund payable		_		60,696		_		_		_
Due to other governments		_		5,278		2,328		_		_
Unearned revenue		_		-,		-,		_		_
TOTAL LIABILITIES		247,681		220,259		12,237		9,795		241,541
DEFERRED INFLOWS OF RESOURCES										
Lease related		-		-		-		377,718		-
Unavailable revenue - succeeding year property tax		-		-		-		-		1,063,953
Unavailable revenue - loans		51,705		2,285,167		382		27,158		4,617
TOTAL DEFERRED INFLOWS OF RESOURCES		51,705		2,285,167		382		404,876		1,068,570
FUND BALANCES										
Nonspendable		500		_		_		1,300		_
Restricted		5,207,490		50,981		267,622		_		1,391,198
Committed		-		-				311,249		-
Unassigned		-		_		-		- ,		_
TOTAL FUND BALANCES		5,207,990		50,981		267,622		312,549		1,391,198
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	\$	5,507,376	\$	2,556,407	\$	280,241	\$	727,220	\$	2,701,309
						· · · · · · · · · · · · · · · · · · ·				

HOME REVOLVING IMVESTMENT LOANS PARTNERSHIP			MISCELLANEOUS YOUTH M GRANTS SPORTS			OPOLITAN ALITION	TAX INCREMENT FINANCING DISTRICTS DEBT SERVICE		TOTAL NON-MAJOR GOVERNMENTAI FUNDS				
\$	2,106,215	\$	1,339,407	\$	146,756	\$	58,448	\$	67,232	\$	7,044,631	\$	17,192,637
	-		-		-		-		-		68,290		87,666
	-		-		-		-		-		7,353,199 369,133		8,417,152 369,133
	-		-		-		-		-		309,133		100,749
	653,034		7,318,576		92,893		-		-		-		100,743
	22,897		7,516,576		92,693		_		356		79,449		122,759
			_		_		_		-				438,422
	_		7,174		115,999		_		_		_		1,502,156
	_		-		-		-		-		-		1,800
													34,098
\$	2,782,146	\$	8,665,157	\$	355,648	\$	58,448	\$	67,588	\$	14,914,702	\$	38,616,242
\$		\$	1,318	\$	4,486	\$	2,199	\$	_	\$		\$	142,785
Ψ	1,532	Φ	44,498	φ	10,844	Ψ	2,199	Φ	7,150	φ	_	φ	535,447
	1,552		39,114		10,044		-		7,130		-		62,022
	_		-		_		_		_		_		34,098
	_		-		-		-		-		-		60,696
	-		-		-		-		-		-		7,606
	653,034		7,318,576		41,313								8,012,923
	654,566		7,403,506		56,643		2,199		7,150		-		8,855,577
	_		_		_		-		_		_		377,718
	_		-		-		-		-		7,353,199		8,417,152
	<u>-</u>				140,359		-				21,546		2,530,934
			<u> </u>		140,359			-			7,374,745		11,325,804
	_		_		_		_		_		_		1,800
	_		1,261,651		228,642		56,249		60,438		7,539,957		16,064,228
	2,127,580		-										2,438,829
	<u> </u>		<u> </u>		(69,996)				<u>-</u>				(69,996
	2,127,580		1,261,651		158,646		56,249		60,438		7,539,957		18,434,861

#### NON-MAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE For the Fiscal Year Ended June 30, 2023

	R	OAD USE TAX		MMUNITY ELOPMENT ACT	SE	HUD ECTION 8	IMPR	ERFRONT OVEMENT FUND	IMPI	UNICIPAL ROVEMENT ISTRICTS
REVENUES:	\$		\$		\$		\$		\$	1 267 224
Taxes Licenses and permits	3	176,357	Ф	-	Ф	-	э	-	Þ	1,367,334
Intergovernmental		14,065,182		3,110,796		4,555,376		-		143,718
Charges for services		14,003,182		3,110,790		4,333,370		-		143,/16
Use of monies and property		-		32,723		-		301,738		47,418
Loan repayments		_		274,486		_		501,756		77,710
Other		46,638		2/4,400		7,101		29,232		_
Total Revenues		14,288,177		3,418,005		4,562,477	-	330,970		1,558,470
Total Revenues		14,200,177		3,410,003		4,302,477		330,770		1,550,470
EXPENDITURES:										
Current:										
Public safety		_		-		_		_		_
Public works		11,846,337		-		-		-		-
Culture and recreation		_		-		-		-		-
Community and economic development		_		4,275,815		4,648,404		-		1,134,841
General government		-		-		-		337,497		-
Debt service:										
Principal retirement		-		-		-		-		-
Interest		-		-		-		-		-
Total Expenditures		11,846,337		4,275,815		4,648,404		337,497		1,134,841
EXCESS (DEFICIENCY) OF REVENUES										
OVER EXPENDITURES		2,441,840		(857,810)		(85,927)		(6,527)		423,629
OTHER FINANCING SOURCES (USES):										
Sale of capital assets		93,845		-		-		-		-
Transfers in		-		525,223		10,143		75,000		-
Transfers out		(1,600,000)		-		-		(82,500)		-
Total net Other Financing Sources (Uses)		(1,506,155)		525,223		10,143		(7,500)		-
NET CHANGE IN FUND BALANCES		935,685		(332,587)		(75,784)		(14,027)		423,629
FUND BALANCES -BEGINNING		4,272,305		383,568		343,406		326,576		967,569
FUND BALANCES - ENDING	\$	5,207,990	\$	50,981	\$	267,622	\$	312,549	\$	1,391,198
							,	1)		
							(conti	nued)		

REVOLVING LOANS	HOME IMVESTMENT PARTNERSHIP	MISCELLANEOUS GRANTS	YOUTH SPORTS			TOTAL NON-MAJOR GOVERNMENTAL FUNDS
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 7,240,579	\$ 8,607,913
-	49,562	405,495	-	131,977	92,499	176,357 22,554,605
-	-	-	107,301	-	-	107,301
91,489	104,713	2,897	-	1,361	305,707	888,046
5,882	562,625	3,339	-	-	-	846,332
97,371	716,900	411,731	107,301	133,338	7 (20 705	82,971 33,263,525
97,371	/16,900	411,/31	107,301	133,338	7,638,785	33,263,323
-	-	241,728	-	-	-	241,728
-	-	-	156 205	-	-	11,846,337
45,268	418,878	139,850	156,305	-	4,647,293	156,305 15,310,349
-5,206	-	159,353	-	72,900	-,047,273	569,750
-	-	-	-	-	2,141,079	2,141,079
45,268	418,878	540,931	156,305	72,900	664,375 7,452,747	664,375 30,929,923
43,208	418,878	340,931	130,303	72,900	7,432,747	30,929,923
52,103	298,022	(129,200)	(49,004)	60,438	186,038	2,333,602
-	-	-	-	-	-	93,845
-	-	100,771	75,793	-	<u>-</u>	786,930
(525,223)		100.771	75.702		(275,000)	(2,482,723)
(525,223)		100,771	75,793		(275,000)	(1,601,948)
(473,120)	298,022	(28,429)	26,789	60,438	(88,962)	731,654
2,600,700	963,629	187,075	29,460		7,628,919	17,703,207
\$ 2,127,580	\$ 1,261,651	\$ 158,646	\$ 56,249	\$ 60,438	\$ 7,539,957	\$ 18,434,861

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#### Non-Major Enterprise Funds

<u>Parking System Fund</u> – Accounts for revenue and expenses associated with the City's parking system, which provides both on-street and off-street parking.

<u>Clean Water Fund</u> – Accounts for revenue and expenses related to the operation and maintenance of the storm water collection system including inspections, mapping, drainage maintenance, street sweeping and other activities related to clean water activities.

<u>Public Housing Fund</u> – Accounts for revenue and expenses associated with the Heritage High-Rise housing facility for the elderly, handicapped and disabled (the Heritage High-Rise was sold in FY 2022) and for the Public Housing units for the low-income families. A Federal Housing and Urban Development (HUD) subsidy provides support for the Heritage High-Rise.

<u>Golf Courses Fund</u> – Accounts for revenue and expenses associated with operation of the City's three golf courses. Duck Creek, Emeis, and Red Hawk.

<u>Airport Fund</u> – Accounts for revenue and expenses associated with operation of the Davenport Airport, a reliever airport for the Quad City Airport. Rental income is obtained from the leasing of surrounding farmland, as well as hangar spaces at the airport.

<u>Public Transit Fund</u> – Accounts for revenue and expenses associated with the City's fixed route transit system, demand response transit and the ground transportation terminal, known as the TransitCenter. Revenue is generated mainly from a transit property tax, federal and state operating and capital grants, user fees, and miscellaneous rentals at the TransitCenter.

<u>Solid Waste Fund</u> – Accounts for revenue and expenses associated with the City's collection of solid waste, bulky waste, yard waste and curbside recycling programs.

<u>Transload Fund</u> – Accounts for revenue and expenses associated with operating a transload facility that offers a way for users to realize the benefit of rail freight without onsite rail access.

<u>River's Edge Fund</u> – Accounts for revenue and expenses associated with operating an indoor sports facility that offers both an indoor ice rink and soccer field.

#### NON-MAJOR ENTERPRISE FUNDS COMBINING STATEMENT OF NET POSITION JUNE 30, 2023

				В	SUSINESS-TY	PE AC	CTIVITIES -
ASSETS	ARKING YSTEM	CLEAN WATER		PUBLIC HOUSING			GOLF COURSES
Current assets:							
Cash and cash equivalents	\$ 124,808	\$	2,888,311	\$	5,366,606	\$	225,307
Receivables:							
Property taxes:							
Delinquent	-		-		-		-
Succeeding year	-		-		-		-
Accounts	30,838		1,074,274		3,295		9,779
Interest	-		24,494		45,698		530
Leases	-		-		-		17,448
Inventory	-		-		-		-
Prepaids	2,796		450		-		-
Total current assets	 158,442		3,987,529		5,415,599		253,064
Noncurrent assets:							
Restricted cash and cash equivalents	-		-		-		1,500
Capital assets:							
Land	3,466,798		204,051		-		1,263,102
Buildings	26,615,470		-		-		978,574
Improvements other than buildings	206,544		1,444,262		-		2,917,144
Paving	1,531,296		-		-		10,953
Equipment and vehicles	576,631		1,082,733		-		1,493,791
Storm sewers	-		31,536,303		-		-
Subscription-Based IT Arrangements	56,388		-		-		-
Right of use assets - equipment	-		-		-		385,956
Less accumulated depreciation/amortization	(16,878,743)		(19,668,154)		-		(4,400,171)
Construction in progress	29,263		1,327,077		-		-
Total noncurrent assets	15,603,647		15,926,272		-		2,650,849
Total assets	 15,762,089		19,913,801		5,415,599		2,903,913
DEFERRED OUTFLOWS OF RESOURCES							
Pension related deferred outflows	 25,626		130,638		4,718		88,099
OPEB related deferred outflows	7,936		50,206		1,561		17,165
Total deferred outflows of resources	 33,562		180,844		6,279		105,264

(continued)

- EN	TERPRISE F	UND	os							
AIRPORT		PUBLIC TRANSIT			SOLID WASTE	TR	ANSLOAD	RIV	/ER'S EDGE	TOTAL ON-MAJOR NTERPRISE FUNDS
\$	42,465	\$	4,861,361	\$	2,604,196	\$	401,015	\$	9,593	\$ 16,523,662
	-		51,894		-		-		_	51,894
	-		4,432,713		_		_		-	4,432,713
	6,071		2,570		3,040,791		_		178,277	4,345,895
	3,565		41,892		25,386		3,493		_	145,058
	198,113		58,950		-		-		-	274,51
	_		268,127		-		-		-	268,127
	-		4,050		-		-		738	8,034
	250,214		9,721,557		5,670,373		404,508		188,608	 26,049,894
	-		-		1,572,257		-		-	1,573,757
	749,356		1,599,288		-		508,291		-	7,790,886
	2,614,587		6,501,407		24,888		11,946,185		1,884,290	50,565,401
	22,148,804		473,515		-		8,082,070		887,683	36,160,022
	-		6,888		-		-		-	1,549,13
	202,907		10,125,440		7,374,426		-		568,344	21,424,272
	-		-		-		-		-	31,536,303
	-		-		-		-		-	56,388
	-		-		-		-		-	385,956
	(11,646,289)		(10,434,019)		(4,497,191)		(4,369,285)		(1,569,187)	(73,463,039
	99,078		37,000				-		8,725	 1,501,143
	14,168,443		8,309,519		4,474,380		16,167,261		1,779,855	 79,080,226
	14,418,657	_	18,031,076	_	10,144,753		16,571,769		1,968,463	 105,130,120
	10,285		313,904		224,264		-		26,637	824,17
	3,993		93,122		90,475		-		3,880	268,338
	14,278		407,026		314,739				30,517	1,092,509

#### NON-MAJOR ENTERPRISE FUNDS COMBINING STATEMENT OF NET POSITION (CONTINUED) JUNE 30, 2023

			BUSINESS-TYP	PE ACTIVITIES -
LIA DILITIYES	PARKING SYSTEM	CLEAN WATER	PUBLIC HOUSING	GOLF COURSES
LIABILITIES  Current liabilities:	_			
Wages payable	5,674	32,430		25,528
	46,254	49,702	222	56,861
Accounts payable Accrued interest payable	40,234	49,702 911	222	680
* *	11.530		-	
Compensated absences	,	90,573	-	41,419
Interfund payable	230	143,203	-	102 204
Lease and other financing arrangements due within one year	18,283	-	-	103,394
Unearned revenue	-	-	-	37,012
Note payable - current	-	-	-	-
General obligation bonds - current	-	160,000		-
Total	82,445	476,819	222	264,894
Current liabilities payable from restricted assets:				
Deposits payable				1,500
Total current liabilities payable from restricted assets		<del></del>		1,500
Total current liabilities	82,445	476,819	222	266,394
Noncurrent liabilities:				
Compensated absences	93	730	-	334
Other postemployment benefits liability	90,716	385,760	17,729	183,341
Net pension liability	95,918	488,986	17,662	329,757
Lease and other financing arrangements due within more than one year	19,732	-	-	102,840
Note payable - long term	-	-	-	-
General obligation bonds -long term, net	-	283,144	-	-
Total noncurrent liabilities	206,459	1,158,620	35,391	616,272
Total liabilities	288,904	1,635,439	35,613	882,666
DEFERRED INFLOWS OF RESOURCES				
Lease and other financing arrangements	_	-	-	17,446
Succeeding year property tax	-	-	-	-
Deferred amount on refunding	-	10,383	-	-
Pension related deferred inflows	17,927	91,395	3,301	61,635
OPEB related deferred inflows	22,356	103,718	6,674	36,290
Total deferred inflows of resources	40,283	205,496	9,975	115,371
NET POSITION				
Net investment in capital assets	15,565,632	15,472,745	-	2,443,115
Unrestricted	(99,168)	2,780,965	5,376,290	(431,975)
Total net position	\$ 15,466,464	\$ 18,253,710	\$ 5,376,290	\$ 2,011,140

(continued)

AIRPORT	PUBLIC TRANSIT	SOLID WASTE	TRANSLOAD	RIVER'S EDGE	TOTAL NON-MAJOR ENTERPRISE FUNDS
1,963	70,383	48,612	_	4,886	189,476
26,843	230,590	157,054	-	6,343	573,869
250	-	10,106	-	-	12,42
2,023	130,873	154,077	-	15,395	445,890
-	-	-	-	-	143,433
-	-	-	-	-	121,677
-	-	-	-	-	37,012
-	-	194,838	-	-	194,838
35,000		780,000		<u> </u>	975,000
66,079	431,846	1,344,687	-	26,624	2,693,610
-	-	-	-	-	1,500
-	-	-			1,50
66,079	431,846	1,344,687		26,624	2,695,116
16	1,055	1,243		124	3,595
25,294	837,798	834,186		56,386	2,431,210
38,498	1,174,960	839,434		99,704	3,084,919
50,470	1,174,500	057,454		-	122,57
-	_	405,548	_	_	405,54
42,386	_	1,774,867	_	_	2,100,39
106,194	2,013,813	3,855,278		156,214	8,148,24
172,273	2,445,659	5,199,965		182,838	10,843,357
165,081	45,817	-	-	-	228,34
-	4,432,713	-	-	-	4,432,71
2,177	-	-	-	-	12,56
7,195	219,608	156,896	-	18,635	576,59
9,252	194,839	189,237		10,027	572,39
183,705	4,892,977	346,133		28,662	5,822,602
14 000 000	0.200.510	1 210 126	16.167.263	1 770 655	75.146.10
14,088,880	8,309,519	1,319,126	16,167,261	1,779,855	75,146,13
(11,923)	2,789,947	3,594,268	404,508	7,625	14,410,53
14,076,957	\$ 11,099,466	\$ 4,913,394	\$ 16,571,769	\$ 1,787,480	\$ 89,556,670

#### NON-MAJOR ENTERPRISE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the Fiscal Year Ended June 30, 2023

							BU	JSINESS-TYPE
		PARKING SYSTEM	CL	EAN WATER	1	PUBLIC HOUSING	(	GOLF COURSES
OPERATING REVENUES:	Φ.	004.004	Φ.	2 457 014	Φ.	10.706	ф	2 21 5 020
Charges for services	\$	884,804	\$	3,457,814	\$	10,706	\$	2,315,030
Fines and forfeits Other		132,494		- - 226		-		22 241
Total Operating Revenues		49,954 1,067,252		5,336 3,463,150		10,706		22,341 2,337,371
Total Operating Revenues		1,067,232		3,403,130		10,700		2,337,371
OPERATING EXPENSES:								
Employee expenses		292,001		1,657,397		1,781		997,365
Supplies and services		634,723		778,849		144,795		1,091,576
Depreciation		829,031		1,235,589		802		230,188
Total Operating Expenses		1,755,755		3,671,835		147,378		2,319,129
OPERATING INCOME (LOSS)		(688,503)		(208,685)		(136,672)		18,242
NON-OPERATING REVENUES (EXPENSES):								
Taxes		_		_		_		-
Non-operating grants		_		_		92,355		_
Use of monies and property		6,681		94,174		174,520		8,889
Interest expense		-		(5,717)		-		(9,128)
Gain (loss) on disposition of capital assets		-		-		169,175		12,016
Total Non-operating Revenues (Expenses)		6,681		88,457		436,050		11,777
INCOME (LOSS) BEFORE CONTRIBUTIONS AND								
TRANSFERS		(681,822)		(120,228)		299,378		30,019
Capital contributions		-		1,490,882		_		228,329
Transfers in		-		-		-		-
Transfers out		-		-		(10,143)		-
Change in net position		(681,822)		1,370,654		289,235		258,348
Total net position - beginning		16,148,286	_	16,883,056		5,087,055		1,752,792
Total net position - ending	\$	15,466,464	\$	18,253,710	\$	5,376,290	\$	2,011,140

#### ACTIVITIES - ENTERPRISE FUNDS TOTAL NON-MAJOR PUBLIC SOLID ENTERPRISE AIRPORT TRANSIT WASTE TRANSLOAD RIVER'S EDGE **FUNDS** 212,759 425,651 \$ 7,249,083 467,147 15,022,994 132,494 38,212 45 3,422 119,310 250,971 425,696 7,249,083 470,569 15,274,798 111,851 3,604,577 2,838,525 289,261 9,792,758 247,609 3,831,772 2,899,649 4,157 561,009 10,194,139 1,037,113 984,242 519,386 600,258 149,939 5,586,548 1,396,573 8,420,591 6,257,560 1,000,209 25,573,445 604,415 (1,145,602) (7,994,895) 991,523 (604,415) (529,640) (10,298,647) 4,414,746 4,414,746 28,920 3,532,160 3,653,435 91,522 171,001 134,584 13,337 694,708 (2,038)(50,152)(33,269)23,466 (44,393)160,264 141,870 8,073,514 101,315 13,337 8,873,001 (1,003,732) 78,619 1,092,838 (591,078) (529,640)(1,425,646)99,078 1,248,501 91,259 3,158,049 591,500 591,500 (10,143)153,119 (904,654) 1,327,120 1,092,838 (591,078) 2,313,760 14,981,611 9,772,346 3,820,556 87,242,910 17,162,847 1,634,361 89,556,670 \$ 14,076,957 \$ 11,099,466 \$ 4,913,394 \$ 16,571,769 \$ 1,787,480

#### NON-MAJOR ENTERPRISE FUNDS COMBINING STATEMENT OF CASH FLOWS For the Fiscal Year Ended June 30, 2023

				BU	SINESS-TYF	PE A	CTIVITIES -
	ARKING YSTEM	CLEA	NWATER		PUBLIC IOUSING	(	GOLF COURSES
CASH FLOWS FROM OPERATING ACTIVITIES: Cash received from users Cash paid to suppliers for goods and services Cash paid to employees for services Other operating revenue	\$ 1,099,558 (666,907) (356,917) 49,954		3,255,054 (814,051) 1,751,838) 5,336	\$	5,645 (147,054) (60,905)	\$	2,316,325 (1,072,432) (1,070,039) 22,341
Net Cash Provided by (Used for) Operating Activities	 125,688		694,501		(202,314)		196,195
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES: Proceeds to other funds	230		132,857		_		-
Grants	-		-		92,355		-
Property tax Transfers in	-		-		-		-
Transfers out	 				(10,143)		
Net Cash Provided by Non-Capital Financing Activities	 230		132,857		82,212		-
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: General obligation bonds issuance	-		-		-		-
General obligation bond premium Proceeds from the sale of capital assets Acquisition and construction of capital assets	(85,652)		(392,886)		169,175 252,951		12,016 (50,720)
Principal paid on long-term debt Interest paid on long-term debt	- 474		(158,399) (6,104)		-		(9,360)
Net Cash (Used for) Capital and Related Financing Activities	 (85,178)		(557,389)		422,126		(48,064)
CASH FLOWS FROM INVESTING ACTIVITIES: Interest and other investment income	6,681		74,714		142,758		8,540
Net Cash provided by Investing Activities	6,681		74,714		142,758		8,540
Net Increase (Decrease) in Cash and Cash Equivalents	47,421		344,683		444,782		156,671
CASH AND CASH EQUIVALENTS-BEGINNING	 77,387		2,543,628		4,921,824		70,136
CASH AND CASH EQUIVALENTS-ENDING	\$ 124,808	\$	2,888,311	\$	5,366,606	\$	226,807

The notes to the financial statements are an integral part of this statement.

(continued)

- EN	NTERPRISE I	FUNDS										
<u> </u>	AIRPORT	PUBL TRANS		SOLID WASTE		TRANSLOAD FACILITY		I	RIVER'S EDGE	TOTAL NON-MAJOR ENTERPRISE FUNDS		
\$	237,802 (226,834) (125,381) 38,212	(3,82	34,041 27,272) 10,163) 45	\$	7,013,991 (2,914,200) (3,119,776)	\$	(5,615)	\$	290,070 (557,246) (325,299) 3,422	\$	14,652,486 (10,231,611) (10,820,318) 119,310	
	(76,201)	(7,40	03,349)		980,015		(5,615)		(589,053)		(6,280,133)	
	28,920		- 64,735 24,634 - -		- - - -		- - - -		591,500		133,087 5,086,010 4,424,634 591,500 (10,143)	
	28,920	9,38	39,369						591,500		10,225,088	
	23,466 - (32,337) (2,163)		- - - 95,305) 16,320)		685,000 79,450 - (623,325) (919,121) (33,224)		- - - - -		- - - - -		685,000 79,450 204,657 (1,394,937) (1,126,177) (50,377)	
	(11,034)	(51	1,625)		(811,220)						(1,602,384)	
	92,649	13	34,341		114,660		9,844				584,187	
	92,649	13	34,341	-	114,660		9,844				584,187	
	34,334	1,60	08,736		283,455		4,229		2,447		2,926,758	
	8,131	3,25	52,625		3,892,998		396,786		7,146		15,170,661	
\$	42,465	\$ 4,86	51,361	\$	4,176,453	\$	401,015	\$	9,593	\$	18,097,419	

# NON-MAJOR ENTERPRISE FUNDS COMBINING STATEMENT OF CASH FLOWS (Continued) For the Fiscal Year Ended June 30, 2023

					BU	JSINESS-TYI	PE A	CTIVITIES -
RECONCILIATION OF OPERATING INCOME (LOSS) TO		PARKING SYSTEM	CL	EANWATER		PUBLIC HOUSING		GOLF COURSES
NET CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES	_							
Operating Income (Loss)	\$	(688,503)	\$	(208,685)	\$	(136,672)	\$	18,242
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities: Depreciation		820 021		1 225 500		802		220 100
Change in assets and liabilities:		829,031		1,235,589		802		230,188
Decrease (increase) in accounts receivable Decrease (increase) in lease receivable		44,245		(202,760)		5,014		5,563 (9,323)
Decrease (increase) in inventory and prepaids		(2,463)		(200)		_		(-,)
Decrease (increase) in pension related deferred outflow		8,395		(2,190)		5,135		(3,992)
Decrease (increase) in OPEB related deferred outlows		(2,672)		(15,973)		2,130		(5,463)
Increase (decrease) in accounts payable/accrued liabilities		(44,870)		(58,610)		(17,359)		(14,037)
Increase in net pension liability		91,488		472,261		16,379		318,806
Increase (decrease) in total OPEB liability		8,372		50,041		(29,953)		17,115
Increase in unearned revenue		-		-		-		37,012
Increase (decrease) in lease related deferred inflows		38.015		_		_		(31,957)
Decrease in pension related deferred inflows		(153,523)		(555,922)		(46,354)		(362,224)
Decrease in OPEB related deferred inflows		(1,827)		(10,920)		(1,436)		(3,735)
Decrease in deferred amount on refunding		-		(8,130)		(-,		(=,,==)
Total Adjustments		814,191		903,186		(65,642)	_	177,953
NET CASH PROVIDED BY ( USED FOR) OPERATING								
ACTIVITIES	\$	125,688	\$	694,501	\$	(202,314)	\$	196,195
SCHEDULE OF NON-CASH INVESTING, CAPITAL AND FINANCING ACTIVITIES								
Acquisition of capital assets through capital contributions	\$	-	\$	1,490,882	\$	-	\$	228,329
Contribution of capital assets by municipality		-		(1,137,880)		-		(228,329)
Contribution of capital assets by subdividers		-		(254,075)		-		-
Contribution of capital assets by state and federal governments		-		(98,927)		-		-
Contribution of capital assets by other		-		-		-		-
The notes to the financial statements are an integral part of this statement.								(ti 1)
								(continued)

- E	NTERPRISE 1	FUN	DS					
	PUBLIC AIRPORT TRANSIT				SOLID WASTE	AANSLOAD FACILITY	 RIVER'S EDGE	TOTAL ON-MAJOR NTERPRISE FUNDS
\$	(1,145,602)	\$	(7,994,895)	\$	991,523	\$ (604,415)	\$ (529,640)	\$ (10,298,647)
	1,037,113		984,242		519,386	600,258	149,939	5,586,548
	24,547		5,659		(235,092)	-	(177,077)	(529,901)
	66,782		49,759		667	-	(729)	107,218
	613		(35,045) 23,530		19,206	-	(738) 62	(37,779) 50,759
	(1,307)		(30,586)		(27,583)	-	(1,381)	(82,835)
	17,513		(84,022)		(93,302)	(1,458)	(13,912)	(310,057)
	37,079		1,131,024		807,733	(1,430)	96,228	2,970,998
	4,096		95,820		86,410	_	4,326	236,227
	-				-	-	-,	37,012
	(66,286)		(47,028)		_	-	-	(107,256)
	(47,726)		(1,480,897)		(1,070,077)	_	(115,916)	(3,832,639)
	(894)		(20,910)		(18,856)	-	(944)	(59,522)
	(2,129)		-				-	(10,259)
	1,069,401		591,546		(11,508)	 598,800	 (59,413)	 4,018,514
\$	(76,201)	\$	(7,403,349)	\$	980,015	\$ (5,615)	\$ (589,053)	\$ (6,280,133)
\$	99,078	\$	1,248,501	\$	-	\$ -	\$ 91,259	\$ 3,158,049
	(12,869)		-		-	-	(91,259)	(1,470,337)
	- (0.6.202)		- (1.011.501)		-	-	-	(254,075)
	(86,209)		(1,211,501) (37,000)		-	-	-	(1,396,637) (37,000)
	-		(37,000)		-	-	-	(37,000)

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#### **Internal Service Funds**

<u>Employee Insurance Fund</u> – Accounts for the revenue received from employee and employer contributions and expenses for insurance premiums, administrative fees, and health claims related to the City's protected employee benefit program. Transfers from other City funds, determined on an actuarial basis, are accounted for as revenue in this fund.

<u>Risk Management Fund</u> – Accounts for liability, property and worker's compensation insurance premiums, claims and administrative fees of the City's protected self-insurance program. Transfers from other City funds, determined on an actuarial basis, are accounted for as revenue in this fund.

<u>Information Management Services Fund</u> – Accounts for the accumulation and allocation of costs associated with information technology.

#### INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET POSITION JUNE 30, 2023

ASSETS	EMPLOYEE INSURANCE	RISK MANAGEMENT	INFORMATION MANAGEMENT SERVICES	TOTAL INTERNAL SERVICE FUNDS
Current assets:				
Cash and cash equivalents	\$ 14,797,565	\$ 11,198,892	\$ -	\$ 25,996,457
Receivables:				
Accounts	32,867	8,454	-	41,321
Interest	131,339	113,842	-	245,181
Prepaids	<u> </u>	204,706	399,445	604,151
Total current assets	14,961,771	11,525,894	399,445	26,887,110
Noncurrent assets:				
Improvements other than buildings	-	-	3,433,863	3,433,863
Equipment and vehicles	-	-	5,009,394	5,009,394
Subscription-Based IT Arrangements	-	15,342	785,768	801,110
Less accumulated depreciation/amortization		(8,005)	(6,082,832)	(6,090,837)
Total noncurrent assets		7,337	3,146,193	3,153,530
Total assets	14,961,771	11,533,231	3,545,638	30,040,640
DEFERED OUTFLOWS OF RESOURCES				
Pension related deferred outflows	10,613	91,245	102,082	203,940
OPEB related deferred outflows	4,118	37,883	43,220	85,221
Total deferred outflows of resources	14,731	129,128	145,302	289,161
LIABILITIES:				
Current liabilities:				
Wages payable	2,205	26,503	20,653	49,361
Accounts payable	411,320	214,822	34,276	660,418
Accrued interest payable	-		7,683	7,683
Compensated absences	8,368	74,706	72,073	155,147
Claims and judgments	894,176	10,418,691	-	11,312,867
Interfund payable		-	309,679	309,679
Lease and other financing arrangements due within one year	-	7,456	87,719	95,175
Total current liabilities	1,316,069	10,742,178	532,083	12,590,330
Noncurrent liabilities:				
Compensated absences	67	602	581	1,250
Claims and judgments	-	3,853,488	-	3,853,488
Other postemployment benefits liability	26,982	313,840	333,102	673,924
Net pension liability	39,724	341,535	382,097	763,356
Lease and other financing arrangements due within more than one year	-	-	273,786	273,786
Total noncurrent liabilities	66,773	4,509,465	989,566	5,565,804
Total liabilities	1,382,842	15,251,643	1,521,649	18,156,134
DEFERRED INFLOWS OF RESOURCES				
Pension related deferred inflows	7,424	63,835	71,416	142,675
OPEB related deferred inflows	8,457	80,548	100,693	189,698
Total deferred inflows of resources	15,881	144,383	172,109	332,373
NET POSITION				
Net investment in capital assets	-	-	2,784,688	2,784,688
Unrestricted (deficit)	13,577,779	(3,733,667)	(787,506)	9,056,606

## INTERNAL SERVICE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the Fiscal Year Ended June 30, 2023

	EMPLOYEE INSURANCE	RISK MANAGEMENT	INFORMATION MANAGEMENT SERVICES	TOTAL INTERNAL SERVICE FUNDS
OPERATING REVENUES:				
Charges for services	\$ 18,968,671	\$ 6,579,623	\$ 3,087,317	\$ 28,635,611
Other	97,822	166,615		264,437
Total Operating Revenues	19,066,493	6,746,238	3,087,317	28,900,048
OPERATING EXPENSES:				
Employee expenses	119,135	1,076,638	1,158,582	2,354,355
Supplies and services	18,731,645	7,224,643	1,221,106	27,177,394
Depreciation	-	8,005	642,641	650,646
Total Operating Expenses	18,850,780	8,309,286	3,022,329	30,182,395
OPERATING INCOME (LOSS)	215,713	(1,563,048)	64,988	(1,282,347)
NON-OPERATING REVENUES (EXPENSES):				
Use of monies and property	501,583	434,761	-	936,344
Interest expense	,	, =	(8,250)	(8,250)
Total Non-operating Revenues (Expenses)	501,583	434,761	(8,250)	928,094
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	717,296	(1,128,287)	56,738	(354,253)
Capital contributions	_	<u>-</u>	172,242	172,242
Transfers in	-	62,965		62,965
Change in net position	717,296	(1,065,322)	228,980	(119,046)
Total net position - beginning	12,860,483	(2,668,345)	1,768,202	11,960,340
Total net position - ending	\$ 13,577,779	\$ (3,733,667)	\$ 1,997,182	\$ 11,841,294

#### INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS For the Fiscal Year Ended June 30, 2023

	BUSI	NESS-TYPE ACTIVITI	ES - ENTERPRISE F	UNDS
	EMPLOYEE INSURANCE	RISK MANAGEMENT	INFORMATION MANAGEMENT SERVICES	TOTAL INTERNAL SERVICE FUNDS
CASH FLOWS FROM OPERATING ACTIVITIES: Cash received from interfund services provided Cash paid to suppliers for goods and services Cash paid to employees for services Other operating revenue Net Cash Provided by Operating	\$ 18,978,133 (18,628,325) (123,621) 97,822	\$ 6,585,916 (5,369,607) (1,164,479) 166,615	\$ 3,448,822 (1,115,194) (1,327,954)	\$ 29,012,871 (25,113,126) (2,616,054) 264,437
Activities	324,009	218,445	1,005,674	1,548,128
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES: Repayments to other funds Transfers in Net Cash Provided by (Used for) Non-Capital Financing Activities		62,965 62,965	(59,310)	(59,310) 62,965
Financing Activities	<del></del>	02,903	(39,310)	3,033
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: Acquisition and construction of capital assets Interest paid on long-term debt Net Cash (Used for) Capital and Related Financing Activities	· 	(15,342)	(945,797) (567) (946,364)	(961,139) (567) (961,706)
CASH FLOWS FROM INVESTING ACTIVITIES: Interest and other investment income Net Cash provided by Investing Activities	398,070 398,070	347,925 347,925	<u>-</u>	745,995 745,995
Net Increase (Decrease) in Cash and Cash Equivalents	722,079	613,993	-	1,336,072
CASH AND CASH EQUIVALENTS-BEGINNING	14,075,486	10,584,899		24,660,385
CASH AND CASH EQUIVALENTS-ENDING	\$ 14,797,565	\$ 11,198,892	\$ -	\$ 25,996,457
The notes to the financial statements are an integral part of this statemen	t.			

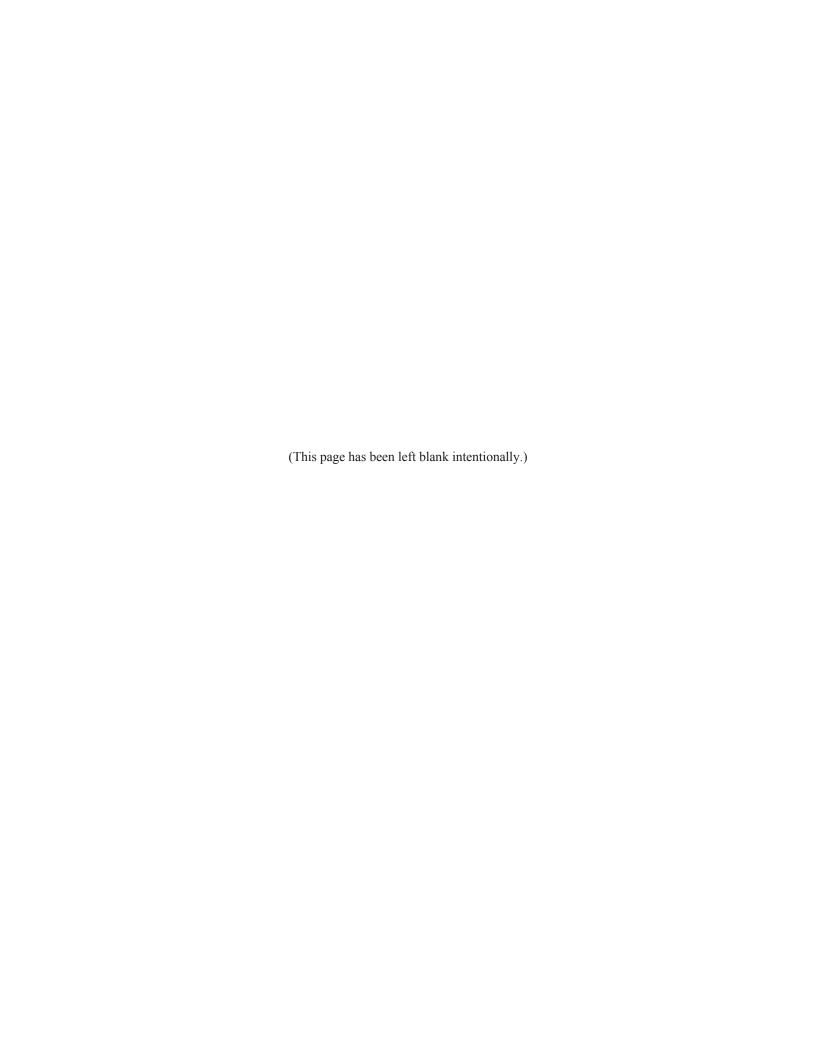
#### INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS (Continued) For the Fiscal Year Ended June 30, 2023

	 BUSI	NESS-T	TYPE ACTIVITI	ES -EN	TERPRISE FU		
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED FOR) OPERATING	 EMPLOYEE INSURANCE		RISK MANAGEMENT		ORMATION NAGEMENT ERVICES	IN S	TOTAL TERNAL ERVICE FUNDS
ACTIVITIES							
Operating Income (Loss)	\$ 215,713	\$	(1,563,048)	\$	64,988	\$	(1,282,347)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:							
Depreciation	-		8,005		642,641		650,646
Change in assets and liabilities:							
Decrease (increase) in accounts receivable	9,462		(1,163)		-		8,299
Decrease (increase) in inventory and prepaids	-		(128,965)		126,160		(2,805)
Decrease (increase) in pension related deferred outflow	(427)		2,144		14,424		16,141
Increase in OPEB related deferred outlows	(1,410)		(11,997)		(13,146)		(26,553)
Increase (decrease) in accounts payable/accrued liabilities	102,728		1,954,053		(74,302)		1,982,479
Increase in net pension liability	38,398		329,375		366,927		734,700
Increase in total OPEB liability	4,418		37,584		41,183		83,185
Increase in lease related deferred inflows			7,456		361,505		368,961
Decrease in pension related deferred inflows	(43,909)		(406,798)		(515,719)		(966,426)
Decrease in OPEB related deferred inflows	 (964)		(8,201)		(8,987)		(18,152)
Total Adjustments	 108,296		1,781,493		940,686		2,830,475
NET CASH PROVIDED BY OPERATING							
ACTIVITIES	\$ 324,009	\$	218,445	\$	1,005,674	\$	1,548,128
SCHEDULE OF NON-CASH INVESTING, CAPITAL AND FINANCING ACTIVITIES							
Acquisition of capital assets through capital contributions Contribution of capital assets by municipality	\$ -	\$	-	\$	172,242 (172,242)	\$	172,242 (172,242)

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## STATISTICAL SECTION



#### Statistical Section

This part of the City of Davenport's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

#### Financial Trends

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current level of outstanding debt and the City's ability to issue additional debt in the future.

#### <u>Demographic and Economic Information</u>

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

#### Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

#### NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (accrual basis of accounting)

			Fiscal Year		
	2023	2022	2021	2020	2019
Governmental activities					
Net investment in capital assets	\$ 210,480,531	\$ 192,105,853	\$ 183,244,094	\$ 177,491,171	\$ 165,833,362
Restricted	64,712,221	54,191,139	46,034,491	37,422,572	33,895,475
Unrestricted	(13,893,414)	(22,603,369)	(38,033,387)	(43,255,484)	(35,069,406)
Total governmental activities net position	\$ 261,299,338	\$ 223,693,623	\$ 191,245,198	\$ 171,658,259	\$ 164,659,431
Business-type activities					
Net investment in capital assets	\$ 161,926,035	\$ 162,578,770	\$ 178,584,624	\$ 169,923,585	\$ 168,189,352
Restricted	5,167,986	4,256,990	3,732,294	2,904,072	2,289,024
Unrestricted	43,875,996	34,758,938	11,372,312	14,971,910	12,006,584
Total business-type activities net position	\$ 210,970,017	\$ 201,594,698	\$ 193,689,230	\$ 187,799,567	\$ 182,484,960
Primary government					
Net investment in capital assets	\$ 372,406,566	\$ 354,684,623	\$ 361,828,718	\$ 347,414,756	\$ 334,022,714
Restricted	69,880,207	58,448,129	49,766,785	40,326,644	36,184,499
Unrestricted	29,982,582	12,155,569	(26,661,075)	(28,283,574)	(23,062,822)
Total primary government net position	\$ 472,269,355	\$ 425,288,321	\$ 384,934,428	\$ 359,457,826	\$ 347,144,391

Fiscal Year

2018	2017	2016	2015	2014
\$ 167,799,457	\$ 160,607,820	\$ 132,744,626	\$ 157,084,943	\$ 145,746,153
28,188,439	24,930,751	19,896,007	16,152,056	29,555,409
(42,349,525)	 (35,638,914)	(31,101,106)	(52,363,648)	(8,126,653)
\$ 153,638,371	\$ 149,899,657	\$ 121,539,527	\$ 120,873,351	\$ 167,174,909
	_			
\$ 160,153,176	\$ 159,855,757	\$ 158,399,016	\$ 131,173,938	\$ 124,953,410
2,734,362	3,923,153	3,461,195	4,146,716	4,610,003
8,064,123	4,928,502	5,485,544	1,009,918	5,295,999
\$ 170,951,661	\$ 168,707,412	\$ 167,345,755	\$ 136,330,572	\$ 134,859,412
\$ 327,952,633	\$ 320,463,577	\$ 291,143,642	\$ 288,258,881	\$ 270,699,563
30,922,801	28,853,904	23,357,202	20,298,772	34,165,412
(34,285,402)	(30,710,412)	(25,615,562)	(51,353,730)	(2,830,654)
\$ 324,590,032	\$ 318,607,069	\$ 288,885,282	\$ 257,203,923	\$ 302,034,321

#### CHANGES IN NET POSITION LAST TEN FISCAL YEARS (accrual basis of accounting)

	Fiscal Year									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Expenses										
Governmental activities:										
General government	\$ 18,031,642	\$ 15,029,407	\$ 13,035,085	\$ 11,490,434	\$ 10,841,456	\$ 10,644,664	\$ 10,658,200	\$ 9,777,384	\$ 10,560,111	\$ 10,261,218
Public safety	52,100,335	46,688,134	57,701,452	56,410,040	50,490,722	48,065,647	37,917,817	43,345,779	48,529,955	42,649,971
Public works	33,116,685	30,592,498	32,283,761	36,029,837	40,840,250	37,675,297	29,892,693	26,135,764	33,010,049	26,439,948
Culture and recreation	17,997,858	17,173,860	16,569,576	17,528,407	20,001,803	17,783,557	16,716,723	15,906,982	15,174,486	13,285,572
Community and economic development	18,050,316	17,117,694	14,930,508	14,383,795	13,592,793	17,674,134	11,848,107	13,616,466	11,131,967	18,877,119
Interest on long-term debt	3,420,439	5,126,752	5,449,683	5,705,154	5,701,147	6,094,200	6,738,199	5,561,360	5,947,441	6,101,313
Total governmental activities expenses	142,717,275	131,728,345	139,970,065	141,547,667	141,468,171	137,937,499	113,771,739	114,343,735	124,354,009	117,615,141
Business-type activities:										
Sewer operations	24,602,990	23,040,916	22,808,402	21,943,330	21,512,069	21,619,146	20,355,807	19,215,986	19,160,797	17,700,417
Parking system	1,767,186	1,755,705	1,785,472	1,715,247	1,750,198	2,015,335	1,903,915	1,822,061	1,799,400	1,935,914
Rivercenter	7,903,464	6,572,272	3,466,505	5,335,790	6,269,752	6,814,585	5,829,685	6,019,297	3,336,827	3,031,575
Public transit	8,471,338	7,568,960	7,588,455	7,717,525	7,685,402	7,021,698	6,822,220	6,711,442	7,131,163	6,508,558
Public housing	147,575	333,475	1,208,279	1,286,605	1,340,131	1,427,019	1,387,020	1,312,432	1,185,729	1,314,883
Golf courses	2,342,701	1,987,731	2,108,383	1,969,193	1,958,507	1,941,131	1,915,769	1,934,421	1,780,467	1,791,523
Airport	1,402,402	1,331,056	1,332,883	1,841,672	981,049	1,030,450	982,356	790,378	690,092	611,884
Solid waste	6,286,645	6,158,570	6,496,617	6,303,819	6,162,162	5,982,688	6,015,481	5,399,010	5,332,726	5,388,789
Clean water (1)	3,672,532	3,516,321	3,712,866	3,519,077	2,898,844	2,790,810	2,756,730	2,817,800	2,795,659	2,817,230
Transload	604,415	1,478,273	610,024	579,411	524,290	525,744	524,924	434,003		
River's Edge	1,026,467	851,689	908,553	952,699	846,514	848,648	799,436	808,738	900,627	806,140
Total business-type activities expenses	58,227,715	54,594,968	52,026,439	53,164,368	51,928,918	52,017,254	49,293,343	47,265,568	44,113,487	41,906,913
Total Expenses	\$ 200,944,990	\$ 186,323,313	\$ 191,996,504	\$ 194,712,035	\$ 193,397,089	\$ 189,954,753	\$ 163,065,082	\$ 161,609,303	\$ 168,467,496	\$ 159,522,054
n n										
Program Revenues										
Governmental activities:										
Charges for services:	£ 2.422.140	6 2 470 012	6 2210205	6 2102140	0.0550.505	6 2.077.002	6 2 442 075	£ 2.250.102	6 2017.047	0 4545.050
General government	\$ 2,432,149	\$ 2,478,013	\$ 2,310,305	\$ 2,182,149	\$ 2,563,697	\$ 3,077,903	\$ 3,443,975	\$ 3,359,193	\$ 3,917,847	\$ 4,546,069
Public safety	3,125,281	3,037,043	2,837,856	2,650,668	3,417,939	3,265,676	2,458,524	3,386,457	3,315,156	2,780,989
Public works	4,668,058	4,998,182	4,383,354	4,582,583	5,584,616	4,581,686	3,593,572	3,384,826	3,842,099	4,089,579
Culture and recreation	1,233,268	1,444,893	1,506,787	650,640	1,277,057	1,537,648	1,015,055	859,124	380,929	593,369
Community and economic development	1,612,827	742,631	556,735	1,008,234	1,640,594	2,102,038	778,980	1,337,828	167,130	457,258
Operating grants and contributions	39,601,946	30,811,464	33,112,503	24,590,791	21,420,873	28,533,787	26,423,222	23,250,393	18,980,080	19,666,398
Capital grants and contributions	7,617,002	2,760,384	5,770,992	4,982,576	16,355,149	10,371,486	11,337,009	8,130,396	13,004,281	8,409,960
Total governmental activities program revenues	60,290,531	46,272,610	50,478,532	40,647,641	52,259,925	53,470,224	49,050,337	43,708,217	43,607,522	40,543,622
Business-type activities:										
Charges for services:										
Sewer operations	29,852,855	28,116,702	25,285,371	24,170,245	23,406,901	23,293,634	20,629,974	19,620,045	18,992,400	17,485,142
Parking system	1,017,298	1,048,004	881,169	1,051,270	1,398,208	1,425,193	1,134,945	1,492,978	1,519,223	1,418,539
Rivercenter	5,386,079	4,800,106	1,148,839	3,132,207	4,224,567	4,901,894	4,009,938	4,199,525	1,578,301	1,823,924
Public transit	425,651	378,632	289,486	316,547	455,642	410,881	399,774	479,037	494,410	533,804
Public housing	10,706	54,207	478,681	463,424	466,141	467,588	475,951	437,150	454,434	424,386
Golf courses	2,315,030	2,012,219	1,894,067	1,717,258	1,485,709	1,660,901	1,668,727	1,840,850	1,588,054	1,517,159
Airport	212,759	220,259	216,562	184,977	207,752	207,143	208,418	192,412	193,518	187,444
Solid waste	7,249,083	6,979,126	6,704,710	6,528,061	6,325,718	6,123,533	5,964,275	5,380,464	5,578,847	5,349,669
Clean water	3,457,814	3,276,966	3,266,239	2,919,772	2,905,635	2,936,656	2,776,046	2,628,420	2,555,246	2,497,339
Transload (1)	-,,			_,,,,,,_	_,,,,,,,,,	_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	_,,,,,,,,,,	_,,,_,,	-,,	_,,,,,,,,,
River's Edge	467,147	488,604	149,858	193,303	211,410	260,454	263,196	289,056	312,180	237,388
Operating grants and contributions	3,653,435	4,347,022	5,692,004	4,104,628	3,124,248	2,431,778	2,609,779	2,706,595	2,726,039	3,378,211
Capital grants and contributions	3,508,694	2,574,468	4,034,014	6,564,550	11,911,936	4,853,939	4,129,407	2,706,393	2,726,039 8,467,844	3,037,933
Total business-type activities program revenues	57,556,551	54,296,315	50,041,000	51,346,242	56,123,867	48,973,594	44,270,430	41,446,950	44,460,496	37,890,938
Total Program Revenues	\$ 117,847,082	\$ 100,568,925	\$ 100,519,532	\$ 91,993,883	\$ 108,383,792	\$ 102,443,818	\$ 93,320,767	\$ 85,155,167	\$ 88,068,018	\$ 78,434,560

Year

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Net (Expense)/Revenue										
Governmental activities	\$ (82,426,744)	\$ (85,455,735)	\$ (89,491,533)	\$(100,900,026)	\$ (89,208,246)	\$ (84,467,275)	\$ (64,721,402)	\$ (70,635,518)	\$ (80,746,487)	\$ (77,071,519)
Business-type activities	(671,164)	(298,653)	(1,985,439)	(1,818,126)	4,194,949	(3,043,660)	(5,022,913)	(5,818,618)	347,009	(4,015,975)
Total Net(Expense)/Revenue	\$ (83,097,908)	\$ (85,754,388)	\$ (91,476,972)	\$(102,718,152)	\$ (85,013,297)	\$ (87,510,935)	\$ (69,744,315)	\$ (76,454,136)	\$ (80,399,478)	\$ (81,087,494)
General Revenues										
Governmental activities:										
Property taxes	\$ 85,738,633	\$ 83,691,397	\$ 81,468,535	\$ 78,977,555	\$ 75,542,786	\$ 72,571,882	\$ 69,442,176	\$ 68,643,729	\$ 69,374,445	\$ 69,609,085
Local option sales tax	23,392,548	23,448,633	21,284,123	16,569,408	17,931,799	16,456,926	17,955,296	17,249,527	16,400,413	15,840,749
Hotel/motel tax	3,384,918	3,119,107	2,278,160	2,199,875	2,811,433	2,981,578	2,882,153	2,595,502	2,385,142	2,277,031
Franchise tax	3,906,018	4,067,712	4,107,737	3,468,490	3,637,948	3,501,385	3,044,526	2,801,827	2,556,039	2,938,969
Investment earnings	6,506,410	1,834,832	1,913,106	1,988,919	2,162,073	1,834,766	1,150,080	1,094,433	1,213,198	1,176,460
Gain on sale of capital assets	157,561	213,622	50,987	45,279	18,626	-	125,781	320,726	-	17,355
Miscellaneous	-	56,228	13,407	54,487	24,907	10,598	44,318	80,787	12,363	52,581
Transfers in (out)	(3,053,629)	1,424,064	(2,448,340)	(1,785,159)	(1,900,266)	(1,779,447)	(1,562,798)	(21,484,837)	(2,931,002)	(1,706,916)
Total governmental activities general revenues	120,032,459	117,855,595	108,667,715	101,518,854	100,229,306	95,577,688	93,081,532	71,301,694	89,010,598	90,205,314
Business-type activities:										
Property taxes (public transit)	4.414.746	4.303.719	4.318.477	3.992.658	3.851.795	3.667.870	3,576,836	3,574,407	3,602,973	3,646,576
Investment earnings	2,013,388	415,907	941,209	895,632	995,496	903,465	613,634	548,823	616,868	618,220
Gain on sale of capital assets	277,904	4,684,183	6,700	935	28,625	3,785	013,031	5.0,025	-	61,731
Loss on donation of capital assets	211,504	-,00-,105		,,,,	20,025	5,765		_	141	01,731
Miscellaneous	286,816	173,572	160,376	458,349	562,168	455,438	631,302	902,323	1.380.690	545,287
Transfers in (out)	3,053,629	(1,424,064)	2,448,340	1,785,159	1,900,266	1,779,447	1,562,798	21,484,837	2,931,002	1,706,916
Total business-type activities general revenues	10.046.483	8,153,317	7,875,102	7,132,733	7,338,350	6,810,005	6,384,570	26,510,390	8,531,674	6,578,730
Total business-type activities general revenues	10,040,483	6,133,317	7,875,102	7,132,733	7,336,330	0,810,003	0,384,370	20,310,390	8,551,074	0,578,750
Total General Revenues	\$ 130,078,942	\$ 126,008,912	\$ 116,542,817	\$ 108,651,587	\$ 107,567,656	\$ 102,387,693	\$ 99,466,102	\$ 97,812,084	\$ 97,542,272	\$ 96,784,044
Change in Net Position										
Governmental activities	\$ 37,605,715	\$ 32,399,860	\$ 19,176,182	\$ 618,828	\$ 11,021,060	\$ 11,110,413	\$ 28,360,130	\$ 666,176	8,264,111	\$ 13,133,795
Business-type activities	9,375,319	7.854.664	5.889.663	5.314.607	11.533.299	3,766,345	1.361.657	20,691,772	8,878,683	2,562,755
Total Change in Net Position	\$ 46,981,034	\$ 40,254,524	\$ 25,065,845	\$ 5,933,435	\$ 22,554,359	\$ 14,876,758	\$ 29,721,787	\$ 21,357,948	\$ 17,142,794	\$ 15,696,550

<sup>(1)</sup> Newly acquired facility in fiscal year 2016

## FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

	 Fiscal Year							
	 2023		2022		2021		2020	2019
General Fund			_		_			
Nonspendable	\$ 1,497,475	\$	1,313,065	\$	1,161,992	\$	1,068,024	\$ 794,665
Restricted	7,642,084		6,325,814		5,456,560		4,392,781	4,776,810
Assigned	13,743,433		15,611,134		3,802,462		5,164,742	5,179,769
Unassigned	14,345,554		13,635,434		20,577,570		12,589,015	12,028,594
Total General Fund	\$ 37,228,546	\$	36,885,447	\$	30,998,584	\$	23,214,562	\$ 22,779,838
All Other Governmental funds								
Nonspendable	\$ 118,313	\$	65,321	\$	61,150	\$	69,667	\$ 47,916
Restricted	99,996,100		76,857,307		69,637,288		56,778,609	53,598,434
Committed	2,438,829		2,927,276		3,197,986		3,646,880	2,754,028
Assigned	1,380,161		-		-		-	-
Unassigned	(69,996)		(35,331)		(376)		(27,500)	(782,368)
Total All Other Governmental funds	\$ 103,863,407	\$	79,814,573	\$	72,896,048	\$	60,467,656	\$ 55,618,010

Fiscal Year								
2018		2017		2016		2015		2014
\$ 11,234 4,785,569 4,460,502 11,548,794	\$	7,312 4,711,470 3,883,192 10,403,236	\$	4,477 5,384,949 3,384,228 9,199,764	\$	5,446 5,896,292 1,585,151 8,889,540	\$	5,440 5,999,441 778,856 8,536,778
\$ 20,806,099	\$	19,005,210	\$	17,973,418	\$	16,376,429	\$	15,320,515
\$ 95,167	\$	26,708	\$	1,000	\$	22,875	\$	5,868
48,927,536		51,635,020		49,153,408		28,690,404		37,530,085
2,244,583		1,259,380		1,272,303		1,191,168		1,184,409
-		-		-		-		-
 (549,263)		-		(1,320,264)		-		(344,161)
\$ 50,718,023	\$	52,921,108	\$	49,106,447	\$	29,904,447	\$	38,376,201

### CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

	Fiscal Year					
	2023	2022	2021	2020		
Revenues						
Taxes	\$ 115,863,978	\$ 114,680,669	\$ 109,270,091	\$ 101,347,774		
Special assessments	2,491	120,648	18,388	142,819		
Licenses and permits	2,626,262	3,463,214	2,680,553	2,239,474		
Intergovernmental	41,801,485	31,590,642	36,793,762	31,648,556		
Charges for services	4,663,611	4,458,703	3,562,432	4,068,388		
Use of monies and property	6,506,252	1,814,739	1,904,510	1,988,919		
Fines and forfeits	1,844,143	1,955,730	1,743,177	1,863,841		
Loan repayments	846,332	968,173	1,416,342	531,235		
Other	10,156,332	2,262,359	2,682,689	2,368,917		
Total Revenues	184,310,886	161,314,877	160,071,944	146,199,923		
F an 4:4						
Expenditures General government	15 622 112	12 424 246	11 579 000	10 025 260		
Public safety	15,623,113 51,692,282	13,434,346 51,428,371	11,578,900 50,683,164	10,925,360 49,817,865		
Public works	20,343,841	18,632,477	18,646,620	18,484,871		
Culture and recreation	15,149,970	14,039,997	12,577,899	12,543,932		
Community and economic development	18,048,773	17,120,192	14,347,011	13,123,954		
Capital outlay	40,324,212		28,020,781	32,735,220		
Debt service	40,324,212	30,583,925	28,020,781	32,733,220		
	10 202 696	19 605 694	22 420 000	20 240 015		
Principal	19,202,686	18,605,684	23,420,000	29,249,915		
Interest	5,321,300	5,091,842	5,451,585	5,766,900		
Bond issuance expense	125,645	131,680	227,367	163,533		
Total Expenditures	185,831,822	169,068,514	164,953,327	172,811,550		
Excess (Deficiency) of Revenues over Expenditures	\$ (1,520,936)	\$ (7,753,637)	\$ (4,881,383)	\$ (26,611,627)		
Other Financing Sources (Uses)						
Bond issuance	24,905,000	17,180,000	17,940,000	15,630,000		
Loan Proceeds	-	-	-	- · · · · · · · · · · · · · · · · · · ·		
Premium on debt issued	2,166,033	2,683,664	3,044,532	-		
Refunding bonds issued	-	6,760,000	5,294,666	11,690,000		
Payment to refunded bond escrow agent	-	(7,780,000)	-	- · · · · -		
Sale of capital assets	157,561	306,890	918,300	43,105		
Transfers in	25,158,460	24,549,192	19,231,217	19,060,399		
Transfers out	(26,712,391)	(23,189,285)	(21,745,675)	(20,907,507)		
Leases, SBITA's & other financing arrangements	238,206	-	-	-		
Total Other Financing Sources (Uses)	25,912,869	20,510,461	24,683,040	25,515,997		
Net change in fund balances	\$ 24,391,933	\$ 12,756,824	\$ 19,801,657	\$ (1,095,630)		
Debt service as a percentage of						
noncapital expenditures	16.21%	16.49%	20.27%	23.32%		

Fiscal Year								
2019	2018	2017	2016	2015	2014			
\$ 98,411,530	\$ 95,111,814	\$ 92,937,007	\$ 90,241,335	\$ 90,499,909	\$ 90,421,947			
36,345	42,346	27,565	27,648	38,992	96,245			
2,098,620	2,566,236	2,460,734	2,366,468	2,017,908	1,749,752			
39,777,745	36,504,330	37,703,136	32,846,621	32,296,554	25,530,812			
4,171,852	4,614,938	4,080,837	4,132,842	3,963,968	4,051,619			
2,162,073	1,834,766	1,150,080	1,094,433	1,213,198	1,176,460			
1,901,288	2,466,534	1,505,531	2,513,779	2,050,224	1,931,967			
771,645	1,120,466	806,461	832,955	907,318	1,065,290			
5,000,892	4,078,207	2,811,356	2,390,338	3,078,817	4,108,428			
154,331,990	148,339,637	143,482,707	136,446,419	136,066,888	130,132,520			
10,500,207	10,108,244	9,747,945	9,623,464	9,692,385	8,820,719			
48,004,412	44,803,202	43,460,139	43,927,733	42,149,652	41,216,850			
18,916,458	17,783,827	17,378,533	16,862,825	18,030,045	17,557,791			
12,694,237	12,463,193	12,146,481	11,689,298	11,267,593	11,281,713			
12,385,853	15,499,334	10,849,112	12,645,088	10,370,910	13,853,663			
36,171,748	36,299,217	33,983,635	42,999,366	31,737,839	15,247,456			
16,822,040	35,014,370	36,501,330	16,690,365	26,622,260	16,024,785			
5,907,917	6,123,022	6,583,971	5,452,856	6,004,485	6,101,313			
181,253	202,229	345,283	463,321	192,668	249,658			
161,584,125	178,296,638	170,996,429	160,354,316	156,067,837	130,353,948			
\$ (7,252,135)	\$ (29,957,001)	\$ (27,513,722)	\$ (23,907,897)	\$ (20,000,949)	\$ (221,428			
14 425 000	22 020 000	14 245 000	21 205 000	12.005.000	14.950.000			
14,435,000	23,020,000	14,345,000 290,000	31,205,000	12,995,000	14,850,000			
1,614,944	1,858,063		3,367,176	1,207,558	2 405 506			
1,014,944		2,082,980	13,080,000	1,207,336	2,405,596 10,335,000			
-	6,705,000	17,135,000	13,080,000	-	(18,735,000			
35,165	10,440	362,148	345,941	15,451	17,355			
19,971,392	16,897,002	18,102,057	16,061,991	15,775,415	12,026,555			
(21,930,640)	(18,935,700)	(19,957,010)	(19,353,222)	(17,408,315)	(13,787,414			
(21,930,040)	(18,933,700)	(19,937,010)	(19,333,222)	(17,408,313)	(13,767,414			
14,125,861	29,554,805	32,360,175	44,706,886	12,585,109	7,112,092			
\$ 6,873,726	\$ (402,196)	\$ 4,846,453	\$ 20,798,989	\$ (7,415,840)	\$ 6,890,664			
15.94%	26.53%	30.29%	18.39%	24.50%	18.32%			
13.77/0	20.33/0	30.49/0	10.57/0	∠ <b>⊣.</b> JU/0	10.32			

## ASSESSED AND TAXABLE VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

#### **IN THOUSANDS OF DOLLARS**

Levy	Fiscal			ACTUAL V	/ALUE		
Year	Year	Residential	Commercial	<u>Industrial</u>	Multiresidential	<u>Agricultural</u>	<u>Utilities</u>
2012	2014	4,060,982	1,517,909	137,393		24,607	302,338
2013	2015	4,139,557	1,499,395	134,969		33,295	304,795
2014	2016	4,182,509	1,494,888	133,490		32,887	356,733
2015	2017	4,278,328	1,378,334	129,085	120,091	33,517	372,546
2016	2018	4,322,960	1,412,125	128,593	124,234	33,137	389,113
2017	2019	4,463,227	1,595,558	150,002	124,339	33,747	418,694
2018	2020	4,605,521	1,664,804	196,835	122,742	33,178	434,985
2019	2021	4,821,324	1,844,984	204,649	135,447	24,449	457,087
2020	2022	4,833,553	1,844,581	193,166	177,876	24,342	432,911
2021	2023	5,150,388	1,897,786	186,034	216,216	24,273	505,685
Levy	Fiscal			TAXABLE	VALUE		
<u>Year</u>	Year	Residential	Commercial	<u>Industrial</u>	Multiresidential	<u>Agricultural</u>	<u>Utilities</u>
2012	2014	2,141,742	1,517,909	137,393		14,747	222,312
2013	2015	2,248,111	1,418,141	127,631		14,440	213,031
2014	2016	2,331,065	1,345,399	120,141		14,700	213,293
2015	2017	2,376,004	1,226,060	114,434	103,271	15,440	208,482
2016	2018	2,457,883	1,253,347	114,238	101,120	15,739	197,431
2017	2019	2,470,308	1,419,234	134,448	96,169	18,074	210,946
2018	2020	2,618,090	1,486,032	172,048	90,686	18,623	207,144
2019	2021	2,651,051	1,649,365	178,439	95,217	19,921	198,341
2020	2022	2,720,076	1,647,207	166,401	118,536	20,454	174,641
2021	2023	2,778,597	1,696,511	160,017	135,310	21,613	207,579

Notes: By state law all property subject to taxation is valued every 2 years subject to an equalization action of the State Department of Revenue. The Assessor establishes actual valuation (100%) as of January 1 in a calendar year for taxes payable in the succeeding fiscal year. The actual value of property is provided by the assessor to the County Auditor who then determines the taxable value. The taxable value is computed by adjusting the actual value of various classes of property by percentages (roll back rates) determined by the State Department of Revenue. The roll back rates are applied to classes of property on a state-wide basis so that the increase in actual valuations of property in the State will not exceed 4% annually.

Source: Iowa Department of Management website

<u>Other</u>	Gross valuation	Less military exemption	Net valuation	Total direct tax rate
3,120	6,046,349	(9,483)	6,036,866	16.78%
3,024	6,115,035	(9,153)	6,105,882	16.78%
2,900	6,203,407	(8,932)	6,194,475	16.78%
3,535	6,315,436	(8,667)	6,306,769	16.78%
4,024	6,414,186	(8,414)	6,405,772	16.78%
4,452	6,790,019	(8,214)	6,781,805	16.78%
4,580	7,062,645	(7,945)	7,054,700	16.78%
5,457	7,493,397	(7,647)	7,485,750	16.78%
5,621	7,512,050	(7,210)	7,504,840	16.78%
5,628	7,986,010	(6,852)	7,979,158	16.78%

<u>Other</u>	Gross valuation	Less military exemption	Net valuation
3,120	4,037,223	(9,483)	4,027,740
2,873	4,024,227	(9,153)	4,015,074
2,610	4,027,208	(8,932)	4,018,276
3,182	4,046,873	(8,667)	4,038,206
3,622	4,143,380	(8,414)	4,134,966
4,006	4,353,185	(8,214)	4,344,971
4,122	4,596,745	(7,945)	4,588,800
4,911	4,797,245	(7,647)	4,789,598
5,059	4,852,374	(7,210)	4,845,164
5,065	5,004,692	(6,852)	4,997,840

#### DIRECT AND OVERLAPPING PROPERTY TAX RATES

LAST TEN FISCAL YEARS

(rate per \$1,000 of taxable value)

City Direct Rates

Fiscal <u>Year</u>	<u>General</u>	Tort <u>Liability</u>	Trust & Agency	<u>Library (1)</u>	<u>Transit</u>	Emergency	Debt Service	<u>Total</u>
2014 2015	8.10 8.10	0.25 0.25	4.93 4.93	0.27 0.27	0.91 0.91	0.27 0.27	2.05 2.05	16.78 16.78
2016	8.10	0.25	4.83	0.27	0.91	0.27	2.15	16.78
2017	8.10	0.25	4.83	0.27	0.91	0.27	2.15	16.78
2018	8.10	0.25	4.93	0.27	0.91	0.27	2.05	16.78
2019	8.10	0.25	4.93	0.27	0.91	0.27	2.05	16.78
2020	8.10	0.25	4.93	0.27	0.91	0.27	2.05	16.78
2021 2022	8.10 8.10	0.25 0.25	4.93 4.93	0.27 0.27	0.91 0.91	0.27 0.27	2.05 2.05	16.78 16.78
2022	8.10	0.25	4.93	0.27	0.91	0.27	2.05	16.78

Source: City of Davenport Finance Department

#### Overlapping Rates

Scott County	Davenport Schools	Area IX College	Other	Total
6.24	16.66	0.92	0.44	41.04
6.13	15.84	0.93	0.44	40.12
6.00	15.68	0.97	0.42	39.85
5.82	15.37	1.01	0.39	39.37
5.82	15.90	1.03	0.40	39.93
5.82	15.46	1.03	0.40	39.49
5.99	15.27	0.99	0.39	39.42
6.21	15.30	0.82	0.33	39.44
6.30	15.30	0.92	0.33	39.63
5.95	15.60	0.95	0.37	39.65

## $\frac{PROPERTY\;TAX\;LEVIES\;AND\;COLLECTIONS}{LAST\;TEN\;FISCAL\;YEARS}$

Fiscal <u>Year</u>	Taxes <u>Levied</u>	Current Collections	Percentage of Levy
2014	73,158,580	73,149,684	99.99%
2015	73,239,754	72,473,395	98.95%
2016	73,355,439	71,981,695	98.13%
2017	74,432,127	72,761,618	97.76%
2018	77,183,627	75,926,282	98.37%
2019	81,051,882	79,513,985	98.10%
2020	84,707,756	81,112,580	95.76%
2021	87,895,592	87,407,578	99.44%
2022	89,825,816	87,990,288	97.96%
2023	92,138,576	90,065,292	97.75%

Source: Levy rate sheet from Scott County, current collections per monthly tax allocation reports.

Information not available on delinquent collections

by levy year.

### PRINCIPAL PROPERTY TAX PAYERS CURRENT YEAR AND NINE YEARS AGO

Name of Property	Property type		Taxable Valuation	Rank	taxable value	Taxable Valuation	Rank	% of taxable value
		_						
Mid American Energy	Utility	\$	159,903,799	1	3.08%	\$ 300,763,815	1	7.25%
Rhythm City Casino LLC	Commercial		57,200,787	3	1.10%			
Macerich North Park Mall LLC/SDG Macerich Properties	Shopping Center		38,388,888	6	0.74%	55,488,075	2	1.34%
Iowa-American Water Co.	Utility		41,412,162	5	0.80%	47,533,563	3	1.15%
Sterilite Corporation	Commercial		57,721,581	2	1.11%			
Kraft Heinz Foods Company	Commercial		43,545,339	4	0.84%			
THF Davenport North Development	Realty		34,691,436	7	0.67%	16,881,188	7	0.41%
John Deere Construction	Commercial		28,106,784	8	0.54%	26,300,475	4	0.63%
Genesis Health Systems	Commercial		24,515,693	9	0.47%			
S J Russell LC	Commercial		22,929,723	10	0.44%			
QC Freight Service & John Deere Distribution Center	Commercial				0.00%	18,874,885	5	0.45%
Hotel Blackhawk	Commercial				0.00%	17,073,210	6	0.41%
Qwest	Utility				0.00%	13,881,476	8	0.33%
Wal-Mart	Commercial				0.00%	13,581,485	9	0.33%
Telecommunications 1031 Ventur	Utility				0.00%	13,358,900	10	0.32%
Total		\$	508,416,192		9.79%	\$ 523,737,072		12.62%

#### RATIOS OF OUTSTANDING DEBT BY TYPE

LAST TEN FISCAL YEARS

(dollars in thousands, except per capita)

	C	GOVERNMEN' ACTIVITIE		I	BUSINESS-TY ACTIVITIES				
Fiscal Year	General Obligation Bonds	Other Long-term Debt	Lease and Other Financing Arrangements	General Obligation Bonds	Other Long-term Debt	Lease and Other Financing Arrangements	Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
2014	157,606	311	-	50,837	14,208	280	223,242	5.15%	2,239
2015	144,085	311	-	50,103	14,147	189	208,835	4.65%	2,095
2016	173,938	311	-	57,197	15,899	96	247,441	5.42%	2,482
2017	169,499	570	-	62,309	21,871	-	254,249	5.36%	2,551
2018	164,094	449	-	58,931	21,172	-	244,646	5.19%	2,454
2019	161,763	333	-	60,538	19,990	-	242,624	4.95%	2,434
2020	158,333	187	-	58,368	23,013	-	239,901	4.49%	2,407
2021	159,691	155	-	55,330	31,310	-	246,486	4.24%	2,423
2022	158,173	124	-	56,887	32,197	248	247,381	4.33%	2,432
2023	163,656	93	540	57,605	31,164	244	253,058	unavailable	2,488

Note: Details regarding the city's outstanding debt can be found in the notes to the financial statements.

The personal income and population data is not yet available.

Source: City of Davenport Finance Department and U.S. Department of Commerce "Survey of Current Business: for Davenport, Rock Island, Moline SMSA.

<sup>(1)</sup> See Demographic and economic statistics schedule for personal income and population data.

#### RATIOS OF GENERAL BONDED DEBT OUTSTANDING

LAST TEN FISCAL YEARS

(dollars in thousands, except per capita)

	General	Less Amount		Percentage of	
Fiscal	Obligation	Available for	Net General	Taxable Value	Per
Year	Debt	Debt Service	Bonded Debt	of Property (1)	Capita
					_
2014	208,443	(13,385)	195,058	4.84%	1,957
2015	194,188	(3,456)	190,732	4.75%	1,913
2016	231,135	(9,686)	221,449	5.51%	2,221
2017	231,808	(12,745)	219,063	5.42%	2,198
2018	223,162	(16,534)	206,628	5.00%	2,073
2019	222,301	(19,944)	202,357	4.66%	2,030
2020	216,701	(27,576)	189,125	4.12%	1,897
2021	215,021	(30,613)	184,408	3.85%	1,813
2022	215,060	(29,722)	185,338	3.83%	1,822
2023	221,261	(35,060)	186,201	3.73%	1,830

Note: Details regarding the city's outstanding debt can be found in the notes to the financial statements.

(1) See Assessed and Taxable Value table for property value data.

Source: City of Davenport Finance Department and Scott County Auditor's Office.

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## <u>DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT</u> AS OF JUNE 30, 2023

(dollars in thousands)

Governmental Unit	Debt Outstanding	Percentage applicable to City	Share of Overlapping Debt
Scott County	20,451,339	49.34%	10,090,691
Eastern Iowa Community College Subtotal, overlapping debt	42,400,000	30.09%	12,758,160 22,848,851
City direct debt			164,290,032
Total direct and overlapping debt			\$ 187,138,883

Sources: Debt outstanding data provided by each governmental unit. Percent applicable to city provided by Scott County. The City direct debt does not include business type activity debt. The percentage applicable to the City is based on shared tax base.

#### LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

Fiscal year	2014	2015	2016			2017	
Debt limit	\$ 307,269,293	\$ 312,585,544	\$	318,401,799	\$	323,975,819	
Total net debt applicable to limit	205,587,350	189,866,175		223,801,529		221,949,505	
Legal debt margin	\$ 101,681,943	\$ 122,719,369	\$	94,600,270	\$	102,026,314	
Total net debt applicable to the limit as a percentage of debt limit	66.91%	60.74%		70.29%		68.51%	

**Note:** Iowa State law limits local governments debt to 5% of its gross assessed valuation.

Source: City of Davenport Finance Department.

Legal debt margin calculation for Fiscal Year 2023 Assessed valuation Debt limit (5% of assessed value) Debt applicable to limit: General Obligation Bonds Tax Increment Financing Rebate Agreements subject to li Total G.O. Indebtedness Legal debt margin						8,195,553,445 208,670,000 4,235,000	\$ 409,777,672 212,905,000 196,872,672	
2018		2019		2020		2021	 2022	 2023
\$ 330,626,114	\$	362,147,694	\$	362,087,373	\$	383,418,646	\$ 386,405,520	\$ 409,777,672
217,029,024		212,801,388		211,352,656		208,027,129	 206,528,000	212,905,000
\$ 113,597,090	\$	149,346,306	\$	150,734,717	\$	175,391,517	\$ 179,877,520	\$ 196,872,672
65.64%		58.76%		58.37%		54.26%	53.45%	51.96%

### DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

Year	Population (2)	Personal Income	Per Cap Person Income	al	School Enrollment (4)	Unemployment Rate (5)
2014	99,685	4,528,091,440	45,4	24	15,981	6.3%
2015	99,685	4,489,114,605	45,0	33	15,823	6.3%
2016	99,685	4,803,919,835	48,1	91	15,162	5.5%
2017	99,685	4,745,205,370	47,6	02	15,489	4.2%
2018	99,685	4,896,327,830	49,1	18	15,233	3.8%
2019	99,685	5,034,291,870	50,5	02	15,054	3.6%
2020	99,685	5,345,109,700	53,6	20	14,930	7.5%
2021	101,724	5,814,849,012	57,1	63	15,234	5.6%
2022	101,724	5,714,956,044	56,1	81	15,234	3.4%
2023	101,724	N/A	(1) N	/A (1)	13,785	N/A

#### Sources:

- (1) Information not available at time of printing
- (2) Sales and Marketing Management, Survey of Buying Power, September issues.
- (3) BEA website-AMSA04-Advance Metropolitan Statistical Area Income Summary for Davenport, Rock Island, Moline SMSA as of calendar year end.
- (4) Davenport Community School District based on census at start of school year.
- (5) Iowa Workforce Development, for Davenport as of calendar year end

#### PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

12/31/22 12/31/13 Employer Percentage of Percentage of Total City Total City Employees Rank Employment Employees Rank Employment Genesis Medical Centers 4,700 7.17% 4,900 1 7.84% 1 2,500 **Davenport Community Schools** 2,500 2 3.82% 2 4.00% Arconic/ALCOA 2,400 3 3.66% 2,250 3 3.60% John Deere Davenport Works 2,000 4 3.05% Tri-City Electric Co. 5 1,200 1.83% City of Davenport 1,070 6 1.63% 1,149 5 1.84% Eaton/Cobham Mission Systems 950 7 1.45% Kraft Heinz/Oscar Mayer 790 8 1.21% 1,500 4 2.40% MidAmerican Energy Company 0.00% 1,025 7 1.64% 600 12 0.90% Von Maur 0.92% 560 14 Eastern Iowa Community College 9 1.03% 1,016 8 1.63% 675 APAC Teleservices 0.00% 900 9 1.44% United Parcel Service 640 10 0.98% 590 13 0.94% Wells Fargo-Davenport Region 610 0.93% 716 10 1.15% 11 Rhythm City Casino/Isle Capri 450 16 0.69% 1,050 6 1.68% Sears Manufacturing 580 13 0.89% 600 0.96% 12 Scott County 489 14 500 15 0.80% 0.75% 460 Per Mar Security 15 0.70% AT&T 0.00% 610 11 0.98% St. Ambrose University 0.00%16 0.75%467 20,114 30.70% 20,333 32.53%

Source: Quad City Development Group, Direct staff contact with Company (December 2008)

Source: Large Employer websites

### FULL-TIME & PART-TIME EMPLOYEES BY FUNCTION LAST TEN CALENDAR YEARS June 30, 2023

	20	22	20	21	20	)20	20	19
	FULL	PART	FULL	PART	FULL	PART	FULL	PART
FUNCTION/PROGRAM	TIME							
PUBLIC SAFETY								
Police	181		187		190		191	10
		-		-		-		19
Fire	139	-	136	-	134	-	135	-
PUBLIC WORKS	299	23	299	32	297	49	293	55
CULTURE & RECREATION								
Leisure Facilities and Services	23	245	21	297	19	291	19	274
Library	45	28	42	30	40	36	41	37
COMMUNITY & ECONOMIC DEVELOPMENT	15	1	17	1	18	1	22	-
GENERAL GOVERNMENT								
Mayor	2	-	2	-	2	-	2	-
Council	1	10	1	10	1	10	1	10
Finance	20	2	25	2	21	1	23	1
Information Technology	9	-	10	-	9	-	8	-
Administration	7	1	6	-	5	-	6	1
Legal	4	-	4	-	4	-	4	-
Human Resources	9	2	7	2	7	1	7	1
Civil Rights	3	1	4	-	4	-	4	1
Total	757	313	761	374	751	389	756	399

Source: City of Davenport Department of Human Resources.

20	18	20	17	20	16	20	15	20	14	20	13
FULL	PART										
TIME											
191	20	181	22	180	25	186	23	186	24	189	26
134	-	133	-	136	-	142	-	143	-	138	1
290	59	291	46	288	45	287	50	289	48	290	45
20	313	18	308	19	290	18	218	17	209	18	257
39	39	40	40	39	40	39	36	37	35	39	39
21	_	24	_	22	_	23	_	20	2	24	2
2	_	2	_	2	_	2	_	2	_	2	_
1	10	_	10	_	10	_	10	_	10	_	10
24	_	24	_	22	1	23	1	24	_	25	2
8	1	7	1	8	1	8	2	8	1	8	2
6	1	8	1	7	1	5	4	6	4	5	8
4	-	4	-	4	_	4	-	4	-	4	-
6	2	4	1	5	1	5	2	6	2	6	2
	Z										
4	-	4	1	4	1	4	3	4	3	4	1
750	445	740	430	736	415	746	349	746	338	752	395

#### OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS June 30, 2023

_	FISCAL YEAR				
FUNCTION/PROGRAM	2023	2022	2021	2020	2019
PUBLIC SAFETY					
Fire calls answered	19,832	19,183	17,450	16,137	16,443
Police-arrests	5,947	5,528	4,323	6,134	4,936
Construction permits issued	3,805	3,264	6,602	4,352	2,726
PUBLIC WORKS					
Refuse collected (tons)	32,513	32,478	31,854	34,810	32,652
Gallons of wastewater processed (in millions)	9,090	7,510	9,391	11,394	15,541
Yard waste composted (cu yds)	82,912	78,128	97,160	81,398	78,829
Citibus ridership	391,875	333,129	396,848	612,414	584,273
Utility service customers	39,667	39,402	38,942	39,065	38,540
CULTURE & RECREATION					
Rounds of golf played	71,573	63,208	62,245	56,006	49,031
Swimming pools attendance	14,310	17,724	5,221	-	24,005
Recreation programs available	709	748	452	541	700
Recreation program enrollment	29,646	28,172	17,450	7,490	14,064
Library - walk-in patrons served	278,922	231,616	129,823	278,605	367,486
COMMUNITY & ECONOMIC DEVELOPMENT					
Planning & zoning-site plan reviews	128	115	119	80	68
Floodplain Development Reviews	107	79	140	191	81
Households assisted with rental assistance	843	923	1,084	1,054	963

Note: COVID impacted programs and services offered in Fiscal Year 2021, including Citibus ridership, Recreation programs available, swimming pool attendance, library walk-in patrons

Note: Tracking for Floodplain Development Reviews separately began Fiscal Year 2019

Source: Various City of Davenport departments.

FISCAL YEAR					
2018	2017	2016	2015	2014	
18,363	18,741	18,056	16,690	16,373	
6,244	5,963	5,944	6,887	7,632	
2,515	2,873	3,142	2,395	2,602	
29,996	26,331	27,907	27,197	26,920	
9,919	11,525	12,200	10,494	8,541	
80,720	155,373	136,197	110,723	101,373	
622,937	659,155	1,278,115	1,503,419	1,362,174	
38,140	38,970	39,800	39,800	39,500	
57,380	57,785	63,671	64,701	64,063	
20,212	16,302	28,398	24,026	28,191	
720	795	768	943	984	
13,811	12,378	11,502	6,130	5,733	
372,431	388,185	428,684	445,272	481,592	
35	18	26	35	36	
1,001	913	- 897	867	842	
-,		~~ /	~~'		

### CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

June 30, 2023

	FISCAL YEAR						
FUNCTION/PROGRAM	2023	2022	2021	2020	2019		
PUBLIC SAFETY							
Police cars	122	121	119	129	125		
Fire stations	7	7	7	7	7		
Fire trucks	16	16	16	16	16		
PUBLIC WORKS Streets (miles) Traffic signals Street lights Refuse collection trucks Buses	711 174 9,730 27 25	710 172 9,730 26 25	708 172 9,730 30 25	707 172 9,720 30 30	711 171 9,712 30 27		
CULTURE & RECREATION Golf courses Acres of parks Swimming pools	3 1,990 2	3 1,990 3	3 1,990 3	3 1,981 3	3 1,981 3		
Libraries	3	3	3	3	3		

Note: No capital asset indicators are available for General Government and Community & Economic Development functions.

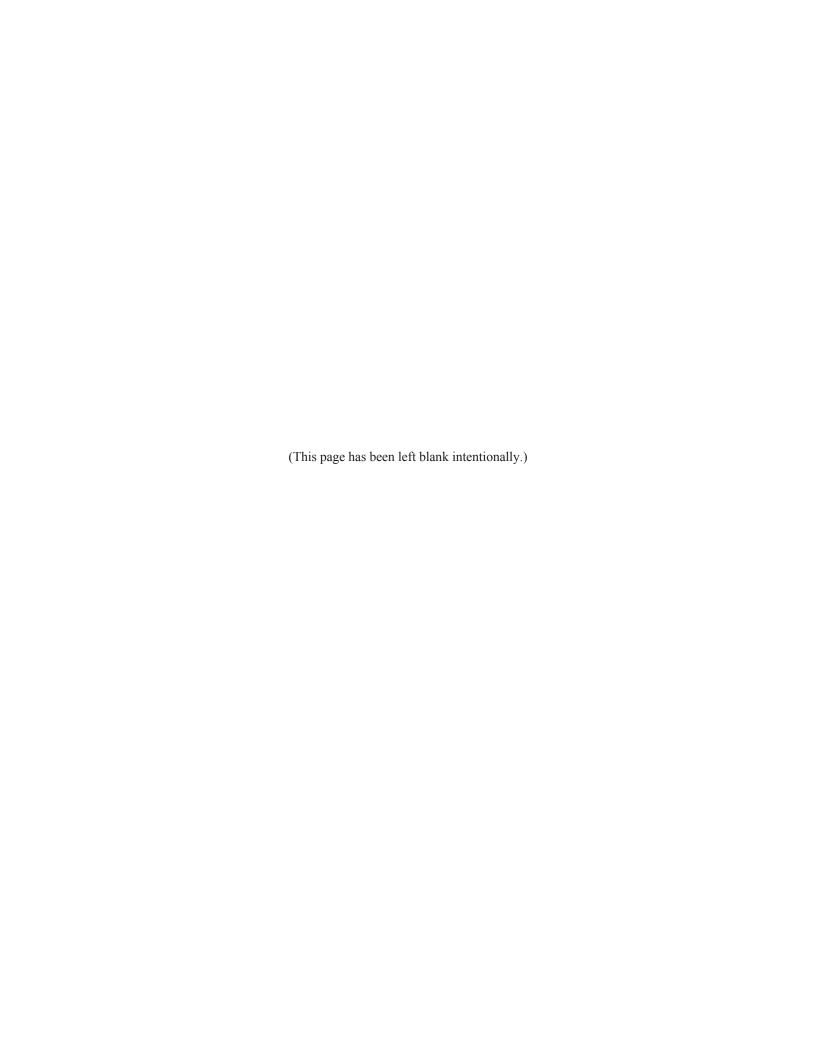
Source: City of Davenport Summary of Fixed Assets Report.

#### FISCAL YEAR

2018	2017	2016	2015	2014
122 7	117 7	115 7	109 7	105 7
16	16	16	16	16
703 167	703 166	701 166	695 166	695 166
9,712 30	9,712 31	9,712 29	9,708 32	9,708 32
25	21	29 22	22	22
3	3	3	3	3
1,981	1,981	1,981	1,981	1,981
3	3	3	3	3
3	3	3	3	3



# APPENDIX B FORM OF LEGAL OPINION



#### \*(Form of Bond Counsel Opinion)

We hereby certify that we have examined certified copies of the proceedings (the "Proceedings") of the City Council of the City of Davenport (the "Issuer"), in Scott County, Iowa, passed preliminary to the issue by the Issuer of its General Obligation Corporate Bonds, Series 2024 (the "Bonds") in the amount of \$27,715,000, in the denominations of \$5,000 each, or any integral multiple thereof, dated May 8, 2024. The Bonds mature on June 1 in each of the respective years and in the principal amounts and bear interest payable semiannually on June 1 and December 1 in each year, commencing December 1, 2024, at the respective rates as follows:

<u>Date</u>	<b>Principal</b>	Interest Rate	<u>Date</u>	Principal	Interest Rate
2025	\$1,975,000	%	2033	\$1,735,000	%
2026	\$2,170,000	%	2034	\$1,825,000	%
2027	\$1,455,000	%	2035	\$1,925,000	%
2028	\$1,530,000	%	2036	\$2,020,000	%
2029	\$1,600,000	%	2037	\$2,130,000	%
2030	\$1,500,000	%	2038	\$2,250,000	%
2031	\$1,575,000	%	2039	\$2,370,000	%
2032	\$1,655,000	%			

Principal of the Bonds maturing on June 1 in each of the years 2033 to 2039, inclusive, is subject to optional redemption prior to maturity on June 1, 2032, or on any date thereafter on terms of par plus accrued interest.

Based upon our examination, we are of the opinion, as of the date hereof, that:

- 1. The Proceedings show lawful authority for such issue under the laws of the State of Iowa.
  - 2. The Bonds are valid and binding general obligations of the Issuer.
- 3. All taxable property within the corporate boundaries of the Issuer is subject to the levy of taxes to pay the principal of and interest on the Bonds without constitutional or statutory limitation as to rate or amount.

4. The interest on the Bonds (including any original issue discount properly allocable to an owner thereof) is excluded from gross income for federal income tax purposes and is not treated as a preference item in calculating the federal alternative minimum tax imposed on noncorporate taxpayers under the Internal Revenue Code of 1986 (the "Code"). The opinions set forth in the preceding sentence are subject to the condition that the Issuer comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, or continue to be, excluded from gross income for federal income tax purposes. The Issuer has covenanted to comply with each such requirement. Failure to comply with certain of such requirements may cause the inclusion of interest on the Bonds in gross income for federal income tax purposes to be retroactive to the date of issuance of the Bonds.

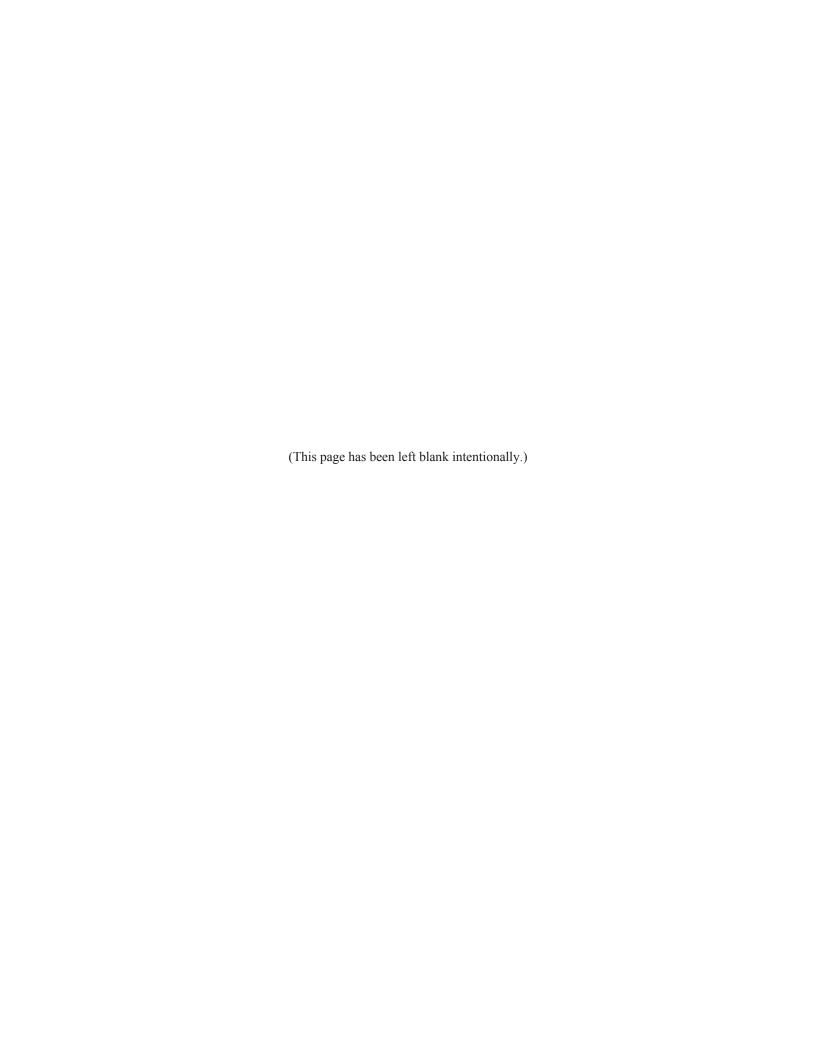
We express no opinion regarding other federal tax consequences arising with respect to the Bonds. We note, however, that interest on the Bonds may be taken into account in determining adjusted financial statement income for purposes of the federal alternative minimum tax imposed on applicable corporations (as defined in Section 59(k) of the Code).

The rights of the owners of the Bonds and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable, and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

#### DORSEY & WHITNEY LLP

\*This form of bond counsel opinion is subject to change pending the results of the sale of the Bonds contemplated herein.

# APPENDIX C FORM OF CONTINUING DISCLOSURE CERTIFICATE



#### CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (the "Disclosure Certificate") is executed and delivered by the City of Davenport, Iowa (the "Issuer"), in connection with the issuance of \$27,715,000 General Obligation Corporate Bonds, Series 2024 (the "Bonds"), dated May 8, 2024. The Bonds are being issued pursuant to an ordinance of the Issuer approved on April 10, 2024 (the "Ordinance"). The Issuer covenants and agrees as follows:

- Section 1. <u>Purpose of the Disclosure Certificate</u>. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the Holders and Beneficial Owners of the Bonds and in order to assist the Participating Underwriters in complying with S.E.C. Rule 15c2-12.
- Section 2. <u>Definitions</u>. In addition to the definitions set forth in the Ordinance, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Beneficial Owner" shall mean any person which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of any Bonds for federal income tax purposes.

"Dissemination Agent" shall mean the Dissemination Agent, if any, designated in writing by the Issuer and which has filed with the Issuer a written acceptance of such designation.

"EMMA" shall mean the MSRB's Electronic Municipal Market Access system available at <a href="http://emma.msrb.org">http://emma.msrb.org</a>.

"Financial Obligation" shall mean a (i) debt obligation, (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation, or, (iii) guarantee of either (i) or (ii). The term "Financial Obligation" shall not include municipal securities as to which a final official statement has been provided to the MSRB pursuant to the Rule.

"Holders" shall mean the registered holders of the Bonds, as recorded in the registration books of the Registrar.

"Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

"Municipal Securities Rulemaking Board" or "MSRB" shall mean the Municipal Securities Rulemaking Board, 1300 I Street, N.W., Suite 1000, Washington, D.C. 20005.

"Participating Underwriter" shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

"Rule" shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

"State" shall mean the State of Iowa.

#### Section 3. Provision of Annual Reports.

- (a) Not later than June 30 (the "Submission Deadline") of each year following the end of the 2023-2024 fiscal year, the Issuer shall, or shall cause the Dissemination Agent (if any) to, file on EMMA an electronic copy of its Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate in a format and accompanied by such identifying information as prescribed by the MSRB. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the Issuer may be submitted separately from the balance of the Annual Report and later than the Submission Deadline if they are not available by that date. If the Issuer's fiscal year changes, it shall give notice of such change in the same manner as for a Listed Event under Section 5(c), and the Submission Deadline beginning with the subsequent fiscal year will become one year following the end of the changed fiscal year.
- (b) If the Issuer has designated a Dissemination Agent, then not later than fifteen (15) business days prior to the Submission Deadline, the Issuer shall provide the Annual Report to the Dissemination Agent.
- (c) If the Issuer is unable to provide an Annual Report by the Submission Deadline, in a timely manner thereafter, the Issuer shall, or shall cause the Dissemination Agent (if any) to, file a notice on EMMA stating that there has been a failure to provide an Annual Report on or before the Submission Deadline.
- Section 4. <u>Content of Annual Reports</u>. The Issuer's Annual Report shall contain or include by reference the following:
  - (a) The **audited financial statements** of the Issuer for the prior fiscal year, prepared in accordance with generally accepted accounting principles promulgated by the Financial Accounting Standards Board as modified in accordance with the governmental accounting standards promulgated by the Governmental Accounting Standards Board or as otherwise provided under State law, as in effect from time to time, or, if and to the extent such audited financial statements have not been prepared in accordance with generally accepted accounting principles, noting the discrepancies therefrom and the effect thereof. If the Issuer's audited financial statements are not available by the Submission Deadline, the Annual Report shall contain unaudited financial information (which may include any annual filing information required by State law) accompanied by a notice that the audited financial statements are not yet

available, and the audited financial statements shall be filed on EMMA when they become available.

(b) Tables, schedules or other information contained in the official statement for the Bonds, under the following captions:

Debt Limit Computation
Overlapping Debt to the City
General Obligation Debt Outstanding by Issue
General Obligation Long-Term Bonded Debt
Other Debt
Assessment of Valuations of Taxable Property
Property Values by Category
Property Tax Rates – All Overlapping Governments
Principal Taxpayers

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the Issuer or related public entities, which are available on EMMA or are filed with the Securities and Exchange Commission. If the document included by reference is a final official statement, it must be available on EMMA. The Issuer shall clearly identify each such other document so included by reference.

#### Section 5. Reporting of Significant Events

- (a) Pursuant to the provisions of this Section 5, the Issuer shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds:
  - (1) Principal and interest payment delinquencies.
  - (2) Non-payment related defaults, if material.
  - (3) Unscheduled draws on debt service reserves reflecting financial difficulties.
  - (4) Unscheduled draws on credit enhancements reflecting financial difficulties.
  - (5) Substitution of credit or liquidity providers, or their failure to perform.
  - (6) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security.
  - (7) Modifications to rights of security holders, if material.
  - (8) Bond calls, if material, and tender offers.

- (9) Defeasances.
- (10) Release, substitution, or sale of property securing repayment of the securities, if material.
- (11) Rating changes.
- (12) Bankruptcy, insolvency, receivership or similar event of the obligated person.

Note to paragraph (12): For the purposes of the event identified in subparagraph (12), the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person.

- (13) The consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material.
- (14) Appointment of a successor or additional trustee or the change of name of a trustee, if material.
- (15) Incurrence of a Financial Obligation of the obligated person, if material, or agreement to covenants, event of default, remedies, priority rights, or other similar terms of a Financial Obligation of the obligated person, any of which affect security holders, if material.
- (16) Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the obligated person, any of which reflect financial difficulties.
- (b) If a Listed Event described in Section 5(a) paragraph (2), (7), (8) (but only with respect to bond calls under (8)), (10), (13), (14) or (15) has occurred and the Issuer has determined that such Listed Event is material under applicable federal securities laws, the Issuer shall, in a timely manner but not later than ten business days after the occurrence of such Listed Event, promptly file, or cause to be filed, a notice of such occurrence on EMMA, with such

notice in a format and accompanied by such identifying information as prescribed by the MSRB.

- (c) If a Listed Event described in Section 5(a) paragraph (1), (3), (4), (5), (6), (8) (but only with respect to tender offers under (8)), (9), (11), (12) or (16) above has occurred the Issuer shall, in a timely manner but not later than ten business days after the occurrence of such Listed Event, promptly file, or cause to be filed, a notice of such occurrence on EMMA, with such notice in a format and accompanied by such identifying information as prescribed by the MSRB. Notwithstanding the foregoing, notice of Listed Events described in Section (5)(a) paragraphs (8) and (9) need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to Holders of affected Bonds pursuant to the Ordinance.
- Section 6. <u>Termination of Reporting Obligation</u>. The Issuer's obligations under this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds or upon the Issuer's receipt of an opinion of nationally recognized bond counsel to the effect that, because of legislative action or final judicial action or administrative actions or proceedings, the failure of the Issuer to comply with the terms hereof will not cause Participating Underwriters to be in violation of the Rule or other applicable requirements of the Securities Exchange Act of 1934, as amended.
- Section 7. <u>Dissemination Agent</u>. The Issuer may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent shall not be responsible in any manner for the content of any notice or Annual Report prepared by the Issuer pursuant to this Disclosure Certificate. The initial Dissemination Agent shall be the Issuer.
- Section 8. <u>Amendment; Waiver</u>. Notwithstanding any other provision of this Disclosure Certificate, the Issuer may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:
  - (a) (i) the amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds, or the type of business conducted; (ii) the undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and (iii) the amendment or waiver either (1) is approved by a majority of the Holders, or (2) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Holders or Beneficial Owners; or
  - (b) the amendment or waiver is necessary to comply with modifications to or interpretations of the provisions of the Rule as announced by the Securities and Exchange Commission.

In the event of any amendment or waiver of a provision of this Disclosure Certificate, the Issuer shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the Issuer. In addition, if the amendment relates to the accounting principles to be followed in preparing audited financial statements, (i) notice of such change shall be given in the same manner as for a Listed Event under Section 5(c), and (ii) the Annual Report for the year in which the change is made will present a comparison or other discussion in narrative form (and also, if feasible, in quantitative form) describing or illustrating the material differences between the audited financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

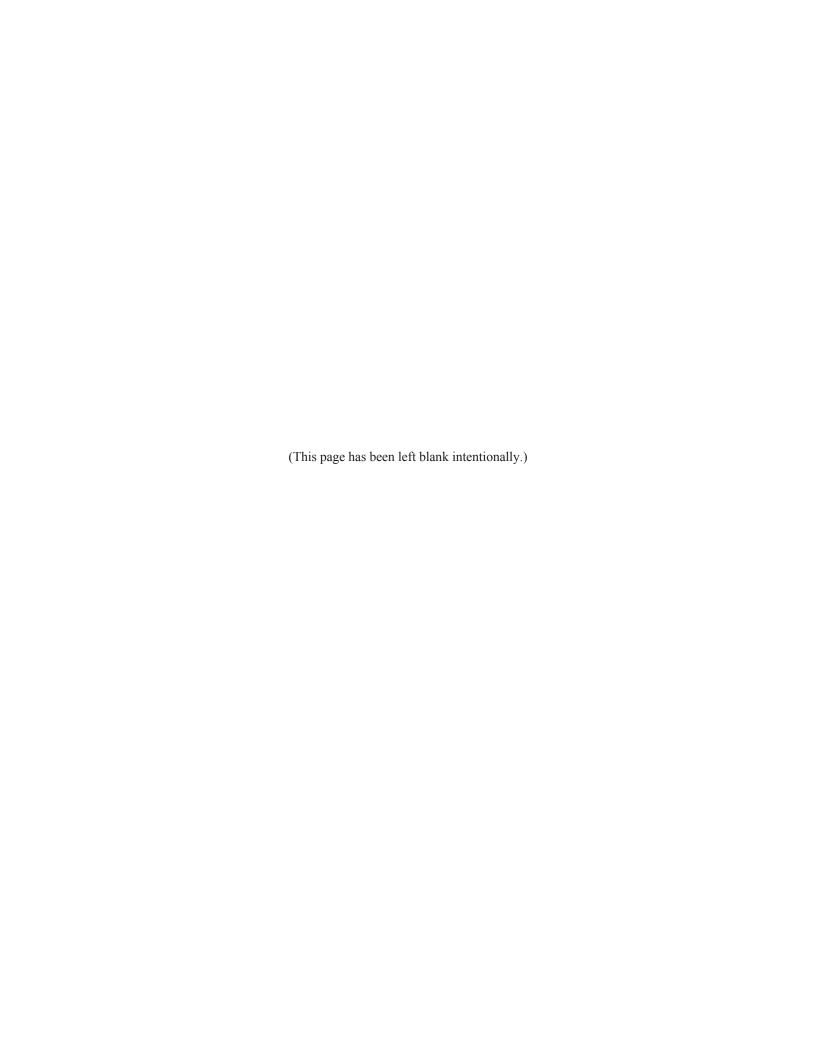
Section 9. <u>Additional Information</u>. Nothing in this Disclosure Certificate shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the Issuer shall have no obligation under this Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

Section 10. <u>Default</u>. In the event of a failure of the Issuer to comply with any provision of this Disclosure Certificate, any Holder or Beneficial Owner may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the Issuer to comply with its obligations under this Disclosure Certificate. Direct, indirect, consequential and punitive damages shall not be recoverable by any person for any default hereunder and are hereby waived to the extent permitted by law. A default under this Disclosure Certificate shall not be deemed an event of default under the Ordinance, and the sole remedy under this Disclosure Certificate in the event of any failure of the Issuer to comply with this Disclosure Certificate shall be an action to compel performance.

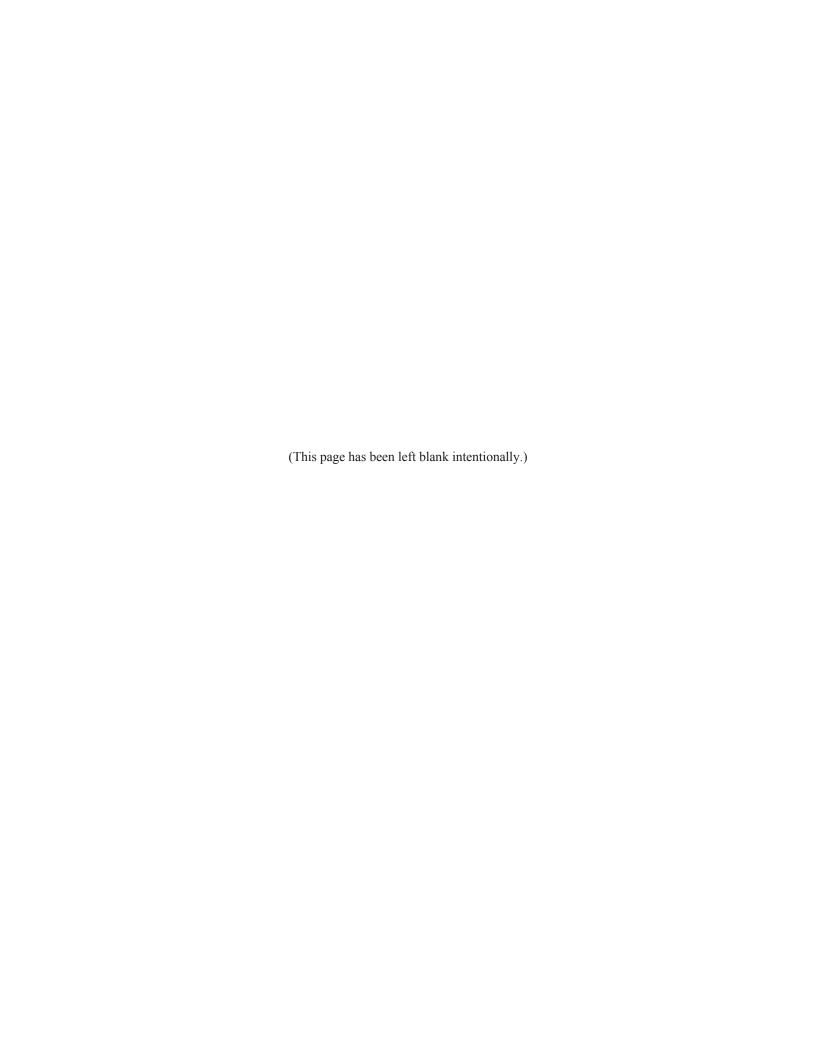
Section 11. <u>Duties, Immunities and Liabilities of Dissemination Agent.</u> The Dissemination Agent, if any, shall have only such duties as are specifically set forth in this Disclosure Certificate, and the Issuer agrees to indemnify and save the Dissemination Agent, its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys' fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's negligence or willful misconduct. The obligations of the Issuer under this Section shall survive resignation or removal of the Dissemination Agent and payment of the Bonds.

Section 12. <u>Beneficiaries</u>. This Disclosure Certificate shall inure solely to the benefit of the Issuer, the Dissemination Agent, the Participating Underwriters and Holders and Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

Dated: May 8, 2024	
	CITY OF DAVENPORT, IOWA
	By Mayor
Attest:	·
Ву	
Deputy City Clerk	



## APPENDIX D NOTICE OF SALE



# NOTICE OF SALE City of Davenport, Iowa \$27,715,000\* General Obligation Corporate Bonds, Series 2024

Bids will be received on behalf of the City of Davenport, Iowa, until 10:00 a.m., Central Time, on April 10, 2024, for the purchase of \$27,715,000\* General Obligation Corporate Bonds, Series 2024 (the "Series 2024 Bonds").

Either of the methods set forth below may be used, but no open bids will be accepted:

Sealed Bidding: Sealed bids will be received at the office of the CFO/Interim City Administrator, City Hall, Davenport, Iowa.

Electronic Internet Bidding: Electronic Internet bids will be received through PARITY.

After the deadline for receipt of bids has passed, sealed bids will be opened and announced, and electronic internet bids will be accessed and announced. All bids will be presented to the City Council for consideration at its meeting to be held at 5:30 p.m. on April 10, 2024, at the Council Chambers, City Hall, Davenport, Iowa, at which time the Series 2024 Bonds will be sold to the best bidder for cash.

The Series 2024 Bonds will be issued as fully registered bonds in denominations of \$5,000 or any integral multiple thereof, will be dated May 8, 2024, will bear interest payable semiannually on each June 1 and December 1 to maturity, commencing December 1, 2024, and will mature on June 1 in the following years and amounts:

	Principal		Principal
<u>Year</u>	<u>Amount</u>	<u>Year</u>	<u>Amount</u>
2025	\$1,975,000	2033	\$1,735,000
2026	\$2,170,000	2034	\$1,825,000
2027	\$1,455,000	2035	\$1,925,000
2028	\$1,530,000	2036	\$2,020,000
2029	\$1,600,000	2037	\$2,130,000
2030	\$1,500,000	2038	\$2,250,000
2031	\$1,575,000	2039	\$2,370,000
2032	\$1,655,000		

\*The City reserves the right to increase or decrease the aggregate principal amount of the Series 2024 Bonds and to increase or reduce each scheduled maturity thereof after the determination of the successful bidder.

The right is reserved to the City to call and redeem all of the Series 2024 Bonds maturing in the years 2033 to 2039, inclusive, in whole or from time to time in part, in one or more units of \$5,000, on June 1, 2032, or on any date thereafter prior to and in any order of maturity (and within a maturity by lot), upon terms of par and accrued interest.

Bidders must specify a price of not less than \$27,437,850, plus accrued interest. The legal opinion of Dorsey & Whitney LLP, Attorneys, Des Moines, Iowa, will be furnished by the City.

A good faith deposit of \$277,150 is required from the successful bidder and may be forfeited to the City in the event the successful bidder fails or refuses to take and pay for the Series 2024 Bonds.

The City reserves the right to reject any or all bids and to waive irregularities in any bid.

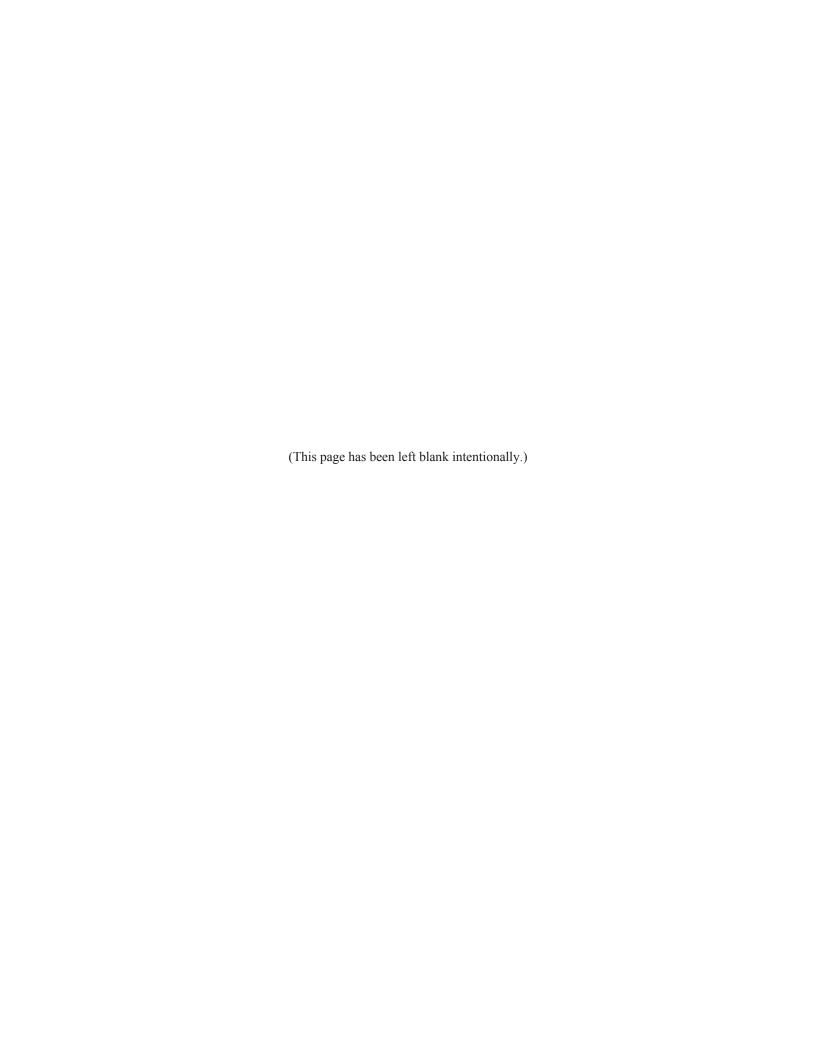
The Series 2024 Bonds are being issued pursuant to the provisions of Division III of Chapter 384 of the Code of Iowa and the Charter of the City and will constitute general obligations of the City, payable from taxes levied upon all the taxable property in the City without limitation as to rate or amount.

Bidders should be aware that the official terms of offering to be published in the Official Statement for the Series 2024 Bonds contain additional bidding terms and information relative to the Series 2024 Bonds, including, without limitation, requirements regarding the establishment of issue price for the Series 2024 Bonds. Bidders should prepare their bids on the assumption that the Series 2024 Bonds will be subject to the "hold-the-offering-price" rule, if the requirements for a competitive sale have not been met. Any bid submitted pursuant to this Notice of Sale will be considered a firm offer for the purchase of the Series 2024 Bonds, and bids submitted will not be subject to cancellation or withdrawal. In the event of a variance between statements in this Notice of Sale (except with respect to the time and place of the sale of the Series 2024 Bonds and the principal amount offered for sale) and said official terms of offering, the provisions of the latter shall control.

By order of the City Council of Davenport, Iowa.

Brian Krup Deputy City Clerk

## APPENDIX E TERMS OF OFFERING



#### **TERMS OF OFFERING**

#### City of Davenport Scott County, Iowa

#### \$27,715,000\* General Obligation Corporate Bonds, Series 2024

NOTICE IS HEREBY GIVEN that these bonds will be offered for sale according to the following terms:

#### TIME AND PLACE

Electronic and sealed bids for the purchase of the \$27,715,000\* General Obligation Corporate Bonds, Series 2024 (the "Bonds") will be received by the City of Davenport, Iowa (the "City") on April 10, 2024 until 10:00 A.M. Central Time, at the office of the Interim City Administrator & Chief Financial Officer, City Hall, Davenport Iowa. Consideration of the award of the Bonds will be by the City Council at a meeting on April 10, 2024. The bid offering to purchase the Bonds upon the terms specified herein and most favorable to the City will be accepted unless all bids are rejected. No bid may be altered or withdrawn after the time appointed for opening bids.

#### DATED DATE AND AMOUNTS

The Bonds will be dated originally as of May 8, 2024, will be fully registered bonds in the denomination of \$5,000 each, and will mature on June 1, in the following years in the following amounts:

#### \$27,715,000\* General Obligation Corporate Bonds, Series 2024

<u>Year</u>	Amount*	<u>Year</u>	Amount*
2025	\$1,975,000	2033	\$1,735,000
2026	2,170,000	2034	1,825,000
2027	1,455,000	2035	1,925,000
2028	1,530,000	2036	2,020,000
2029	1,600,000	2037	2,130,000
2030	1,500,000	2038	2,250,000
2031	1,575,000	2039	2,370,000
2032	1,655,000		

#### ADJUSTMENT TO BOND MATURITY AMOUNTS

The City reserves the right to increase or decrease the aggregate principal amount of the Bonds and to increase or reduce each scheduled maturity thereof after the determination of the successful bidder. The City may increase or decrease each maturity in increments of \$5,000 but the total amount to be issued will not exceed \$30,000,000. Interest rates specified by the successful bidder for each maturity will not change. Final adjustments shall be in the sole discretion of the City.

The dollar amount of the purchase price proposed by the successful bidder will be changed if the aggregate principal amount of the Bonds is adjusted as described above. Any change in the principal amount of any maturity of the Bonds will be made while maintaining, as closely as possible, the successful bidder's net compensation, calculated as a percentage of bond principal. The successful bidder may not withdraw or modify its bid as a result of any post-bid adjustment. Any adjustment shall be conclusive, and shall be binding upon the successful bidder.

#### INTEREST PAYABLE

Interest on the Bonds will be payable semi-annually commencing December 1, 2024. Interest will be computed on a 360-day year, 30-day month basis, and paid to the owners of record as of the close of business on the 15<sup>th</sup> day of the month next preceding the interest payment date. Payments coming due on a non-business day will be paid on the next business day.

#### **OPTIONAL REDEMPTION**

Bonds due after June 1, 2032 will be subject to call prior to maturity in whole, or from time to time in part, in any order of maturity and within a maturity by lot on said date or on any date thereafter at the option of the City, upon terms of par plus accrued interest to date of call. Written notice of such call shall be given at least thirty (30) days prior to the date fixed for redemption to the registered owners of the Bonds to be redeemed at the address shown on the registration books.

#### **TERM-BOND OPTION**

Bidders shall have the option of designating the Bonds as serial bonds or term bonds, or both. The bid must designate whether each of the principal amounts shown above represent a serial maturity or a mandatory redemption requirement for a term bond maturity. (See the OFFICIAL BID FORM for more information.) In any event, the above principal amount scheduled shall be represented by either serial bond maturities or mandatory redemption requirements, or a combination of both.

#### SECURITY AND PURPOSE

The Bonds and the interest thereon are general obligations of the City, and all taxable property within the corporate boundaries of the City is subject to the levy of taxes to pay the principal of and interest on the Bonds without constitutional or statutory limitation as to rate or amount. The Bonds are being issued for the purpose of paying the costs in connection with making improvements to sanitary sewers, storm sewers, streets, street lighting, signage and signalization, streetscapes, sidewalks and paths, the municipal airport, municipal buildings and facilities and municipal parks; acquiring and maintaining vehicles and/or equipment for municipal parks, streets, public safety/fire department, solid waste collection, sewage treatment, and the municipal library; repair and maintenance of bridges; information technology improvements and municipal housing projects.

#### GOOD FAITH DEPOSIT

A good faith deposit in the amount of \$277,150 (the "Deposit") is required from the lowest bidder only of the Bonds. The lowest bidder of the Bonds is required to submit such deposit payable to the order of the City, not later than 12:00 P.M. Central Time on the day of the sale of the Bonds and in the form of either (i) a cashier's check provided to the City or its Municipal Advisor or (ii) a wire transfer as instructed by the City's Municipal Advisor. If not so received, the bid of the lowest bidder may be rejected and the City may direct the second lowest bidder to submit a deposit and thereafter may award the sale of the Bonds to the same. No interest on a deposit will accrue to the successful bidder (the "Purchaser"). The Deposit will be applied to the purchase price of the Bonds. In the event a Purchaser fails to honor its accepted bid proposal, any deposit will be retained by the City.

#### FORM OF BIDS AND AWARD

All bids shall be unconditional for the Bonds for a price not less than \$27,437,850 for the Bonds, plus accrued interest, and shall specify the rate or rates of interest in conformity to the limitations as set forth in the "BIDDING PARAMETERS" section. Bids must be submitted on or in substantial compliance with the OFFICIAL BID FORM provided by the City. The Bonds will be awarded to the bidder offering the lowest interest rate to be determined on a true interest cost (the "TIC") basis assuming compliance with the "ESTABLISHMENT OF ISSUE PRICE" and "GOOD FAITH DEPOSIT" sections. The TIC shall be determined by the present value method, i.e., by ascertaining the semiannual rate, compounded semiannually, necessary to discount to present value as of the dated date of the Bonds, the amount payable on each interest payment date and on each stated maturity date or earlier mandatory redemption, so that the aggregate of such amounts will equal the aggregate purchase price offered therefore. The TIC shall be stated in terms of an annual percentage rate and shall be that rate of interest which is twice the semiannual rate so ascertained (also known as the Canadian Method). The TIC shall be as determined by the Municipal Advisor based on the NOTICE OF SALE and TERMS OF OFFERING and all amendments, and on the bid as submitted. The Municipal Advisor's computation of the TIC of each bid shall be controlling. In the event of tie bids for the lowest TIC, the Bonds will be awarded by lot.

The City will reserve the right to: (i) waive non-substantive informalities of any bid or of matters relating to the receipt of bids and award of the Bonds, (ii) reject all bids without cause and (iii) reject any bid which the City determines to have failed to comply with the terms herein.

#### **BIDDING PARAMETERS**

The bidder's proposal must conform to the following limitations:

- 1. Each annual maturity must bear a single rate of interest from the dated date of the Bonds to the date of maturity.
- 2. Rates of interest bid must be in multiples of one-eighth or one-twentieth of one percent.
- 3. The initial price to the public for each maturity must be 98% or greater.

#### RECEIPT OF BIDS

<u>Forms of Bids</u>: Bids must be submitted on or in substantial compliance with the NOTICE OF SALE, TERMS OF OFFERING and OFFICIAL BID FORM provided by the City or through PARITY® competitive bidding system (the "Internet Bid System"). The City shall not be responsible for malfunction or mistake made by any person, or as a result of the use of an electronic bid or the means used to deliver or complete a bid. The use of such facilities or means is at the sole risk of the prospective bidder who shall be bound by the terms of the bid as received.

No bid will be received after 10:00 A.M. Central Time on Wednesday, April 10, 2024, as specified in the NOTICE OF SALE and OFFICIAL BID FORM. The time as maintained by the Internet Bid System shall constitute the official time with respect to all bids submitted. A bid may be withdrawn before the bid deadline using the same method used to submit the bid. If more than one bid is received from a bidder, the last bid received shall be considered.

<u>Sealed Bidding:</u> Sealed bids may be submitted and will be received at the office of the Interim City Administrator & Chief Financial Officer, City Hall, Davenport, Iowa.

<u>Electronic Internet Bidding</u>: Electronic internet bids must be submitted through the Internet Bid System. Information about the Internet Bid System may be obtained by calling 212-849-5021.

Each bidder shall be solely responsible for making necessary arrangements to access the Internet Bid System for purposes of submitting its internet bid in a timely manner and in compliance with the requirements of the NOTICE OF SALE, TERMS OF OFFERING and OFFICIAL BID FORM. The City is permitting bidders to use the services of the Internet Bid System solely as a communication mechanism to conduct the Internet bidding and the Internet Bid System is not an agent of the City. Provisions of the TERMS OF OFFERING and OFFICIAL BID FORM shall control in the event of conflict with information provided by the Internet Bid System.

#### **BOOK-ENTRY-ONLY ISSUANCE**

The Bonds will be issued by means of a book-entry only system with no physical distribution of bond certificates made to the public. The Bonds will be issued in fully registered form and one bond certificate, representing the aggregate principal amount of the Bonds maturing in each year will be registered in the name of Cede & Co. as nominee of The Depository Trust Company ("DTC"), New York, New York, which will act as securities depository of the Bonds. Individual purchases of the Bonds may be made in the principal amount of \$5,000 or any multiple thereof of a single maturity through book entries made on the books and records of DTC and its participants. Principal and interest are payable by the Registrar to DTC or its nominee as registered owner of the Bonds. Transfer of principal and interest payments to participants of DTC will be the responsibility of DTC; transfer of principal and interest payments to beneficial owners by participants will be the responsibility of such participants and other nominees of beneficial owners. The Purchaser as a condition of delivery of the Bonds, will be required to deposit the bond certificates with DTC.

#### MUNICIPAL BOND INSURANCE AT PURCHASER'S OPTION

If the Bonds qualify for issuance of any policy of municipal bond insurance or commitment therefore at the option of the bidder, the purchase of any such insurance policy or the issuance of any such commitment shall be at the sole option and expense of the Purchaser. Any increased costs of issuance of the Bonds resulting from such purchase of insurance shall be paid by the Purchaser, except that, if the City has requested and received a rating on the Bonds from a rating agency, the City will pay that initial rating fee. Any other rating agency fees shall be the responsibility of the Purchaser Failure of the municipal bond insurer to issue the policy after the Bonds have been awarded to the Purchaser shall not constitute cause for failure or refusal by the Purchaser to accept delivery on the Bonds. The City reserves the right in its sole discretion to accept or deny changes to the financing documents requested by the insurer selected by the Purchaser.

#### **DELIVERY**

The Bonds will be delivered to the Purchaser through DTC in New York, New York, against full payment in immediately available cash or federal funds. The Bonds are expected to be delivered within forty-five days after the sale. Should delivery be delayed beyond sixty days from date of sale for any reason except failure of performance by a Purchaser, the Purchaser may withdraw their bid and thereafter their interest in and liability for the Bonds will cease. When the Bonds are ready for delivery, the City may give the Purchaser five working days notice of the delivery date and the City will expect payment in full on that date, otherwise reserving the right of its option to determine that the Purchaser has failed to comply with the offer of purchase.

#### ESTABLISHMENT OF ISSUE PRICE

In order to establish the issue price of the Bonds for federal income tax purposes, the City requires bidders to agree to the following, and by submitting a bid, each bidder agrees to the following.

If a bid is submitted by a potential underwriter, the bidder confirms that (i) the underwriters have offered or reasonably expect to offer the Bonds to the public on or before the date of the award at the offering price (the "initial offering price") for each maturity as set forth in the bid and (ii) the bidder, if it is the winning bidder, shall require any agreement among underwriters, selling group agreement, retail distribution agreement or other agreement relating to the initial sale of the Bonds to the public to which it is a party to include provisions requiring compliance by all parties to such agreements with the provisions contained herein. For purposes hereof, Bonds with a separate CUSIP number constitute a separate "maturity," and the public does not include underwriters of the Bonds (including members of a selling group or retail distribution group) or persons related to underwriters of the Bonds.

If, however, a bid is submitted for the bidder's own account in a capacity other than as an underwriter of the Bonds, and the bidder has no current intention to sell, reoffer, or otherwise dispose of the Bonds, the bidder shall notify the City to that effect at the time it submits its bid and shall provide a certificate to that effect in place of the certificate otherwise required below.

If the winning bidder intends to act as an underwriter, the City shall advise the winning bidder at or prior to the time of award whether (i) the competitive sale rule or (ii) the "hold-the-offering price" rule applies.

If the City advises the Purchaser that the requirements for a competitive sale have been satisfied and that the competitive sale rule applies, the Purchaser will be required to deliver to the City at or prior to closing a certification, substantially in the form attached hereto as EXHIBIT 1-A, as to the reasonably expected initial offering price as of the award date.

If the City advises the Purchaser that the requirements for a competitive sale have not been satisfied and that the hold-the-offering price rule applies, the Purchaser shall (1) upon the request of the City confirm that the underwriters did not offer or sell any maturity of the Bonds to any person at a price higher than the initial offering price of that maturity during the period starting on the award date and ending on the earlier of (a) the close of the fifth business day after the sale date or (b) the date on which the underwriters have sold at least 10% of that maturity to the public at or below the initial offering price; and (2) at or prior to closing, deliver to the City a certification substantially in the form attached hereto as EXHIBIT 1-B, together with a copy of the pricing wire.

Any action to be taken or documentation to be received by the City pursuant hereto may be taken or received on behalf of the City by Municipal Advisor.

Bidders should prepare their bids on the assumption that the Bonds will be subject to the "hold-the-offering-price" rule. Any bid submitted pursuant to the NOTICE OF SALE, TERMS OF OFFERING and OFFICIAL BID FORM shall be considered a firm offer for the purchase of the Bonds, and bids submitted will not be subject to cancellation or withdrawal.

#### OFFICIAL STATEMENT

The City has authorized the preparation of a Preliminary Official Statement containing pertinent information relative to the Bonds. The Preliminary Official Statement when further supplemented with maturity dates, principal amounts, and interest rates of the Bonds, and any other information required by law or deemed appropriate by the City, shall constitute a final Official Statement of the City with respect to the Bonds, as that term is defined in Rule 15c2-12 of the Securities and Exchange Commission (the "Rule"). By awarding the Bonds to any underwriter or underwriting syndicate submitting an OFFICIAL BID FORM therefore, the City agrees that, no more than seven (7) business days after the date of such award, it shall provide without cost to the senior managing underwriter of the syndicate to which the Bonds are awarded up to 15 copies of the final Official Statement to permit each

"Participating Underwriter" (as that term is defined in the Rule) to comply with the provisions of such Rule. The City shall treat the senior managing underwriter of the syndicate to which the Bonds are awarded as its designated agent for purposes of distributing copies of the final Official Statement to the Participating Underwriter. Any underwriter executing and delivering an OFFICIAL BID FORM with respect to the Bonds agrees thereby that if its bid is accepted by the City, (i) it shall accept such designation and (ii) it shall enter into a contractual relationship with all Participating Underwriters of the Bonds for purposes of assuring the receipt by each such Participating Underwriter of the final Official Statement.

#### CONTINUING DISCLOSURE

The City will covenant in a Continuing Disclosure Certificate for the benefit of the owners and beneficial owners of the Bonds to provide annually certain financial information and operating data relating to the City (the "Annual Report"), and to provide notices of the occurrence of certain enumerated events. The Annual Report is to be filed by the City not later than June 30 of each year following the end of the 2023-24 Fiscal Year, with the Municipal Securities Rulemaking Board, at its internet repository named "Electronic Municipal Market Access" ("EMMA"). The notices of events, if any, are also to be filed with EMMA. See APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE. The specific nature of the information to be contained in the Annual Report or the notices of events, and the manner in which such materials are to be filed, are summarized in APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE. These covenants have been made in order to assist the underwriter in complying with paragraph (b)(5) of the Rule.

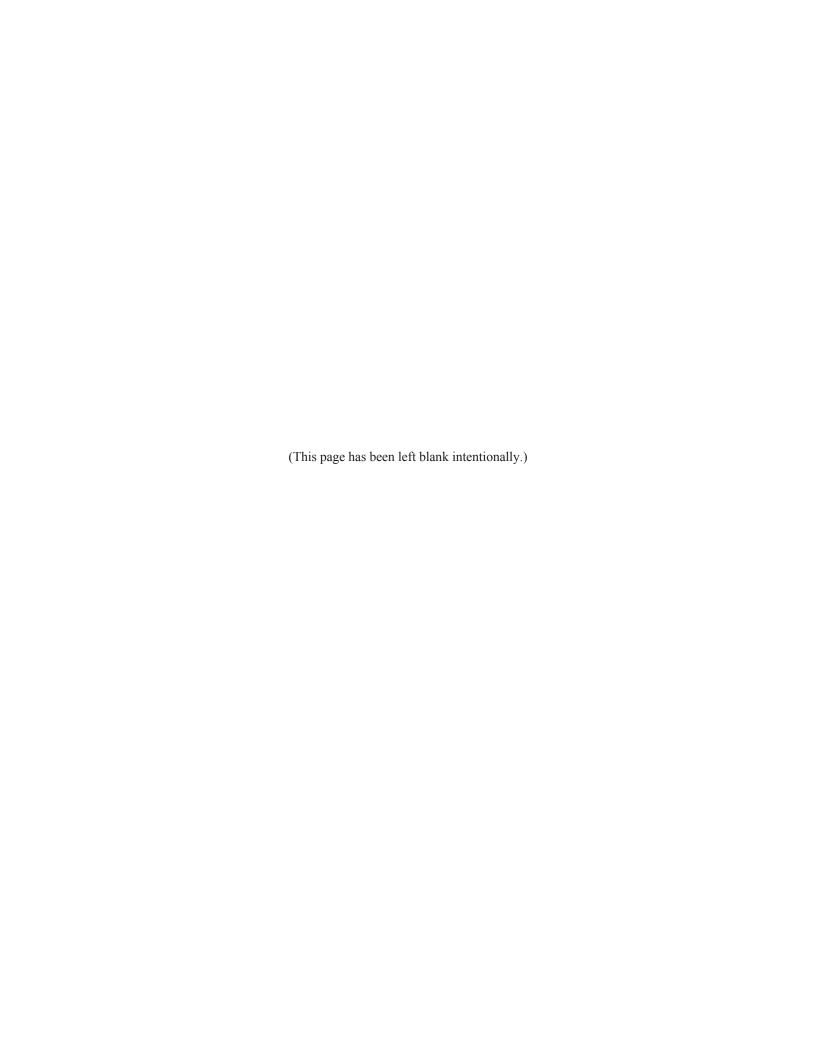
The City is not aware of any instance in the previous five years in which it has failed to comply, in all material respects, with previous undertakings in a written contract or agreement specified in paragraph (b)(5)(i) of the Rule.

Breach of the undertakings will not constitute a default or an "Event of Default" under the Bonds or the ordinance for the Bonds. A broker or dealer is to consider a known breach of the undertakings, however, before recommending the purchase or sale of the Bonds in the secondary market. Thus, a failure on the part of the City to observe the undertakings may adversely affect the transferability and liquidity of the Bonds and their market price.

#### **CUSIP NUMBERS**

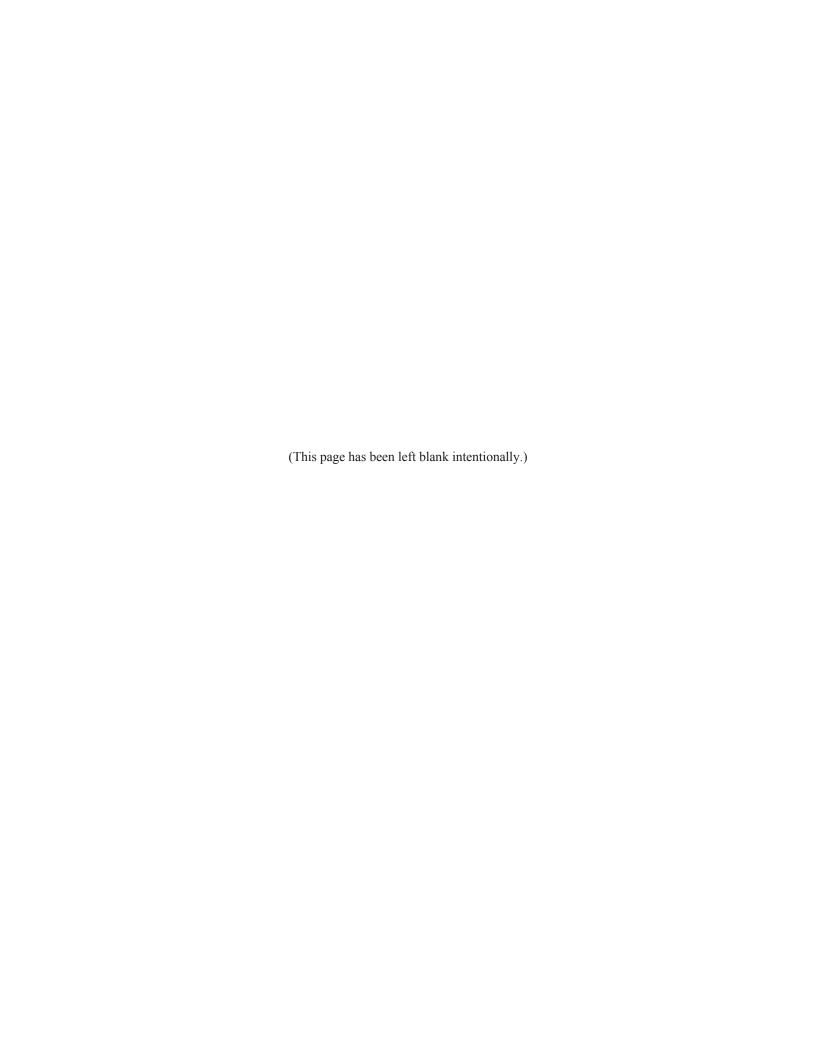
It is anticipated that the Committee on Uniform Security Identification Procedures ("CUSIP") numbers will be printed on the Bonds and the Purchaser must agree in the bid proposal to pay the cost thereof. In no event will the City, Bond Counsel or Municipal Advisor be responsible for the review or express any opinions that the CUSIP numbers are correct. Incorrect CUSIP numbers on said Bonds shall not be cause for the Purchaser to refuse to accept delivery of said Bonds.

BY ORDER OF THE CITY COUNCIL City of Davenport, Iowa /s/ Mallory Merritt, Interim City Administrator & Chief Financial Officer



### **EXHIBIT 1**

### FORMS OF ISSUE PRICE CERTIFICATES



#### **EXHIBIT 1-A**

## COMPETITIVE SALES WITH AT LEAST THREE BIDS FROM ESTABLISHED UNDERWRITERS

### \$27,715,000 CITY OF DAVENPORT, IOWA GENERAL OBLIGATION CORPORATE BONDS, SERIES 2024

### ISSUE PRICE CERTIFICATE

(competitive sale 3 bids)

The undersigned, on behalf of [NAME OF UNDERWRITER] ("[SHORT NAME OF UNDERWRITER]"), hereby certifies as set forth below with respect to the sale of the obligations named above (the "Bonds").

- 1. Reasonably Expected Initial Offering Price.
- (a) As of the Sale Date, the reasonably expected initial offering prices of the Bonds to the Public by [SHORT NAME OF UNDERWRITER] are the prices listed in Schedule A (the "Expected Offering Prices"). The Expected Offering Prices are the prices for the Maturities of the Bonds used by [SHORT NAME OF UNDERWRITER] in formulating its bid to purchase the Bonds. Attached as Schedule B is a true and correct copy of the bid provided by [SHORT NAME OF UNDERWRITER] to purchase the Bonds.
- (b) [SHORT NAME OF UNDERWRITER] was not given the opportunity to review other bids prior to submitting its bid.
- (c) The bid submitted by [SHORT NAME OF UNDERWRITER] constituted a firm offer to purchase the Bonds.
  - 2. **Defined Terms.** For purposes of this Issue Price Certificate:
  - (a) *Issuer* means the City of Davenport, Iowa.
- (b) *Maturity* means Bonds with the same credit and payment terms. Any Bonds with different maturity dates, or with the same maturity date but different stated interest rates, are treated as separate Maturities.
- (c) Member of the Distribution Group means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).
- (d) Public means any person (i.e., an individual, trust, estate, partnership, association, company, or corporation) other than a Member of the Distribution Group or a related party to a Member of the Distribution Group. A person is a "related party" to a Member of the Distribution Group if the Member of the Distribution Group and that person are subject, directly or indirectly, to (i) at least 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including

direct ownership by one corporation of another), (ii) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (iii) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other).

(e) Sale Date means the first day on which there is a binding contract in writing for the sale of the respective Maturity. The Sale Date of each Maturity was April 10, 2024.

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents [SHORT NAME OF UNDERWRITER]'s interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer with respect to certain of the representations set forth in the Closing Certificate and with respect to compliance with the federal income tax rules affecting the Bonds, and by Dorsey & Whitney LLP in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038-G and other federal income tax advice that it may give to the Issuer from time to time relating to the Bonds.

Name:
By:
[UNDERWRITER]

Dated: May 8, 2024

# SCHEDULE A EXPECTED OFFERING PRICES

# SCHEDULE B COPY OF UNDERWRITER'S BID

#### **EXHIBIT 1-B**

#### COMPETITIVE SALES WITH FEWER THAN THREE BIDS FROM ESTABLISHED UNDERWRITERS

### \$27,715,000 CITY OF DAVENPORT, IOWA GENERAL OBLIGATION CORPORATE BONDS, SERIES 2024

## ISSUE PRICE CERTIFICATE (Fewer than 3 Bids)

The undersigned, on behalf of	("Un	nderwriter")	hereby	certifies	as se	t forth
below with respect to the sale of the oblig	ations named above (the "Bonds").					

- 1. *Initial Offering Price of the Bonds*. Underwriter offered the Bonds to the Public for purchase at the specified initial offering prices listed in Schedule A (the "Initial Offering Prices") on or before the Sale Date. A copy of the pricing wire for the Bonds is attached to this certificate as Schedule B.
- 2. *First Price at which Sold to the Public.* On the Sale Date, at least 10% of each Maturity [listed in Schedule C] was first sold to the Public at the respective Initial Offering Price [or price specified [therein][in Schedule C], if different].
- 3. Hold the Offering Price Rule. Underwriter has agreed in writing that, (i) for each Maturity less than 10% of which was first sold to the Public at a single price as of the Sale Date, it would neither offer nor sell any of the Bonds of such Maturity to any person at a price that is higher than the Initial Offering Price for such Maturity during the Holding Period for such Maturity (the "Hold-the-Offering-Price Rule"), and (ii) any agreement among underwriters, selling group agreement, or retail distribution agreement contains the agreement of each underwriter, dealer, or broker-dealer who is a party to such agreement to comply with the Hold-the-Offering-Price Rule. Based on the Underwriter's own knowledge and, in the case of sales by other Members of the Distribution Group, representations obtained from the other Members of the Distribution Group, no Member of the Distribution Group has offered or sold any such Maturity at a price that is higher than the respective Initial Offering Price during the respective Holding Period.
  - 4. **Defined Terms.** For purposes of this Issue Price Certificate:
- (a) Holding Period means the period starting on the Sale Date and ending on the earlier of (i) the close of the fifth business day after the Sale Date (April 17, 2024), or (ii) the date on which Members of the Distribution Group have sold at least 10% of such Maturity to the Public at one or more prices, none of which is higher than the Initial Offering Price for such Maturity.
  - (b) *Issuer* means the City of Davenport, Iowa.
- (c) *Maturity* means Bonds with the same credit and payment terms. Any Bonds with different maturity dates, or with the same maturity date but different stated interest rates, are treated as separate Maturities.
- (d) Member of the Distribution Group means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).
- (e) Public means any person (i.e., an individual, trust, estate, partnership, association, company, or corporation) other than a Member of the Distribution Group or a related party to a Member of the Distribution Group. A person is a "related party" to a Member of the Distribution Group if the Member of the Distribution Group and that person are subject, directly or indirectly, to (i) at least 50% common ownership of the voting power or the total value

of their stock, if both entities are corporations (including direct ownership by one corporation of another), (ii) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (iii) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other).

(f) Sale Date means the first day on which there is a binding contract in writing for the sale of the respective Maturity. The Sale Date of each Maturity was April 10, 2024.

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents Underwriter's interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer with respect to certain of the representations set forth in the Tax Certificate and with respect to compliance with the federal income tax rules affecting the Bonds, and by Dorsey & Whitney LLP, Des Moines, Iowa in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the Issuer from time to time relating to the Bonds.

By:			
Name:	 	 	

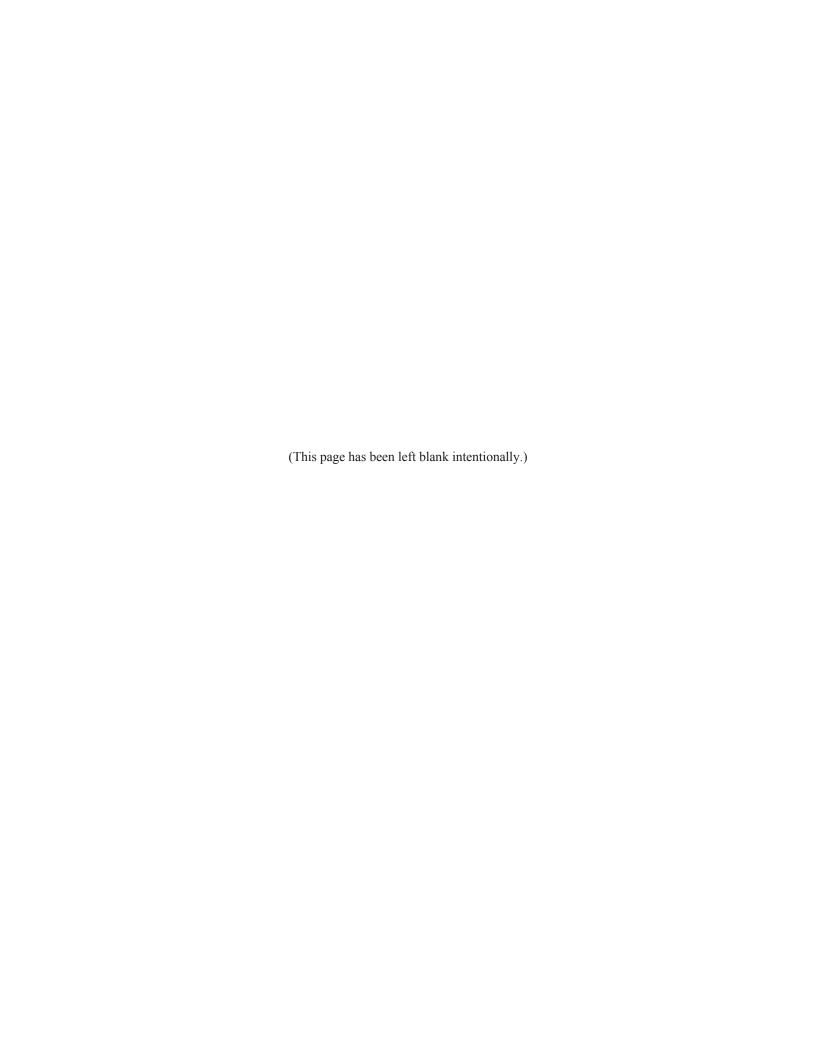
Dated: May 8, 2024

# SCHEDULE A INITIAL OFFERING PRICES OF THE BONDS

# SCHEDULE B PRICING WIRE

### **SCHEDULE C**

## SALES OF AT LEAST 10% OF MATURITY TO THE PUBLIC ON THE SALE DATE AT THE INITIAL OFFERING PRICE



#### **OFFICIAL BID FORM**

Members of the City Council
City of Davenport, Iowa
Sale Date: April 10, 2024
10:00 A.M. Central Time

RE: \$27,715,000\* General Obligation Corporate Bonds, Series 2024 (the "Bonds")

This bid is a firm offer for the purchase of the Bonds identified in the NOTICE OF SALE and TERMS OF OFFERING and on the terms set forth in this bid form, the NOTICE OF SALE and TERMS OF OFFERING, and is not subject to any conditions, except as permitted by the NOTICE OF SALE and TERMS OF OFFERING. By submitting this bid, we confirm that we have an established industry reputation for underwriting new issuance of municipal bonds.

	Interest			Interest	
<u>Year</u>	Rate	Amount*	<u>Year</u>	Rate	Amount*
2025	%	\$1,975,000	2033	%	\$1,735,000
2026	%	2,17,0000	2034	%	1,825,000
2027	%	1,455,000	2035	%	1,925,000
2028	%	1,530,000	2036	%	2,020,000
2029	%	1,600,000	2037	%	2,130,000
2030	%	1,500,000	2038	%	2,250,000
2031	%	1,575,000	2039	%	2,370,000
2032	%	1,655,000			

<sup>\*</sup> The City reserves the right to increase or decrease the aggregate principal amount of the Bonds and to increase or reduce each scheduled maturity thereof after the determination of the successful bidder. The City may increase or decrease each maturity in increments of \$5,000 but the total amount to be issued will not exceed \$30,000,000. Interest rates specified by the successful bidder for each maturity will not change. Final adjustments shall be in the sole discretion of the City.

The dollar amount of the purchase price proposed by the successful bidder will be changed if the aggregate principal amount of the Bonds is adjusted as described above. Any change in the principal amount of any maturity of the Bonds will be made while maintaining, as closely as possible, the successful bidder's net compensation, calculated as a percentage of bond principal. The successful bidder may not withdraw or modify its bid as a result of any post-bid adjustment. Any adjustment shall be conclusive, and shall be binding upon the successful bidder.

The Bonds mature on June 1, in each of the years as indicated above and interest is payable on December 1, 2024, and thereafter on June 1 and December 1 of each year.

We hereby designate that the following Bonds to be aggregated into term bonds maturing on June 1 of the following years and in the following amounts (leave blank if no term bonds are specified):

Years Aggregated	Maturity Year	Aggregate Amount
through		
through		

In making this offer we accept all of the terms and conditions of the NOTICE OF SALE and TERMS OF OFFERING published in the Preliminary Official Statement dated March 20, 2024. In the event of failure to deliver these Bonds in accordance with the NOTICE OF SALE and TERMS OF OFFERING as printed in the Preliminary Official Statement and made a part hereof, we reserve the right to withdraw our offer, whereupon the deposit accompanying it will be immediately returned. All blank spaces of this offer are intentional and are not to be construed as an omission. Not as a part of our offer, the above quoted prices being controlling, but only as an aid for the verification of the offer, we have made the following computations:

NOT PART OF THE BID	Respectfully submitted,
Explanatory Note: According to our computation, this b	Account Manager
involves the following:	
Net Interest Cost	Ву
	(A list of account members is on the reverse side of this bid.)
True Interest Rate	
*****************	******************
ne foregoing offer is hereby accepted by and on behalf of the	City of Davenport, Iowa, this 10th day of April 2024.